

COMMISSION ROYALE SUR LES PEUPLES AUTOCHTONES ROYAL COMMISSION ON ABORIGINAL PEOPLES

LOCATION/ENDROIT:

JOE A. ROSS SCHOOL

THE PAS, MANITOBA

DATE:

TUESDAY, MAY 19, 1992

VOLUME:

1

"for the record..."

STENOTRAN

1376 Kilborn Ave.
Ottawa 521-0703



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Royal Commission on Aboriginal Peoples

1	The Pas, Manitoba
2	Upon commencing at 9:10 a.m., Tuesday, May 19,
3	1992.
4	
5	(Drum Group)
6	(Prayer)
7	CO-CHAIR ALLAN BLAKENEY: Thank
8	you very much and thank you particularly to the
9	Drum Group and to Frank Constant for assisting us
10	in launching these hearings of the Royal
11	Commission on Aboriginal People in The Pas.
12	My name is Allan Blakeney and with
13	me is Paul Chartrand. We are two of the members
14	of the Royal Commission on Aboriginal People.
15	Royal Commissions, as you know,
16	are groups of people who go about the country
17	holding hearings and receiving briefs. After
18	awhile they make a report, usually containing
19	recommendations to the government, in this case
20	the federal government. It is perhaps news for a
21	day or two, sometimes it gets acted upon and
22	sometimes it doesn't.
23	It is the nature of Royal
24	Commissions that we cannot guarantee results. It
25	is also in the nature of Royal Commissions that

25

1 they have had a major impact on what has happened in Canada at different times in our history. 2 I think of the Tom Berger Royal 3 Commission. He made a whole lot of recommendations. I don't think I remember those 5 I remember the key ones, such as 6 recommendations. not to build a pipeline down the MacKenzie Valley. 7 I know that was acted upon. I know he made some 8 9 others. I don't know whether they were 10 acted upon, but I do know that the Tom Berger 11 Commission changed the way that Canadians thought 12 about aboriginal people in the north. It is to 13 change people's thinking that is sometimes the 14 biggest contribution which a Royal Commission can 15 16 make. It is certainly one which we hope that this Royal Commission on Aboriginal Peoples will make. 17 We hope to generate public 18 19 discussion. We are already, I think, succeeding We hope thereby, over time, to 20 in doing that. change the way that people think. We want to 21 change the way that Canadians think about 22 aboriginal issues. 23

from other Royal Commissions in Canadian history.

This Royal Commission is different

1	This is the first major Royal Commission that has
2	a majority of people of aboriginal origin and that
3	is important. Some aboriginal people tell us that
4	they have been studied quite a bit by non-
5	aboriginal experts and they are not quite sure
6	they want to be studied any more. We tell them
7	that this one may be a bit different. The
8	majority of these people are aboriginal people who
9	have a deep understanding of aboriginal problems.
10	There are seven members, two co-
11	chairs, George Erasmus George just finished
12	being the National Chief of the Assembly of First
13	Nations. As you perhaps will know he is from the
14	Northwest Territories. He is an Indian, a Dene.
15	The other co-chair is Rene
16	Dussault. He is from Quebec. He is a judge in
17	the Quebec Court of Appeal, the highest court in
18	Quebec.
19	There are five other members. One
20	of them is Viola Robinson. Viola is from Nova
21	Scotia. She is a Micmac Indian. She just retired
22	as President of the Native Council of Canada.
23	Another one is Bertha Wilson.
24	Bertha is from Ontario, although she was born in
25	Scotland and has lived in other places. She is

1	married to a United Church Minister and she was
2	the first woman to serve as a judge of the Supreme
3	Court of Canada, our highest court. Through her
4	judgments she proved herself to be very
5	sympathetic to aboriginal concerns.
6	Another one is my colleague, Paul
7	Chartrand. He is a Métis, born in Manitoba and he
8	lives in Winnipeg. He is a professor at the
9	University of Manitoba, formally Head of the
10	Department of Native Studies at the University of
11	Manitoba. He is a graduate of an Australian
12	University with a Masters Degree from the
13	University of Saskatchewan.
14	Another is May Sillett. May is an
15	Inuit from Northern Labrador. She is, by our
16	standards, a younger woman, probably in her 30s
17	and she has young children. She was President of
18	the Inuit Women's Association of Canada,
19	Pauktitut. She is the immediate Past Vice-
20	President of the Inuit Tapirisat of Canada. That
21	is, as you know, the main Inuit organization.
22	I am the seventh member. As you
23	may know I was born in Nova Scotia but have spent
24	most of my life, more than 40 years, in
25	Saskatchewan. I was in the legislature for 28

years and Premier for 11. During that time I had 1 many dealings with aboriginal organizations. 2 So that is your Commission. 3 We have very very wide terms of 4 Chief Justice Brian Dickson, the 5 reference. former Chief Justice of Canada, drew up these terms of reference. He has put everything in 7 there on the grounds that we couldn't possibly do 8 it all, but we shouldn't be stopped from doing 9 anything we think ought to be done. Nobody can 10 say we are going beyond our mandate because it 11 would be pretty hard to think of anything that 12 isn't in our mandate. 13 So we are to look at the history 14 15 of relations between aboriginal and non-aboriginal people. We are to look at aboriginal self-16 government, what it means and how it might work. 17 18 We are to look at the legal status of treaties and their meaning. We are to look at the Constitution 19 of Canada. 20 Some of you who may have been 21 following all of these constitutional 22 discussions -- and I will certainly forgive you if 23 you haven't been -- have heard some discussion 24 about something called section 91(24). This is 25

1	the section which says that the federal government
2	has responsibilities for Indians and lands
3	reserved for Indians.
4	This is written in the language of
5	1867 and we don't quite know whether that word
6	"Indians" includes Inuit, we now know that it
7	does. We don't know whether it includes Métis.
8	We think if we can get a handle on some of those
9	issues we would be able to better put forward some
10	proposals, particularly with respect to the Métis
11	people.
12	We are to look at the special
13	problems of aboriginal people who live in the
14	north. We are to look at the Indian Act, how it
15	has worked and how it hasn't worked.
16	In more general terms we are to
17	look at some social issues, things that might
18	improve life for aboriginal people on reserves,
19	off reserves, in cities, wherever they live.
20	Economic issues: What is the
21	economic base for aboriginal people?
22	Cultural issues: How to support
23	and encourage aboriginal languages, family
24	structures, spirituality?
25	Educational issues, particularly

1	ways in which to help aboriginal young people	
2	complete secondary and university education. And	
3	matters about who controls a school like this.	
4	Who elects the school board? Who decides what	
5	happens in a school like this?	
6	Justice systems, particularly ways	
7	in which the whole criminal justice system does or	
8	does not work for aboriginal people.	
9	Finally, we are to look at the	
10	special roles in aboriginal communities of Elders,	
11	aboriginal women and aboriginal youth.	
12	So that is a tall order.	
13	There are, over on the table,	
14	little pamphlets which contain this list, if	
15	anyone wants to take one for later reference.	
16	We have decided that we will start	
17	by looking at issues of aboriginal self-	
18	government. If we can get some idea of how self-	
19	government might work that might shed a bit of	
20	light on how schools might operate or how the	
21	criminal justice system might operate if we had	
22	aboriginal self-government.	
23	As I say, a huge job.	
24	How are we going about it?	
25	The first thing we have to do is	

Я

staff up and we have done that. We have hired staff for the Commission. Most of our staff are people of aboriginal origin. We are doing this not primarily to provide employment for aboriginal people, although that is a perfectly laudable objective, but also because if we look at the world in which aboriginal and non-aboriginal people live it is interpreted for us by the radio and the TV and the newspapers through non-aboriginal eyes.

We all live in this world which is where we get our ideas from the media and from government reports and these are all really through non-aboriginal eyes. We felt the Commission had to have some aboriginal eyes to interpret this world for us. So we have a very large number of aboriginal people.

Our essential job is to study the relationship between aboriginal and non-aboriginal people. We started by doing a quick tour of the provincial capitals and the leaders of national aboriginal organizations, people like the Métis National Council, the Assembly of First Nations and the like.

Now we have entered into our first

round of public hearings. We expect to have about 1 three rounds. This is our first round. We hope 2 3 in the three rounds to visit perhaps 100 communities. We started out in Winnipeg, as 5 almost the heartland of aboriginal Canada, Turtle 6 We spent a full week there. Now we are 7 splitting up and we are having these hearings. 8 Some of our other colleagues are in Nova Scotia 9 today, I believe, eastern Canada at least. 10 We are particularly wanting to 11 know what you people think the problems are and 12 what you think should be done about them and by 13 Yes, we are interested in the problems but 14 we are also very interested in your ideas of what 15 the solutions are. It is sometimes a little 16 easier to say what the problems are than what the 17 18 solutions are. We all understand that in our own 19 lives and we, as a Commission, very much need help in devising solutions. 20 So we are here to listen and to 21 urge you to offer us our solutions, your 22 2.3 solutions. I am going to ask my colleague, 24

Paul Chartrand, to add some words of welcome and

1	then we are going to hear from the people who we
2	came here to listen to, the Chief of The Pas
3	Indian Band, the representatives from The Pas
4	Region of the Manitoba Métis Federation and the
5	Mayor of The Pas, who I see and I have had a chat
6	with, and Chief Andrew Kirkness of the Indian
7	Council of First Nations, and a good number of
8	other people.
9	Paul, would you like to add some
10	words of welcome.
11	COMMISSIONER PAUL CHARTRAND:
12	Thank you.
13	Good morning.
14	I would like to begin by offering
15	my own thanks to the Drum Group and to Ernie
16	Constant for assisting us in the opening and
17	making us welcome here.
18	The Pas is quite a historic place.
19	Personally I am very pleased to have the
20	opportunity to visit The Pas again. I recollect
21	the last time I was here I was playing old timers
22	hockey. If my fading memory serves me right we
23	played a team from The Pas in the finals. My
24	memory doesn't tell me anything about who won the
25	game, but I believe that Bernie Wood, who is in

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the audience here, would know about that. 1 My own family has a very long and 2 continuing association with The Pas. I am told 3 that my family lived here for some time in the 1930s, at a time when my father carried on the 5 honourable profession of fur trapper. 6 I have fond memories, going back 7 many many years, to following events going on in Ω The Pas, including the very widely known The Pas 9 Trappers Festival and the crowning of the King 10 11 Trapper. One of the practices that we have 12 been adopting is that of inviting local Elders to 13 assist us in conducting the hearings in the 14 communities. I believe that today we will be 15 honoured by having, as Commissioners for the day, 16 two honoured persons from the area who will be 17 joining us later this morning, George Lathlin from 18 The Pas First Nations and Clarence McGinnis. 19 20 As Commissioner Blakeney has already indicated, the object of this Commission 21 is to hear from people about solutions, what we 22

should recommend to the federal government about

to that as well as we can one of the institutions

the adoption of practices and policies.

1	that we have set up is an intervenor funding
2	program to assist national organizations,
3	provincial organizations, regional and territorial
4	organizations, aboriginal and non-aboriginal, to
5	prepare their briefs for submissions to the
6	Commission in the various phases of the public
7	hearings that Commissioner Blakeney has informed
8	us we shall be having over the next months.
9	In order to do that we have
10	established what is called an Intervenor
11	Participation Program, providing funds for the
12	preparation of such submissions. I will not take
13	the time to outline the details of this program,
14	but I do want to mention that the detailed
15	information is available, along with the
16	application forms. This is what they look like
17	and they are available at the back of the room
18	near the entrance.
19	We are indeed anxious to hear from
20	you and on that note, without any further ado, I
21	am happy to turn it over to the Chair.
22	CO-CHAIR ALLAN BLAKENEY: Thank
23	you, Paul.
24	Perhaps I should have mentioned
25	that the Royal Commission expects to be going on

1	for at least another year and a half to two years.
2	So this is not your last kick at the can. If you
3	want to prepare a brief and send it along we can
4	receive it six months from now or nine months from
5	now and it will still be in time to have a major
6	effect on what our recommendations might be.
7	We are now going to be welcomed
8	with opening remarks from The Pas Indian Band, The
9	Pas Region of the Manitoba Métis Federation, the
10	Town of The Pas and the Indian Council of First
11	Nations.
12	I would like first to invite Chief
13	Flett of The Pas Indian Band to address a few
14	words to us. Chief, if you would like to take a
15	spot up there by the mikes.
16	CHIEF FLETT: Good morning.
17	First of all, I would like to
18	welcome the Commission here.
19	I am not going to be very long,
20	but I want to say a couple of things. So on
21	behalf of the members of The Pas Indian Band, the
22	Chief and Council, I extend a hearty welcome to
23	the Commissioners.
24	We are confident that you will be
25	treated fairly and respectfully while you are in

Ţ	our community. we have always treated our
2	visitors fairly and respectfully, this is one of
3	our ways.
4	I am confident that the
5	Commissioners will do a good job in performing
6	their most important task that the government has
7	mandated. But I also want to state, and hope,
8	that the government will take very serious
9	consideration of the recommendations made here
10	today and across this great country of ours.
11	We are once again given an
12	opportunity to bring forward our issues with the
13	hope that change will be made to improve the
14	situation of First Nations.
15	I thank the Commissioners for
16	choosing our community to be one of the host
17	communities.
18	So once again, thank you very
19	much.
20	CO-CHAIR ALLAN BLAKENEY: Thank
21	you very much, Chief Flett.
22	I would now like to invite Ms
23	Diane DeLaronde of the Manitoba Métis Federation
24	of The Pas Region to address us.
25	Please feel free to use the stand-

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up mikes or the sit-down mikes, whichever you feel 1 most comfortable with. 2 MS DIANE DeLARONDE: Good morning. 3 On behalf of The Pas Region of the 5 Manitoba Métis Federation I would like to extend a warm welcome to the Commissioners, presenters and 6 7 observers. Presentations will be heard over 8 the next couple of days from The Pas and area. 9 The Pas Region looks forward to the 10 recommendations the Commissioners will present to 11 the government. We are certainly pleased that the 12 Royal Commission has seen fit to come to The Pas 13 to hear the thoughts of our people on such 14 15 important issues. The Pas Region of the Manitoba 16 17 Métis Federation has and will continue to lobby for the Métis people and hope that the Commission 18 will do likewise for the advancement and 19 20 involvement of aboriginal people within Canada. Thank you. 21 22 CO-CHAIR ALLAN BLAKENEY: Thank 23 you, Ms DeLaronde. I would now like to invite the 24

Mayor of The Pas, His Worship Mayor Bruce Unfried

1	to address a word of welcome.
2	MAYOR BRUCE UNFRIED: Thank you
3	very much.
4	Good morning, ladies and
5	gentlemen, and a special welcome to the
6	Commissioners and to staff assigned to the Royal
7	Commission on Aboriginal Peoples.
8	I would like to bring greetings
9	from our Council and our administration and the
10	citizens of the town of The Pas. I obviously want
11	to say a couple of things pertaining to your
12	hearings here over the next couple of days.
13	Last week when we were advised
14	that Commissioners Blakeney and Chartrand would be
15	available in The Pas I thought it was an excellent
16	opportunity for this community, and I speak of The
17	Pas Indian Band as well as the town of The Pas, to
18	have an opportunity to make presentations, and
19	more importantly to two Commissioners who have a
20	very, very solid understanding of many of the
21	issues in this community, as well as in the
22	Province of Manitoba.
23	So I am very pleased to welcome
24	both of you here today. I am quite certain that
25	the presentations that will be made over the next

1	couple of days will be most beneficial. We hope
2	they will play a part as you develop interim
3	reports prior to the culmination of your final
4	report.
5	I will be speaking in my
6	presentation later on on some of the points we
7	would like to see included in that report. We are
8	hopeful there will be action taken to implement
9	the recommendations as they are put forward.
10	So welcome to The Pas and have a
11	good couple of days.
12	Thank you.
13	CO-CHAIR ALLAN BLAKENEY: Thank
13	co-chair allan Blakeney: Thank you very much, Your Worship.
14	you very much, Your Worship.
14 15	you very much, Your Worship. I now invite Chief Andrew Kirkness
14 15 16	you very much, Your Worship. I now invite Chief Andrew Kirkness of the Indian Council of First Nations.
14 15 16 17	you very much, Your Worship. I now invite Chief Andrew Kirkness of the Indian Council of First Nations. CHIEF ANDREW KIRKNESS: Good
14 15 16 17	you very much, Your Worship. I now invite Chief Andrew Kirkness of the Indian Council of First Nations. CHIEF ANDREW KIRKNESS: Good morning.
14 15 16 17 18	you very much, Your Worship. I now invite Chief Andrew Kirkness of the Indian Council of First Nations. CHIEF ANDREW KIRKNESS: Good morning. (Cree - no translation).
14 15 16 17 18 19 20	you very much, Your Worship. I now invite Chief Andrew Kirkness of the Indian Council of First Nations. CHIEF ANDREW KIRKNESS: Good morning. (Cree - no translation). I would like to welcome the two
14 15 16 17 18 19 20 21	you very much, Your Worship. I now invite Chief Andrew Kirkness of the Indian Council of First Nations. CHIEF ANDREW KIRKNESS: Good morning. (Cree - no translation). I would like to welcome the two Commissioners that have come to The Pas, and maybe
14 15 16 17 18 19 20 21	you very much, Your Worship. I now invite Chief Andrew Kirkness of the Indian Council of First Nations. CHIEF ANDREW KIRKNESS: Good morning. (Cree - no translation). I would like to welcome the two Commissioners that have come to The Pas, and maybe to say to brave the north, Commissioner Blakeney

deliberations to discuss some of the problems that

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the native people of Manitoba are having. 1 that we have had many hearings in this area, task 2 forces that have in the past, that I have 3 experienced, gone through. The people worked hard to make presentations and most of them -- I don't 5 know where they ended up. There were I could probably name off a 7 recommendations made. few, but I don't have the list that I need to do 8 this. 9 10 But I do know that the Royal Commission, I believe, will do its work and when 11 the recommendations are made by the people I am 12 sure that they will push them forward and that 13 they will do their best to see that some of these 14 problems are resolved in a humane and just manner. 15 16 Thank you. CO-CHAIR ALLAN BLAKENEY: Thank 17 you, Chief. 18 I would like to say that we are 19 2.0 welcoming presentations in the English language or Cree and that we have translation from English to 21 Cree and Cree to English. There are some little 22

-- if you are not familiar with the Cree language,

sets back there which you can use to translate if

you are not familiar with -- they look like this

1	as I am not. Paul Chartrand has the advantage
2	of no, he says he's not too bad in English and
3	French, but he is not as strong in Cree as he
4	would like to be.
5	So I just want to say to feel free
6	to use either of those languages.
7	We are now moving to having more
8	lengthy presentations on behalf of individual
9	groups. The first one on our list is the Town of
10	The Pas, Mayor Bruce Unfried. I would invite him
11	to take a seat here.
12	Are you hearing all right or not?
13	I'm not quite sure how the sound system is
14	working.
15	I gather we should keep the mikes
16	fairly close to us.
17	
18	MAYOR BRUCE UNFRIED: Good
19	morning, once again, and welcome to The Pas.
20	Prior to presenting some of the
21	comments and suggestions I would like to say a few
22	words about the Commission and the terms of
23	reference.
24	When the Royal Commission was
25	announced on August 27, 1991 I have to state that

I was sceptical and somewhat dubious of the need for another commission. However, upon further reflection it is very important for me to state that I firmly believe that this Royal Commission can make a difference.

I would like to echo the comments made by the Right Honourable Brian Dickson in the Report of the Special Representative Respecting the Royal Commission on Aboriginal Peoples wherein he states:

"...the proposed Royal
Commission has the potential
to be an important instrument
of education and
reconciliation".

In reviewing the terms of reference, it is noted that the Commission should propose specific solutions rooted in domestic and international experience to the problems which have plagued those relationships and which confront aboriginal peoples today. I will endeavour to make some specific comments to solutions to these deeply-rooted problems and issues and I would like to focus on some of the following points, and I am speaking as a non-

1	aboriginal person to the Commission on Aboriginal
2	Peoples.
3	This Commission carries the hopes
4	of many people, both aboriginal and non-
5	aboriginal. As we continue into the decade of the
6	1990s, we see the politics of conflict and
7	confrontation emerging, taking the place of
8	cooperation and consultation. Much of the
9	conflict appears to rest on the anxiety and
10	apprehension of many non-aboriginal people and, I
11	believe, major steps can be made if this
12	Commission is serious about the need, as Justice
13	Dickson indicates, for education and
14	reconciliation.
15	I believe that the non-aboriginal
16	people in this community, in this province, and in
17	this country are amenable to change and want to
18	see many of the injustices of history corrected.
19	I believe that non-aboriginal people can and will
20	develop an understanding of these injustices which
21	have been inflicted upon aboriginal people.
22	This is why I am here today, not
23	to provide a host of theories on self-government,
24	not to account for the serious social conditions
25	which many aboriginal individuals and families

face on a daily basis, both on their home reserves and in urban areas. Rather, I am here today to encourage and support your initiative. More importantly, I hope that your Commission will provide a learning forum for many non-aboriginal people.

that many structural and institutional changes can and will occur. When we have the opportunity to hear the cries for change and independence then, and only then, can the process of reconciliation begin. There is a need for calm, for reason, and for thought. There is a need for reflection.

There must be a time set aside to develop the bridges which are required to be built by the aboriginal and non-aboriginal communities.

It is easy to lay blame for the existing grid lock which many groups of people which make up our country face today. We can point fingers at senior levels of government which have been afraid or reluctant, or a combination of both, to deal with land claims. We can point to a justice system which has little relevance to many people. And to some extent we can point to the Indian Act which has created a deepening sense of

1 frustration.

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For me personally, this is not the time to resurrect history. Today is for hope for the future. Today is a time to focus on the need to ensure that your Commission adheres to Justice Dickson's reference to education and reconciliation. Use this forum to educate the non-aboriginal community on the hopes and aspirations of aboriginal people.

To me, Canadians are a fair-minded They want to correct injustices and they people. want to become involved in a reconciliation More closer to home, in this community, process. we are well aware of many of the social injustices that have occurred. This community was the focus of a major inquiry. This community had to go through a long period of time of self-examination. But I think we have become a better community for We have had an opportunity to look at some of it. the issues and concerns of the aboriginal community and how they impact on the Town of The We have had an opportunity to look at the issues as they relate to our young people. have had an opportunity to examine employment and training.

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It has been a very, very difficult 1 period of self-examination, but I think we can use 2 that in one of two ways. We can use it to dig in 3 our heels. We can deny racism and discrimination. Or we can look at it straight on and say we have 5 to be a part of the change that is occurring. This community, the Town of The 7 Pas, and The Pas Indian Band were able to 8 establish a Race Relations Committee. Over the 9 past number of months we have had an opportunity 10 to examine some of the issues as they relate to 11 taxation, issues related to housing, issues 12 13 covering a broad spectrum of concerns. 14 certainly haven't been able to come up with solutions, but it appears to us, as laypeople, as 15 people who may be involved in local government, 16 that there is the political will at the local 17 level to make things change. To me that is part 18 of education and it is part of reconciliation. 19 I believe that it is most 20 appropriate that you are holding your hearings 21 here today in this educational facility. 22 symbolic in the sense that the hope of any 23 community is its young people. In this community, 24 the Town of The Pas, The Pas Reserve, we have a 25

many natural resources, but we have a greater 1 amount of human resources. 2 Young people from the Town of The 3 Pas and young people from this Reserve have similar hopes. They will require the opportunity 5 to make their dreams a reality. But more 6 importantly, as young people, they must develop 7 the understanding of each other. They must 8 develop an understanding of different cultures, of 9 respect, of trust, and only then will the 10 reconciliation become a reality. 11 12 There is a crisis in leadership in This is not to imply that many 13 this country. people of various political persuasions are not 14 trying to make decisions that result in realizing 15 Rather, we appear to be governed by common goals. 16 polls, splinter groups, special interest groups 17 and the like. Decision-making becomes erratic, 18 19 haphazard and any meaningful changes appear not to 20 occur. 21 I do not share the view that we do 22 not have the politicians to deal with the tremendously important issues we have today. 23 24 Rather, I have the utmost respect for the many men and women who have become a part of the political 25

They, much like us, need to be educated 1 process. in the goals and aspirations of all Canadians, of 2 our young people. Again, we can then lead into a 3 reconciliation process. In terms of some specific recommendations of education and reconciliation, there is a need for interim reports to come 8 forward from your Commission. There is a need for interim reports to be made available to the non-9 aboriginal community so we can start the education 10 There is a need for recommendations 11 process. which will speak to the opportunity of Indian 12 13 bands being able to enter into partnership agreements with other levels of government, 14 whether they be at the municipal and local level. 15 There is the opportunity to enter into such 16 agreements with provincial governments. 17 In this area, in a radius of one 18 mile, we have 28 elected officials, which includes 19 the Town of The Pas, the local government, 20 District of Consol, and elected officials from The 21 Pas Indian Band. 22 23 As we enter the decade of the '90s, as the need for self-government becomes more 24 real and attainable, there is going to have to be 25

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recognition placed in your report that will speak to the unique geographic catchment areas that we have in this community. We are separated by a bridge, some people may say by a thousand miles, but we are separated by a bridge. People go back and forth. We need to ensure that that continues.

I think in the past, and I have to perhaps contradict myself when I say that I'm not here to resurrect history. But I think as I look back on my tenure as an elected official in the Town of The Pas, I look back at the simple solutions to complex problems that we lost. I think the opportunities were available for both communities, but for a variety of reasons we were never ever able to pull them off.

I note that on the tape that was provided to myself, Commissioner Blakeney is quoted as saying that if people had the facts or if people had the information, I am assuming you are reflecting on the non-aboriginal community, they would see the need for social justice. I think that is a very, very poignant statement and one that I totally agree with, that generally people want to resolve conflict and they want to resolve specific issues.

1	So in terms of your Commission I
2	would hope that consideration would be given as
3	the discussions in Canada go on about a new
4	Constitution, of the role of aboriginal peoples in
5	the development of that Constitution, that over
6	the next six months, twelve months, eighteen
7	months and two years that we have an opportunity
8	to review some of the information that is being
9	put forward at these hearings.
10	Second, that you strongly consider
11	some of the unique catchment areas where
12	communities like The Pas are basically side by
13	side with an aboriginal community and how and
14	which way the two communities can look at common
15	goals and common hopes and aspirations.
16	In summary, I would like to make
17	reference to the in the aftermath of the riots
18	that occurred in Los Angeles many people,
19	including the President of the United States and
20	Senators and Congressmen, were very quick to be
21	able to pinpoint blame, but no one really came
22	forward and offered any type of solutions.
23	The most poignant statement of all
24	came from the victim of the assault, Rodney King,
25	which triggered the anger and frustration in

California. I think it is interesting when he said, "...we've got to work together ... we have to work it out." This statement is as true in The Pas, it is as true in northern Manitoba, it is as true in Canada as it is in the United States.

Thank you.

co-chair allan blakeney: Thank
you very much, Mayor Unfried, for a thoughtful and
sensitive presentation. Your town, in some sense,
has been through the cauldron and yet you bring us
a message of hope, not defensive, if I may put it
that way, but rather saying, "We are open. We
hope other people are open to learning about each
other. In this way we will follow the road to
reconciliation."

