COMMISSION ROYALE SUR LES PEUPLES AUTOCHTONES ROYAL COMMISSION ON ABORIGINAL PEOPLES

LOCATION/ENDROIT: Iqaluit,

Northwest Territories

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"for the record..."

STENOTRAN

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## Royal Commission on

1	Iqaluit, Northwest Territories
2	Upon Commencing on Monday, May 25, 1992
3	
4	CO-CHAIR RENE DUSSAULT:
5	We are about to start. Just before, I would like to say
6	that the translation device works in English on number
7	one and Inuktitut on number two.
8	I would like to ask Simonie
9	Alainga to make the opening prayers.
10	[Opening prayer]
11	CO-CHAIR RENE DUSSAULT:
12	Thank you very much. Just before I ask Mr. Abraham Okpik
13	to pronounce the opening remarks, I just would like to
14	introduce the Commissioners of the Royal Commission of
15	Aboriginal Peoples and the Commissioners of the day. At
16	my far right, Mary Sillett, who is certainly well known
17	in this part of the country. She is an Inuit from Labrador
18	and has many friends around. I am René Dussault. I am
19	Co-Chair of the Royal Commission. I am a Judge with the
20	Court of Appeal in Quebec, in the Provincial Court. We
21	have with us two Commissioners for the two days. Naki
22	Ecko, who is a Inuit living in the community, and Mr.
23	Abraham Okpik, who is going to pronounce the opening

- 1 remarks. I would like to ask Mr. Okpik to do so. Thank
- 2 you.
- 3 ABRAHAM OKPIK: Thank you,
- 4 Mr. Commissioner Dussault. Certainly we welcome you here
- 5 to this community of Iqaluit, which used to be a fairly
- 6 small town when I first came here in 1959 but it's going
- 7 to be like a fairly large town. And I welcome you
- 8 both--Mary Sillett from Labrador. I was very surprised
- 9 when I asked to be a Commissioner for the day, not
- 10 knowing--I thought I would come here to listen to someone
- 11 talk. But nevertheless, the Commission here was given
- 12 the powers to listen to the people, aboriginal people,
- 13 and all the people that live in this land, to give us an
- 14 inside picture of what we need or what they've been doing
- 15 and so on. So I would like to introduce my colleagues
- 16 here. We've got Naki Ecko who lived here longer than I
- 17 have. She came here long before I came. Knowing this
- 18 part of the country and knowing that part of the country
- 19 you come from, Labrador, I'd like to extend my welcoming
- 20 remarks to your Commission and I'd like to give you some
- 21 information. I don't know if you were around at that time
- 22 when I was one of the native reporters of--one of the
- 23 proponents of the Pipeline hearing in MacKenzie Valley

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- 1 for two years and I'm not really new to this type of
- 2 thinking. But to sit in this chair makes me feel nervous.
- 3 I think that's the type of thing that we have to listen
- 4 to.
- 5 Now Naki, she's been here
- 6 a long time and she raised her family, came out of
- 7 Pangnirtung, and I'm sure glad that she was able to come
- 8 along with me. I was very alarmed and surprised when I
- 9 came through that door that, again I say, I didn't think
- 10 that I was going to be in this position. So, therefore,
- 11 I will leave it to you to speak your own mind and your
- 12 own thoughts and we're all willing to listen to your
- 13 concerns and your problems, your deliberation today will
- 14 give both Commissioners who will be reporting at the end
- 15 of the session about this remarks, whoever makes it. The
- 16 old saying when I used to listen Judge Berger, he used
- 17 to say, "Speak your mind and talk no more." Peace be with
- 18 you. Thank you.