I noted particularly two or three of your points, the one suggesting that the Commission would be well advised to put out interim reports or think pieces or something to get discussion going along the way.

Second, that we should direct our attention to the unique problems of catchment areas like The Pas where aboriginal and non-aboriginal communities live in juxtaposition to one another. A very useful presentation.

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1	I will ask Commissioner Chartrand
2	to make a comment or two and then perhaps we will
3	have a question or two to direct to you.
4	COMMISSIONER PAUL CHARTRAND: I
5	have no further comment at this time. I agree
6	with the ones you made.
7	I thank you very much for your
8	excellent presentation.
9	CO-CHAIR ALLAN BLAKENEY: I noted
10	you spoke of your Race Relations Committee and you
11	felt that there was now a political will, at the
12	local level at least, to engage in a dialogue that
13	moves this community, and hopefully by analogy the
14	province and the country, on the road to
15	reconciliation.
16	Can you give us any particular
17	clues as to what techniques you have used to get
18	people talking to each other who were not talking
19	to each other short years ago?
20	MAYOR BRUCE UNFRIED: I think what
21	we have been very fortunate in having is we have
22	had a good representation from both communities of
23	people who are comfortable dealing with tough
24	issues instead of stick handling and skirting
25	around them.

I think what we have found out,
Commissioner Blakeney, is that a lot of the
information and a lot of the responses from people
in the Town of The Pas are often based on policies
that make no sense to them. I speak of issues
related to taxation. Many people are confused,
many business people in The Pas are confused about
their responsibility in terms of collecting the
GST. It may seem like a small issue, but I think
once the information is put forward people
understand that there are some basic inequities.
The issue that now the federal
government and the provinces are scrambling over,
social assistance to treaty Indian people living
off reserve, up until the end of March the federal
government assumed that responsibility. A
unilateral decision was made. They decided it
became the province's responsibility, the province
said, "No, it's not our responsibility", and again
the issue becomes one I think there is a danger
for the issue to become an issue with racial
overtones because people don't understand the
predicament that people in need in this community
have.

So I think it has been part of the

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education that I have been talking about, and referring to Justice Dickson's comment, and I think only then, when we get these issues on the table, can we talk and realistically make suggestions to it.

But I think the major breakthrough

that we had was when the Race Relations Committee was asked by the CBC to preview the documentary, "Conspiracy of Silence" prior to its showing across Canada. I think at that time, on a very, very cold November day, we had a group of people who were able to spend four hours viewing a very, very horrendous tragedy. But more importantly, to look at what we could learn from it and to ensure that it never ever happens again.

I think as a non-aboriginal person I can speak for myself, it gave us the opportunity to look at what has happened that led to that incident occurring. I think it led to a period of self-examination.

So those would be a couple of examples, Commissioner Blakeney, that come to mind. I think more importantly now I made reference to our young people, where we have separate schools, where we have aboriginal

students going to school on The Pas Reserve and we have non-aboriginal students going to school in the Town of The Pas.

My major hope is that as a community and communities we can learn and we can put in place some mechanism to ensure that the young people of both communities have the levels of interaction that they had prior to the separate school system. We have to work at that. It is going to require a great deal of work from all segments of the community, from educators to parents to teachers. I know certainly with two students in high school in the Town of The Pas it is an issue that concerns them because they certainly tell me that.

raise some pretty important issues there, certainly with respect to the social services for status Indians off reserves. Both Indian people and the communities in which they live have suffered a great deal of stress because senior governments haven't got their act together.

This is not the fault of the local governments; it is not the fault of the communities where these people live; and it is not

the fault of the people who may be entitled to social services. This is purely a problem of the inability of senior governments to get their act together and this is really quite -- when one thinks of it this may be an area where some sort of an interim comment by the Commission would be in order because it is quite indefensible, the fact that the senior governments don't have their act together.

The other point that you made is an interesting one with respect to the operation of separate educational institutions. There is certainly a case for integrated educational institutions and certainly a case for separated educational institutions.

What you are suggesting is that some of the benefits which come from integration might be enjoyed by some other mechanisms and still enjoy the benefits which come from separate school systems, which are almost necessarily better culturally oriented for the aboriginal people and the like.

That is an interesting problem and one which I am happy to hear that The Pas is addressing. That is the first time we have had

the problem signalled before. No one has been
saying "Let's see if we cannot live in separate
worlds because when we get out of school we are
not going to live in separate worlds. Let's start
the meshing a bit." That is a very cogent point.
COMMISSIONER PAUL CHARTRAND: Mr.
Mayor, I would like to ask you, if I may, about a
term. My concern is not with the term, but rather
with the ideas or the perception that lies behind
the term.
You referred to your Race
Relations Committee. Let me try to explain my
question.
Is the term "race" in this context
the one that most appropriately captures the idea
of the perception, from your side of things, of
the other group, if I may use those words? If one
looks around the world at different human groups,
human societies, who for various reasons get
together to discuss differences we might pick,
by way of example, the Walloons and the Flemings
in the country of Belgium, we might look at the
English and the Irish, we might look, in another
context, at Americans and Mexicans.

On the other hand we might look at

perhaps different situations, the African-1 Americans or black people in the United States. 2 The word "race" is used in some context that is 3 considered inappropriate in others. Without carrying this on too long, 5 I wonder if you might have some thoughts about the 6 perspective or the notions that lie behind the use of that word, as opposed to any other words that 9 you may think are properly descriptive of the identity of the other group? 10 MAYOR BRUCE UNFRIED: I can't 11 think of another term offhand, Commissioner 12 13 Chartrand, which would speak to this community. think the ideal situation is to have an 14 organization which would reflect the cultural --15 if that is the proper word -- mosaic of the 16 I quess it can take on various terms. 17 community. I think when we are talking about 18 19 race relations you are correct, if I understand your point, that there is the inherent danger that 20 it does somehow, in some way, reflect a negative 21 connotation. But I think the reality of it is 22 that for this community it is the best term that 23 24 can be used to reflect the work and the make-up of

a group of people.

25

1	COMMISSIONER PAUL CHARTRAND:
2	Thank you for that.
3	Just by way of explaining my own
4	concern, which I appreciate I did not make at all
5	clear, my concern is not particularly with respect
6	to any negative connotation, no. Rather, it has
7	to do with ideas that I think Canada is struggling
8	with, in the context of a long heritage of
9	referring to aboriginal peoples with that
10	particular term.
11	I compare that to the recent
12	constitutional recognition of aboriginal peoples.
13	I compare that to the movements for recognition of
14	distinct societies in this country, in another
15	context. I am trying to get an appreciation of
16	how people in this country what ideas they
17	believe lie behind these terminological changes.
18	It seems to me that there are changing ideas about
19	this and I was anxious to explore them.
20	I do thank you for your response.
21	CO-CHAIR ALLAN BLAKENEY: Thank
22	you very much, Your Worship.
23	MAYOR BRUCE UNFRIED: Thank you.
24	CO-CHAIR ALLAN BLAKENEY: Before
25	we break for coffee, tea or whatever, I am going

1	to ask Mr. Ron Nadeau of Native Communications
2	Inc. to make a presentation.
3	Mr. Nadeau, please.
4	MR. RON NADEAU: Good morning, Mr.
5	Blakeney and Mr. Chartrand. It is good to be in
6	The Pas this morning.
7	I am from Thompson, Manitoba. I
8	would like to thank you for the opportunity to be
9	here today to speak about aboriginal broadcasting.
10	I would like to give you a brief
11	rundown on the history of the organization that I
12	work for. Our group is called Native
13	Communications Inc. We refer to ourselves as NCI.
14	We have been involved in the field
15	of broadcasting in the aboriginal languages, by
16	means of radio and television broadcasting for
17	some twenty years now. We were incorporated about
18	September 30, 1971. We operate out of Thompson.
19	Basically the way we do our
20	broadcasting is we have about 25 people working at
21	NCI in Thompson. We provide production of TV
2 2	programming and radio programming in the native
23	languages. The predominant native language in
2 4	which we broadcast is the Cree language. As you
2.5	may be aware porthern Manitoba is composed of a

1	predominantly Cree-speaking population.
2	We receive funding from two levels
3	of government, from the federal government,
4	Secretary of State, as well as from the provincial
5	government, the Department of Culture, Heritage
6	and Recreation.
7	Our ability to broadcast the
8	programs, once we have produced them, is carried
9	out through a very simple method of distribution.
10	What we have been able to do, over the past six or
11	seven years now, is we have been able to negotiate
12	what are called "fair access agreements" with CBC.
13	What that means is that CBC allows us to use their
14	northern radio transmitters and northern TV
15	transmitters throughout northern Manitoba.
16	It is interesting the words
17	"northern Manitoba", in fact we broadcast from
18	every location, every native community, I think it
19	is 34 miles north of Manitoba. We broadcast from
20	that point as far as Churchill, Manitoba in the
21	north. That is simply because of the nature of
22	the transmitter locations which CBC has.
23	When we negotiated these fair
24	access agreements with CBC in 1984 we were given

the opportunity for the first time to use the

1 major public broadcasting network in Canada to broadcast our programs. 2 The only problem that we have had 3 in broadcasting our programming is it still boils down to the question of access. For distributing 5 our programs we have to rely on the CBC to broadcast our radio programs and our TV programs. The problem with the access that 8 we receive is basically one of time slot. 9 television we are given the hours from 7:00 a.m. 10 to 9:00 a.m. in the morning. We haven't been able 11 to get any other more relative time slot, for 12 example after the supper hour, early in the 13 evening, in the afternoon, that kind of thing. 14 The prime time for broadcasting 15 our TV programs -- we would like to see a more 16 relevant time slot for television in the area of 17 say 10 o'clock in the evening, 8 o'clock in the 18 evening, maybe Sunday afternoons, that kind of 19 20 thing. Unfortunately, although we benefit 21 from the access that we do have in that a very 22 large audience of approximately 91,000 listeners 23 and viewers can hear our programming, the problem 24

is that not all of those people are going to be

L	able to listen or watch our programming from 7:00
2	until 9:00 in the morning.
3	The other time slot that we have

The other time slot that we have access to on CBC Radio is the late night slot from 11:00 p.m. until midnight, weekdays, Monday to Friday. Again, the problem with that kind of access is that a lot of people are not going to be listening to CBC FM Radio to catch our program in the evening.

Again, if we could ask you today to get us better access -- I guess that would be a simple question and if you could deliver on that, great. I guess it doesn't work that simply.

But it is my duty today, I would think, to try to explain the access problem that we are having. Like most aboriginal broadcasters in Canada that is one of the major concerns that all broadcasters have experienced over the past 20 years, one of access. When we are able to get access on CBC it is either early in the morning or late at night. There doesn't seem to be any happy medium or a more relevant time slot.

We would love to be able to air our programming at 8:30 Thursday evening or 10:30 Wednesday night, those kinds of time slots, but it

seems that we just haven't been able to obtain that.

The purpose of NCI's trying to broadcast in the native languages is quite simple, we are trying to communicate with the aboriginal community. We hit approximately 60 communities in Manitoba. As I indicated earlier about 91,000 potential viewers. That is a very large population.

Dur sister societies, other broadcasting groups in Canada, there are a total of 13. We all do the same kind of work and we all experience the same kind of problems in obtaining fairer access. It is interesting, it is a bit of a misnomer to call these agreements with CBC and NCI fair access agreements because there is nothing fair about it. There is no fairness in getting time slots with which you have a great difficulty getting a complete full audience penetration.

I would like to leave that message with the Commission. We would like to be able to have true fair access and access at points in the day in which aboriginal people, aboriginal viewers and listeners, like any other listeners, so we

would be able to build a larger audience and communicate to more people.

one other point I would like to bring up is that another major problem facing aboriginal broadcasters is the problem of ongoing budgetary cutbacks in funding. I didn't bring along my fiddle and I'm not going to start playing violin music here, but I would like to try to focus on the issue of cutbacks in funding.

we have been operating for 20 years at very, very low levels of funding from the federal government and the provincial government. As far as giving the viewers and the listeners the kind of program that we would like to achieve and like to deliver, it becomes increasingly difficult in the -- it seems like it is a recessionary type of an economy at all times.

I read in the paper and I hear on The Journal that we are experiencing a global recession at the present time. Unfortunately this global recession has been the by-word for aboriginal people and aboriginal broadcasters for I don't know how many years. We always seems to get the least and we are expected to deliver the most. We are expected to try to spend less and

try to tighten our belts so to speak. But I can tell you that it is increasingly difficult to try to broadcast to the large audience that we have in our mandate.

as aboriginal broadcasters we see ourselves as part of the Canadian broadcasting system. By that I mean that the Canadian broadcasting system is composed of the CBC, the private broadcasters, plus the non-profit groups such as ourselves. I think it is safe to say, without fear of contradiction, that as members of the public broadcasting system in Canada we are the poorest of the poor. It all goes back to the lack of resources and the continuous whittling away of the financial commitments that governments have made over the past number of years.

Northern Native Broadcast Access Program, which is a federal government program, was announced in March 1983. With that program \$40.3 million was promised to aboriginal broadcasters over a period of five years. That program has been renewed once already, but what has happened to that \$40.3 million is that it seems like every year, literally, there is a further cutback in the total

1	amount of dollars.
2	The most recent major cutback was
3	in the 1990/91 fiscal year where we were cut back
4	16 per cent. Other groups were cut back up to 100
5	per cent in funding. To give you an example, we
6	used to have 21 native communication societies in
7	Canada, we now have 13. A lot of the aboriginal
8	newspapers have been cut back under the Native
9	Communications Program.
10	I would even hazard to suggest
11	that or maybe I would ask the question: Is
12	this a way of silencing native tongues? I ask
13	that in a very sincere way. Is this a way of
14	silencing native tongues in Canada?
15	We hear over the years that we
16	want to preserve the Canadian culture and I guess
17	that is what we are trying to do here too in our
18	work. We are trying to preserve the native
19	languages, the aboriginal languages. We are
20	trying to preserve the culture and the
21	significance of our history.
22	We just find it increasingly
23	difficult to meet our mandate given the fiscal
24	restraints. I don't mean to harp on this too

much, but the consistent response we have been

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1	getting from government is, "We are in a
2	recession".
3	I would just go back and emphasize
4	that the fact of the matter is that aboriginal
5	people, aboriginal broadcasters as a whole, have
6	been living in a recession for 100 years plus.
7	Isn't there an old saying that the furthest behind
8	is the one you help the most. We consider
9	ourselves very far behind when you look at other
10	broadcasters in Canada.
11	I typed up this paper last night,
12	after a lot of careful thought, and I came across
13	about three pages of really good quotations. I
14	would like to read one of them to you:
15	"Entrenching native-language
16	services in the Broadcasting
17	Act would be consistent with
18	aboriginal rights principles
19	and with a pluralistic
20	philosophy that encourages
21	the expression of aboriginal
22	identity.
23	Justice would be done if the
24	very factor that accelerated
25	the assimilation of

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aboriginal peoples in the 1 past were henceforth to 2 foster their development. We 3 therefore recommend including in the Act the right of 5 aboriginal peoples to 6 broadcasting services in the 7 representative native 8 9 languages". That was a quotation taken from 10 the Report of the Task Force on Broadcasting 11 Policy in 1986. The actual Native Broadcasting 12 Policy was announced by the Minister of 13 14 Communications on September 22, 1990. What they were talking about when 15 I refer to this quotation was the recommendation 16 17 to entrench the aboriginal languages, or the ability to broadcast in the aboriginal languages 18 19 in the Broadcasting Act. That has never been I would recommend to the Commission achieved. 20 that this recommendation be looked at again. 21 22 I would also indicate that we can read pages and pages of beautiful quotations and 23 comments about native broadcasting, aboriginal 24

communications in Canada, and how we are doing

1	great work, and the government is getting the
2	biggest bang for their buck because we manage our
3	resources well and we do a lot of programming for
4	a lot of people.
5	I can read you all of those nice
6	quotations, but the problem with all those
7	quotations is they are all taken from various
8	reports of Royal Commissions. With great respect,
9	I would ask early on in the hearings that you do
10	whatever is possible to ensure that these
11	recommendations that you will be making don't
12	become more dust collectors, or more little
13	quotations for people like me to come here and
14	quote.
15	I guess that is about it for my
16	submission. I would welcome any questions.
17	CO-CHAIR ALLAN BLAKENEY: Thank
18	you very much, Mr. Nadeau.
19	I wonder if I might ask a couple
20	of questions just to clear my mind.
21	With respect to your organization
22	and the programs you prepare, both for television
23	and for radio, are any of them in the English
2 4	language or are they all in native languages?
2.5	MR. RON NADEAU: Our policy at the

present time is that we try to broadcast 65 per 1 cent in the native language and 35 per cent in 2 The reason for that is that a large 3 English. portion of our audience are only English speakers; 5 they did not retain their native language. CO-CHAIR ALLAN BLAKENEY: So that 6 7 35 per cent of your programs are, in fact, in English? 8 MR. RON NADEAU: 9 Yes. CO-CHAIR ALLAN BLAKENEY: 10 11 know whether the CBC runs a service aimed at aboriginal people, other than through your 12 13 organization? I am thinking of the CBC in 14 Saskatchewan. They have a reporter up in La Ronge 15 and in the morning shows they have a little 16 segment on news from La Ronge and news from across northern Saskatchewan. They have a string of low-17 powered FM stations across the north in 18 Saskatchewan, so I suppose they have them in 19 20 Manitoba as well. Are they somehow in competition 21 with you in that regard? 22 MR. RON NADEAU: Not at all, Mr. 23 Blakeney. The way I understand it there is a group in Saskatchewan, our counterpart would be 24 25 called Missinipi Broadcasting Corporation, and

they do much the same work that we do. The only difference is they only broadcast on radio, whereas we do radio and TV.

As to whether or not CBC is in competition with our groups, I would say definitely no because of the fact that CBC has fewer resources. I do know that CBC does employ and makes a real effort in this province to hire native people as journalists in radio and television, or broadcasters in radio and TV. However, all of the programming that those people would do, say if they were dealing with on-air talent, hosting programs, announcers, what not, as I understand it they speak English only.

The only place that I am aware of where there is some Cree spoken is in Thompson with CBC North Country, which is a one hour show aired twice a day -- actually it is two hours, one from 8:00 until 9:00 in the morning and the other hour is from noon until 1:00. They do have a Cree speaking woman, Sylvia Greer, from Norway House, one of our member communities. I would say out of each hour you might hear Cree spoken for maybe four minutes. So there really is no competition with CBC and us.

2.4

I can't speak for CBC. We have enjoyed a very excellent relationship with CBC, but as I understand it they support what we are doing 100 per cent. I guess the understanding is that we are in the better position to deliver that kind of programming.

The interesting little dilemmas that we experience, however, we tried to negotiate with CBC to get more access on the radio in the evening. We asked for an earlier time slot and that wasn't possible because of network commitments in the CBC programming day. Then we said, "Give us an extra hour. Instead of quitting at midnight let's go until 1:00". Their response was, "We've got a problem with that because we've got the symphony music happening right between midnight and 1:00". They had some concerns about upsetting their audience of symphony music listeners.

We thought that was a lot of rubbish. We thought it was a red herring. Where are all the complaint letters? How many people in northern Manitoba are staying up at midnight until 1:00 listening to symphony music. So we thought it was a lot of -- it wasn't very fair, put it

1	that way.
2	CO-CHAIR ALLAN BLAKENEY:
3	Particularly with respect to radio. With respect
4	to television, prime time, they sort of live by
5	selling the ads on television prime time. You've
6	got an uphill struggle there. But with respect to
7	radio, and particularly evening radio, I think the
8	ratings show that there is not a lot of heavy
9	listening of radio in the evening.
10	Do you have any sort of I don't
11	know what to say, I would say a Nielsen rating if
12	I were talking about any idea of how many
13	people listen to your shows, the Native
14	Communication Inc. shows?
15	MR. RON NADEAU: Sure. I can
16	address that this way, Mr. Blakeney. We are not
17	rated by the BBM, the Bureau of Broadcast
18	Measurement in Canada. The only way we have of
19	ascertaining if people are listening is we do what
20	are called audience assessments every two years.
21	The last audience assessment we
22	did we asked questions about who was watching or
23	who was listening to radio and TV. We determined
24	from doing that survey that the TV audience that

out of the people who were watching TV at that

1	time slot, 91 per cent were watching our program.
2	On radio, the people that were
3	listening to radio at that time of the evening was
4	84 per cent were listening to our programming. So
5	that is quite high.
6	CO-CHAIR ALLAN BLAKENEY: It is
7	high indeed. And those of course are confined to
8	a selective group of communities, but by and large
9	the aboriginal communities across the north is
10	where you took your audience assessment.
11	MR. RON NADEAU: That's correct.
12	co-chair allan blakeney: No doubt
13	you are getting penetration then.
14	There is no question that the time
15	slots that you have are not prime time slots,
16	there is no doubt about that, either for
17	television or for
18	MR. RON NADEAU: Can I just make
19	one further point.
20	We were preempted by the Winter
21	Olympics this past winter for two weeks. What
22	happened was instead of having our TV program on
23	from 7:00 until 9:00 in the morning we had it run
24	from I think it was 11:30 until 1:30 at night for
25	that two week period. What happened was we

Technically, as I

developed a terrific audience because the first 1 thing we did at 11:30 was air one of our videos 2 that we had produced. We got a terrific amount of 3 mail and a lot of phone calls. We spoke to CBC and they tell us that every time you get one letter from the 6 audience that that usually indicates a 1,000 7 person kind of response. I can tell you, we had 8 probably about 75 to 80 letters received just 9 saying how much they liked the program. So I just 10 thought I would mention that. 11 Wouldn't it be nice if we could 12 get that 11:30 time slot say three times a week, 13 Monday, Tuesday and Wednesday, 11:30 until 12:00 14 on television. It would be very good if we could 15 achieve that. 16 CO-CHAIR ALLAN BLAKENEY: What you 17 are addressing there is your access agreement with 18 the CBC, that the times provided, both by way of 19 radio and television, are simply not attractive. 20 I don't know what the technical problems are of 21 giving you a time at 11:00 at night which wouldn't 22 operate in Winnipeg and Brandon and that sort of 23 thing. I just don't know what the --24

MR. RON NADEAU:

1	understand it is that the line for the northern
2	television transmitters can basically be kicked in
3	or turned on when you want to air a specific
4	program. I do understand that there is a network
5	program that has to go to air, for example like
6	The National, The Journal, we understand that.
7	But it seems to us that there are other times, say
8	after The Journal or The National, where there is
9	a question of are they willing to let us have this
10	half hour? It's not something that is determined
11	by a technical reason or a network reason. It is
12	just a question of volition, I guess, and would
13	they agree to let us have it.
14	co-chair Allan Blakeney: You have
15	another crack at that, now that they are going to
16	move The National and The Journal to the 9:00 to
17	10:00 slot.
18	MR. RON NADEAU: That's right.
19	CO-CHAIR ALLAN BLAKENEY:
20	Otherwise budgetary cutbacks, and I understand
21	that issue.
22	The other one essentially is the
23	Report of the Task Force on Broadcasting, the
24	entrenching in their Broadcasting Act some rights
25	to broadcasting both radio and television in

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1	aboriginal languages. That has not been done and
2	you are urging us to support it.
3	MR. RON NADEAU: Yes.
4	COMMISSIONER PAUL CHARTRAND:
5	Thank you for your presentation, Mr. Nadeau.
6	Ron, it is good to see you.
7	MR. RON NADEAU: It is good to see
8	you too.
9	COMMISSIONER PAUL CHARTRAND: Just
10	one or two brief comments and questions.
11	I'm sorry we missed you on Sunday.
12	I imagine one of the programs you are trying to
13	get on Sunday afternoon is the final round of the
14	PGA events.
15	With respect to the broadcast area
16	you mentioned the north and south perimeters.
17	Just for the sake of interest, what are the east
18	and west boundaries that you capture with your

MR. RON NADEAU: We hit both provincial boundaries, Saskatchewan and Ontario. As a matter of fact we reach four communities in northeastern Saskatchewan.

broadcasts?

CO-CHAIR ALLAN BLAKENEY: Pelican
Narrows being one. Every time I go to Pelican

1	Narrows they say, "Why can't you get us
2	Saskatchewan television"? When I used to go
3	there, I'm not doing that now, but in another
4	movie I used to hear that sad story.
5	COMMISSIONER PAUL CHARTRAND: I
6	was interested in your reference to the fair
7	access agreements. I am interested in your words
8	for a number of reasons.
9	Let me check something. I suspect
10	the euphemism is not your creature, is it?
11	MR. RON NADEAU: No, it isn't.
12	COMMISSIONER PAUL CHARTRAND: All
13	right. I thought so.
14	There is something that is not
15	clear to me about the task force of 1986 that you
16	referred to. I wonder if you would assist me in
17	completing my notes on that.
18	What was the name of that task
19	force?
20	MR. RON NADEAU: It was called the
21	Task Force on Native Broadcasting Policies.
22	COMMISSIONER PAUL CHARTRAND: Do I
23	understand that that particular task force made
24	the recommendation to give a particular status of
25	some sort to aboriginal languages.

1	MR. RON NADEAU: Correct.
2	COMMISSIONER PAUL CHARTRAND:
3	Would you clarify that point for me, please? What
4	was the substance of the recommendation?
5	MR. RON NADEAU: The substance of
6	the recommendation from that task force in 1986 or
7	native broadcasting policy was essentially to
8	entrench in the Broadcasting Act the right of
9	having the aboriginal languages entrenched the
LO	ability to broadcast in the aboriginal languages
11	entrenched in the Broadcasting Act, much like we
12	have the ability to have statutes in both official
13	languages, French and English. It was the same
14	type of recommendation, that aboriginal languages
15	be entrenched in the Broadcasting Act or the
16	ability to broadcast in aboriginal languages, or
17	the right I should say.
18	COMMISSIONER PAUL CHARTRAND:
19	Thank you for that.
2 0	We are well aware of the
21	importance of information, and in particular the
2 2	importance of communication for aboriginal people
2 3	who are scattered across the country.
2 4	I simply want to end by thanking
25	you again for your presentation.

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1	MR. RON NADEAU: Thank you very
2	much.
3	CO-CHAIR ALLAN BLAKENEY: Thank
4	you, Mr. Nadeau, for an interesting presentation
5	and a right on point.
6	MR. RON NADEAU: Thank you.
7	CO-CHAIR ALLAN BLAKENEY: We will
8	break now for ten minutes or a bit more for
9	coffee. We would like everyone ready to resume at
10	11:00.
11	Thank you.
12	
13	A Short Recess at 10:45 a.m.
14	Upon resuming at 11:10 a.m.
15	
16	CO-CHAIR ALLAN BLAKENEY: We will
17	come to order and I will invite Chief Flett of The
18	Pas Indian Band to make a presentation.
19	Just before doing so, I will
20	introduce Mr. George Lathlin, who I am sure will
21	be known to many of you. He will be joining us as
22	a Commissioner for the day and for our period here
23	in The Pas. He will participate with us, make
24	comments, ask questions, and assist us in getting
25	the most out of the presentations being made by

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Chief Flett and Chief Kirkness and others. 1 The people who are handling the 2 sound system are saying we are having a bit of 3 trouble, so I would invite you to keep close to the mike if you could. 5 Thank you very much. CHIEF FLETT: 6 Again I would like to thank you 7 for coming out and listening to the presentations 8 that are going to be made here today. 9 10 Maybe I will start and say tansi. 11 Again I would like to welcome everyone to these proceedings and trust that this presentation, on 12 behalf of The Pas Indian Band Chief and Council, 13 will be considered by the Commission in preparing 14 their reports and recommendations. 15 The presentation which I am making 16 17 to you today will be supplemented by a comprehensive package which will be mailed to you 18 in the near future. What we would like the 19 20 Commission and the governments to do is to be receptive to the concepts and ideas that we will 21 bring forth both in this brief presentation and in 22 the package we will submit. 23 The topics which will be included 2.4 in our package, and on which I will touch briefly 25

1	today include: self-government; aboriginal and
2	treaty rights; land, resources and the
3	environment; gaming; fiscal arrangements; health
4	and social services; economic development; on-
5	reserve policing and the justice system; housing
6	and community infrastructures.
7	We also have in this package,
8	which I will present later on, the education part.
9	But I want to leave that out because the Chairman
10	of the OEA Board will be doing that presentation
11	on behalf of the Band.
12	We are hopeful that the
13	governments will act swiftly, in conjunction with
14	First Nations, to implement the recommendations
15	put forth in your reports.
16	The terms of reference of the
17	Royal Commission on Aboriginal Peoples are broad,
18	and cover the past and present situations, as well
19	as provide an opportunity to look into the future.
20	We have stated repeatedly that in order to plan
21	for the future, you must first know where you are
22	now and the history of how you reached that point.
23	A large amount of research, from
24	many varying sources, already exists. Many
25	studies have been conducted and many reports

1 Some of this research and some of these reports contain recommendations and solutions 2 which are supported by First Nations. Verv few 3 have been seriously considered by the governments Δ and even fewer have been implemented. 5 The information which we will 6 provide to you will refer to a variety of specific 7 areas of immediate concern to our Band. 8 not all inclusive and we ask the Commission's 9 10 support in funding the Swampy Cree Tribal Council's proposal for funding under the 11 Intervenor Participation Program. 12 Self-Government: First Nations 13 continue their pursuit for constitutional 14 15 recognition of their place as Canada's First People and the distinctiveness of our own 16 17 societies as nations with their own languages, culture and self-governing systems. Through the 18 constitutional process we are seeking justice; to 19 20 have our place in Canada reaffirmed in the highest 21 political document a country can have, its 22 Constitution. Section 35 of the Canadian 23 24 Constitution does recognize and affirm existing 25 treaty and aboriginal rights. Aboriginal people

are now negotiating for one additional step, the entrenchment and protection, in the Constitution, of the inherent aboriginal right to self-government.

When we speak of self-government we do not refer to the federal government's "self-government process" which the Department of Indian Affairs has initiated. That process is not a nation to nation process and does not recognize aboriginal peoples' inherent right to govern ourselves. The INAC process merely allows for a comprehensive transfer or delegation of varying levels of control and administration of government programs from governments to the First Nations.

Along with the delegation of that control and administration they are attempting to transfer the problems and liabilities for past wrongdoings by the federal government. We believe that governments will have to right some of the wrongs they have imposed on aboriginal people before they can wash their hands clean.

Each First Nation is unique and only their community can determine the form their government will take. This is not to say that a consensus cannot be reached on some general

guiding principles which could be utilized by the First Nations of this country in the redevelopment of their own government systems.

Aboriginal and treaty rights: One area which governments must be willing to deal with is the area of land entitlement, specific claims and other outstanding land issues. The Pas Indian Band signed Treaty #5 in 1876, yet the land allotment promised to us by that treaty has yet to be fulfilled. Even the land that was set aside for the use and benefit of our Band has been eroded and divided by expropriations and various forms of land dealings.

Although the government's claims process has undergone some changes, First Nations have yet to benefit from those changes. The establishment of the Claims Commission has not been without controversy and the Joint Working Group is not yet operational. An efficient process is a mandatory requirement if the backlog of long outstanding land entitlement, claims and outstanding transactions are to be settled to the satisfaction of all parties involved.

First Nations signed treaties with the Crown. Those treaties identified certain

1.	specific rights which the government, through the
2	Indian Act, later sought to restrict.
3	There are many other pieces of
4	legislation, in addition to the Indian Act, which
5	infringe on and restrict the rights of aboriginal
6	peoples. In examples such as Sparrow, Silliboy
7	and Flett, the illegal infringement on those
8	rights has been confirmed by the courts.
9	A thorough review of all
10	government legislation, regulations and policies
11	should be carried out with the objective of
12	identifying those infringements and making changes
13	to bring the legislation in line.
14	Some of the rights issues which
15	have become the most prominent are the Migratory
16	Birds Convention Act, water rights, air rights,
17	exemption from taxation, and the whole area of
18	resource management, hunting, fishing and
19	gathering rights. Although the courts have
20	clarified and reiterated these rights, legislation
21	and governments continue their failure to
22	recognize and uphold these rights.
23	An example I would like to put
24	forward to you is that of taxation. Everyone pays

taxes. Despite the fact that treaty Indian

individuals are exempt from taxation on reserve, there continue to be items on which individuals are forced to pay taxes. Such an example is gasoline and tobacco. There are differences imposed by federal and provincial governments and as everyone knows, non-Indian individuals pay tax on reserve the same as they do elsewhere.

amounts of income from taxes paid on reserves than what is returned to the reserve by the government. It is time that The Pas Band is given these benefits from resources which are realized on the reserve. This would enable the Band's government to effectively carry out the programs and services which are required by the community.

Environment: Our land base is the foundation for our future. Although the current legislation under the Indian Act provides for authorities to be delegated to a Band Corporation, it does not allow us to gain recognition of our inherent land management authorities and to resume jurisdiction over our lands. In the current system the Minister or the Governor-In-Council retains the ultimate power over almost every decision or

2.0

transaction that transpires.

As a result of work conducted by a group of Chiefs, a proposed optional First Nations Land Charter Act is now in the draft stages. As a member of the Chiefs' Steering Committee developing the new optional Act, I hope that the Commission will agree that this initiative will be one step in enabling First Nation communities to gain recognition of their inherent land management authorities and to resume exercising jurisdiction over their lands.

Both First Nation and government initiatives in the area of economic development and environmental legislation have brought the management of our resources and environment to the forefront. Governments have put forth many guidelines and requirements related to these areas, but the monetary and human resources to carry out the tasks have not been included.

We recognize the importance of these two areas and ask that the Commission support First Nations on issues such as these. The governments set standards, notify First Nations to comply, and then completely ignore the realities of the events that occur at the local

1	level.
2	Gaming: In January 1990, The Pas
3	Band entered into a gaming agreement with the
4	Province of Manitoba whereby The Pas Band
5	established our own Gaming Commission. All
6	lottery events held on The Pas Reserve are now
7	required to be licensed by The Pas Band Indian
8	Gaming Commission.
9	Although this delegated
10	arrangement has worked well there continue to be
11	new situations which require further negotiations.
12	The current issue is the status of the equipment
13	referred to as Breakopen Vending Machines. We
14	have been unable to access these machines because
15	they are deemed to be slot machines according to
16	the Criminal Code of Canada, S 198 ss(3)(a).
17	We are therefore seeking the
18	Commission's support in obtaining a clarification
19	of the legislation, by way of an amendment, in
20	order to allow access to an accountable method of
21	selling breakopen tickets.
22	Fiscal Arrangements: It is
23	obvious from reviewing this presentation that
24	funding becomes an issue in almost every area.
25	There are many specific examples I might use,

however, for this presentation it is sufficient to point out that current fiscal arrangements do not provide an adequate base on which a First Nation can function.

We ask that this Commission review the options presented to you at these hearings, and in the packages submitted to you and provide your support to First Nations in their attempts to attain a proportionate share of the resources of this country. Our people have been utilized as an industry by governments for centuries. It is time this process was brought to a halt.

making tremendous progress towards control of certain areas of health care services. The Pas First Nation signed a Health Transfer Agreement in 1991 which includes appropriate structural foundations for delivery of services and programs. The areas included in the agreement include -- maybe I will just say a couple: Existing programs like home care nursing, improved adult care; Specialty positions like Environmental Health Officer, Dental Care.

Our goals and aspirations are to have health care community-based and designed to

1	meet the needs of the community. Although the
2	framework for negotiations are in place for
3	further advancement in local control of these
4	services, other issues need to be addressed as
5	well.
6	The major area of concern for The
7	Pas First Nation are the direct negotiations for
8	control of non-insured health benefits such as:
9	medical transportation; eye glasses, which are
10	presently with limitations; prescription drugs;
11	medical equipment and devices like chairs and
12	canes; dental; family therapy, play therapy.
13	Other new areas we also plan to
14	address are: hearing and speech; traditional
15	healers; band-owned hospital; increased
16	nurse/patient ratio; health centre.
17	Traditionally health care is
18	designed to treat the symptoms or diseases. The
19	delivery of services are adequate for that
20	particular area. However, First Nations members
21	are finding that simple delivery of services is
22	not enough.
23	A holistic approach which
24	encompasses emotional, mental, physical,
25	spiritual, social, cultural and sexual attitudes

will need to be developed. Historically and 1 culturally we, as aboriginal people, are one with 2 nature and its elements. It only makes sense to 3 approach health care with a view towards community-based health care in the development and 5 implementation of programs and services. 6 7 Tangible and absolute incorporation of past and present community-based 8 methods and attitudes towards health care better 9 defines aboriginal aspirations in healing 10 individuals and communities. 11 12 Social Services: The recent policy initiated by the federal government on 13 transfer payments for social assistance to off 14 reserve Band members is an attempt to control the 15 mobility of First Nations' members. These are 16 17 rights that every Canadian citizen enjoys. federal government is again proceeding to off-load 18 19 responsibilities to the provinces without due consultation with First Nations. 20 The federal government's 21 22 responsibility for First Nation members was 23 included in the British North America Act and now in the Canadian Constitution. 24 The federal

government, however, continually reneges on its

1	fiduciary and trust responsibilities. It appears
2	to us that the 1969 White Paper is alive and well.
3	We request that this Commission
4	support First Nations in holding the federal
5	government to its moral and legal
6	responsibilities.
7	Economic Development: Problems
8	encountered in economic development are
9	interrelated with other topics, such as land,
10	taxation, the banking system, etc. which are dealt
11	with elsewhere in our presentation today. Only
12	when changes in those areas are implemented will
13	First Nations and their members be able to realize
14	the economic opportunities and benefits of other
15	Canadian citizens.
16	On-Reserve Policing and the
17	Justice System: A proposal to the Solicitor
18	General's Office to fund a policing program on The
19	Pas Reserve was recently submitted. We ask that
20	the Commission review our proposal and provide
21	your support in achieving the mandate and
22	resources to institute this program on our
23	reserve.
24	As you are probably aware the
2 5	Manitoba Government recently expended millions of

1	dollars and much time in the Aboriginal Justice
2	Inquiry. The AJI Report, which contains many
3	recommendations supported by First Nations, was
4	the result of the Inquiry.
5	We ask that you review this report
6	as we feel it applies not only to the Manitoba
7	situation but to other areas as well. So far most
8	of the recommendations remain on the shelf. The
9	provincial government has taken steps to implement
10	a few minor recommendations. The remainder have
11	been ignored.
12	We ask that the Commission
13	recommend concrete dialogue and due consultation
14	between the federal government and First Nations
15	to address issues surrounding the justice system
16	and how they fit into the reality of self-
17	government by First Nations.
18	We also recommend that a program
19	be developed for inclusion into the curriculum of
20	educational institutions, thereby better educating
21	our members so they will be better equipped to
22	avoid spending time in jails.
23	Housing and Community
24	Infrastructure: These two areas have been a long
25	outstanding issue with First Nations. The backlog

1 only increases with the influx of additional Band 2 Members due to the 1985 amendment to the Indian 3 Act - Bill C-31. National standards and regulations are imposed on the projects which First Nations 5 6 carry out, but the resources to carry out the 7 requirements are grossly inadequate. 8 Nations are expected to access the additional funds to complete projects from alternate sources, 9 yet access to financial resources through the 10 usual methods is severely restricted by current 11 legislation. 12 13 The one current funding source available to First Nations is CMHC. However, in 1.4 15 order to access that funding a Ministerial Guarantee is required. Under this program, if one 16 17 individual is in arrears no further loans within 18 that community are approved. This is a discriminatory practice. If someone in a town or 19 in a city defaults on a loan, it does not prevent 20 others from obtaining a loan. 21 We request that the Commission 22 recommend the removal of all discriminatory 23 clauses in legislation and policy that restrict 24 First Nations and their members from rights other 25

1	Canadian citizens enjoy.
2	Since the implementation of Bill
3	C-31 the rights of First Nation members have only
4	been further eroded. Members are now categorized
5	causing increased discrimination. Our people,
6	especially women and men of native descent, should
7	not have to try and prove who we are or defend our
8	rights.
9	Once again it seems that this is
10	another example of the 1969 White Paper policy
11	which continues to be implemented. We recommend
12	that the membership of First Nations be determined
13	by each First Nation and not by any other
14	governments.
15	Thank you very much.
16	CO-CHAIR ALLAN BLAKENEY: Thank
17	you, Chief.
18	You have given us a great number
19	of things that we will need to consider. As you
20	have indicated there will be some written material
21	following up on the various issues which you have
22	touched upon in your presentation.
23	I will just ask a question or two
24	and perhaps my fellow Commissioners, Mr. Chartrand
25	and Mr. Lathlin, would like to ask some questions.

1	Could you give me some indication
2	of what your Band has been saying about economic
3	development? You have obviously made a lot of
4	progress in that regard, your Band, and I am
5	wondering what further thoughts you may have on
6	it?
7	CHIEF FLETT: We would certainly
8	like to see it progress a lot more. I guess in
9	certain ways too a lot of individuals don't seem
10	to have the access to develop in certain ways,
11	through economic development, because of all the
12	restrictions that are still there, and policies,
13	where we always need a ministerial guarantee to be
14	able to purchase or get into some kind of a
15	business in any way.
16	CO-CHAIR ALLAN BLAKENEY: What do
17	you think should be done about this? Is the
18	ministerial guarantee needed in order to provide
19	security, I suppose, on the reserve property?
20	CHIEF FLETT: In most cases it is.
21	That is why we mentioned it a couple of times in
22	our presentation because the ministerial guarantee
23	I guess we are the only people in Canada that
24	are being held by one person to be able to move
25	forward and grow within our community. That is

1	the ministerial guarantee.
2	If people would realize that
3	native people are being held by that one person or
4	the ministerial guarantee I am pretty sure a
5	lot of our people would like to get into business.
6	Also a lot of other native communities would like
7	to get into business ventures where they wouldn't
8	have to be restricted by a ministerial guarantee,
9	but have the same rights as any other Canadian
L O	corporations or citizens or individuals in this
1	country.
.2	CO-CHAIR ALLAN BLAKENEY: So you
L 3	are then advocating that the Band be able to give
L 4	a mortgage on the Band property without a
L 5	ministerial approval.
L6	CHIEF FLETT: Yes, I think that is
L 7	what I am saying.
18	COMMISSIONER PAUL CHARTRAND:
L9	Thank you, Chief Flett, for your presentation.
20	I have a question relating to the
21	big picture, as it were, of your perception of the
22	move towards self-government.
23	You did indicate very specifically
2 4	at the end of your presentation that each First
25	Nation ought to determine its own membership. You

1	also talked about the inherent right of aboriginal
2	self-government.
3	I have two questions relating to
4	that and let me try to explain them as best I can.
5	The aboriginal rights that are
6	recognized in the Constitution refer to the rights
7	of the aboriginal peoples. The term that you have
8	used and that appears to be used widely across
9	Canada is "First Nations".
10	In contemplating this move towards
11	aboriginal self-government, what do you see as the
12	relevant membership? Would it be the First
13	Nation, such as the Pas First Nation? Or would it
14	be a broader group? Would it be the Cree people?
15	Would it be another group?
16	So my question is: Have you given
17	some thought then to the group that would be
18	included in your own definition of the membership
19	of that relevant First Nation that is working
20	towards self-government? That is the first
21	question.
22	CHIEF FLETT: I guess I can't
23	really answer that question for any other
24	community but ourselves. My thoughts on it are
25	that I guess being free and being able to run a

1	government of The Pas Band, to enable us to be
2	able to do the things that we want to do in order
3	to achieve our own independence, progress. It is
4	just like dealing on a nation-to-nation basis,
5	like Canada would do with any other country in
6	trading.
7	This is my thought on self-
8	government. I would like to see our own native
9	community being able to say what happens in their
LO	community, like any other government does for
L1	their country.
L 2	COMMISSIONER PAUL CHARTRAND:
L 3	Thank you for that.
4	My other question, and it is the
15	only one: You referred, if I understood you
16	correctly, to some ongoing work between The Pas
L7	First Nation and the federal government on new
18	legislation which you described, if I understood
L9	you correctly, as a step towards self-government.
20	Did I understand that correctly
21	that you are then adopting the approach that the
22	appropriate method to work towards self-government
23	is this incremental method of entering into some
2.4	self-government agreement, defined by statute,

with the federal government on the way to the

1	ultimate whatever shape aboriginal self-government
2	might take in the long term? Did I understand
3	that correctly? I am just inviting you to
4	elaborate a bit, if you wish, on that point.
5	CHIEF FLETT: Yes.
6	We're not saying that we are going
7	to break any other law within the country, or any
8	law that had been drafted by the federal
9	government. I guess by saying that we are saying
10	that we are willing to work with the present
11	legislation along with some other legislation that
12	our people would be able to use in our ways, our
13	values, which fits into our cultures.
14	COMMISSIONER PAUL CHARTRAND:
15	Thank you very much for that.
16	CHIEF FLETT: Thank you.
17	CO-CHAIR ALLAN BLAKENEY: I wonder
18	if I might just ask a question or two.
19	You make reference to First
20	Nations Land Charter Act and you were saying that
21	it was at the drafting stage. Could you tell me a
22	little bit more about what groups are involved?
23	CHIEF FLETT: Maybe what I can do
24	is ask one of our staff members to come and answer
25	that question. She has been participating in that

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1	process so maybe I will get her to come and answer
2	that one.
3	STAFF MEMBER: The bands who have
4	been delegated 53 and 60 authority under the
5	Indian Act, there were nine of us when we started
6	out. There are nine bands in Canada. There are
7	three in British Columbia: West Bank, Kamloops and
8	Musqueam. There is one in Alberta, the Alexander
9	Band. There is one in Saskatchewan, the John
10	Smith Band. There are two of us in Manitoba, the
11	other band is the Long Plains Band. And there are
12	two in Ontario, one is the Nipissing Band and the
13	other one is the Maravians.
14	CO-CHAIR ALLAN BLAKENEY: And
15	these nine bands are working on a First Nations
16	Land Charter Act, have I got it right?
17	STAFF MEMBER: Yes.
18	CO-CHAIR ALLAN BLAKENEY: Have you
19	got a first draft done now or about what stage are
20	you at?
21	STAFF MEMBER: They are working on
22	the fourth draft right now. There will be a
23	meeting next month of the Chiefs' Steering
24	Committee to review that draft.
25	CO-CHAIR ALLAN BLAKENEY: I know

1	that at the appropriate time, when you think it's
2	appropriate not when we think it's appropriate, we
3	would like to get a copy of it. You may not feel
4	that now is the time, but just keep us in mind.
5	STAFF MEMBER: I think the
6	Committee will be making a presentation to the
7	Commission at some time during your travels.
8	CO-CHAIR ALLAN BLAKENEY: Thank
9	you very much on that point.
10	One last point, if I may. On the
11	question of aboriginal self-government, a question
12	comes up pretty consistently about what the unit
13	of aboriginal self-government would be.
14	I suppose it will vary with
15	different groups, but are you thinking that The
16	Pas Band would be the unit of self-government? It
17	would make its deal with the federal government,
18	or whatever? Or would it be the Tribal Council?
19	CHIEF FLETT: The Swampy Cree
20	Tribal Council.
21	CO-CHAIR ALLAN BLAKENEY: The
22	Swampy Cree Tribal Council? Or would it be the
23	Treaty 5 Treaty Nation, as I hear that phrase
24	sometimes, and that would be all the status people
25	in Treaty 5? Or would it be perhaps the whole

1	Cree Nation, that would be all of the Crees in
2	western Canada? Or perhaps all of the native
3	people in Manitoba, the sort of people who are
4	more or less represented by the Assembly of
5	Manitoba Chiefs? Or all of the Indian people in
6	Canada, the people who are represented by the AFN?
7	We hear proposals for virtually every one of
8	those, Indian province, all across Canada, that is
9	the AFN model, or a whole lot of other models.
10	What are your thoughts on this?
11	I'm not trying to pin you down, but I'm just
12	looking for some help.
13	CHIEF FLETT: My thoughts on that
14	are that I know that each First Nation would like
15	to see their own system work within their own
16	reserve. Why I say that is because I think every
17	community is unique in its own way and the way
18	that they do things and where they are now in
19	economic development and resourcing.
20	But I guess in answering the
21	question, I would like to see a Treaty 5
22	Government House being funded and put up by the
23	federal and provincial governments in order for
24	our people to be able to draft their laws within
25	that government house. That is what I would like

1	to see.
2	CO-CHAIR ALLAN BLAKENEY: Thank
3	you very much. That is fairly definite and your
4	current thinking, and we are all changing our
5	minds, and that is that probably Treaty 5 would be
6	the unit which would probably work best at this
7	time.
8	CHIEF FLETT: Right.
9	CO-CHAIR ALLAN BLAKENEY: Thank
10	you.
11	CHIEF FLETT: Thank you.
12	CO-CHAIR ALLAN BLAKENEY: We
13	invite Chief Andrew Kirkness of the Indian Council
14	of First Nations to make a presentation.
15	Feel free to take as much time as
16	you like. We are not going to stop at 12:00 or
17	anything. I would invite you to introduce your
18	people as well.
19	CHIEF ANDREW KIRKNESS: Good
20	morning once again, I think it is still morning
21	for a few more minutes.
22	I want to thank Commissioner
23	Blakeney and Commissioner Chartrand for giving us
24	the opportunity to speak to you today.
25	I want to introduce my friends

here and members of our organization. On my left 1 is Tom Nepetaypo. He resides in Gillum. 2 right is Rod Martin. He is from Moose Lake. 3 is one of the Board of Directors of our Indian Council of First Nations of Manitoba, a position that is considered a Chief. 6 T want to read from our 7 presentation that we hastily made up last night. Ω We don't have staff like some people have that can 9 have all this stuff available to them. 10 Tom and I we had to scribble out some of this 11 stuff and fax it all the way back for our 12 secretary to type it and then she faxed it back 13 again this morning. 14 So we are not saying that this 15 document is the last because we realize that there 16 will be more hearings and we expect to be taking 17 part, especially after we have consulted our 18 membership. Right now we don't have the 19 facilities or the funds to be able to do that. Our 20 organization is not funded as well as others. 21 However, I will go into my 22 presentation. I understand there is a Cree 23 translator here and there are going to be some 24

parts that I may say in Cree.

1	My presentation should be in
2	detailed form, but I understand we are being given
3	an opportunity to do this under the Intervenor
4	Program which will run approximately over two
5	fiscal years.
6	However, I will be doing this in
7	point form following the stated summary of terms
8	of reference of the Royal Commission on Aboriginal
9	Affairs. We have used your terms of reference and
10	tried to follow as best we could.
11	The historical relationship
12	between aboriginals and the rest of Canada has
13	been constrained by the policies developed by the
14	government of the day in their efforts to meet the
15	obligations of the treaties.
16	I would refer to the comment made
17	by an Elder who was arguing with a Catholic
18	priest, where each one was discussing each other's
19	culture and lifestyle. The Elder finally said,
20	"From now on I will have two strings on my bow".
21	Meaning, we the aboriginals, were prepared to live
22	with the white settlers side by side.
23	I believe this would have made a
24	better Canada, but it is evident that the settlers
25	were greedier than the other because we see the

destruction and environmental issues that we are 1 all concerned with today. I am hoping we can 2 rectify all these issues currently under 3 discussion in the round of constitutional 5 meetings. 6 In reference to recognition and affirmation of aboriginal self-government, I agree 7 with this and I believe it is about time. 8 Treaties and the Canadian history have dictated 9 10 the development of this country. We are now in the process of correcting this wrong and I hope 11 there is a commitment in making aboriginal self-12 13 government a reality. However, with aboriginal concern 14 15 we will have to statistically identify our peoples 16 so that we will avoid the duplication of representation by two or three of the aboriginal 17 regional organizations. I believe Stats Canada 18 may assist us in rectifying this, and I say this 19 because we do have an increase of off-reserve 20 First Peoples who are not represented by their 21 22 bands they may be registered with. I qualify this by a comment that 23 by the virtue of the Northern Flood Agreement, the 24 Split Lake Agreement. They have developed a 25

criteria where we have to be a resident of the 1 community in 1977 in order to qualify for 2 compensation or to receive any benefits of the 3 agreement. I find this to be discriminating, especially when all bands receive funding based on 5 population, not on resident population. 6 Those of us who are registered with the band do have 7 reserve land in this community. The land that was 8 9 flooded was our land too. Therefore, this is where we, the First Nations organization, would 10 have to deal with this. I believe you know what I 11 am getting at. 12 It would be wise for the 13 government to do away with the current process of 14 allocating land claims to First Peoples. 15 16 would be one area in which all levels of government can work cohesively to resolve, because 17 of the education and knowledge gained by our First 18 Nations and the growing First Peoples population. 19 The utilization method of 20 21 allocating land claims is not good. Once we have 22 identified the land base the issue on item 16 can be addressed, especially the idea of local law, 23 by-laws, court jurisdiction and other justice 24 issues. 25

1	I will do number four in Cree.
2	TRANSLATOR: Section 91(24), the
3	constitutional act of 1867: Although it addresses
4	Indians and land reserves for Indians it does not
5	go far enough to address those living off reserve.
6	This will be one of the issues we will be
7	addressing when our proposal for the Intervenor
8	Participation Program is approved.
9	CHIEF ANDREW KIRKNESS: It is up
10	for negotiation. This has been a continuous to
11	be between two societies, the First Peoples and
12	the white representatives of the larger society.
13	However, other agreements can be dealt with as
14	long as it meets the needs of the three levels of
15	government. I must say that the Charter of Rights
16	and Freedoms must be kept so as to ensure that
17	there is protection for all individuals, even
18	within our First People's governments.
19	Number 6, I will deal with this
2 0	in Cree.
21	TRANSLATOR: The constitutional
22	legal position of off reserve First People must be
23	recognized so as to avoid discrimination. We are
2 4	currently experiencing problems where we are being
2.5	used as a political football on the issue of

The municipal governments are saying 1 that they will not give welfare to off-reserve status Indians, as they feel we are a federal 3 responsibility. 5 We are getting the same agreed treatment from our bands on educational assistance. When we want to send our children to post-secondary institutions or universities we are being denied recognition and assistance all 9 I believe we have the right to have a 10 legal position within the Constitution. 11 refer to my comment in point number 2. 12 CHIEF ANDREW KIRKNESS: Number 7: 13 In reference to special difficulties we, the off-14 15 reserve Indians, have a very special problem where we are paying property taxes and are now being 16 17 threatened to have services cut because of our 18 origin and identity. Maybe one of the issues should be that taxes paid be paid to First Nation 19 governments and all services and programs within 20 the urban centre can be cost-shared. 21 In the north we do need to improve 22 23 present living conditions, communications, education, infrastructure, transportation and 24 other essential services. This should include 25

1	sharing of fevenues from revenue-generating
2	projects.
3	Number 8 I will do in Cree.
4	TRANSLATOR: The Indian Act, since
5	it was developed, to some extent has had an
6	adverse affect on the endeavours and aspirations
7	of the First Peoples. It has not enhanced the
8	pride and thrust of First Nations social and
9	economic development. This should be changed to
10	meet the needs of the aboriginal people.
11	CHIEF ANDREW KIRKNESS: Number 9:
12	Social issues of concern to aboriginal people lie
13	in the area of child care, social assistance,
14	education, health-related issues, disability, the
15	elderly and the right to health assistance from
16	the traditional healing methods and holistic
17	healing methods.
18	Economic issues in relation to
19	registered Indians off reserve, and Bill C-31, has
20	not really addressed their needs because of the
21	reluctance of the governments to recognize them.
22	It has been mainly towards bands, Chiefs and
23	Councils and native associations. Therefore, we
24	have not had any opportunities to get together to
25	discuss economic development within our

organizations.