## 19 CO-CHAIR RENE DUSSAULT:

- 20 Thank you very much for those comments that reminded us
- 21 that the process of looking about the situation concerning
- 22 aboriginal peoples in Canada have been in progress for
- 23 many years. I would like, as an opening, to say a few

- 1 words about the Royal Commission on Aboriginal Peoples
- 2 that was created late August last year, '91. So we have
- 3 been working for and working together for eight months
- 4 now.
- 5 This Commission was
- 6 created under the recommendation of the former Chief
- 7 Justice of Canada, Brian Dickson, who had been asked by
- 8 the Prime Minister to act as his official representative
- 9 and to consult extensively with aboriginal peoples to
- 10 propose the terms of reference of the Commission and also
- 11 the membership of the Commission. Mr. Dickson's report
- 12 to the Prime Minister was approved in its entirety and
- 13 the Order-in-Council has given us a 16-point mandate, the
- 14 widest that has ever been given to a Royal Commission.
- The reason for setting up
- 16 the Commission is that the movement toward the recognition
- 17 of aboriginal rights in this country have started many
- 18 years ago. There have been many task forces or reports
- 19 on specific aspects: education, health or justice, or the
- 20 social services or family violence. But there has never
- 21 been a Commission who was given the mandate to see the
- 22 whole picture, to propose solutions both in the areas of
- 23 social services, the delivery of the services, but also

23

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in the area of economic development, establish the links 1 2 that those social also cultural issues and economic issues 3 have with the notion of self-government, with the notion 4 of a land base of the land claims both outstanding and 5 specifics. For the first time a Royal Commission has been 6 given the mandate to look at all the issues and to try to establish the links to see and show how they relate 7 to each other. In that sense what is different from other 8 9 Commissions is that we are here to try to develop a 10 synthesis, to have a synthetic approach to the various 11 issues and see how they could fit together and bring solutions that would not self-contradict themselves but 12 contradict each other, but that would reinforce themself. 13 14 What is the link between the justice area and 15 self-government, between education and self-government, 16 the delivery of health services and self-government. hope to be able to deal not only with bigger political 17 18 issues like the issues involving the land and involving 19 self-government but also on the grassroot level to hear 20 from the people who knows what's going on, what could be 21 done to improve the situation and the delivery of the 22 services that would change the life conditions of the

majority of people. We feel that self-government is

- 1 certainly not the panacea. It could be something that
- 2 would be very helpful, but we have to take into account
- 3 and into consideration concerns, day-to-day concerns, also
- 4 in the delivery of services. Our role is both a role of
- 5 public education and a role of trying to translate what
- 6 we hear into practical solutions, solutions that would
- 7 be seen as fit and relevant and acceptable by aboriginal
- 8 peoples but also solutions that would be understood and
- 9 seen acceptable to the larger Canadian society. So we
- 10 are talking about a public education, a better
- 11 understanding of aboriginal people and non-aboriginal
- 12 people, the life conditions, the situations, the
- 13 historical conditions. History has not been widely taught
- 14 and properly understood in this country for many reasons.
- We have to try to bring together aboriginal and
- 16 non-aboriginal people working toward the future, building
- 17 a new future. Young people--and it's quite proper that
- 18 we sit in this school today--the young people have to be
- 19 given a hope for a future in part of the country while
- 20 retaining their identity. That's the reason the cultural
- 21 aspect, the language aspects are very, very important in
- 22 our mandate. It goes alongside with economic development
- 23 issues, the social issues.

23

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1	We plan to have four rounds
2	of public hearings. This is the first one, that will end
3	at the end of June. Each time we're going to visit the
4	ten provinces and all the territories including
5	communities in the Nunavut, or the future Nunavut.
6	We want to, as we go on to
7	become more focused on solutions we understand that
8	problems, definitions come firstbut the sooner we could
9	shift our minds toward finding solutions the better it
10	will be because people, aboriginal people in the country,
11	like non-aboriginal, feel that it's time for action, it's
12	time for solution. And not only stating the problems.
13	And the solutions could be bigger solution than just
14	suggestive solution. You've got constitutional
15	solutions. We hope that the present constitutional
16	discussion will end up with an agreement that will give
17	us a framework under which we will be able to make our
18	propositions as to how the system will work. But also
19	solutions are humble solutions, day-to-day solutions in
20	the communities, and that's the reason why we want to visit
21	over 100 communities apart from the larger city in the
22	south, cities in the south. We want to visit the