We hope that with this proposed recognition of aboriginal self-government we will have the opportunity to address this issue. In global perspective, if aboriginal people were involved they would have improved the standard of living in this country. I believe the government has kept the statistics on aboriginal people hidden so that the stats would not reveal our sad situation.

Number 11, cultural issues. I believe this is our inherent right and it would do the rest of society good to learn more about our cultural events and gatherings. Our cultural issues take in the balance of life. Therefore, we do not and have not tried to make extinct any wildlife or deplete any natural resources. I believe there needs to be more respect for the cultural issues of our First Peoples.

Number 12: The position and the role of aboriginal Elders is very important and must not be deleted from any form of government or justice system. They have been and continue to be the library of all our operations and directions. They must be respected at all levels and should be

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1	consulted at all times. We should form a Council
2	of Elders within our governments, whether they be
3	at national, regional or local levels.
4	Number 13: In reference to women
5	under existing social conditions, to this I must
6	say that women are the foundation on which nations
7	are built. She is the heart of her nation. If
8	that heart is weak, the people are weak. If the
9	heart is strong, her mind is clear then the nation
L O	is strong and knows its purpose. The woman is the
11	centre of everything.
L2	Number 14: The situation of our
L 3	aboriginal youth. We must pay much attention to
1.4	our youth, the young generation, as they are the
L5	future of our nation. We must ensure that they
16	receive the teachings of our way of life so that
L 7	they will continue it into the next generation.
18	We will need them to keep this country together.
L 9	Therefore, their involvement in all aspects of
2 0	development is important.
21	Number 15: Education is one of

the elements of all areas of special and economic

developments. Education is one of the elements in

all areas of social and economic developments.

This service and assistance should be made

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available to all aboriginals regardless of where they may live.

Education is a cultural thing, but with aboriginals it has dual responsibility for us. One, we teach our children our aboriginal ways and language. Two, we teach them a foreign way which forces us to live two lifestyles and we must co-exist with one another.

So I have come to the end of my presentation and I have said to my colleagues here that if we have a few minutes that I wanted them to make any comment that they want to on behalf of this presentation.

I would just close by making a very few short remarks, that is that as offreserve Indians in this province we have had great difficulty being involved in any of the -- even to a Commission of this sort because of our lack of resources to be able to get people to work and help us and support us as far as typing and all of these other things.

So we have your Intervenor

Participation Program and we are going to do our

best, in the coming months, to develop a better

position than we have presented. As I said, we

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did this in one heck of a hurry and like I said, I 1 don't have staff and somehow we have to make out 2 3 anyway. Thank you. CO-CHAIR ALLAN BLAKENEY: Thank 5 If your colleagues wish to add 6 you, Chief. anything please feel free. 7 Mr. Martin, please. 8 MR. ROD MARTIN: My name is Rod 9 I will do this Martin from Moose Lake, Manitoba. 10 in Cree. 11 TRANSLATOR: The reason why I am 12 here is that I am getting tired of living in a 13 childlike state where we are treated like a child 14 because everything is handed over to us. We don't 15 know how much and when we go in and request 16 something we are told that we have no rights here 17 and no voice. That is what we are told. 18 When they are given houses, the 19 ones that I am working for, they are given old 20 houses and the things they are really supposed to 21 be getting, they just watch as the houses are 22 delegated to different people. 23 24 But the way I think, if it comes

to be that we are allocated some place else

because of the way the system works, the system doesn't work. I am not afraid to make that statement.

I have worked for the government for the past 26 1/2 years and this is my final year. That is why I am very familiar with how the government operates in different places. It looks very easy when something is done by persons but there has to be an awful lot of thought put into it. It is not simple that you just take things for granted.

I have no fear in stating what I have to state, as my great-grandparents did, like we are sitting here as a group. Foreigners come in, Europeans come in and how did they recognize my great-grandfather when he signed the agreement? What was it? It is something and they wait to mark my "x".

Many times I wonder how come I am what I am. To this day we see a lot of people, white people, walking around. My great-grandfather did not know what he signed and to this day I still don't know what he signed. If I did ask you to read it to me you wouldn't be able to understand what he signed. He says "Give me my

1	land back because I don't understand". But we are
2	no longer fooled in this day and age, but that is
3	the way it was at that time. That is why we are
4	struggling as we are.
5	Things bother me the way things
6	are. Commissioners, this has given you a lot of
7	jobs because of the "X". That is why we are here
8	because we are trying to understand what it was
9	all about. My great-grandfathers did not
10	understand what the Indian Act was. We are not
11	dominant of our own land, it is only known as the
12	reserve.
13	If the white society wants to
14	build something they go ahead and build it. The
15	Indian Act is always in the way. That is what my
16	hopes are and aspirations that the wrongs could be
17	made right somehow.
18	Thank you very much.
19	CO-CHAIR ALLAN BLAKENEY: Thank
20	you, Mr. Martin.
21	MR. TOM NEPETAYPO: Mr. Blakeney
22	and Mr. Chartrand, I am just wondering about a
23	couple of things. You don't give your report
24	until 1994, am I correct?
25	CO-CHAIR ALLAN BLAKENEY: Yes, I

think that is probably when it will come, if we get it done by then.

obvious that it is going to be a long report and no guarantees in it whatsoever. However, I was just wondering, is this report going to be a complementary document that would help the establishment of the third level of government that is currently being discussed? Or, as Joe Clark would say, you are prepared to recognize the third level of government as at Thursday?

am assuming that you understood a lot of the Cree comments presented by our Grand Chief, Andrew Kirkness, on the Constitution Act. We hope that with the Intervenor Program this organization will be able to be considered in the approval so that they may have an involvement to the extent of how this aboriginal self-government is going to be developed. I think it is very important that all areas, regardless of where our people may live, will have an involvement.

My concern also lies within the area where the grassroots people will need to be educated on the whole process of what you are

doing and what is going on. Because I know for 1 sure that where I come from we don't hear a lot of 2 the things that are going on within the reserve. 3 At the same time we are told that only the governing body or persons will be recognized by 5 federal and provincial governments. 6 So you are missing, I would say, 7 in the order of 25 to 50 per cent of the 8 population across Canada that could be missing the 9 boat here and they will start asking questions to 10 their leadership, "What the hell did you sign 11 again?" Like we were asking: What did our 12 grandfathers sign back in 1905 when our treaty was 13 signed, or 1910, whatever it is that we come 14 under? We would like to know beforehand, before a 15 lot of these things take place. 16 There is one other issue I wanted 17 to bring to your attention with regards to the 18 off-reserve registered aboriginal, or wherever the 19 aboriginal people want to belong to. There is a 20 real conflict about which organization an 21 individual wants to be associated with. 22 partly because of the municipal governments. 23 24 is what we are facing today. They are threatening to cut off any social assistance to any off-25

1	reserve status Indians because they feel they are
2	a federal responsibility.
3	Not only are the off-reserves
4	feeling this kind of impact, but they are also
5	feeling the same impact from their own bands. I
6	know a lot of our people, especially where I come
7	from, who are paying for their own education.
8	They have not been provided with any assistance of
9	any kind to continue their education or to meet
10	their goals and objectives as individuals.
11	Here is a prime example of this
12	kind of treatment. You just have to referred to
13	the Northern Flood Agreement and I am sure you
14	read the newspapers. They do have a criteria in
15	there. I, myself, although I may have been
16	transferred against my will to another band and
17	I am presently doing research as to whether my
18	reserve land has been transferred to the band I
19	was transferred to. As far as I am concerned I
20	still have reserve land in the area that has been
21	flooded.
22	So I personally feel that I am
23	entitled to any compensation or benefits derived
24	from that agreement on this that was developed
25	between the two levels of government plus Hydro.

So there are a lot of issues that 1 you may want to take into consideration so that a 2 lot of these problems can be dealt with before the 3 three levels of government get going in this 4 country. However, this could be part of the 5 implementation process I suppose. 6 Of the Indian Act itself, I have 7 to agree that it does have its good and bad 8 However, it is a legislation that was 9 situations. developed to fulfil the responsibility that the 10 government had in implementing and fulfilling the 11 obligation of the treaties, which could easily be 12 13 changed. I also agree with our Elder here -14 - I call him an Elder, he is a way older than me -15 - on the issue of reserve land. We do not have 16 any legal rights within a given piece of land. 17 fact, I would say that the First Peoples of this 18 country are living in a holocaust of its own 19 within this country. It is just like a prison 20 21 camp. I know you hate to hear that, Mr. 22 23 Blakeney, because I know at one time -- I have attended most of the constitutional discussions 24 25 since whenever they started. I have heard

comments that you want definition on what the hell aboriginal government is. I hope you are getting a full blown definition of what aboriginal self-government is going to be. But I can't assure myself that you are going to be in the same frame of mind in 1994 when you finish your document.

But these are the kinds of things that I do not believe our people had signed away. I think it was because we are a sharing people and I think that is how we approached the treaties, hoping that we could co-exist within this country, including all areas of development.

These are some of the issues that you may want to take into consideration when doing your report. The traditional issues that we still view are still there. We would appreciate continued respect. I know that the churches are now starting to realize what they have done. I think there is still a lot of learning to be done by all people on the aboriginal and traditional activities.

I hope I'm not off the subject here, Mr. Commissioners, and that there will be a development of a good working relationship from this exercise.

1	Thank you.
2	CO-CHAIR ALLAN BLAKENEY: Thank
3	you very much.
4	I don't think you should apologize
5	for not having a polished brief at this stage,
6	whether the material is formally organized or not.
7	We hope at some later time to get your ideas in a
8	more formal way, perhaps with your suggestions as
9	to what might be done. You have indicated that
10	provided some funding is available you think you
11	would be able to do that.
12	Let me just go down the list of
13	some of the questions which were asked, and I will
14	do it fairly quickly.
15	With respect to what the
16	Commission thinks about aboriginal self-
17	government, we haven't made our report yet. We
18	have made an interim commentary, as we called it,
19	where we said that it seems passed by events
20	now because everybody is agreeing with us, but
21	they didn't agree with us when we put out the
22	commentary.
23	Back last January or early
24	February we said, "Look, we believe that in the
25	Constitution it should be recognized that

aboriginal people have an inherent right to self-government. That ought to be in the Constitution changes." That it ought to be immediately testable in the courts, justiciable, to use the lawyers' word, and that there ought to be a process put into the Constitution for arriving at this. This was at a time before the Beaudoin-Dobbie Report.

The Beaudoin-Dobbie Report, you

The Beaudoin-Dobbie Report, you will recall is one of the parliamentary committee that came out at the end of February, they picked up on our commentary and they referred to it and they put it in there.

So I think we are a fair way along the way. But at the time we put it out the federal government was worried about this word "inherent". We tried to get them off that dime and I think they are off that dime. I think that there is a likelihood that that will be in the constitutional package if it comes through.

I think, without committing my fellow Commissioners, I have always assumed that this meant, and I think the commentary virtually says this, a third level of government. We say it in lawyers' terms by saying the aboriginal

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government will have to have areas where it can make laws that nobody else can upset. It is sovereign in its own sphere, to use the legal Just as the federal government can make language. laws and the provincial government can't cancel them, and the provincial government can make some laws that the federal government can't cancel, aboriginal governments would have to be able to make some laws which neither the federal nor the provincial governments could cancel. That is a third level of government. Once you get a government which has some areas where it is the sovereign voice, it is the last word, then you've got a third order of government. With respect to the Cree comments, I am sure I don't know whether the interpreter was interpreting it right, but he was saying what sounded like a proper interpretation to me, so I will take it as that. With respect to whether you would qualify for intervenor funding, as I understand

Council of Manitoba at one stage in the game, this

our rules the Indian Council of First Nations of

Manitoba, what used to be known as the Native

would qualify for intervenor funding.

provincial organization, the provincial affiliate of the Native Council of Canada, if I may put it that way. That may not be exactly accurate, but it is close enough. That would, in my opinion, qualify.

I am not sure whether this particular group, The Pas group -- I'm not quite sure who is before me -- but as a provincial organization I think you can get intervenor funding.

You then made a suggestion that we should be sure that we just didn't hear only from people representing on-reserve Indians, but we should make a point of hearing from people who represented off-reserve Indians. I think Paul will be sure that we hear representatives of the Métis and of the Métis National Council. I think Viola Robinson, the immediate Past President of the Native Council of Canada, will have some views that we hear from the people that the Native Council of Canada speaks for.

When we met in Winnipeg we heard from quite a few groups who were service delivery people in Winnipeg. They dealt with status
Indians, but they said "Here we're not talking in

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status terms, we are talking about these people who live in Winnipeg who are Indians, some of them status, some of them non-status, but we don't draw this distinction and we want to tell you what their problems are".

So we are hearing from them and we know we are going to hear from many other urban-based groups. They are not necessarily political groups, they may be service delivery groups, but they are not reserve-based groups, if I may put it that way.

We are aware of some of the problems of social services, the problems which aboriginal people are running into because the federal government and the provincial government haven't got their act together on who is responsible for the delivery of things like social services, post-secondary education, etc., to status Indians off reserves. There is no doubt about who has got the constitutional responsibility, but they have said that they have dealt with this by passing an Indian Act which says that if we don't have a law the provincial The provincial governments are not law applies. quite happy with this simple handing-off of these

responsibilities.

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2	That is a problem which the
3	governments have created for aboriginal people.
4	You are quite right in saying that the government
5	should clean up their act.
6	With respect to my own personal
7	position I will make one little point. I am proud
8	of my role in getting section 35 into the
9	Constitution of 1982. It wasn't there in the
10	first agreement in November and a change was made.
11	I said, "No, there is not going to be any change
12	unless 35 goes back in", and I can refer you to
13	all of the press that I got, highly unfavourable
14	press for supposedly opposing certain rights for
15	women. Not quite so, I said I had no objection to
16	them, but 35 had to go in if we were going to
17	change.
18	So that is there and I put that
19	little star on the wall.
20	I was out of office by May or June
21	of 1982. I was not at any of these constitutional
22	conferences. So if the Government of Saskatchewan
23	said they wanted things defined, well, I wasn't
24	there. So that is a little sort of disclaimer
25	here. I don't think you are probably interested

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in my personal disclaimers, but I will make them
anyway.
I will let Mr. Chartrand talk

about the Northern Flood Agreement because he understands that problem a little better than I do. I am aware of what has happened, but I'm not fully aware of just how this compensation is being distributed as between band members who were on reserves that were flooded and the same band members but who were off the reserves which were flooded. It is a complication I will ask Paul or our Commissioner, Mr. Lathlin, to make a comment on.

COMMISSIONER PAUL CHARTRAND:

Thank you.

I would like to begin by asking a couple of very brief questions, unpolished, and asking for a couple of specific answers if I may.

Chief Kirkness, you referred to the value of traditional health care, among other things. The question is this: Are any traditional methods of healing practised in the local hospital? I assume there is a hospital here. Is that being done or is anyone, to your knowledge, involved in pursuing this matter?

1	CHIEF ANDREW KIRKNESS: 1 am not
2	aware of anything being done in this hospital. I
3	have been told that in some areas they have had
4	some healers into the hospital to talk to some of
5	the patients, but other than that I don't have any
6	knowledge of it. There are still some people
7	around that do it and what is happening is we are
8	losing a lot of this because of I guess from
9	way back. It used to be against the law. I don't
10	know if it is still against the law, maybe it is
11	yet.
12	COMMISSIONER PAUL CHARTRAND: With
13	respect to the matter of the Northern Flood
14	Agreement, I will try to deal with it in the same
15	way as another question.
16	This is a preliminary brief, as
17	you well indicated, and we take it subject to
18	that. We do look forward to receiving your
19	subsequent submissions. In it I wonder if we
20	could get more about the background to the
21	Northern Flood Agreement and the recommendations
22	that you might have with respect to that.
23	Also, I am particularly interested
24	in the statement that Mr. Nepetaypo made about
25	being transferred against your will to another

band. I will invite you to have that important matter elaborated on in your subsequent briefs, or indeed you may want to give us a bit of an elaboration on that right now, whatever your preference might be.

MR. TOM NEPETAYPO: The transfer occurred back in 1949. It was after I was born. My father used to work in Gillum, he was with the CNR. There was a small band there called -- well they had several names for it back then, but at that time it was called Gillum Band, that year anyway, then it was changed to Fox Lake Indian Band.

It was at that time, I think it was 1963 then -- yes, I am giving you a round date here -- 1963 was when a whole bunch of us got transferred from the Split Lake Band to the Fox Lake Band. Because we lived in the area and because we were working with CNR -- I mean they weren't going to get up and move back to Split Lake for the sake of being within the community. My father has now worked there for 45 years and has retired. At the time we were looking after ourselves, actually exercising self-government.

Anyway, we were not asked at the

1	time whether we wanted to transfer, we just found
2	it in the band list that we had been transferred
3	to Fox Lake.
4	I know there was one family who
5	fought against it and he succeeded. I don't know
6	why ours didn't. I wasn't around at the time. I
7	was growing up in Saskatchewan. They took me away
8	from my family at the age of five years and I
9	didn't go home until I was eleven years old. So
10	what went on between those years is beyond me.
11	So those are the kinds of things
12	we were into. I did do some searching as far as
13	the reserve land is concerned. I haven't received
14	a response to date as to whether that land was
15	transferred with the 63 people. But in doing my
16	own research for the Fox Lake Band land
17	entitlement, the 63 people were omitted in the
18	calculation for the Fox Lake Band land
19	entitlement.
20	So based on that information I
21	still believe we have reserve lands on Split Lake,
22	as far as we are concerned, but it could be
23	flooded.
24	I have yet to get some information

or a response from the Department of Indian

1	Affairs as to what they plan on doing. This is
2	one area going back to that legislation, the
3	Indian Act seems to have control of our lives.
4	Did that answer your question,
5	Paul?
6	COMMISSIONER PAUL CHARTRAND: Yes,
7	thank you for that.
8	My final question again is related
9	to a matter that the three of you I think have
10	emphasized, each in your own way. That is the
11	role of this Commission with respect to the matter
12	of making recommendations having to do with the
13	implementation of aboriginal self-government.
14	As you have said to us it is
15	important to obtain the views of people, all
16	people that have an interest in the matter. So I
17	do ask you, and you may want to give us some
18	answer now, but certainly I invite you to give us
19	a fuller answer in your submissions that you will
20	be sending to us.
21	The question again is this: What
22	unit of self-government do you contemplate for the
23	long term, assuming the adoption in Canada of
24	aboriginal self-government? What will be the
25	relevant unit of self-government?

You said, Chief Kirkness, in your 1 presentation, for example dealing with youth, you 2 said that the youth are to be taught the way of It strikes me that that is one of the life. fundamental reasons for the establishment of self-5 governments around the world. People wish to maintain the way they do things in their own 8 community. In listening to the other presentations too I heard, for example, a 10 reference to the establishment of an Elders 11 12 Council, but you seem to be open on whether it 13 should be organized at a national level, a regional level or a local level. 14 Mr. Martin referred to the 15 importance of the treaties and Mr. Nepetaypo also 16 referred to the importance of the treaties, if my 17 notes serve me right. But the question is again: 18 How would you define the relevant group? 19 This is one of the important 20 questions that we are going to have to deal with. 21 It is related, I think, to the question that you 22 23 started off with early in your presentation, Chief Kirkness, in talking about the difficulties 24 associated with the duplication of representation 25

1	from aboriginal organizations.
2	So the question is always going to
3	be: Who represents who amongst the aboriginal
4	people? And how are we going to define those
5	groups that are going to be entitled to practice
6	aboriginal self-government?
7	So you may want to make some
8	remarks now in reply, but in any case I did want
9	to emphasize the value of your providing us
10	assistance by way of giving us some details on
11	this matter.
12	CHIEF ANDREW KIRKNESS: In

reference to Elders, I believe we have always had a place for them. I believe when you look at that particular part of it that the Government of Canada, when they set up their Senate -- it always meant to me that these people in that particular group would be Elders that would give advice to the government and guide them. But once it became -- you know, there was a group of Liberal Senators and Conservative Senators and once you do that that makes for -- I mean it's not a second government, it's the same thing, all in two places.

Elders to me have always been

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going to do it.

there to be a guide because they have had the 1 experience from what they have learned before, not associated with some particular political group. 3 That is why your Senate doesn't If they were to remain there like 5 work in Canada. they were supposed to be as Elders and not -right away they split up, we're from this side and 7 you're from that side. 8 Now they are talking about 9 electing the Senate. I don't know what that is 10 going to mean. Are they going to still elect them 11 12 in parties? What our thinking on this is that I think that at all levels we have Elders, and 13 locally in the communities. There are times when 14 you have Elders in various meetings, at political 15 levels of organizations. 16 17 But I think as far as setting up this group of Elders, it would be decided by the 18 people at what level they should be at. 19 it's open, but I think down the road we will 2.0

So right now, like I said, we've put it in the three different areas. But I am sure that there is always going to be something

probably make some decisions as to how we are

1	there, regardless of whether we say that we will
2	set them up as a group of Senators or whatever the
3	case may be. So I have not personally made up my
4	mind as to exactly where they could be in the
5	three levels.
6	COMMISSIONER PAUL CHARTRAND:
7	Thank you.
8	My last comment is to say this,
9	that I did not attend the First Ministers'
10	Conference in 1983. I attended all of the others
11	after that and I can vouch, from my perception
12	there, that Mr. Blakeney was not there.
13	CHIEF ANDREW KIRKNESS: I attended
14	all of them.
15	CO-CHAIR ALLAN BLAKENEY: Thank
16	you very much and we certainly appreciated your
17	brief.
18	As we indicated we will be back in
19	Manitoba at some point, at some future time, if
20	you want to add to the brief which you prepared in
21	writing. We haven't got our schedules for next
22	year drawn, but we will be back in this general
23	part of the world and we will certainly look
24	forward to any additions or further research you
25	might do.

Thank you very much.

1

2	CHIEF ANDREW KIRKNESS: Thank you.
3	CO-CHAIR ALLAN BLAKENEY: We will
4	break now and we will try to be back at 1:30 and
5	pick up our agenda. We may not make it, but we
6	will try and we will pick up our agenda. We are a
7	little bit behind, but we will pick up where we
8	would have been at 1:00.
9	
10	Luncheon recess at 12:45 p.m.
11	Upon resuming at 1:50 p.m.
12	
13	CO-CHAIR ALLAN BLAKENEY: We are
14	sorry that we were delayed. We were a little bit
15	optimistic in thinking we could get our meal in 45
16	minutes. It took us, in fact, a little longer,
17	but we are ready to resume this afternoon.
18	For those who were not with us
19	this morning I will introduce my colleagues again.
20	We have Mr. Paul Chartrand on my immediate left,
21	one of the Commissioners of the Royal Commission
22	on Aboriginal Peoples; and the Commissioner for
23	our period here in The Pas, Mr. George Lathlin.
2 4	There has been some rearrangement
25	of the presentations. The first one will be from

1	the Henry Budd College for Ministry. I would
2	invite Fletcher Stewart or Lydia Constant or
3	whoever will be speaking.
4	mr. Fletcher Stewart: Thank you
5	very much.
6	We would like to add our welcome
7	to the Commissioners to Opasquiak and to thank you
8	for this opportunity of speaking and to offer our
9	prayers for the work of your Commission, that God
10	will bless you in your efforts.
11	Lydia and I are both Anglican
12	Priests. I am Canon Fletcher Stewart, the
13	President of the Henry Budd College for Ministry
14	and Regional Dean for the Anglican Church in this
15	part of the Diocese of Brandon.
16	Lydia is going to introduce
17	herself at this point.
18	MS LYDIA CONSTANT: My name is
19	Lydia Constant. I am a bus driver by employment
20	and have been driving for 19 years. I am also a
21	student at the Henry Budd from Vancouver, B.C., by
22	extension through Henry Budd. I am also a priest
23	and a hospital chaplain for six years. I am also
24	a Henry Budd Seminar Leader and a mother.

MR. FLETCHER STEWART: I should

1	add that I also belong to the Public Social
2	Responsibility Unit of the Anglican Church of
3	Canada, a committee that includes in its mandate
4	working on issues relating to aboriginal rights.
5	Lydia and I are not speaking
6	officially for these bodies, but drawing on our
7	experience.
8	We would like to focus on the
9	changing role of the Church in service to
10	aboriginal people. We hope this will give the
11	Commissioners some fresh information.
12	We have divided up our
13	presentation as follows: I will give some
14	historical background; Lydia will comment on the
15	mixed blessing of the Christian Mission; then we
16	will describe the work of our College, as an
17	attempt to respond to current problems; and then
18	we will close with a short reference to the
19	Church's wider role in support of aboriginal
20	peoples.
21	The Anglican Mission to these
22	parts began some 150 years ago with the arrival of
23	Henry Budd in 1840. Henry was aboriginal himself,
24	born in Norway House and taken away at age seven
25	to be educated in the Red River Colony. From the

very beginning the English imported their boarding school model of education which was later to have such devastating side-effects.

In Henry's case, however, the effects seemed happy. He was a star pupil, acquired rather Victorian ways, while retaining his native language and contact with his family, who moved to join him at Red River.

In his twenties he was sent here by the Church Missionary Society as a teacher and catechist. The school he founded was a day school in which he taught in both English and Cree. He was joined by English Missionaries who continued his training on-the-job, plus a two-year period back at Red River, after which he was ordained and was the first aboriginal North American in the Anglican priesthood.

We may view Henry Budd as a model for partnership between our two cultures in the Church. His school did not separate children from their families or language. Although he was effective at wiping out many aspects of native religion, he always respected native language. He was the fruit of a strategy by the Church Missionary Society at that time to train an

1	indigenous clergy and organize an indigenous
2	church that would embody the norms and customs of
3	the people's own national culture.
4	This policy was sadly side-tracked
5	by the influx of European settlers into the
6	prairies. The Church's efforts were taken up with
7	ministering to the growing European population and
8	the ministry among aboriginal people followed a
9	more dependent model. It is perhaps symbolic that
10	Henry Budd died here in 1875, one year before the
11	local signing of treaty.
12	I will ask Lydia to say some words
13	evaluating the effects of the Anglican Mission.
14	MS LYDIA CONSTANT: As I
15	experienced the life of the Church, and looking
16	back at how it has been developed, the
17	Christianity, how it was brought to our native
18	people, that there are bad things about it and
19	some good things about it.
20	I value the native culture. I
21	value their belief, and a lot of the missionaries
22	brought many things too. As I see it now I think
23	it has progressed, that they have come together in
24	many ways, but there are a lot of things yet to be
25	put together.

1	MR. FLETCHER STEWART: In 1980 our
2	late Bishop John Conlin found the Henry Budd
3	College for Ministry. We train mainly native
4	people for all forms of Christian ministry, both
5	lay and ordained, volunteer and full-time. Lydia
6	is an example of how our program works.
7	MS LYDIA CONSTANT: I enrolled in
8	1984 to become a student there. I graduated in
9	1990 with a diploma in theology. I took a rest
10	for a few months and then I enrolled again in 1990
11	to take the Master of Divinity, another four
12	years. I have finished my first year.
13	At that time, when I entered that,
14	I went there because other students encouraged me.
15	How do I learn about God? I knew about God, I
16	heard about him, but to get to understand about
17	God, why things are happening to me the way they
18	are in my life. But in a way, when I look back
19	now, it is not about knowing God, it's about
20	knowing about myself, who I was and who I am. I
21	am very grateful on that part to come a long ways
22	from that experience that I had.
23	There has been a lot of student
2 4	involvement in the College, some will be there for
25	one course and then they go away for a while and

then they come back again.

To me, I value the College very much because I see a lot of our white friends have come and worked close together, to be able to understand the native people, the way they think, the way they do things and the way they understand things.

In the College we have our voice, we have our say about what we want in life, they go along with us. It's not something that you have to do this and you have do it this way and our way. That is one of the things that I see there, it is a partnership with our white friends, as we call them.

The College was opened for our late Bishop John for native people mostly, so that they are not taken away from their community, so they will have their local training where they are.

So they are not taken away to the seminar colleges. You get the experience and the training combined together, instead of going away from your community for so many years and then going back and trying to teach what you have learned in the College. Here it is all mixed.

1	You learn and you experience the life in the
2	community, what the people are and where they are
3	at, and be able to train them with what you have
4	learned and a Christian life.
5	Another thing is that in our
6	committees we are involved in quite a bit now. At
7	the national and diocese levels native people are
8	in various committees. We have formed our own
9	Indian and Métis Council where the Indian people
10	have their voice to be heard in the Church.
11	There are 33 aboriginal people
12	involved in our General Synod coming up in June.
13	I am one of those delegates in there.
14	This is what I see in a
15	partnership with the Church, that more Indian
16	people are starting to participate in various
17	committees.
18	MR. FLETCHER STEWART: In this and
19	other ways the Anglican Church is trying to play a
20	positive role in the continuing development of
21	aboriginal peoples. We are working from a more
22	accepting attitude to Indian language, culture and
23	spirituality, to build a strong, self-reliant
24	indigenous church which will be a full partner
25	within our Canadian church.

One of the side-effects of early 1 Christian missions is the significant involvement 2 of native people inside the Church, not just ours 3 but many others. I believe this is part of God's long-term strategy. 5 In the Church it is difficult to 6 refer to native people as "they" because they are 7 part of "we". In our local Deanery in our Diocesan Synod, in our General Synod at the 9 national level, aboriginal people have a voice and 10 it is being heard more effectively. 11 With our ecumenical partners we 12 belong to ARC, the Aboriginal Rights Coalition, 13 through which Canadian churches play a supportive 14 role in seeking justice for aboriginal peoples in 15 the political issues, such as recognition of land 16 rights, recognition of the inherent right to self-17 determination, and compensation for damage to the 18 environment on which the communities depend. 19 The Church was an unofficial 20 21 witness to the making of Treaty, lending credibility to the representatives of the Queen. 22 We have a role to play nationally as a continuing 23 witness that the promises made then are lived up 24

to now. Promises are forever. But we also have a

1	responsibility to put our own house in order, by
2	building a church in which aboriginal people are
3	full and respected partners and in which we, non-
4	aboriginal Christians, will learn from them as
5	much as they from us.
6	Thank you.
7	CO-CHAIR ALLAN BLAKENEY: Thank
8	you very much.
9	I don't know whether there are any
10	questions. The presentation was very clear.
11	May I ask about how many
12	aboriginal students are involved in the College
13	for Ministry here now?
14	MS LYDIA CONSTANT: How many?
15	CO-CHAIR ALLAN BLAKENEY: Yes, how
16	many?
17	MR. FLETCHER STEWART: It is a
18	little hard to say. There are usually between 40
19	and 60 at any one time, some just taking one
20	course at a time, some taking several. We have
21	classes in several communities, right now, Shoal
22	River, The Pas, Cormorant, Easterville and Moose
23	Lake, sometimes Grand Rapids as well, and some
24	inquiries from further afield.
25	COMMISSIONER PAUL CHARTRAND: I

1	want to thank you for your presentation.
2	Your organization was a member of
3	Project North; am I correct?
4	MR. FLETCHER STEWART: Yes.
5	Project North had a name change and is now ARC,
6	the Aboriginal Rights Coalition. The Anglican
7	Church, through the Public Social Responsibility
8	Unit of that church, is a member of formerly
9	Project North, now ARC.
10	COMMISSIONER PAUL CHARTRAND: Are
11	there aboriginal individuals involved in the work
12	of the Coalition? You mentioned that there are
13	aboriginal people at various levels in your
14	organization.
15	MR. FLETCHER STEWART: I can't say
16	personally about ARC itself. In our Public Social
17	Responsibility Unit we have two aboriginal people
18	and they are part of the particular sub-committee
19	of that unit which specializes in aboriginal
20	issues.
21	The coalitions themselves, in most
22	cases, tend to be represented by staff people.
23	But I couldn't say with respect to the Aboriginal
24	Rights Coalition itself who actually sits on the
25	Board of that coalition.

1	COMMISSIONER PAUL CHARTRAND:
2	Again, thank you for your very clear presentation.
3	CO-CHAIR ALLAN BLAKENEY: Thank
4	you very much. We appreciate your contribution.
5	I would invite representatives of
6	the Moose Lake Bible Group.
7	REVEREND VERNA JEBB: I will
8	introduce myself, I am Reverend Verna Jebb. I am
9	from Moose Lake. I have worked in Moose Lake for
L O	four years. I am a student also at the Henry Budd
L1	Centre. I am married with five children.
L 2	Where I come from the population
L 3	is about 1,200 and there are three denominations
L 4	in that community: Pentecostal, Catholic and
L5	Anglican Church. We all work together.
L 6	I will ask Ronnie to introduce
17	himself.
18	MR. RON BUCK: Good afternoon
19	everyone. My name is Ronnie Buck. I am a
20	layreader at St. John's Mission of Moose Lake. I
21	am also a Henry Budd student.
22	We have been experiencing many
23	problems in our community. Some of the problems
2 4	that we are all aware of in the native community,
5.5	but we would like to repeat them here once more

1	We have a very great problem with
2	our young people or single people, due to a high
3	unemployment rate and the destruction of our land.
4	When I was a child I was brought
5	up mostly out in nature, like many of the young
6	people. Whole families went there and they were
7	taken away from the community and we all had
8	something to do. But today all that is gone.
9	Now our young people don't have
10	much to do. Most of them stay around the
11	community with no where to go. A lot of them get
12	into mischief at night or even during the day.
13	They might go to a neighbour's house and just pick
14	on the adults there, try to get on their nerves by
15	peeking through windows and knocking on their
16	doors or making general nuisances of themselves in
17	front of them.
18	After that some get into gas
19	sniffing. This is not only young teenagers but
20	also some young adults are involved in this. Then
21	they get into alcohol or they drink beer, whisky
22	and moonshine, Lysol, Scope, hair spray, perfume.
23	We have many bootleggers that are also supplying
24	the whisky and the beer and I don't know what
25	else. Then they get into drugs. We have problems

1	with marijuana, LSD, hash, cocaine.
2	A lot of these people are very
3	young. I think as soon as they get into their
4	teens, or maybe even before their teens, they are
5	already involved in this destructive thing. That
6	increases their problems everywhere, at their home
7	and also at school. Therefore, I think we have
8	early drop-outs. Of course after they drop out
9	then they don't have anything to do but to hang
10	around the house and get into more trouble.
11	Some of the things that we have
12	problems with, along with alcohol and drugs comes
13	prostitution, and this involves both the females
14	and the males. We also have a lot of young people
15	who are into gambling, like Bingo and playing
16	poker until the late hours of the night.
17	I think a lot of this leads to
18	violence, not only robbing houses but getting into
19	gang fights, beating people up severely, stabbing
20	them. This also leads to the violent deaths. We
21	get into people who are drinking and driving on
22	the road. We already have several deaths. There
23	are several deaths in my family alone due to the
24	alcohol and drug abuse.

Then we get into murder. In the

past few years we have had people that are 1 A lot of these people are young people, 2 murdered. 3 single people, people that are not married. are paying most of the price for this. Then also 4 recently we have had a couple of suicides. 5 6 young man last year and then another young woman this year. 7

We are looking for ways to find solutions to our problems. There have been many groups that have started up and we have started a youth Bible Group, but we are having problems financially. There are also other groups, aside from the Bible Study, but we are here to speak on behalf of our Bible Group.

Now I will let Verna take over.

16 Thank you.

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REVEREND VERNA JEBB: We are all here to cry for our people. The needs and the problems that we have are all related to the problems. We need facilities for the young people. We need funding. We need housing. We need all these facilities for recreation. We need a recreation centre or a drop-in centre, a gymnasium, a swimming pool and things like that so that the young people will have someplace to go

Т	to. I am sure II we all worked together on these
2	problems that we have we wouldn't have them if we
3	had a place for the young people to go to.
4	We have Sunday Schools but Sunday
5	School is just once a week and we have Bible
6	studies also. We would like to have a place where
7	we can have retreats for the young people. All
8	these young people are all in different age
9	groups.
L O	I am very glad that we had this
1	time to present to you the things that we need for
. 2	our community. I hope that everything will go
13	well for our community with the help from the
L 4	Royal Commission.
L5	Thank you.
L 6	MR. RON BUCK: Thank you.
L 7	CO-CHAIR ALLAN BLAKENEY: Thank
L8	you for a very interesting, thoughtful and
19	disturbing brief.
20	May I ask a question or two. What
21	sort of school facilities are in your community?
2 2	REVEREND VERNA JEBB: We have a
23	gymnasium. It is open at certain times. There is
2 4	a lack of supervisors because the teachers that
> 5	are teaching there don't want to be supervising

1	all of the time because they teach all week. we
2	need lots of supervision for the kids.
3	CO-CHAIR ALLAN BLAKENEY: So there
4	is a gym there, but there are no people there to
5	supervise and to do a little coaching and that
6	sort of thing.
7	Is it open in the evenings
8	ordinarily?
9	REVEREND VERNA JEBB: Yes, it is
10	open in the evenings, but not everybody can go.
11	The youth that are in about their twenties, they
12	go there, so the children don't have any place to
13	go.
14	CO-CHAIR ALLAN BLAKENEY: Are
15	there any other public buildings in the community?
16	Is there a skating rink or curling rink?
17	REVEREND VERNA JEBB: There is a
18	skating rink that is used in the wintertime, but
19	only
20	CO-CHAIR ALLAN BLAKENEY: What
21	were the last words you said?
22	REVEREND VERNA JEBB: Only the
23	ones that are 17 and up go and they push the
24	children away, the little children that want to
25	play in the rink, they are pushed away and

1	therefore they have no place to go. These are the
2	ones that we are concerned about. These are the
3	ones that are getting into mischief because they
4	are growing up and they are learning they get
5	pushed around and therefore they don't have any
6	place to go and they get into mischief, they turn
7	to something else.
8	CO-CHAIR ALLAN BLAKENEY: Who
9	operates the rink?
10	REVEREND VERNA JEBB: Anybody that
11	comes operates the rink. It is an outdoor rink,
12	therefore nobody is there to supervise. It is
13	open to anybody.
14	CO-CHAIR ALLAN BLAKENEY: You
15	don't have an indoor rink.
16	REVEREND VERNA JEBB: No.
17	COMMISSIONER PAUL CHARTRAND:
18	Thank you very much for your presentation which I
19	agree is disturbing. These conditions you
20	describe are such that it should shock the
21	conscience of the country.
22	May I ask you, what is the
23	population of Moose Lake? Can you describe for us
24	a bit about the population? Are you talking about
25	the reserve population? The town population? Can

1	you clarify that for me? And how many people live
2	in the places that you are referring to?
3	REVEREND VERNA JEBB: I would say
4	that that is the whole community, all of the
5	people in Moose Lake because I serve all people in
6	Moose Lake.
7	COMMISSIONER PAUL CHARTRAND: What
8	would be the population, approximately?
9	REVEREND VERNA JEBB: About 1,200.
10	COMMISSIONER PAUL CHARTRAND:
11	There has been for a few years, at the University
12	of Manitoba, something organized by the Department
13	of Physical Education and the RCMP jointly,
14	something called the Northern Sports Fly-in
15	Program. Has that program been to Moose Lake?
16	REVEREND VERNA JEBB: They have
17	been there every year and the kids have really
18	enjoyed it, but that is not enough because they
19	only come one week in the year.
20	COMMISSIONER PAUL CHARTRAND: They
21	come there for one week and run their program.
22	REVEREND VERNA JEBB: Yes.
23	COMMISSIONER PAUL CHARTRAND: Do
24	you believe that the kind of program they run is
25	useful?

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1	REVEREND VERNA JEBB: Yes, it is
2	very useful.
3	commissioner paul chartrand: And
4	you believe that programs of that sort are needed,
5	would be helpful, and should be there on a
6	permanent basis. Is that right?
7	REVEREND VERNA JEBB: But even
8	when they come in we have to look for a place for
9	them to stay because the church doesn't have any
10	facilities for those people that come in, because
11	we have other people that come in for a Bible
12	Summer School. They come in once a year for a
13	week and we have to try and find a place for them
14	to stay.
15	COMMISSIONER PAUL CHARTRAND: I
16	have one more question, if I may. You referred to
17	quite a number of problems involving breaches of
18	various law and apparent difficulties with
19	violence. The question has to do with the
20	function of policing in Moose Lake.
21	In your perception is there a
22	problem with policing? Are these difficulties
23	that you have described are they a consequence of
24	a lack of policing? Do you think that there
25	should be better policing? A different sort of

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1	policing? Do you have any thoughts on that? Who
2	does the policing there?
3	REVEREND VERNA JEBB: I know that
4	there are two constables on the Métis side. Yes,
5	I really think there is a lack of policing.
6	COMMISSIONER PAUL CHARTRAND: Who
7	polices? Are these RCMP or is it local?
8	REVEREND VERNA JEBB: No, the
9	constables come into Moose Lake.
10	COMMISSIONER PAUL CHARTRAND: Are
11	they associated with the RCMP or are they local
12	officers?
13	REVEREND VERNA JEBB: Yes, I see
14	them sometimes riding with the RCMP, but then the
15	RCMP only come on the weekends and sometimes they
16	leave early.
17	COMMISSIONER PAUL CHARTRAND: So
18	there are no police officers established there on
19	a permanent basis in the town at all?
20	REVEREND VERNA JEBB: No.
21	COMMISSIONER PAUL CHARTRAND: In a
22	town of 1,200.
23	Thank you very much.
2 4	CO-CHAIR ALLAN BLAKENEY: Thank
25	you.

1	I would like to invite the
2	representatives of the Opasquiak Women's Resource
3	Centre to make a presentation.
4	MS EVELYN BALLANTYNE: Good
5	afternoon Commissioner Blakeney and Commissioner
6	Chartrand and Commissioner Lathlin.
7	My name is Evelyn Ballantyne and
8	today I am presenting on behalf of many aboriginal
9	women, as well as the Resource Coordinator of the
L 0	Opasquiak Women's Resource Service.
11	Although there are many issues
12	that are of a priority in terms of women's issues
13	the three topics I choose to bring to the
L 4	attention of the Commission are the following:
L 5	the Indian Act, aboriginal self-government and
16	women's resources.
17	With the passing of the Indian Act
18	in June of 1985 it was intended to benefit non-
19	treaty Indian women and their children. While the
2 0	bill addressed the issue of women who had married
21	non-status, to be eligible to regain their Indian
22	status, as well as individuals who had involuntary
2 3	enfranchised, it is still discriminatory.
2 4	If I may, I would like to make an
2 5	example of this. An Indian man lived in a common-

1	law relationship with a non-Indian woman. There
2	were two children of this union, one male and one
3	female. The male child was a registered Indian.
4	The female child was not. Bill C-31, section 6(2)
5	provided for registration of the female child.
6	Both are now registered Indians, the male child
7	under $6(1)$ and the female child under $6(2)$.
8	However, the position of the
9	children is not equal. The boy, registered under
10	6(1), is in a better position. He, as a right,
11	can pass his Indian status on to his children.
12	The female child cannot. The determining factor
13	is that he is male and she is female.
14	Until the time comes that she can
15	pass on her Indian status, has that right,
16	discrimination on the basis of gender remains as
17	part of the Indian Act. This is what we women
18	refer to as the second generation cut-off.
19	It is our position to state that
20	the Indian Act continues to discriminate against
21	women and is contrary to section 15(1) of the
22	Canadian Charter of Rights and Freedoms. The most
23	critical issue about Bill C-31 is our continued
24	forced assimilation. Our cultural survival
25	continues to be seriously jeopardized.

We believe that if Bill C-31 is not changed there will be no Indians within a few generations. Legislation is difficult to change, but nothing is written in stone. For example, part of the bill included what we refer to as the "death rules". If it were not for some concerned people who reviewed the new Indian Act, this particular section would have been missed. Therefore, people whose parents were not living prior to a certain date would not be eligible to apply.

The death rules were abolished and

The death rules were abolished and a proposed amendment was drafted to give provision to this category of potential new Indians. Had it not been for the lobbying of many women's groups of governments this section would have remained in the Indian Act.

Some may say that after selfgovernment is entrenched in the Canadian
Constitution we do not need to address this issue,
the Indian Act will be thrown out. But suppose it
was tabled for review in Parliament tomorrow, it
will be before the Standing Committee again, it
goes through the three readings and reaches Royal
Assent and becomes law. This issue is still very

1	much on the agenda of aboriginal women's
2	organizations and will continue to be so as long
3	as the Indian Act is in its present form.
4	In reference to aboriginal self-
5	government, the concept of aboriginal self-
6	government is something that the women are
7	concerned with. While we support the quest of
8	aboriginal peoples to immediate recognition and
9	inherent right to self-government, we as
10	aboriginal women are also seeking equality within
11	the framework of an aboriginal government, whether
12	it be by adoption of a Canadian Charter of Rights
13	and Freedoms or by a development of a Charter of
14	Rights for aboriginal people.
15	It is becoming recognizable to
16	aboriginal women that they are not being included
17	in the process of self-government. Aboriginal
18	male-dominated organizations are not recognizing
19	that any major undertaking, such as self-
20	government, must include aboriginal women as part
21	of the decision-making position.
22	The absence of women in any
23	political agenda is not complete without their
24	input. The future governments of aboriginal
25	people must be in partnership with the women. We

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need to have a full and active involvement during 1 2 this process. Although we practice the 3 democratic process in electing our leaders there 4 is no guarantee that women who have let their 5 names stand for the positions of Chiefs and 6 Councillors will be elected. We must recognize 7 8 the potential in our aboriginal women. It is only through this partnership that real changes can 9 take place in our communities. 10 In resources, or lack of, the 11 present aboriginal governments must realize that 12 funding is required for more women's programming. 13 Most of the funding, as it now stands, does not 14 meet specific requirements towards women's 15 16 resources. One issue confronting aboriginal 17 women today is the family violence issue. 18 to address this more at the grassroots level. 19 Many of our women have attended meetings and 20

Except for the conference the Opasquiak Aboriginal

conferences outside of their communities, but we

do not see this happening in our own community.

Women facilitated in the fall of 1990 we have not

visibly seen this issue being addressed publicly.

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ı	More awareness should be provided on this issue in
2	order to combat the problem of abuse.
3	Educational resources: The
4	opportunities for aboriginal women in a
5	competitive environment is very low in comparison
6	with the rest of society. Education, not only
7	academically speaking, but other resources
8	required for the opportunity to enhance one's
9	goals for a better life, should be available for
10	everyone at all times. More women should be in
11	positions of management as part of gender
12	equality.
13	I want to thank the Royal
14	Commission on Aboriginal Peoples for providing
15	this forum for individuals like myself to express
16	my thoughts on aboriginal women and the important
17	role they can play given the opportunity.
18	Thank you.
19	CO-CHAIR ALLAN BLAKENEY: Thank
20	you, Ms Ballantyne. If you don't mind we will ask
21	a question or two.
22	MS EVELYN BALLANTYNE: I don't
23	mind.
2 4	CO-CHAIR ALLAN BLAKENEY: We are
25	just beginning our hearings across Canada and we

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are hearing some of the points you have raised, not quite in the way you have raised them, but the same themes. And that is that many aboriginal women look upon aboriginal self-government almost with uncertainty because they are unsure whether or not there will be guarantees of equality for women in the new governmental structure. They are calling really upon aboriginal leaders and upon non-aboriginal leaders to somehow address this issue. Do you have any suggestions as to what might be done and by whom to see that when the Assembly of First Nations or the Native Council of Canada or the Métis National Council or the Inuit Tapirisat speak on political issues for aboriginal organizations that they have more of a woman's voice? Or alternatively, should there be other organizations in on the discussion? you thought of that? MS EVELYN BALLANTYNE: Certainly we will have to depend on our leadership, and I pointed out the male-dominated organizations which

makes up most of the leadership in our

communities, because I know that the national

women's organizations were denied the seat with

1	the Canadian process. So without them being there
2	I guess we are sort of leaving it up to the rest
3	of the people, who are going to be involved in
4	those areas that are very important, to also speak
5	on behalf of all aboriginal people across the
6	country.
7	CO-CHAIR ALLAN BLAKENEY: Thank
8	you.
9	One last question and then I will
10	ask my colleagues to address some questions.
11	This deals with education and the
12	special problems that young women frequently have
13	because they frequently find themselves with
14	family responsibilities. That is true in all of
15	society, but it is more true in aboriginal
16	societies because of the family patterns.
17	Do you have any thoughts you would
18	like to pass on to us as to ways in which young
19	women in the 18, 20, 22 age group, who may well
20	have a family, can find more access to educational
21	opportunities?
22	MS EVELYN BALLANTYNE: I guess for
23	some of the young parents who are trying to get
24	back to get their education one of the drawbacks
25	has been that there is no daycare facilities in

1	most of the communities. But I believe that some
2	of the communities are now working towards that in
3	that they are going to be providing that facility
4	for anyone that is going to be going back to their
5	education.
6	co-chair allan Blakeney: Thank
7	you.
8	Commissioner Chartrand, please.
9	COMMISSIONER PAUL CHARTRAND:
10	Thank you.
11	Thank you for your presentation.
12	Let me ask a couple of questions, if I may.
13	We heard in other places as well
14	the references to the unequal application of the
15	membership code in the Indian Act. You referred
16	to section 6 and its various subsections. I
17	remember spending a weekend in 1985 studying these
18	provisions and I must say that I have an
19	inadequate understanding of it. So the fact that
20	these views are being expressed are certainly
21	going to drive me back to a closer examination of
22	these provisions.
23	But my question is more important.
24	You did say that you support the notion of the
25	inherent right of self-government. In light of

the comments that you made about the Indian Act 1 and its membership code, I ask: If you take the view that the right of aboriginal self-government 3 includes a right of self-identification, if so then it would seem to me that the comments you 5 make about the Indian Act have to do with the 6 transitory process, a process that is there now 7 and must be dealt with on the way to something 8 else down the road in the long-term. 9 I just wonder if you might assist 10 us by giving us your views on that. Do you 11 believe that in the long term or the shorter term 12 that the Indian Act definition must be replaced by 13 another sort of identification system? 14 MS EVELYN BALLANTYNE: I think a 15 lot of people are expressing that right now. 16 have been so long dealing with the Indian Act and 17 18 always referring to it whenever you want to do something that is -- we feel that it is 19 restrictive in some areas. If that can be done 20 where it is going to make provision for things 21 like that, even in developing their own membership 22 23 codes -- and this was only one example that I took because to me it is an important issue. 2.4

Before anything is presented as

1	becoming legislation it should be addressed, I
2	think, to the people at the grassroots level
3	because those are the ones that are affected.
4	It's not always that we are going to get the same
5	kind of information. If we don't get it first-
6	hand at the very beginning of its development we
7	lose the communication in getting first-hand
8	information on any kind of legislation that is
9	going to be implemented.
10	COMMISSIONER PAUL CHARTRAND:
11	Thank you.
12	CO-CHAIR ALLAN BLAKENEY: Thank
13	you very much.
14	I would invite representatives of
15	the Opasquiak Educational Authority to come
16	forward.
17	MR. EDWIN JEBB: Thank you.
18	My name is Edwin Jebb. I am the
19	Director of Education for the Opasquiak Education
20	Authority. Because of some mix-up with our agenda
21	Philip Dorion is in Winnipeg today.
22	Our package that I will be reading
23	off is part of the package that was presented by
24	Chief Flett this morning, but he left this part
25	out.