communities in all the provinces, Inuit communities, Innu

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- 1 communities, Indian communities, Metis. We want to hear
- 2 from as many people as possible, not only the political
- 3 leadership but people who live their life in the community
- 4 and have ideas as to what should be done.
- 5 We plan to visit
- 6 institutions like schools, like hospital boards, like
- 7 penitentiary or provincial jails or territorial jails.
- 8 We plan to visit some of the many success story experiment
- 9 on the economic side of things.
- 10 I think it is important
- 11 that the public be aware about what is working, and not
- 12 only what are the problems but there are many success story
- 13 in progress. It is important that this be shown and this
- 14 be heard of.
- 15 We want also to visit
- 16 people in their house. People who can't come to us, we
- 17 go where they are. We feel this is fundamental to come
- 18 up with solutions that will be adapted solutions to the
- 19 problems and the realities.
- 20 This summer we will publish
- 21 a document that will give an overview of what we will have
- 22 heard during those two months and a half. We started the
- 23 first round of hearings in Winnipeg, mid-April. We're

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1 going to publish a document that will give a summary of

- 2 what we've heard, raise some of the basic questions that
- 3 flow from what we've heard and start focusing on some
- 4 priorities, in order that when we embark upon the second
- 5 round of our hearings in the fall we get a bit more focus.

6

7 Also we are going to have

- 8 funds available for preparing briefs for various
- 9 organizations. There is an intervenor funding program
- 10 and obviously written brief will be more numerous in the
- 11 second phase of our hearing.
- 12 We plan to have a third
- 13 phase early in '93 and a fourth phase where we will consult
- 14 very precisely on some specific proposals late spring in
- 15 '93 and early fall '93. We have in mind to have a report
- 16 ready for the government at the beginning of the year in
- 17 '94, the first half of '94, within three years of our
- 18 creation.
- 19 A Commission like ours is
- 20 nothing unless people put their best effort in it. We
- 21 can only give what people give us. Our role is to translate
- 22 in feasible, practical solutions the concerns, the ideas
- 23 that have been around sometimes for many years but has

- 1 got shelved by various governments because either the
- 2 momentum was not there, the political will was not
- 3 necessarily there, but also the practicalities as to how
- 4 it is going to work have not totally been addressed and
- 5 in a circle, a complete circle, an overall picture. And
- 6 that's the reason why we've been given such a great mandate,
- 7 a broad mandate again.
- 8 So we are very happy to be
- 9 back in Igaluit. We have the first preliminary visit in
- 10 January, mid-January this year, where we met with
- 11 organizations to plan the hearings. So this is for us
- 12 the second visit, the first full-fledged public hearing.
- 13 We've met with the territorial government. We know that
- 14 Nunavut is at the edge of a new area. There is a lot of
- 15 hope. And we, in particular, we've very happy to have
- 16 with us today the students from the school. A lot of what
- 17 will be said and what will have to be done during the work
- 18 of this Commission will bear on your future life and
- 19 opportunities. And it is very important that you get the
- 20 education you will want to get, that you could fulfil your
- 21 dream, work in any professions, in any trade, but also
- 22 retain yourself, what you are, retain your language.
- I would like to say that

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- 1 we, as I said at the outset, we have translation in
- 2 Inuktitut, so you should feel free to express in your own
- 3 language. I welcome you again. I would like that you
- 4 feel as at ease as possible. These hearings are informal,
- 5 speak your mind as Abraham told us in his opening remarks.
- 6 Speak your minds, tell us what you feel, and do not
- 7 hesitate to come to us after the meeting to continue the
- 8 discussion.
- 9 Thank you very much, merci
- 10 beaucoup, et je déclare cette première séance de la
- 11 Commission Royale sur les peuples autochtones ouverte.
- 12 J'aimerais, I would like to ask Mary Sillett now to say
- 13 a few words. Mary.

## 14 COMMISSIONER MARY SILLETT:

- 15 [Native tongue spoken] Thank you very much, Mr.
- 16 Chairperson. Before I begin my remarks, I'd like to
- 17 introduce the Commission staff and I always believe that
- 18 you have to give the workers real credit for the work that
- 19 they've done. The people who are on staff with us, when
- 20 I say your name please stand up. Tyler Woods, he works
- 21 with Public Participation, and he's also from Fort Francis
- 22 in Ontario. He's an aboriginal person. We have Rhoda
- 23 Kayakjuak. She's an Inuk from Whole Beach and she also

- 1 works with us. We have Ovilo Goo-Doyle originally from
- 2 Cape Dorset but now living in Ontario. And also, I'd like
- 3 to recognize some other people who don't necessarily work
- 4 with the Royal Commission but people who have been doing
- 5 a really good service to the job that we're going to do.
- 6 I'd like to thank the translators and interpreters and
- 7 recognize them. Alice Ningeogat and Mary Nashook. They've
- 8 interpreted at many meetings that I've been to and they
- 9 do an excellent, excellent job. Also I'd like to welcome
- 10 members of the media from the Eastern Arctic. It seems
- 11 like it's a very small world but many of the names are
- 12 well known to me, are Joanna Awa, Kurt Petrovich, Jim Bell
- 13 and I'd like to welcome you to this meeting, and also I'd
- 14 like to welcome the students to this meeting as well.
- Having said that I want to
- 16 make--oh, I forgot Nora Jarrett who works with the
- 17 Commission. She and I grew up, we were born in Hopedale,
- 18 Labrador. She's a year older than I am but she's my very
- 19 best friend in the world. She works with the Commission.
- 20 Her name is Nora Jarrett. Thank you Nora.
- 21 First of all I'd like to
- 22 make a clarification. I'm not the president of Pauktuutit
- 23 anymore. I resigned that position in November. I am nov

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- 1 a Commissioner with the Royal Commissioner on Aboriginal
- 2 Peoples which was appointment by the Prime Minister in
- 3 August of 1991, and I am the Inuk representative.
- We came here in January,
- 5 1991. At that time we met with some aboriginal
- 6 organizations and we wanted to ask them how could we best
- 7 do our hearings, how could we do our hearings and do our
- 8 work so that we were a success at the end of it. At that
- 9 time they told us many, many things. And one of the things
- 10 that they said was, you know, before you have hearings
- 11 in our communities hire local community coordinators for
- 12 at least two to three weeks. These are the people who
- 13 know the communities the best. These are the people who
- 14 can make sure that if you have a hearing there will be
- 15 people here. So for this community of Iqaluit we have
- 16 hired Kilapik Barns and I'd like to recognize her for the
- 17 work that she has done. Kilapik, I'm sure everybody knows
- 18 you. Would you please stand up? Thank you very much for
- 19 the work that you have done.
- 20 In the first phase, Mr.
- 21 Dussault said that in our public hearings there will be
- 22 four phases. Now we're planning on being in public
- 23 hearings up until the end of June of next year. So far

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- 1 we've travelled to many, many communities. There are
- 2 seven Commissioners. Mr. Dussault and I are going to
- 3 Iqaluit and Pangnirtung, but there are other
- 4 Commissioners. George Erasmus, Madame Justice Bertha
- 5 Wilson and Viola Robinson, who today are in Fort Simpson,
- 6 NWT, and they'll be going to Teslin in the Yukon, doing
- 7 the same kind of things we are. And in Saskatchewan, Mr.
- 8 Blakeney and Mr. Paul Chartrand are there doing the same
- 9 kinds of things. We're trying to travel across this
- 10 country to meet with as many people as possible, not only
- 11 aboriginal people but non-aboriginal people as well
- 12 because we live in Canada and if solutions are to be found
- 13 to the problems that face us it must be found together.
- 14 We must involve the provinces because some of the issues
- 15 that we're dealing with are provincial jurisdiction. Some
- 16 of the issues that we're dealing with are of territorial
- 17 jurisdiction and certainly some of the other issues that
- 18 we're dealing with are federal jurisdiction and all these
- 19 people have a say in what the solutions are.
- 20 Having said that, I just
- 21 want to open--not say too much because I always remember
- 22 when I was at the legion one time, Abe Okpik was there
- 23 and he first heard that the Royal Commission on Aboriginal