1	The Opasquiak Education Authority
2	is the educational arm of The Pas Indian Band and
3	I, myself, have to report to the Board. On the
4	Board there are elected people and appointed
5	people.
6	I will start reading it off now.
7	The Pas Indian Band, over the last
8	few years, has worked hard on exercising its
9	jurisdiction over such areas as education, child
10	welfare and health. We have come a long way but
11	we still have a long way to go.
12	In terms of education, the basic
13	purpose of The Pas Band reassuming control of
14	their education system is to have decision-making
15	control over the socialization and education of
16	the future adult band members. Band members want
17	to be able to control the location and learning
18	environment of their children. That is why a
19	school was built in our community. We are very
20	proud of our school and as a physical structure,
21	it is a model for other First Nation communities
22	to see. In terms of program delivery, we are
23	still learning and adapting.
24	We are learning and adapting based

on the following program principles which The Pas

1	Indian Band considers essential to meet the basic
2	minimum requirements of a quality school program.
3	Some of these are:
4	a) community control and parental
5	participation in the development of a school
6	program;
7	b) parity of resources available
8	to other students in Manitoba;
9	c) expectations that student
.0	achievement will be comparable to other students
11	in Manitoba;
12	d) program elements that
L3	recognize unique cultural characteristics of the
L 4	community;
15	e) access for students to post-
16	secondary training programs available in Manitoba
17	and elsewhere;
18	f) acquisition by students of
19	skills, knowledge, and attitudes which will permit
2 0	active involvement in all aspects of community
21	life.
2 2	The Pas Band is determined to
2 3	provide a level of excellence in its educational
2 4	programming which will afford the students with
2.5	the best opportunity for a full productive life in

1	this and any community. There are several
2	components to this educational program:
3	a) high standard of teaching
4	competence, effective program delivery and
5	achievement results;
6	b) flexibility of programs which
7	meets the needs and aspirations of students and
8	the parents;
9	c) excellence in teaching
10	methodology;
11	d) recognition of the
12	significance of our language, history and culture
13	to the children, parents and staff;
14	e) quality personal and career
15	guidance services to assist students in emotional
16	development and on course and career choices;
17	f) personnel support which
18	include subject area and clinical support.
19	As with most other First Nations,
20	we are impaired by the amount of resources
21	available to us.
22	In spite of this, the Opasquiak
23	Educational Authority, which is the educational
24	arm of The Pas Indian Band, has undertaken a
25	curriculum development project in order to meet

1	community and student education needs. Community
2	members need to acquire the attitude, knowledge
3	and skills to once again determine the education
4	of their children and to participate effectively
5	in setting the direction of the school.
6	In the past year, some of the
7	biggest issues that Opasquiak Educational
8	Authority had to deal with were, and there are
9	three:
10	a) limited space in the school;
11	b) the operation and maintenance
12	dollars for this school are severely limited;
13	c) the funding formula was
14	inadequate in order to deliver the school program.
15	As an explanation, student numbers
16	and student projections are done by formula. The
17	formula in turn are applied towards the standard
18	for square metre allocation, and I am talking
19	about the building of the school. But even this
20	standard, which is used by the federal government,
21	is less than the one used by the Province of
22	Manitoba to build their schools. This results in
23	over-crowding in our school and every newly built
2 4	school in Manitoba reserves.

In addition to this, and it is not

written in my paper, but once most First Nations schools are opened there is a large expectation that people will do well so a lot of students come back to school. It again compounds the problem of over-crowding.

The allocation for the operation and maintenance funding, and that is to maintain this building, is again driven by formula. The formula which we believe is national is based on the square metres of the building. Any facilities developed and maintained outside of this building are not included in the formula.

So essentially if another community had the same square metres and they have no outdoor facilities, we would get the same amount of funding. It doesn't matter how many baseball diamonds or how many track and fields and what kind of facilities are out there, it doesn't drive the price in volume for the operation and maintenance funding.

What you will probably be hearing nationally is that the funding formula is applied consistently to all First Nations delivering their education program. This formula does not allow us to deliver the quality program that we would like

1	to, based on the components I mentioned earlier.
2	In a study commissioned by the
3	Assembly of Manitoba Chiefs just recently I
4	think it was about a year and a half ago it
5	recommended that the whole funding formula be
6	overhauled. Essentially, the funding formula
7	limits First Nations the delivery of special
8	services including subject area and clinical
9	support. These are services that other provincial
10	authorities have access to, and for First Nations,
11	they don't have access to those services. An
12	example of that is a speech pathologist or a
13	speech therapist and those kinds of clinical and
14	support areas.
15	With this presentation we would
16	like to reaffirm our goal of self-government
17	relative to education. And with this we would
18	like to develop our human resources in our
19	community so that our community can decide and
20	work towards the quality of life that we all want
21	in our community of The Pas Reserve.
22	Thank you.
23	CO-CHAIR ALLAN BLAKENEY: Thank
2 4	you very much.
25	Just a host of questions.

1	MR. EDWIN JEBB: Go ahead.
2	CO-CHAIR ALLAN BLAKENEY: Paul
3	says, "Me too".
4	Just a few of simple fact at the
5	moment.
6	With respect to the teachers and
7	other instructional staff at the school, about how
8	many would be aboriginal and how many non-
9	aboriginal?
10	MR. EDWIN JEBB: About half.
11	CO-CHAIR ALLAN BLAKENEY: About
12	half and half.
13	The number of non-aboriginal ones
14	I take it then is on the decline and the number of
15	aboriginal ones is increasing a bit?
16	MR. EDWIN JEBB: This is our first
17	year of operation. Before we opened this school
18	we had a temporary school, so it is hard to
19	respond to your question or your theory. But all
20	indications are that there are more aboriginal
21	teachers out there.
22	We could have staffed this whole
23	school with aboriginal people if we had wanted to
24	because of the number of applications we had. We
25	had in excess of 200 applications. But we had to

1	match subject skills with subjects.
2	co-chair allan blakeney: You are
3	looking for quality, role models, the whole bit.
4	MR. EDWIN JEBB: Everything.
5	Right.
6	CO-CHAIR ALLAN BLAKENEY: I
7	suppose the second question is not very sensible
8	either if this is the first year of operation.
9	Do you have any comment on whether
10	you think the retention rate, keeping young people
11	in school longer, is likely to increase with a
12	school like this? Is there any way to make a
13	sensible comment on that?
14	MR. EDWIN JEBB: I think so. It
15	appears to be increasing. As a matter of fact,
16	even years ago when The Pas Band started working
17	on this document, on the principles of education,
18	you could see a dramatic increase in the retention
19	of students in our provincial school.
20	My theory to that is that because
21	the community of The Pas Reserve, with the elected
22	people and the parents talking about getting
23	control of the education system, the fact that
24	people were talking about education, then the
25	students themselves felt that commitment from the

leadership and their parents. So it is one of the factors of how students do well in school of course, that if somebody cares you care to do well.

It was interesting to note that when the Band and the parents of this community started taking interest in the whole education system and taking control of the education system in building the school on the reserve, proportionally the amount of students doing well in the provincial system rose. If that pattern continues then we will be doing well here in our school.

co-chair allan blakeney: That conforms with my experience in very different circumstances.

One further question. You mentioned a curriculum development project, is there, either at the University of Manitoba or Winnipeg or Brandon or anywhere else, a general program for developing a curriculum for Manitoba schools which is sensitive to aboriginal issues, because there must be lots of provincial schools which have substantial numbers of aboriginal students in them? Can you offer any comment on

MR. EDWIN JEBB: Yes. 2 3 As with Saskatchewan -- I guess I referred to Manitoba here. I keep thinking Saskatchewan because you are from there. 5 In Manitoba the Native Education 6 Branch of the Department of Education has a section that deals with native issues and native studies. They have developed modules, meaning a 9 two week or a three week or a one week period in 10 the area of studies, such as social studies, and 11 they have developed those ones for use in the 12 13 public school system. CO-CHAIR ALLAN BLAKENEY: May I 14 say, are you taking those modules and shaping them 15 16 into what you want to present to your students in this school? 17 MR. EDWIN JEBB: Exactly. 18 Through a consultation, of course, 19 with the community, to see what the community 20 aspirations are in terms of that whole subject 21 area, more in terms of philosophy maybe. 22 CO-CHAIR ALLAN BLAKENEY: 23 24 question -- I may come in after Commissioner Chartrand again. 25

1	You may have been here this
2	morning when the Mayor made his presentation and I
3	don't want to put words in his mouth, but he
4	seemed to be saying "Great. We are happy to have
5	this school." He hoped it wouldn't lead to a
6	total separation between aboriginal and non-
7	aboriginal youth in this community. I am putting
8	words in his mouth, but one could pick this out of
9	his presentation.
10	Are there any proposals for seeing
11	that, at least in the higher grades, the students
12	in this school and the students in the town
13	intermingle a bit? If you were pressed for space
14	would you think of having, let us say, a grade 12
15	which was integrated with the town?
16	I will offer a couple of comments
17	like that and perhaps you would like to say
18	anything along that line.
19	MR. EDWIN JEBB: I won't jump on
20	your comments, I will answer the question.
21	What we have done in this past
22	year is that we have not severed our financial
23	link with Kelsey School Division, which is the
24	school division for the Town of The Pas. We still
2.5	have an existing tuition agreement between

ourselves and Kelsey School Division. Within that 1 tuition agreement, subject to both authorities, 2 both authorities have to agree on certain students, Kelsey School Division can take some of our students. To be more specific, if a program is not offered here that student can go to Kelsey. As an example, we have one student from our 8 reserve that is in a French immersion program. 9 10 Naturally we don't have a French immersion program so we honour our agreement and that student is 11 authorized to go to school in Kelsey School 12 Division. 13 We also have an agreement, 14 15 specifically in special education, where they said they will take three students into special 16 education because, as you recall in my 17 presentation, we are lacking in those areas 18 because of the lack of financial support or 19 resources to hire a specialist. So they take 20 three students into special education. 21 In addition, we have a blanket 22 agreement for all of our high school students. 23 High school at one time meant 10, 11 and 12. Now 24 high school means 9, 10 and 11 because of a new

1	policy in Manitoba. For any student in high
2	school from The Pas Reserve they have an option as
3	to where they are going to go to school. They can
4	transfer between semesters but they cannot
5	transfer in the middle of the year. The reason
6	for that, of course, is that we want our students
7	to have the best education system.
8	As an example, if we are not
9	offering Chemistry 300 in this semester and a
10	student needs that for graduation, that student
11	may attend the local high school in The Pas to
12	take Chemistry 300. We pay the tuition plus
13	busing and all that. Of course a student takes
14	other courses to fill the rest of the timetable.
15	We have about 13 students that fit into that
16	category.
17	So we still have a relationship
18	with Kelsey School Division. In addition, we have
19	been talking with Kelsey School Division about
20	joint programs at community college with the local
21	technical centre here in The Pas.
22	Also we have a very good working
23	relationship with the administration of Kelsey.
24	As well we have joint professional development
25	that we do. We try to match our timetables so our

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professional development days are the same as 1 2 Kelsey School Division. Interesting to note, in the 4 3 School Division in the Northwest area we are planning a major in-service next March, I think it 5 is the 5th and 6th. That would involve Flin Flon School Division, Frontier Area 4 out of Cranberry, 7 Snow Lake, the Kelsey School Division and That would involve something like 300 9 ourselves. 10 teachers. 11 So that is an example of our cooperation, but at the same time I think Kelsey 12 recognizes, and the Mayor recognizes, that the 13 people of The Pas Reserve want to control the 14 education system and they want to control what 15 happens in their school. It's the same thing with 16 them, as parents, they want to have a say in what 17 is happening in their school. 18 CO-CHAIR ALLAN BLAKENEY: 19 Certainly I totally understand and essentially 20 agree with the idea that we will get the best 21

results, in every sense of the word, if we can get

parental involvement and if parents feel that the

strong a word -- but at least respect their home

schools teach -- perhaps that is a little too

1	values in the school. For this to happen, at
2	least in the early grades and perhaps for the
3	whole thing, the school really has to be
4	controlled by aboriginal people.
5	MR. EDWIN JEBB: I would like to
6	also offer here some other additional information
7	that is not in my package. I noted this morning
8	in the Mayor's presentation, and you took quite an
9	interest in it, I co-chair the Race Relations
10	Committee for The Pas and area.
11	CO-CHAIR ALLAN BLAKENEY: You are
12	talking to an ex-Minister of Education at one time
13	in my career. I suppose you never stop your
14	enthusiasm for education.
15	I will stop and let Paul have a
16	turn.
17	COMMISSIONER PAUL CHARTRAND:
18	Thank you.
19	Just a few questions, if I may. I
20	will try to make them as brief as possible.
21	Let me start by trying to confirm
22	something that I think I understand from your
23	presentation. You did affirm your support for the
24	goal of aboriginal self-government.
25	In light of that, am I correct in

1	understanding that when you refer to present
2	problems with the funding formula that you are
3	concerned with the problem that given your support
4	for aboriginal self-government you would see in
5	the interim where a transitional problem,
6	presumably this problem, would be a part of the
7	larger problem down the road of financing
8	aboriginal self-government and the appropriate
9	control over the financing of education generally?
10	Is that right? Do I understand your presentation
11	on that point?
12	MR. EDWIN JEBB: Partially right.
13	The other issue is that the
14	formula has become better over the last few years.
15	It was worse ten years ago or five years ago. It
16	is better now, but it is still insufficient when
17	you compare it to other school systems in the
18	area. I am not talking about the school system
19	across the river. I am talking about a comparable
20	school system like Grand Rapids within the
21	Frontier School Division, which is a comparable
22	size.
23	COMMISSIONER PAUL CHARTRAND: The
2 4	other question has to do with one that has already
2 =	hear toughed upon here but I would like to probe

1 for more detail if I may. It has to do with the curriculum 2 content. You referred to the curriculum 3 development committee. The question is this: To what extent are you constrained in introducing 5 substantive curriculum content by provincial laws or provincial policies or provincial practices? 7 For example, it seems to me, and 8 please correct me if I'm wrong or I am 9 misunderstanding, that the Native Education Branch 10 has some capacity to develop curriculum materials. 11 It does not, however, if I understand things, have 12 any authority to determine whether that material, 13 or any other material, in fact is officially 14 approved, as it were, for use in the public 15 schools. 16 17 So my question is the same, but for your purposes here, what sort of obstacles are 18 there in your path, if any, in introducing a 19 20 particular curriculum content into the schools here? Are you free to introduce any substantive 21 curriculum? What are the constraints? 22 MR. EDWIN JEBB: I don't think the 23 24 problem will be the province because, as both Commissioners know, the process of accrediting a 25

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program -- there is a process for it in which the 1 province looks at it and they do a test run on it 2 and it goes back and is finally authorized by the 3 Minister. We fully expect to go that route. 4 Interestingly enough, our main 5 obstacle, relative to curriculum changes, is our 6 7 own people because rightly or wrongly most people, whether it is our own people or any people, want 8 to remain with the status quo, they want to keep 9 the status quo. 10 COMMISSIONER PAUL CHARTRAND: 11 Right, but at the formal level it is the 12 provincial Minister of Education who has the power 13 and the authority to approve the curriculum 14 changes that you are dealing with. 15 understand that point? 16 MR. EDWIN JEBB: That's right. 17 But at the same time, within the Manitoba Public 18 School System there is a lot of flexibility, 19 20 especially at the high school level, for local authorities, whether they be public school 21 divisions or education authorities, to exercise 22 options under what they call "school initiated 23 courses".

COMMISSIONER PAUL CHARTRAND:

My

next point is this -- I don't think it is a matter that you touched upon but I will ask it and please tell me if you are not in a position to deal with it.

Do you have any views on the notion of the appropriate basis for creating educational rights? You are, I'm sure, familiar with the debate in Canada over the last few years on education as a treaty right. Do you have any views on that? In your own area has any work been done in that regard? Because it is important, our task is to make national policy recommendations and at least my concern would be that if that view is taken then I would note immediately that there are not treaties everywhere in Canada and the text of the treaties varies from place to place.

So my question is to invite you to make any comments that you may wish to make or to decline about that particular issue.

MR. EDWIN JEBB: No work has been done because from day one all our elected leadership and all our members of The Pas Indian Band work on the premise that education is a right given to us by treaty. That is all there is to it.

1	COMMISSIONER PAUL CHARTRAND:
2	Those are all my questions. Thank you very much.
3	CO-CHAIR ALLAN BLAKENEY: One last
4	question, just for my curiosity because I have
5	been going around Saskatchewan and I go into a new
6	school on an Indian reserve and they say, "It tool
7	us about three to four years to get this school
8	and get it built. When they built it they built
9	it on the numbers we gave them four years ago and
10	the day we moved in it was over-crowded." Just
11	for fun, did that happen to you?
12	MR. EDWIN JEBB: That is what I
13	mentioned here in the space allocation. That is
14	because of the formula and also the enthusiasm
15	that students generate, the community generates.
16	A lot of students want to come back. It is
17	something that we are very concerned about, and
18	every community that is going to be getting a new
19	school should be concerned about.
20	Thank you very much.
21	COMMISSIONER PAUL CHARTRAND: I
2 2	just wanted to take the opportunity to wish you
23	well in all these exciting new endeavours.
2 4	MR. EDWIN JEBB: Thank you.
2 5	CO-CHAIR ALLAN BLAKENEY: Excuse

1	me, I didn't catch the signal from our colleague
2	here.
3	COMMISSIONER GEORGE LATHLIN
4	(through interpreter): The one thing I am asking
5	about the school I want to ask a question about
6	religious teaching. Is there any religious
7	teaching taking place in the school? That is one
8	thing I want to mention.
9	The other thing I want to talk
10	about is self-government. It was a promise made
11	by the Queen and that we would never lose that
12	promise that was given to us. Is there a fear
13	that we will lose that if we take self-government,
14	the promise of treaty?
15	MR. EDWIN JEBB (through
16	Interpreter): The thing I want to answer you
17	right now is the question about religious
18	instruction. There is a certain amount of
19	religious instruction, but it is not part of the
20	curriculum. They do have prayer in the morning
21	before they start school. The other ones in the
22	big cities don't allow any religious instruction.
23	So therefore they don't pursue the religious
24	instruction in the big city schools.
25	Self-government, I don't believe

1	we will lose anything. I do believe we will gain
2	much more than we will lose. Therefore, I think
3	all the leaders feel about the same way, that we
4	will gain more in self-government than anything
5	else.
6	COMMISSIONER GEORGE LATHLIN
7	(through Interpreter): The reason why I ask about
8	religious instruction is because of the way the
9	young people are acting because they are not
10	taught religious instruction. They take it for
11	granted that they will do everything. They will
12	not respect anything without religious
13	instruction.
14	CO-CHAIR ALLAN BLAKENEY: Thank
15	you very much.
16	We will now invite the Moose Lake
17	Local of the Manitoba Métis Federation.
18	MR. STAN SINCLAIR: The first
19	thing I noticed walking in here is there is no
20	significant signs that the Métis people are
21	welcome here. Even that logo up there doesn't
22	have any significant proposals for the Métis
23	people.
24	The Métis people in Moose Lake

have suffered a great deal of injustice. We have

Ţ	suffered well pasically what other communicies
2	have suffered, deaths and all that.
3	I had lots of things to say when I
4	walked in here, but I sort of laid back or forgot
5	not forgot them, but just have no
6	In Moose Lake, my experience as a
7	Métis person we came from the rebellion in
8	Selkirk. My family moved down to Grand Rapids.
9	From Grand Rapids we moved over to Moose Lake. My
10	forefathers talked Mitcha when they moved from
11	Selkirk to Grand Rapids.
12	As I was growing up we lost our
13	we don't know how to speak Mitcha but we speak
14	Cree which is part of the language in Moose Lake,
15	the Cree Nation. What we are trying to look for
16	are Métis culture or laws or systems. We have
17	completely lost them. We don't know what they
18	are.
19	I will pass it on to Brian here.
20	MR. BRIAN SINCLAIR: What Stan is
21	saying, if I understand it, is our rights as
22	aboriginal people have been suppressed, the right
23	to practice our culture, our customs. These are
24	all aboriginal rights: to control membership,
25	economic development, hunting, fishing, trapping,

1	harvesting, gathering, language, culture,
2	religion, education these are all aboriginal
3	rights that Stan has mentioned.
4	We feel that our rights as
5	aboriginal people have been suppressed and we
6	cannot, under the present system, develop or
7	promote these values that the Métis are entitled
8	to.
9	Furthermore, we would like to say
10	that the assistance that we receive from Northern
11	Affairs in the communities is so minimal that it
12	could be paraphrased as negligible. The treatment
13	of Métis people is not fair.
14	Many people will say that this is
15	not true, that we receive funding that is
16	adequate. But throughout history we have been
17	subjected to the laws that do not reflect our own
18	values in our communities.
19	The result of these policies,
20	these laws, has been one of discrimination against
21	the Métis and other aboriginal people. Not only
22	at the individual level, but also at the
23	institutional level. When an institution does not
24	respect your values and your culture there is
25	hardly any hope. That is where we are now, it is

1	as if we have no hope for the future.
2	A prime example of this
3	discrimination that I'm talking about, this
4	institutional discrimination, is manifested from
5	the Province of Manitoba. Right now the Province
6	of Manitoba is negotiating with the community of
7	Moose Lake in regards to the Grand Rapids
8	Settlement agreement.
9	In that agreement the Province of
10	Manitoba is prepared to transfer 12,400 acres of
11	land to be designated as reserve land to the Moose
12	Lake Indian Band. Our MMF Local feels that
13	because of our aboriginality we are entitled to be
14	treated as equal partners in this agreement. But
15	currently we are not recognized as a legal entity
16	to represent the interests of our members.
17	Because of our aboriginality our rights include
18	land what Stan was talking about previously.
19	We would like to make it clear and
20	known today that we are prepared to deal with this
21	issue. We are prepared to relocate to a land
22	base. We are prepared to deal with the Province
23	of Manitoba in regards to this settlement
24	agreement.

We have lost confidence in our

1	community council because the Northern Allairs Act
2	requires that the community council represent
3	community interests. Community interests are
4	diverse. There are a different number of groups
5	living on the community site, Bill C-31, Métis,
6	non-aboriginal and treaty peoples and other
7	groups.
8	So if we are to prosper as a
9	distinct maybe not distinct but as a group of
10	people we need a land base, we need resources, we
11	need to control our own destiny and our future.
12	We have lost confidence in Northern Affairs, as
13	well as with the community council.
14	Thank you, that's it.
15	CO-CHAIR ALLAN BLAKENEY: I will
16	ask Commissioner Chartrand to start off.
17	COMMISSIONER PAUL CHARTRAND:
18	Welcome and thank you for your presentation.
19	I would like to make some brief
20	comments and ask a few very brief questions.
21	First of all with respect to your
22	comment about the logo. I certainly cannot speak
23	as an expert on logos, but I do consider myself to
24	be a cultural philistine in this area. My
25	understanding is that the logo is intended to be

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stylistic rather than realistic. It does not 1 2 purport to represent things directly, but rather symbolically. 3 So it is possible then, I take it, 4 to look at the logo and see that the four major 5 aboriginal groups are represented there: those 6 with treaties, those that do not have treaties, 7 the Inuit and the Métis, and so on and so on. 8 would leave it in the hands of people who are 9 10 better schooled in these symbolic matters than I 11 am to explain it. I do want to affirm that this 12 13 Commission is mandated to examine the 14 circumstances pertaining to all of the aboriginal peoples of Canada. All the aboriginal peoples of 15 Canada are more than welcome here, as indeed are 16 17 all people in Canada. 18 With respect to Moose Lake, we have had some presentations already from Moose 19 20

have had some presentations already from Moose

Lake and there are a number of important issues.

Would you mind, in very brief terms, giving us,

for the purposes of the Commission, a bit of an

idea about the population split, if I could use

that word, between the reserve community, status

community and the Métis population in Moose Lake?

1	That is my first question. I
2	would invite you just to comment on that if you
3	might.
4	MR. STAN SINCLAIR: At one time
5	there was a population of 1,200 Métis in the
6	community. We just took a census six months ago
7	and we've only got a population of 70 membership
8	now. The rest are all Bill C-31s.
9	commissioner paul chartrand: In
10	an earlier presentation, the ones before you, we
11	heard about the impact of the control of education
12	over a local community. In Moose Lake what are
13	the educational facilities there and who controls
14	them? Do the Métis people have any control?
15	MR. STAN SINCLAIR: The Frontier
16	School has control of the school system.
17	COMMISSIONER PAUL CHARTRAND: The
18	Frontier School Division.
19	Are there Métis people involved in
20	the decision-making process?
21	MR. STAN SINCLAIR: Not really.
22	MR. BRIAN SINCLAIR: We have a
23	school board that was created to address the
24	interest and concerns of the local people. I
25	would say we have representation.

1	COMMISSIONER PAUL CHARTRAND:
2	There are, as I understand it, some developments
3	with respect to a couple of the other points that
4	you made. I would just like to check them with
5	you.
6	First, there have, for a number of
7	years, been discussions about Métis enumeration
8	across western Canada. It is my understanding
9	that there are some recent endeavours to carry on
10	with that.
11	Is this, in your view, a
12	worthwhile goal? Do you believe that the
13	proposals for a Métis enumeration are the kinds of
14	proposals that would further the goals of the
15	Métis people in Moose Lake?
16	MR. BRIAN SINCLAIR: I'm sure it
17	would assist us in our ideas and our goals.
18	MR. STAN SINCLAIR: It depends on
19	each and every community, I guess, how it is going
20	to prosper from enumerations.
21	commissioner paul chartrand: On
22	the matter of land I note that you said that you
23	would be prepared to relocate to land. I am given
24	to understand, again, that there have been some
25	movements there. Very recently, a new federal

minister has been named apparently to negotiate 1 the matter of land. So I presume that the Métis 2 people from Moose Lake will be there front and 3 centre to see to it that their interests are represented in that process. 5 MR. BRIAN SINCLAIR: Right. We have identified a land base, that is the initial 7 process, I believe. From there we will have to 9 see what happens. COMMISSIONER PAUL CHARTRAND: 10 Thank you very much for your responses. 11 I want to thank you again and wish 12 I will now turn you back to the Chair. vou well. 13 CO-CHAIR ALLAN BLAKENEY: I want 14 to thank you for your presentation. I wanted to 15 ask you a couple of questions and one of them has 16 been more or less answered. 17 I take it that you feel that the 18 best development, from your point of view, would 19 be to get a land base from which you could 20 operate, at least better than you can now with 21 respect to preservation of Métis culture and the 22 other items which you enumerated at the outset and 23 from which you could pursue a Métis self-24 government, whatever that may mean, and it will 25

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1	take a little negotiating. But it is much easier
2	to do from a land base than it is without a land
3	base.
4	Your nods suggest that you agree
5	with my musings here essentially. You can add to
6	them if you like.
7	I wanted to ask a specific
8	question that came up earlier with respect to the
9	policing in Moose Lake and whether there are
10	police other than the RCMP who are police people
11	in Moose Lake. I was a little confused about a
12	couple of things that were earlier said.
13	MR. BRIAN SINCLAIR: Certainly we,
14	as a community, are plagued with social problems,
15	such as alcohol, drugs, violence, and all these
16	other social ills that have been with us for a
17	number of years. Both councils, Mayor and
18	Council, Chief and Council, as well as external
19	powers have tried to address these problems.
20	The resources that we receive, as
21	I have indicated, from the Department of Indian
22	and Northern Affairs is so minimal that there is
23	hardly any money to develop institutions that

Such as a detoxification centre, such as a shelter

would be able to at least help us in our goals.