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- 1 Peoples was being set up and he said to me, "I don't know
- 2 if I really like you being on the Commission." He said,
- 3 "But let me tell you something, girl," he said, "When you're
- 4 on that Commission," he said, "You're there to listen,"
- 5 he sad, "Remember that." So I think that's the purpose
- 6 of this, it's not for us to talk but for us to hear the
- 7 concerns of the people. So thank you very much.
- 8 KILAPIK BARNS: The next
- 9 person is Simonie Alainga, he's going to be talking about
- 10 he history of Iqaluit.
- 11 SIMONIE ALAINGA:
- 12 [Translator] Thank you, Mr. Chairperson. I'm one of the
- 13 few people who is from Igaluit and I will tell you about
- 14 the history and what has happened in Igaluit.
- 15 First of all, there used
- 16 to be camps along the [Equaluit?] before Iqaluit was
- 17 established and there are no maps of the time when we first
- 18 remember. I used to live down the bay from here when I
- 19 was a young boy and that's when I started becoming aware
- 20 of the surroundings. In 1938 that's the year that I can
- 21 start remembering from, from what I saw. In 1939 it was
- 22 the first time I saw things like airplanes and when I first
- 23 saw them I thought they were big birds which made a lot

- 1 of noise because I wasn't aware of the white man's world
- 2 at the time. I really wondered how they would make such
- 3 loud noise and be able to fly when I first saw them. From
- 4 that time on after I first saw qallunaags I was really
- 5 scared of qallunaaqs. I was even scared to get close to
- 6 them because I was really scared and afraid of them.
- 7 In 1940 I saw a lot of
- 8 people who were Americans who came up just outside of
- 9 Iqaluit. I was really surprised when I saw them because
- 10 they had big boats and big vehicles, and at that time,
- 11 that's when I wasn't so afraid of gallunaags anymore.
- 12 In 1941 before a
- 13 representative of Canadian government came up to this area
- 14 the only people that we associated with were military from
- 15 USA. I first heard that there was a war from the military
- 16 from USA and I wasn't scared at the time because effects
- 17 of war wouldn't touch us. Soon after that the people
- 18 started centralizing in Iqaluit and Americans started
- 19 building houses. I remember Igaluit as not having any
- 20 houses at all, but later on it became a central area for
- 21 the camps that surrounded it because the Canadian
- 22 Government representatives, workers were coming up.
- In 1945 the people, the

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Inuit people, started moving, moved to Igaluit, and they 1 2 were telling us to move to a centralized community. 3 the reason that they were moving closer was because there was TV and other amenities that they have contacted. 5 in 1946 a Canadian medical staff started arriving up here, especially by ship called C.D. Howe, and that's when they 6 started treating Inuit children in Iqaluit. I remember 7 staff that used to work on C.D. Howe but when they started 8 9 taking x-rays on C.D. Howe and when they told people that 10 they had to go away down south we used to cry because we 11 were afraid that they wouldn't be able to come back up 12 here. If we had to move ourselves we would cry because we weren't sure that we would be able to come back up here 13 14 again because we weren't aware of too much outside our 15 So starting from those years they started asking camps. 16 or telling people to start moving to a central area such 17 as Igaluit. The Canadian Government started doing it so 18 they could try and help people and when they were 19 centralized that they would be able to educate the 20 children. I would have wanted to go to school but I had 21 a paying job, and because I went to work instead, to date I still don't know how to speak English like I would have 22 23 been able to.