1,	for women, a shelter for other people needing
2	these services. As I have indicated we have no
3	financial resources. It is very hard for us to
4	address these problems.
5	MR. STAN SINCLAIR: We have no
6	Métis policemen. We have a community council but
7	no Métis policemen. I believe that we should, as
8	Métis people, control our own destinies, our own
9	lives, our own wills. Whatever we want to do
10	should be given to us, control, everything.
11	MR. BRIAN SINCLAIR: The local
12	RCMP arrive in Moose Lake on Thursday. They
13	patrol the area for about an hour and then they go
14	back to The Pas. They come back at night around,
15	I would say, 12 o'clock. They patrol the area
16	again for another hour. Then they go back to The
17	Pas. This has been their way of saying that they
18	are trying, but the effort is not enough for us,
19	as far as we are concerned. They can do more. I
20	am pretty sure they have the resources.
21	Northern Affairs is not willing to
22	allow any more money to be allocated towards these
23	resources that we need, such as an additional
24	constable. We have one for the community council.
25	We have one. But the community's Special

1	Constable has expressed that he needs a partner
2	and Northern Affairs has said, "No, we have no
3	money for that". We have no police vehicles. We
4	have no lock-up.
5	co-chair allan blakeney: Who do
6	you think should do what, if I may put it that
7	way? What do you think would be the next steps to
8	get at some of the problems you are facing?
9	MR. STAN SINCLAIR: I think the
١٥	Métis people should be the ones to control
11	everything with their own membership code and
12	everything, the Métis people. Just the Métis
13	people, that's it, nobody else.
1 4	co-chair allan blakeney: But did
15	you tell me there were only 70 in the community?
16	MR. STAN SINCLAIR: Yes, but that
17	will grow fast as time goes by. Everything grows.
18	CO-CHAIR ALLAN BLAKENEY: Would
19	you like to make any closing comments?
2 0	MR. STAN SINCLAIR: It is going to
21	be very hard to determine what is going to be
2 2	happening in the future. The governments are
2 3	setting up like this Royal Commission, to
2 4	listen to our people's concerns, people's opinions
2.5	on what Métis and Indian nonulations are going

1	through right now. So it is going to be up to the
2	giant corporations to let us fulfil our dreams or
3	they could just kill us off and be done with it.
4	That is all I have to say.
5	CO-CHAIR ALLAN BLAKENEY: I think
6	you are a little pessimistic in thinking that the
7	Métis people are going to be killed off. They
8	have been around for quite a while.
9	MR. BRIAN SINCLAIR: The way I
10	understand this Commission is that it is supposed
11	to listen to people and at the end make
12	recommendations to the Government of Canada, if
13	these concerns and these opinions from the people
1 4	are to be entrenched in the Constitution.
15	. We feel, as an MMF Local, that it
16	is good for these things to happen. At least now
17	we have a chance to express our frustrations.
18	From our local we would like to thank you.
19	CO-CHAIR ALLAN BLAKENEY: Thank
20	you.
21	We are hopeful that it will do
22	something a little more than give you a chance to
23	express your frustrations. We hope that out of
2 4	all of this will come some better idea about what
^ E	we are talking about with respect to aboriginal

1	self-government, that this will apply to Métis
2	people as well as other people, and that if this
3	comes to pass that the Métis people will have a
4	great deal more opportunity to make decisions that
5	affect their lives and some of the problems can
6	therefore effectively be dealt with.
7	Never in our society do we deal
8	with all of the problems effectively, white,
9	native, aboriginal, non-aboriginal, but I think it
10	is a long step forward for people who have not had
11	those tools at hand to deal with their destiny,
12	and the Métis people are among the ones who have
13	had problems and not tools.
14	Thank you very much.
15	I think we will take a 10 to 15
16	minute break for coffee and then we will proceed
17	with the individual presentations, starting with
18	the one that was scheduled for 3:30.
19	
20	A Short Recess at 3:40 p.m.
21	Upon resuming at 4:00 p.m.
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23	CO-CHAIR ALLAN BLAKENEY: We will
24	reconvene and we will invite Sandra DeLaronde from
2.5	The Dag to make her presentation.

May 19, 1992

Royal Commission on Aboriginal Peoples

1	MS SANDRA DeLARONDE: Good
2	afternoon.
3	What I would like to talk to you
4	about today is the status of aboriginal women in
5	their relationship within aboriginal organizations
6	and aboriginal communities, and perhaps offer you
7	a few suggestions at this point.
8	I am the Vice President of the
9	National Action Committee on the Status of Women
10	and I co-chair the constitutional committee. As
11	well I do work with aboriginal women's
12	organizations.
13	Just in case there are any
14	questions about the organizations that I am with,
15	this presentation is as an individual and doesn't
16	reflect on the organizations I work with.
17	As an aboriginal woman who has
18	basically grown up in the aboriginal peoples'
19	movement, and particularly with the Manitoba Métis
20	Federation, because our parents got us involved
21	when we were about 13 years old. So we have grown
22	up with the process and with the people that are
23	involved. So I guess I will just speak from that
24	experience.
25	Within the aboriginal women's

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community and our representative organizations I think that is the only organization in this country where finally the legal definitions and barriers that separate aboriginal people are being removed. For example, locally we have the Opasquiak Aboriginal Women which is an aboriginal women's organization without legal definition. If you are an aboriginal woman and you define yourself to be so then you can be a member. There is also the Indigenous Women's Collective that operates on the same principle.

So I think we talk about selfgovernment as women see it, as an inclusive process and we are quite disturbed and frustrated with the current process. Even though there has been a movement to include representative organizations it still is a process that is dominated by men, whether their faces be brown or I believe that the concerns of women are white. still not being addressed. Particularly if the stand of the Assembly of First Nations is not to have charter application or requesting the inclusion of the notwithstanding clause to apply to aboriginal governments. I think that is probably a problem with that.

1	You see the term aboriginal
2	governments when we speak about the AFN or the
3	Métis National Council or the other two
4	organizations because essentially they are lobby
5	organizations and not governments, I think people
6	tend to see them as that, as governments instead
7	of organizations.
8	So if Canada gives the aboriginal
9	organizations the right to apply the
10	notwithstanding clause I think that the process
11	for equality of rights for all aboriginal women,
12	whether they be status or Métis or off-reserve,
13	will continue to be eroded.
14	I think the constitutional
15	conference on aboriginal people that was held in
16	March was a very good indication of what will
17	happen and what is happening to women, that the
18	Native Women's Association wasn't given equal
19	standing at that conference. It was only through
20	the Native Council of Canada that the Native
21	Women's Association of Canada was able to
22	participate in that process.
23	So there is a problem politically,
24	as well I think that it involves the community
25	where all the local leaders see that there are no

1	women involved in a national political process
2	that purports to be inclusionary. So the process
3	when it comes to the community, continues to be
4	oppressive to women because the political leaders
5	don't see the involvement of women nationally.
6	They don't give the right of responsibility to
7	women to share their issues and concerns and
8	answers to problems that exist in the communities
9	So I think that the other problem
10	we have to address as a people is the racism
11	within our own communities and within our own
12	families. For some people the legal definitions
13	and what that includes separates us as a people.
14	We find that the women who are politically active
15	are women that for the most part have gained
16	status through Bill C-31 or women who have lived
17	off reserve. Women who have had to spend a
18	lifetime under oppressive legislation have a
19	difficult time breaking out of that mould. Then
20	we have a difficult time accepting them as well,
21	for whatever reason, through the years of
22	internalizing our oppression as a people.
23	So the process for change doesn't
24	happen independently, nationally or locally, the
25	process has to happen at the same time and it has

1	to start from the individuals in the community,
2	and for the political leaders, regardless of legal
3	definition, to accept and welcome women's views as
4	not just a particular lobby group's views, but as
5	a view of part of the nation, as part of the
6	people, that women have real needs and have real
7	answers to problems.
8	So that is what I wanted to share
9	with you. I will also be submitting a paper later
10	on in the year on aboriginal women's issues.
11	CO-CHAIR ALLAN BLAKENEY: Thank
12	you very much. We will certainly look forward to
13	receiving your paper.
14	May I ask a question or two, and I
15	suspect my colleagues may wish to ask some as
16	well.
17	One of the things that this
18	Commission will be trying to wrestle with is the
19	issue of aboriginal self-government, that is
20	clear. We are aware of the fact that we are
21	getting somewhat different signals from the
22	leadership of the organized national aboriginal
23	groups, thus the Inuit Tapirisat, the Native
24	Council of Canada, the AFN and the Métis National
25	Council and aboriginal women's groups. I don't

1	say they are conflicting signals, I am just saying
2	they are divergent signals.
3	Some of the debate has revolved
4	around the Charter and you have alluded to that.
5	The Charter is used as sort of a grab bag. There
6	are some things in the Charter which I don't think
7	should be part of aboriginal self-government.
8	Some of the justice ones require trial by jury and
9	some of those may not make sense, at least it is
10	up to aboriginal governments to decide whether it
11	makes sense. Some of the others are much more
12	fundamental.
13	Do you have any guidance to offer
14	us on what we should be saying about aboriginal
15	self-government? And more particularly, any
16	protections which should be suggested for women or
17	for other groups who we may not have thought of
18	when devising a structure for aboriginal self-
19	government?
20	MS SANDRA DeLARONDE: Recognizing
21	that the Charter isn't a perfect document, it is
22	all we've got right now as a Canadian society. I
23	think the National Chief had said that the Charter
24	is an imposition of a foreign document on

aboriginal people, but in the traditional

teachings it showed that men and women were equal
with the creator. So that was our Charter of
Rights and Freedoms.

Essentially I find that to be a much better Charter than the Canadian Charter that we have now, I think there has to be the incorporation of the traditional teachings into the Charter, if not the Canadian Charter than a specific aboriginal charter. There has to be a protection of rights and freedoms for women and for all aboriginals.

mean to paraphrase what you say, but one way of saying it is that while the document may be foreign many of the principles of the protection of rights is not foreign to aboriginal people and aboriginal societies. You would be more comfortable, and many aboriginal women would be more comfortable, if aboriginal government carried with it the protection of those values which are certainly not foreign to aboriginal societies.

Whether it is in a charter or perhaps it would be better in something else, but we don't have something else at the moment and we do have the Charter. Fair enough.

This is not a question that we
face as a Commission, but I know the Government of
Canada faces this in trying to determine whether
the national aboriginal political organizations,
who represent essentially all aboriginal people,
more particularly all aboriginal males, and
whether they have to have some other organization
to reflect the position on aboriginal women. I
know they wrestle with this and they don't like to
say to the AFN that you just represent the males
in the First Nations and not the females, or ditto
for the other organizations.
Do you have a comment that might
be helpful there for us?
MS SANDRA DeLARONDE: I understand
the Commission can address any and all aspects
that affect aboriginal people. I think that the
national organizations were formed to meet a
particular need at a particular time, but that
does not evolve them into being governments or
nations. Our leaders more recently have started
talking about our inherent rights and our
traditional values, but there has been no real
practical application of those values and

1	I think probably if the leaders
2	had taken time to reflect and meditate on what
3	those traditional values are that we would have
4	the development of aboriginal governments based on
5	the principles of nationhood and not on the
6	Corporations Act of the provinces.
7	COMMISSIONER PAUL CHARTRAND:
8	Thank you for your presentation, Sandra.
9	I would like to maybe emphasize a
10	couple of points and invite you to comment on a
11	couple of matters that you have raised.
12	You have raised some, it seems to
13	me, fundamentally important issues. One of them
14	is the proposition that you referred to that legal
15	definitions have separated us as a people. That
16	is certainly one of the important matters that we
17	will have to deal with. I know that you are very
18	familiar with this.
19	There are some people who have
20	done some analysis of the issue. You may know of
21	the anthropologist Joe Sarchuck's work, for
22	example, with respect to the Manitoba Métis
23	Federation itself, that little book that he wrote
24	there, "The Reformulation of an Ethnic Identity".
25	But what I want to do about this

particular point simply is to invite you, in the further submission that you will make, to send us your views on the matter which, if I can phrase it this way, is: Who is an aboriginal person for the purposes of aboriginal self-government? More particularly here: Who is a Métis for the purposes of Métis self-government? It is a very fundamental question and we would certainly appreciate having your views on that.

The other equally fundamental

The other equally fundamental question has already been raised and I would just like to add a little bit to it, that is the issue of representation. Who represents then whoever are the relevant aboriginal people?

You have talked to us about the organizations who were initially invited by the Prime Minister under his constitutional duty to invite people as representatives of aboriginal peoples. It seems to me what you are saying is that you believe that they might not be appropriate representatives of the aboriginal people. I suppose the former matter has gone by the boards now, whether or not they were appropriate representatives for constitutional purposes for the old process, section 37 process.

1	But I think the issue is still there.
2	There are other people who have
3	made the same argument. You probably know about
4	the Micmac, for example, and their international
5	endeavours to make the same point that they are
6	making to us now about the legitimacy of
7	representation of these organizations.
8	The question then that I would
9	like to invite you to probe, either here by way of
10	additional comments now or in your later
11	submission or both, if you had any thoughts on the
12	kind of process and I am assuming a process is
13	going to be required the kind of process that
14	would, in your view, give rise to a legitimate
15	aboriginal self-government.
16	I think what you said, if I
17	understood you, is that the organizations are not
18	governments, they are lobby groups. I understand
19	the point, you made it very clear. I am not
20	asking about that. I am asking rather have you
21	given some thought to the idea? What kind of
22	process would you believe this Commission should
23	consider in facing that very important question?
24	How is a legitimate aboriginal government born?
25	So who then represents

legitimately the aboriginal people? If you have any thoughts on it now, fine. If not then I would invite you and your colleagues to assist us in your later brief.

this particular time in our development certainly the four representative organizations and the provincial organizations are reflective of the times in that they adopted a European process of politicization. But I think what really has to happen is that a lot of things that the leaders talk about is based on — they say the words "we are a nation" or "a nation of people" and then their organizations are based on provincial corporate laws. So there are a lot of things that they cannot do as an organization, or if they want to be governments.

when we talk about reclaiming our strength as a people we have to talk about internalizing our traditions and reforming or regrouping on what those traditions are within a particular group. If it is the Cree Nation then that means the Crees, whether they are in Saskatchewan, Alberta or Ontario, that is a nation of people. The people on The Pas Reserve or the

1	people in Moose Lake individually are not nations
2	but they are part of a nation.
3	I think if we can think in those
4	terms then it is a place to start, but we cannot
5	as a people continue to perpetrate the oppression
6	that has faced us for generations. We have to
7	look at real change and real change starts by
8	looking at where we came from.
9	COMMISSIONER PAUL CHARTRAND:
10	Thank you for that. Your response also is clear
11	and I will just emphasize my invitation to assist
12	us further when you can.
13	Thank you.
14	CO-CHAIR ALLAN BLAKENEY: Now I
15	would like a presentation from Brian Cook. Brian
16	Cook, of Moose Lake, Manitoba.
17	MR. BRIAN COOK: I just found out
18	a little while ago that I was to make this
19	presentation.
20	First of all, the history of
21	relations between aboriginal people, the Canadian
22	Government and society as a whole, with the
23	mandate that you have is to find ways to
2 4	reconciliate between these three groups.
25	But I think the big resolving of

this issue would be with the Canadian Government and Canadian society. That is to incorporate aboriginal history into the public schools as things that actually happened; the contributions they made to the world and to the governments of the United States and Canada by these two forms of governments. Canada and the United States accepted and they incorporated native government structures into their forms of government.

If they could incorporate the contributions made by aboriginal people to the --let's say, for example, food that they have contributed to the world. They have received nothing in terms of profiting from the mass marketing of this food.

So the history of relations I would say can be ratified or changed to help these three groups if the Canadian Government and Canadian society can honestly look at, accept and implement aboriginal people and the contributions made to this continent of North America.

The recognition and affirmation of aboriginal self-government, again it goes back to what I was saying earlier on, that each tribe did have its form of government whether they were

nomadic or not. The land base for aboriginal peoples including the process of resolving these claims, comprehensive and specific -- at the rate they are going now with the number of claims that are in, it would probably take about 150 years before they are done.

A method of dealing with these claims a lot faster and more efficiently should be looked at and adopted, because in 150 years you can take the resources and leave the native people with ruined lands.

The land base issue is very important for aboriginal people because they have a connection with this land, although one band in Canada seems to have lost that connection which is the Seashell Band which now operates under a municipal type of government.

The historical interpretation and application of the Constitution Act are quite clear by the Canadian Crown. All the changes and omissions that are made have been done without the consent of the aboriginal peoples of Canada. They are interpreted by the people that make these legislations to suit themselves.

The legal status and

1	implementation in future evolutions of aboriginal
2	treaties, including modern day agreements, the
3	implementation has not been full in the treaties
4	of Canada that have been made. The future
5	evolution will depend on the cooperation of the
6	government.
7	The legal status is a binding
8	contract, if you want to call it that, with the
9	government and the aboriginal peoples of this
10	country.
11	The constitutional legal position
12	of the Métis and off-reserve Indians should not
13	be, and I don't think are, much different from
14	those of the aboriginal status Indian.
15	The Métis people were the original
16	developers of this Province of Manitoba. They
17	occupy the Red River area and were practically
18	swindled out of this land. Again, it is the part
19	of the government to be honest and to be
20	accountable for this action that they have taken
21	against these people.
22	The special difficulties of
23	aboriginal people who live in the north are
24	isolation, lack of economics, lack of recreational
25	activities basically they lack everything.

They don't have running water. The basic things 1 that are taken for granted by the people living in 2 the city. Over-population in the housing, this 3 creates a lot of turmoil within the native people This also contributes to the violence themselves. 5 6 and alcoholism of people. The Indian Act and the role within 7 the Department of Indian Affairs should be 8 restructured in a way that Indian people, 9 aboriginal people, have contributions made to it. 10 If I remember correctly, section 95 of the Indian 11 Act states that no aboriginal people shall consume 12 alcohol. They shall be fined and imprisoned if 13 they are caught doing so. 14 Section 97 states that any person 15 selling booze to native people will be fined. 16 This has not even been considered or looked at by 17 18 any of the hotels or any of the aboriginal people of The Pas, who probably would all be in jail six 19 days a week. 20 So this is outdated, it is 21 paternalistic, it is patronizing and it has had no 22 input from the aboriginal people. It was 23 developed by the government to suit the 24 bureaucratic system.

1	The social issues of concern to
2	aboriginal people are many, of course, and the
3	economic and cultural issues are all tied in, in
4	my mind, they are all connected to one another.
5	Most of the reserves, the 586 or
6	so reserves in Canada, most of these reserves
7	don't have an economic base to work with or from.
8	So this creates social issues, the lack of
9	housing, the lack of programs, and also connects
10	to cultural issues because of their deprivation of
11	their practising in the past of their own
12	heritage. They have become weak of their own
13	identity.
14	They need to re-establish their
15	roots, to become strong individuals again, so that
16	they may also understand equality of the family,
17	the mother and the father in particular. In most
18	cases now there is inequality between the two
19	partners of a marriage in most aboriginal peoples.
20	The position and role of aboriginal Elders can be
21	utilized, but at the same time we must also look
22	at the weaknesses of our own systems that we
23	intend to use or adopt, including the Elders.
24	Most of them, most likely, have been touched by
25	some form of abuse and have issues that they have

1	not dealt with as well.
2	As for the position and role of
3	aboriginal women, I don't know exactly what is
4	happening out there in terms of the groups. But I
5	don't see why, if there is a distinction between
6	aboriginal women and the men, such as maybe the
7	AFN, if they are working of separate entities I
8	think it would be more to their advantage if they
9	could network and work more equitably with each
10	other.
11	The situation of our aboriginal
12	youth is pretty bleak in the economic, cultural
13	and educational areas of their own futures. Many
14	of the youth have committed suicide because of
15	their lack of identity, their lack of things in
16	life that most people take for granted. They have
17	problems. We also have problems to deal with
18	about racism, lack of education, lack of economic
19	base, lack of land and lack of our being in touch
20	with our own culture.
21	So we need to address the issue of
22	the youth, in particular, if we are to regain,
23	restructure and restrengthen the future of

aboriginal people.

24

to our people are that I know from about 1985 or 1986 the government started to take measures in restricting the flow of people that were attending schools, becoming educated. As time went on this restriction became greater in which the government would allow only a certain amount of people to study. Their reasoning was lack of funds.

It doesn't make any sense when they say lack of funds when the Canadian society has been taxed 44 per cent since 1984 and the corporate sector has had their tax reduced by 6 per cent, which is a 60 per cent gap between the rich and the rest of Canadian society.

The justice issue is of concern to aboriginal peoples in that the system has leakages that I think are too much against aboriginal people. It benefits those that cry out for justice, that sentences the native man who cannot speak the language to jail. A man who will plead guilty just so he does not have to deal with the system, regardless of his innocence.

I spoke to a man who spent 12 years in Stoney Mountain for a crime he claims he never committed and I believe this man. So who does he grieve to in dealing with the anger, the

T	racism that he reers, the injustice that he reers.
2	He certainly won't get it from the government.
3	We do need all the help that we
4	can get at this time to bring ourselves up. For
5	some time even our own leaders lose perspective of
6	who they work for, which is why corruption comes
7	about. Indian Affairs with their jurisdiction and
8	accountability lets things slide.
9	So our Chiefs commit these acts of
10	mismanaging, misappropriation of funds and get
11	away with it. To me, Indians Affairs condones
12	that by letting these things happen to justify
13	their own existence.
14	I thank you for allowing me to
15	speak.
16	CO-CHAIR ALLAN BLAKENEY: Thank
17	you, Mr. Cook.
18	I will ask Paul, Commissioner
19	Chartrand to start.
20	COMMISSIONER CHARTRAND: Thank you
21	for your presentation.
22	You know that the mandate of the
23	Commission is to make recommendations. We can't
2 4	do that tomorrow, we can't do that next week and
2.5	likely we will not do that next year. So our ich

is, in a sense, a long term proposition.

When I contemplate the points that you make about young people it occurs to me that their lives or circumstances also are to be a long term proposition. I think it is important to do the best we can to take your advice, and the advice of others, about what sort of recommendations it is we can make to assist in giving the young people hope for a better future.

We heard earlier today about circumstances in your community and I asked the question about whether sports programs, recreation programs -- I mentioned one, the University of Manitoba fly-in program. The opinion was given there that yes, that is a good thing. But a number of difficulties were mentioned, the fact that this happens only one week a year and there are no facilities and so on.

My question is: Will you be in agreement that the provision of things to do for the youth -- and I think this comes out of what you are saying -- is that provision of facilities, recreational facilities, sports facilities for youth would go a long way in assisting the youth in overcoming the present obstacles in your

1	community? Would you agree with that and do you
2	have any thoughts to offer on that?
3	MR. BRIAN COOK: There are many
4	problems with the youth of this community in
5	particular. These things you speak about would
6	help at a later time because most of these young
7	people have been abused in many ways. They must
8	deal with those issues before they can utilize
9	these facilities and have fun doing it.
10	The whole community, the people of
11	the community, need to look at themselves
12	honestly, sincerely and objectively. Basically we
13	probably could use a healing centre in the
14	community. But those things would help keep them
15	busy and use their time more constructively rather
16	than cruising the streets of Moose Lake at
17	midnight or after midnight.
18	COMMISSIONER CHARTRAND: Thank
19	you. If I may so, that is a very significant
20	answer.
21	Also, you referred to the
22	importance of identity and I think that is related
23	to your notion that history is important, history
2 4	that ought to be put in schools. I would assume
25	that you are saying that the putting of aboriginal

history in the schools is important for promoting 1 that personal identity in young people. 2 That is one of the important 3 issues that I think that we are going to struggle Speaking for myself, I find it rather with. 5 difficult right now, I am rather hard pressed in thinking of the kinds of recommendations that we 7 might be able to make in that area because the 8 control of the curriculum is something that is 9 under provincial jurisdiction. 10 The situation might be different 11 with respect to band-controlled schools, but with 12 respect to getting aboriginal content into the 13 public school, I think that might be a different 14 situation. But it is certainly one of the issues 15 16 that we will be considering very carefully. Finally, I take your point about 17 the Indian Act that although it must be replaced, 18 if I understand what you are saying, we must not 19 leave a legal vacuum there. There must be 20 something else to replace it. I can appreciate 21 22 that. I will mention though that the 23 section having to do with alcohol consumption and 24

all that, my understanding is that they were

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1	appealed in the amendments in 1985 and were
2	replaced with something else.
3	I thank you for your remarks and
4	pass it back to the Chair.
5	CO-CHAIR ALLAN BLAKENEY: Thank
6	you.
7	Commissioner Chartrand has covered
8	my points, so thank you very much.
9	MR. BRIAN COOK: In terms of the
10	provinces having their own jurisdiction, if this
11	is a vehicle for reconciliation then the federal
12	government can make a request to the provinces to
13	adopt these measures.
14	COMMISSIONER CHARTRAND: Make
15	requests to the province?
16	MR. BRIAN COOK: To adopt these
17	measures of introducing Indian history into their
18	schools.
19	COMMISSIONER CHARTRAND: I
20	appreciate that and that is related to one of the
21	reasons I was saying that I think we are going to
22	be hard-pressed in this area, because how are we
23	going to convince the provincial authorities?
24	I think up to now they have been
25	using money and saying, "We will give you money if

1	you spend it this way", but my understanding is
2	that that process is itself under review right now
3	in the constitutional process. So I don't know,
4	maybe by the time we make a report it may be that
5	the spending power has been restructured somehow
6	in the Constitution and the Federal Government is
7	not as free to influence the provinces with money
8	as it has been up to this date.
9	I am not sure, but it is certainly
10	a problem that you have highlighted. I agree that
11	we must do what we can to do what you say we ought
12	to do to try to influence the decision-makers to
13	better the curriculum, particularly in introducing
14	aboriginal history into it.
15	MR. BRIAN COOK: If reconciliation
16	is sincere, money should not be the issue. Truth
17	should be the issue.
18	Thank you.
19	COMMISSIONER CHARTRAND: Thank
20	you.
21	CO-CHAIR ALLAN BLAKENEY: Thank
22	you, Mr. Cook.
23	Now, I would like to invite
24	Lawrence Whitehead to make a presentation.
25	MR. LAWRENCE WHITEHEAD: I would

1	like to welcome the Honourable Commissioners, the
2	Royal Commission on Aboriginal Affairs, Mr.
3	Blakeney, former Premier of Saskatchewan. I
4	looked at your record in the 70s and you did a
5	fine job.
6	Paul, I have met you a lot of
7	times so I have become familiar with your hunting
8	grounds and your trap lines. It is a pleasure for
9	me to be here with you.
10	I hope that I can come from a
11	little different angle, although it is not totally
12	a different angle. It is perhaps the need at some
13	time for additional expressions to be made so that
14	there is a greater understanding between
15	governments and the people.
16	The treaties are very important to
17	us, the Cree Nation of The Pas, and we interpret
18	them as binding and legal documents to maintain
19	the recognition as the original inhabitants of
20	this country. We have always held these treaties
21	to be of utmost importance to us.
22	The importance and respect that we
23	have for them is that they entrench our
24	livelihood, our educational health rights, hunting
25	and fishing, lands and water rights, which is our

1	life line for continued sustenance.
2	We continue to regard them as just
3	as important to us today as they were when signed
4	yesterday and we continue to regard them today's
5	documents and they are up to date.
6	They are current documents and up
7	to date because we exercise our inherent rights as
8	aboriginals and as a Cree Nation. Surely, we had
9	rights before the arrival of the Europeans.
10	Signing the treaty documents
11	recognized our being aboriginal and, subsequently,
12	becoming also treaty Indians. We did not sign
13	away our rights and privileges to our land.
14	We had our own educational system,
15	our own training system, our own policies from
16	maintaining conservation and governing our own
17	resources. We have our own language, our own
18	traditions and our religious ceremonies to bind us
19	together as a Cree Nation. Those who broke the
20	law of the land were dealt with according to our
21	way of dealing with justice. It was always the
22	Elders who dealt with the justice system.
23	We had our own medicines, our own
24	religion, our way of conducting marriage
25	ceremonies parallel to that of a Christian

marriages of today. There were ceremonies of thanksgiving for the abundance of food that was provided us through the Creator, and our prayers were answered by the Great Spirit.

That which we practised, of course constitutes self-government.

Governments are always asking us why we express a need for Indian government. We had our own ways of dealing with our culture and traditions and Canada should not extinguish our right to self-government.

We realize that times have changed and that practices have changed from yesterday to that of today and there are modern techniques which every nation on this earth have a right to develop. But because times have changed, it is no excuse for diminishing our rights, even the right to self-government.

We should not have lost our own ways of doing things by having legislation, policies and guidelines forced upon us, especially if we utilize new techniques which are common to all Canadians today. We should not have been forced to use the Indian Act as a form of self-government which almost destroyed our way of life.

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1	Our rights and privileges should
2	not have been diminished, extinguished by
3	legislation. Legislation should have not been
4	made contrary to what the treaties stated. Our
5	aboriginal rights should not have been tampered
6	with by legislation. If legislation was required
7	to have law and order in Canada, our inherent
8	aboriginal and treaty rights, should have been
9	recognized.
10	Legislation or other government
11	acts should not have tried to change us or alter
12	our way of life because we are a Cree Nation and
13	we are aboriginals and we cannot change that fact.
14	Legislation has played havoc with
15	our lives. It has interfered with our traditions
16	and culture, and to the extent, our own diet has
17	been changed. We have become a nation inflicted
18	with diabetes, stress which leads to heart disease
19	and other forms of diseases which we are prone,
20	all because of legislation having advantage over
21	us.
22	We are dwellers of prisons and
23	inhabitants of ghettos in towns and cities.
24	Yet, we still holler for self-
25	government. When we were free in our own land, we

1	were a healthy people, better than what we are
2	today. We believe that if we had maintained our
3	own traditions and cultures, our will and spirit
4	to survive would be much stronger and more
5	vigorous today. We need self-government and self-
6	determination to turn the tide around to our own
7	needs and benefits.
8	At least three pieces of
9	legislation which I am going to mention restricts
10	our progress.
11	The Indian Act was supposed to
12	interpret the spirit and intent of the treaties,
13	but it fell far short of requirements to meet our
14	needs. The legislation did not properly interpret
15	our necessities of life. The Federal Government
16	merely created the legislation the way they want
17	to govern us. No thought was given to express our
18	freedoms, liberties and rights as a nation.
19	Perhaps that is one of the reasons why we question
20	the value of the Indian Act.
21	The idea of self-government is the
22	only way to go to turn things around. By
23	governing ourselves, we would enjoy a higher
24	standard of living and a stronger nation. We will
2 5	be stronger together.

1	The other Act I want to cite is
2	the Migratory Birds Convention Act, merely to
3	illustrate what I am trying to say in relevance to
4	the way our foods have been manipulated.
5	Migratory birds were our source of
6	food supply, but it was not merely for sustenance.
7	It is a way of life, tradition and culture. Any
8	interference with our source of food, restricting
9	us, interferes with our chain of food supply. The
. 0	danger in it is that our diet will change and
1	create health hazards. To continue to disregard
L 2	our culture and traditions as a Cree Nation is a
L 3	total tragedy.
L 4	The Federal Fisheries Act is also
15	a restrictive act. It does not recognize our
16	treaty rights to fish. What the regulations to
L7	the Fisheries Act implies is that treaty Indians
L 8	may fish for food and fish for food only. The
19	only reason that fish for food is there is for
20	domestic use, which applies to all Canadians if
21	conservation officers deems the situation to be
22	so. The license to fish is not a recognition of
2 3	our treaty rights, it is merely a regulatory and
2 4	administrative process.

Here again, this piece of

1	legislation has a tendency to affect our food
2	supply, and our food source.
3	When you take into consideration
4	the imposed legislation affecting our diet, we are
5	becoming a nation known to be a diabetic nations
6	and other forms of diseases. It is no wonder then
7	why we are screaming for Indian government.
8	Under these circumstances though,
9	we are still aboriginals, we are still a Cree
10	Nation.
11	As a Cree Nation, we are still not
12	deemed to be suitable enough to determine our own
13	status. It is the white society who determines
14	who is an Indian and who is status. It does not
15	seem right that non-aboriginals have the awesome
16	power to determine who is aboriginal and who is
17	not aboriginal.
18	Do you hear the echo of our scream
19	thundering across Canada as to the reasons why we
20	want Indian government?
21	Our medical society has been
22	virtually destroyed and must now be replaced with
23	a more vigorous and comprehensive health program.
24	It is not up to government of non-aboriginal
2 5	society to brush our teeth and comb our hair, that

is our responsibility. With proper resources, we can handle our own medi-care.

The existing medi-care or health program is very limited. For example, a pair of out-dated glasses a year for children, two years for adults, dental care if you are on welfare, off a reserve, etcetera, etcetera.

restricted to exercise most of our rights to our reserve lands. The lands that we are attached to as being our traditional areas of hunting and fishing. We are restricted and limited as to what we harvest for our youth. Non-aboriginals appear to have more rights to these lands than we, the Cree Nation, and as aboriginals.

It is not just or right for the white society to attempt to totally wipe out our access to these valuable lands. It is not that we want all Canadian soil back, it is that we want all our rights recognized. We are capable to enter into agreements with Canada or provinces to manage our resources attached to our traditional areas. Under Indian government, we could manage these resources to continue to sustain our way of life.

1	we continue to exist on our land
2	as if we are homesick even though we are still
3	living here. We feel displaced. We can only be
4	content and satisfied if our rights are recognized
5	and affirmed by other levels of government.
6	Our ability to control our own
7	destiny lies on lands that we live on and the
8	right of access to lands to be expanded.
9	Canada is a great country, the
10	least that Canadians can do is recognize our
11	rights. We gave up a lot. We gave you a great
12	country.
13	Thank you, submitted by myself,
14	Lawrence Whitehead, Counsellor, Elder, The Pas
15	Band.
16	CO-CHAIR ALLAN BLAKENEY: Thank
17	you, Mr. Whitehead.
18	You have outlined a good number of
19	problems facing aboriginal people and treaty
20	nations today. I think the over-arching point was
21	that self-government is the best way to turn
22	around many of the issues and problems which you
23	have identified.
24	Do you wish to offer us any
25	comment on what self-government would look like,

2.0

whether it would be self-government by The Pas

Band or by the Swampy Cree Tribal Council or by

the Treaty 5 Nation or the Cree Nation or some

other group?

mr. LAWRENCE WHITEHEAD: In the past I have thought of the Province of Manitoba as a whole, as an Indian nation, and that some day I had dreams and visions of creating our own Indian Government House. From there I launched my ideas into regional developments like tribal councils which may affect our daily lives.

As a matter of fact, I was one of the beings instrumental in the development of tribal councils in Manitoba. Trying to replace, or attempting to replace, the old Indian Affairs existence and the ways of doing things within our own lands.

Primarily though, my specific concern was a very community-based Indian Government. However, since we are common to all issues and common to many problems within our Indian societies across Manitoba, we do feel that some clearing house where Indian governments and laws and regulations may be developed for the purposes of transitional governments should be

established in each Indian community.

whatever we adopt as The Pas Band may expand into the areas of health, medi-care, the agreements handled between, i.e. the Manitoba Hydro Agreement between The Pas Band or the agreements between other government agencies. The laws that we make, of course, would be laws of our own making, the by-laws within our own community to try and control law and order in our own way and to exercise our freedoms and privileges when we mete out justice within our own communities.

We try and capture as many of the amenities that you have in your community in terms of regulating recreational activities, trying to regulate the commission on lottery tickets or etcetera, etcetera, the lands issues, of course. We have by-laws within our own Indian communities that may expand into more interpretation as to how we arrive at solutions and how we live in today's society as Indian communities.

Perhaps if there was an Indian

Government House in Ottawa where the Indian Act
establishment could be eliminated and replaced by

Indians. I hope that Canadians can trust us, even
though at the moment we are negative and sometimes

very negative, but expressions have been made when we try and implement Indian government related activities, such as child welfare agencies in Manitoba.

It has been very critical by the white societies and by the medias who are

area of the child welfare agency, everybody is on

attending at this time, that if we mishandle one

top of us as if we are in a fish bowl. We are
examined microscopically, though we did make a
mistake we are deemed to be incapable through that

our own means in our own Indian reserve.

Another fact that I wish to say to you is that recently you may have heard that elk in Manitoba were, the media says, slaughtered in Manitoba recently. Well, you know, I don't know who has the licence to slaughter. I don't believe that there was anybody given the licence to slaughter.

mistake to handle our own government agency within

Certainly I didn't agree with what happened at that time in southern Manitoba, but I am not criticizing southern Manitoba for doing that. But I would like to bring out this area, that there were 10,000 caribou destroyed by

1	Quebec, and that thousands of moose were destroyed
2	by Manitoba Hydro, and hundreds and hundreds of
3	millions of birds were destroyed by agricultural
4	developments and other developments. As soon as
5	we kill eight elk, every Canadian and every
6	Manitoban is on top of our society demonstrating
7	to us all the time that we are incapable of
8	managing our resources.
9	Perhaps that was just a slight
10	mistake that Indian Manitobans made, but certainly
11	when you look at it overall, when you kill ten
12	thousand caribou up in some northern part of
13	Quebec or by the Ontario Government, certainly who
14	has a licence to destroy? But that is not maybe
15	the answer that we are looking for.
16	Maybe what we are looking for is a
17	more delicate and more sensitive look towards what
18	our plights are as Canadians within your society.
19	CO-CHAIR ALLAN BLAKENEY: Thank
20	you.
21	Do you have any questions?
22	COMMISSIONER CHARTRAND: A very
23	quick couple of comments, if I may. First of all,
24	I was flattered by your reference to us as
25	Honourable Commissioners. At least at the formal

1	level I insist that it is only Mr. Blakeney here
2	who has that honour.
3	You have outlined quite a number
4	of important points. Your reference to the Cree
5	peoples own medicine reminds me that there was a
6	graduate student who did some work a few years ago
7	at the University of Manitoba studying the
8	medicines of the Cree. I certainly hope that
9	these endeavours are going to carry on and the
10	results are the kinds of things that you suggested
11	to us.
12	Commissioner Blakeney has already
13	covered one or two of the points that I wished to
14	raise with you.
15	If I may make one point, as I was
16	a bit puzzled by one aspect, the reference to the
17	Indian Act. I didn't quite understand what was
18	intended when you talked about the design of the
19	Act to implement the treaties. The Act was passed
20	as such, in 1876 first, and it seemed to me that
21	there was a lot of inconsistencies between what
22	the Act does and the treaties.
23	For example, the Act applies to
24	all status people equally whether or not they have
25	treaties and regardless of the text of the

1	particular treaties. The treaty rights were done
2	away with by the enfranchisement process. So if
3	they were designed to meet the treaty obligations,
4	it appears that it would have failed. It would
5	have failed dismally. Was that the point that you
6	were making?
7	MR. LAWRENCE WHITEHEAD: I was
8	trying to make that point on the assumption that
9	the treaty-making process actually began in 1763
10	in the Royal Proclamation. After that, subsequent
11	unnumbered treaties were created in the eastern
12	part of Canada.
13	Therefore, the Commission on the
14	treaties, the numbered treaties, was established
15	back in the early 1800's. After that they were
16	sent out to make treaties with the Indians, from 1
17	to 11 across Canada.
18	Certainly we can trace that route,
19	but when you come to the Indian Act it was
20	intended to govern Indians because we became
21	treaty Indians after treaties were made.
22	Therefore, the status that was supposed to be
23	implied was that we were created treaty Indians by
24	the Indian Act, rather than the treaties.

I think that was where they tried

1	to affirm what treaties were supposed to be all
2	about, but they forgot about 90 per cent of the
3	treaties that were supposed to be included in an
4	inadequate Act that we are dealing with today.
5	commissioner Chartrand: Again,
6	thank you very much.
7	co-chair allan blakeney: Thank
8	you very much.
9	MR. LAWRENCE WHITEHEAD: Thank
10	you.
11	co-chair allan blakeney: I would
12	invite Irene Personius. Irene Personius.
13	We will put her down at the bottom
14	then.
15	William Lathlin.
16	MR. WILLIAM LATHLIN: Hi, my name
17	is William Lathlin. I would like to welcome you
18	to our community, The Pas Indian Reserve. I am a
19	Counsellor. That is my dad sitting up there so I
20	want to do this right.
21	Getting back to what I would like
22	to bring out here, I guess, it is sort of related
23	to what Lawrence Whitehead mentioned. It has to
24	do with the workplace, where wages and
25	discrimination exist.

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work.

I have been a victim of that situation where the people that I worked with made comments to my people, the native people. the only tradesman in the place where I worked and being of native origin people accepted me as one of them, but they did not realize that I am an When they talked about my people, all aboriginal. those years, those things built up in my mind and I was not able to concentrate on my work. result I got into many accidents. I didn't realize what was happening to me and why I became afraid of my workplace. It was because of this racism that existed in the workplace, where it could happen any place, if there are more aboriginals, if there are more white people or if there are any nationalities where there are people that don't take into consideration minorities that are in there and they talk about them as if they were not I became a victim of that and I want to there. point out that things like this should be brought out and talked about because they hurt and they

affect me right now because I can't go back to

unfortunately I got injured one too many times because of that fear. I became fearful about going to work. I don't know how to describe it, but I was so afraid to go back there. When this thing came about I asked my supervisor for some time off because I couldn't stand the place and the people frightened me. Even though I knew that they would not hurt me, but they had planted in my mind that when they talked about my people that they were going to do anything to me. That is one area.

one really speaking up for the injured worker.

Ever since I became involved with Worker's

Compensation I have been living in a nightmare. I have nowhere to go with regards to talking about services that are there which are supposed to be provided for me. On top of that, they turn around and they play mental games with you these people at Worker's Compensation.

I can't really blame the workers because it is the policies and the legislation. The guy that shot himself -- you probably heard about him in Winnipeg. The guy is sitting there and saying that he can't understand why these guys

1	narm themselves. Why he would nurt himself.
2	I could have told you that that
3	guy shot himself because they probably stripped
4	him of everything that he had ever worked for. He
5	probably lost his home, his family and even his
6	dignity. You know that is how the policies and
7	the legislation strip you when you are on Worker's
8	Compensation.
9	As for myself, I am on permanent
10	disability. I have permanent restrictions, but
11	they cut me down to I was supposed to get 75
12	per cent, they cut me down to 25 per cent.
13	Twenty-five per cent of what I used to make, which
14	was very good money, \$20.00 an hour I was making.
15	Now I can't even live on the money
16	that they give me. But I didn't die. I am still
17	alive as you can see. But I still carry the pain.
18	The pain is with me 24 hours a day. It never goes
19	away. It is added on by Worker's Compensation and
20	the things they do to you. They play games with
21	you. They play mind games with you.
22	I filed an appeal in November last
23	year. To this day I still have not had a response
24	one way or the other. They cut me down I was
25	getting \$980.00 and they cut me down to 390

something. Six hundred dollars right off every two weeks, \$1,200.00 a month.

As you can appreciate when you are working you go into debt. You buy vehicles, you borrow money and stuff like that. So all those things I am still trying to keep up with even though I am not working. I can see why people would shoot themselves, you know.

It is not only me I am speaking for. It is a whole lot of people. This thing is a powder game. It could go off. Somebody is going to get hurt in Compensation. But it is not the fault of the workers, it is the fault of the policies and the legislation. Because when you strip a person of everything he has ever had, what has he got left? Nothing.

I started a support group here, just for fellowship, to talk about all the things that are happening to us. If you have a nightmare, you go into compensation and face whatever they are trying to do to you. Maybe it is good in the city, but it is no good in the north. It doesn't work. Because the services that are supposed to be there, they are not here.

I believe that people who are in a

workforce for many years and all of a sudden they

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2	can't work, that in itself is devastating, not
3	being able to work. But on top of that you are
4	the earning power and your family's. You are
5	trying to cope with the everyday things, you
6	can't. So the services that are there in Worker's
7	Compensation do not work for the north. They are
8	probably only good in Winnipeg. As a result,
9	Manitoba ends at a perimeter highway.
10	I guess that is about all I want
11	to speak on.
12	Thank you.
13	CO-CHAIR ALLAN BLAKENEY: Thank
14	you, Mr. Lathlin.
15	You raise two good points. One
16	dealing with discrimination in the workplace and
17	the fact that it not only affects the people who
18	are directly discriminated against, but it also
19	affects anybody who identifies with that person.
20	You can't say all Irishmen are SOBs believing that
21	I am not an Irishman, and say that every day and
22	that if I am an Irishman, I am not going to be
23	affected by this because that is certainly a
24	powerful, powerful way to discriminate against

people without directly discriminating about it.

1	It just runs down the group to whom they belong.
2	The other issue is the injured
3	workman and this is a perennial problem. I noted
4	you said you formed a support group.
5	MR. WILLIAM LATHLIN: Yes.
6	CO-CHAIR ALLAN BLAKENEY: There
7	was one of those in Saskatchewan, Injured
8	Workmen's Association, which was around when we
9	came to office. That was a long time ago, 20
10	years ago. I remember dealing with a fair number
11	of their issues and knocking them off one by one
12	and realizing that this was not the way to do it.
13	Then we got some workers' advocates who were there
14	to assist working people to put in their claims
15	and to fight their claims with them, because the
16	working person, as you say, is up in The Pas and
17	the Board is down in Winnipeg.
18	I don't know if there is a similar
19	arrangement here. You may well want to look into
20	it, but there is no doubt that workers need an
21	advocate. They just need someone to speak for
22	them because the boards are complicated
23	bureaucracies. I don't know whether you have to
24	get doctors' certificates and appeals and all this
25	sort of thing, but it is certainly not an easy

1	thing to do. The support group strength is a very
2	good idea.
3	I am sorry we don't have anything
4	constructive to offer in that regard. With your
5	first point you are right on our mandate. The
6	second point is a little peripheral, but still it
7	follows from the first.
8	I certainly appreciate what you
9	said. I didn't appreciate the circumstances which
10	caused you to have to say it.
11	We will certainly give some
12	thought to anything we may be able to do to assist
13	that circumstance, that situation.
14	MR. WILLIAM LATHLIN: What I
15	wanted to point out and emphasize was that this
16	should be brought out. The people that are doing
17	it don't know they are doing it. I really can't
18	blame the people in the workplace because they
19	don't understand what they are doing. Unless I go
20	back there and tell them this, then they will
21	know. But I didn't know this until a few months
22	back.
23	I had to be in a different
24	setting, with my own people, to have thought about
25	these white people sitting there and they were

almost going underneath the table about what they were talking about. That is how I saw it. Before that I didn't see it. I have been off work for four years. It took that long for me to see it, in a different setting, that not only does it exist in the native community, but it exists in other communities as well. That is one area.

The other area that I would like to see is the employers. You are not allowed to just dump the workers on to somebody else. They should be held accountable, like having spent 20 years in the pulp mill and then just throw it aside to somebody else to look after it. I don't think that is right. I think the companies or employers should be made accountable to injured workers. I would make that suggestion.

co-chair allan blakeney: They are sort of accountable, indirectly, now because their rates will go up, but that is a pretty indistinct accountability. It is not to anybody, but to the fact that three workman were injured in a pulp mill and were the only pulp mill in Manitoba. We are only one of a small number, therefore, the rates for pulp mills will go up and therefore cost them a bit of money. But that is very, very

1	impersonal way to be accountable.
2	I think your point is well taken
3	that employers, if they had to look into the eyes
4	of the people who were injured, that it would make
5	some difference.
6	Thank you for that point.
7	commissioner chartrand: Thank you
8	for your presentation.
9	The matters I would have raised
10	have already been covered so as far as any further
11	questions are concerned I will be happy to defer
12	to Commissioner Lathlin here on my left.
13	COMMISSIONER GEORGE LATHLIN
14	(through Interpretor): If someone is injured in a
15	car accident, where does the money come from as
16	opposed to the ones that were discussed earlier on
17	and the one that wrecked up his car? Does he get
18	another car? Where does the car come from? Where
19	does the money come from for the persons in the
20	other vehicle?
21	MR. WILLIAM LATHLIN: (In Cree -
22	no interpretation).
23	CO-CHAIR ALLAN BLAKENEY: Thank
24	you, William.
25	I would now invite Irene Personius

T	to make her presentation.
2	MS IRENE PERSONIUS: Good evening,
3	Commissioner Blakeney, Paul Chartrand and George
4	Lathlin.
5	I am here to tell you, or maybe to
6	complain, in regards to the experience that we had
7	in the 1991 school year. This happened in
8	Winnipeg. My daughter was 18, 19 and she was
9	attending grade 11 and 12 at Daniel McIntyre High
10	School in Winnipeg.
11	I was so disgusted with the
12	education and how it went. My daughter never
13	completed her education. Up to this day she never
14	never attended to this grade 11 and 12 education.
15	She is doing grade 10 in Joe Ross School.
16	But behind that, why I was so
17	disgusted was the funding for my daughter to
18	complete her education in Winnipeg was never done.
19	She was given the runaround. She was told that
20	she would get help from SETC in Winnipeg. She
21	went there. She was told that she didn't qualify.
22	I am a widow. I don't earn millions of dollars.
23	I never did earn that much. I only earned enough
24	for my family that are present with me at home to
25	survive.

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1	The education from The Pas Band
2	only had \$50 a month for her to survive in
3	Winnipeg living with her sister and brother-in-
4	law. This brought me so many hardships to try and
5	scrounge enough money for her to at least go half
6	way. I managed to send her \$250 each month out of
7	my salary.
8	My salary is not all that great.
9	It wasn't all that great. I got so mad so I just
10	retired. Retired from work because I cannot cope
11	with everything. I would like to see my children
12	finish their education. I am 100 per cent in
13	favour of education for my children and my
14	grandchildren.
15	Therefore, I just wonder why some
16	native people are so successful in education when
17	they go out of their communities? They go and get
18	their education elsewhere. How come some people
19	can do it and my children cannot do it? This is
20	one thing.
21	If the children cannot go to
22	school in their own community, they would like to
23	go somewhere else, but there is lots of strings
24	and red tape attached to this education. Why is
25	it like that? I question that.

I went here with our education,
they tell me, "Oh, she is being helped. She is
given money. She should be okay." But it is not
so. She only gets \$50 and for a girl to try and
attend education, you need more than \$50 a month
in order to survive, for your personal needs and
also for bus travel back and forth from the school
to home. The ticket costs \$40 a month, therefore,
she only has \$10 for herself to spend for the next
month. This is one thing that I don't understand.
I don't know who will make me
understand about this education, but I am all for
it anyway and I hope someday that these children
will finish it. That is all for that one.
Also, for my other daughter that
lives in Peglus, she too has problems with
education over there. She wanted to get into
nursing. She wanted to take education within the
community. There she is told she can't, because
she doesn't belong over there. Even though she
married a guy that is from Peglus, she has a hard
time to do anything for herself. I don't
understand that.
It's the same for my son-in-law

when he comes over here to look for work. Nothing

1	for him here. So what do we do? How come this is
2	happening in these bands? I don't know if that is
3	the way we are going to live for the rest of our
4	lives when our children marry off the reserve,
5	they go and have problems over there.
6	I told my daughter, I said, "Why
7	don't you just ask the band if they would just let
8	you go and live over there?" She said, "I could
9	do that, but what if we have marriage problems,"
10	she said, "then I will be left out in the cold."
11	I said, "That's true." So she says, "Well in case
12	that happens I will have a place to come home."
13	I would like to see them not go
14	through it at all because my son-in-law had
15	applied for work here at one time and then when he
16	applied for it, he was told that they couldn't
17	hire him because he wasn't from The Pas Band.
18	Then I look up at the people
19	around me, the white people, they come from all
20	over. They come from England, they come from
21	Europe, they come from Pakistan, you name it.
22	They are here and they have work. How come our
23	native people can't do likewise? What is the
24	problem there?

Also, for Unemployment Commission,

1	you pay for UIC whether you like it or not. I
2	have been off work for over a year now. My last
3	day of work was February 28, 1990 and then when I
4	applied for UIC I was penalized for something that
5	I didn't do. But I thought you earn that money
6	for yourself when you retire, when you get layed
7	off, that is your money, not the UIC, the
8	government, I guess.
9	I probably only got six months of
10	it and that's all. I hear about other people that
11	are drawing UIC, they get it for one year. I
12	thought to myself, "Is it because I am an Indian?"
13	Is that why they don't want to give it to me? I
14	don't know whether some of those people that work
15	at the UIC centre have something against me,
16	because I go out and I look for work but nobody
17	wants to hire me because I am 57 already. They
18	probably don't want to hire people that are so
19	old.
20	That is what I went and told them.
21	I appealed my UIC and that is what they told me,
22	that it expired already so they never gave me
23	nothing.
24	There are so many things going on
25	with native people that what they can have an

1	access to like drawing UIC when there is no work.
2	So I am just on welfare and welfare is not all
3	that much. There is no enjoyment in being on
4	welfare, but the band doesn't have any pensions
5	that you can fall back on when you retire. Just
6	what you earned for your holiday pay and your two
7	weeks pay. That is all I got when I retired and
8	there is no where else where the money will come
9	in for me.
10	So that is why I am so disgusted
11	with the education for my children and UIC and I
12 .	could have been still drawing UIC up to now, I
13	guess, but that is gone so I can't do anything
14	about it now.
15	CO-CHAIR ALLAN BLAKENEY: Thank
16	you, Ms Personius. You asked quite a few
17	questions that I don't think I have an answer for.
18	They require a little more knowledge about the
19	specific circumstances, but I can ask you to give
20	me at this time because
21	MS IRENE PERSONIUS: Also, does
22	this go from all the provinces? Are you going to
23	all the provinces?
24	CO-CHAIR ALLAN BLAKENEY: Yes, we
25	are going to all the provinces. We have been to

1	quite a few already and we are going to all the
2	provinces and the Northwest Territories and the
3	Yukon. We are going to all the areas of Canada.
4	MS IRENE PERSONIUS: Oh, I see.
5	Okay. All right, thank you.
6	co-chair allan blakeney: Thank
7	you very much. If you felt that we could do
8	anything you could talk to a representative of the
9	Commission, who are here, and the man with the
10	white shirt down there will tell you who to talk
11	to. They might be able to take some details and
12 .	ask some questions on your behalf.
13	I don't promise that we can do
14	anything, but we can at least find out some of the
15	answers to the questions that you raised.
16	MS IRENE PERSONIUS: Okay.
17	co-chair allan Blakeney: Okay,
18	thank you.
19	MR. NATHAN McGILLIVARY: Thank you
20	very much. That pretty much concludes our
21	discussions for today. I would like to thank the
22	Commissioners for being so patient. I would also
23	like to thank all the presenters.
24	At this time I would like to ask
25	our respected Elder from The Pas Band, Mr. George

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1	Lathlin, for closing prayers.
2	Before that, I understand tomorrow
3	we will reconvene at 9:00 a.m. Don't be late.
4	Okay, Elder.
5	(Prayer)
6	
7	Whereupon the Commission adjourned at 5:40
8	p.m. to resume Wednesday, May 20, 1992.