1	There were also more
2	missionaries at the time in those years, but they used
3	to be Inuit who were travelling from community to community
4	doing missionaries' work and they would talk about the
5	north in God'sthe Bible. Our parents used to also tell
6	us or preach to us on how to be a good citizen, good
7	community person. There were people arriving from other
8	communities such as Pangnirtung, Northern Quebec, and
9	other communities there around because of what the Canadian
LO	Government was trying to do. We noticed that the Inuit
L1	from the others areas that were moving in had had qallunaaq
L2	working in their communities, working before there was
L3	anybody here in Iqaluit, such as Pangnirtung.
L 4	In those early days my
L 5	grandmother and my grandfather used to preach even when
L 6	there were no missionaries at the time. There's a lot
L 7	more I can talk about on the history of Iqaluit but I'm
L8	just going to briefly tell you a little more.
L 9	When they progressed they
20	formed an ladies' auxiliary group which helped the
21	community a lot. They tried to teach us how to live
22	together, how we can make our lives much better. Although
23	we had some kind of a group organized by the church the

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- 1 ladies auxiliary was formed. I have a lot of stories to
- 2 tell you as to how Iqaluit progressed. I'm sure that there
- 3 are a lot of other people who would have to talk to you
- 4 today so therefore I'm going to summarize my speech and
- 5 stop for now.
- 6 CO-CHAIR RENE DUSSAULT:
- 7 Thank you very much for a very interesting and enlightening
- 8 presentation.
- 9 **KILAPICK BARNS:** First of
- 10 all, let's hear from Baffin Region Inuit Association.
- 11 CO-CHAIR RENE DUSSAULT:
- 12 Good afternoon.
- 13 RUTH KADLUTSIAK, BAFFIN
- 14 **REGION INUIT ASSOCIATION:** [Translator] First of all,
- 15 I would like to inform you the president Baffin Region
- 16 Inuit Association is unable to come. He apologizes for
- 17 not being able to come because he is out in the land.
- 18 The Baffin Regional Inuit Association was formed in 1975
- 19 in Igaluit. The Baffin Regional Inuit Association was
- 20 formed to develop the Inuit culture and the language and
- 21 to progress in this way. I will deal with Inuit language,
- 22 culture and trying to obtain them. We try to help and
- 23 teach the young people how to further their education and

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1	how to get a better job. We try to maintain our culture
2	and our language and we communicate with the communities
3	and we have a staff, a full staff, and we work with hunters
4	and trappers and some other issues that we have to deal
5	with in the Baffin region. We support the Inuit in Baffin
6	region in developing economically and other things. We
7	also deal with other issues. We also write letters to
8	federal agencies like the Royal Commission on National
9	Passenger Transportation and we have written letters to
10	them, to these organizations, stating that Inuktitut
11	language is part of our culture. In Baffin Region we all
12	speak Inuktitut and our children learn how to speak their
13	language, Inuktitut, at home, and then they are taught
14	the first primary grades in the schools in Inuktitut.
15	The Inuit language and the
16	culture is not lost in this region but it's forever changing
17	slowly as the Inuit as life changes, but we use Inuktitut
18	language as part of us, as part of our everyday language.
19	We try to protect also the language, Inuktitut language,
20	but how we view ourselves or the view of the government
21	of trying to maintain our language, which is Inuktitut,
22	when they have to communicate with the Inuit people in

Inuktitut so that they may understand everything.

1	Also we	prefer	$\pm \circ$	work	wit	· }
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- 2 the hamlet communities and try to work with them and ask
- 3 them--in some hamlet offices they have a lot of work to
- 4 do when they are given documents which are just in English.
- 5 So, therefore, they have to be translated in the
- 6 communities and there are not too many translators in
- 7 Inuktitut in all the communities. You have all these
- 8 issues.
- 9 We requested for funding
- 10 to be used for translator documents.
- In regards to land claims
- 12 in Iqaluit, I feel that Inuktitut should be a recognized,
- 13 the Inuktitut language should be recognized because
- 14 Inuktitut language is not recognized like English and
- 15 French, although it should be recognized. We're not
- 16 trying to say that the Inuktitut language should be
- 17 recognized in all Canada. We feel that it should be
- 18 recognized in the Northwest Territories.
- Thank you very much for
- 20 giving me the opportunity to speak.
- 21 CO-CHAIR RENE DUSSAULT:
- 22 I would like to thank you for coming to share your talk
- 23 with us. I understand from your presentation that your

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- 1 association has a wide mandate, that your concern has a
- 2 lot to do at this point with the language, the cultural
- 3 aspect, and we would be pleased if you want to send us
- 4 a written brief or put it in a written form for the
- 5 Commission. Thank you.
- 6 RUTH KADLUTSIAK: Okay.
- 7 As soon as I leave here I will be doing up my a written
- 8 report of this and submitting it.
- 9 CO-CHAIR RENE DUSSAULT:
- 10 Okay. Mary.
- 11 COMMISSIONER MARY SILLETT:
- 12 [Translator] I have no further questions, thank you.
- 13 CO-CHAIR RENE DUSSAULT:
- 14 I would like now to ask Mr. Bill Riddell to come to the
- 15 microphone.
- 16 **OVILU GOO-DOYLE:** I'm
- 17 sorry, unfortunately the next speaker is not here. So
- 18 we're going to ask Mrs. Marge Lalonde to speak on behalf
- 19 of the elders of the Igaluit.
- 20 CO-CHAIR RENE DUSSAULT:
- 21 Good afternoon.
- 22 MARGE LALONDE: This has
- 23 caught me by surprise. I have been in Iqaluit since 1967

- 1 I guess makes me a northern. I didn't expect that anything
- 2 I would have to say to the Commission would be of such
- 3 importance. I would like to see Inuktitut as a priority
- 4 language in the schools here, along with French and
- 5 English. But I think there should be a priority for
- 6 Inuktitut because I wouldn't want the young Inuit to lose
- 7 their language like they have lost other languages. Not
- 8 only in Canada but throughout the world languages have
- 9 been lost.
- 10 One thing personally for
- 11 each and every community in this area we would like to
- 12 see, with the upcoming Nunavut and with the present
- 13 government, with territory and federal as they stand today,
- 14 to think a little more closely on some way of helping the
- 15 retailer give us a better price on food. They have a very
- 16 high freight rate, they have a very high spoilage, and
- 17 sometimes if you have three to four children and there
- 18 is mum and dad it's very difficult to get the proper
- 19 nutrition, especially during the long winter months where
- 20 you don't get so much vitamins from the land and the sun.
- 21 I think that would be one of the things that everyone
- 22 should be looking and, hopefully, not just in 1994. Maybe
- 23 we could get someone working on it now. So there's a lot

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- 1 comes up on sea lift but, fresh meat and fresh fowl and
- 2 fresh fish, fresh vegetables and fresh fruit I think should
- 3 be the one that say the northern stores or the co-op stores
- 4 in the settlements or whoever, they should be given an
- 5 opportunity to give us a better price. Thank you very
- 6 much.
- 7 CO-CHAIR RENE DUSSAULT:
- 8 Thank you for your presentation and sharing your concerns
- 9 with us. Thank you.
- 10 NORA JARRETT:
- 11 Unfortunately our next speakers haven't arrived yet. We
- 12 would like to take a break at this time, and if there are
- 13 other people here who wish to make a presentation, please
- 14 bring forward your request right now. Thank you.
- 15 CO-CHAIR RENE DUSSAULT:
- 16 We will take a small break and the floor is open to anybody
- 17 who would like to tell us something. Anything.
- 18 [Break 1515 1525 hours]
- 19 **SIMON MACDERMOTT:** Next
- 20 we'll have Lucassie Nutaraluk. He is the chairman of
- 21 Kalugiak.
- 22 LUCASSIE NUTARALUK:
- 23 [Translator] Thank you for inviting me. I am over the

- 1 age of 70. I'm not too sure as to how old I am because
- 2 I do not know what year I was born. I just came to Iqaluit
- 3 for a visit. When my father died I could not go back to
- 4 the community I came from. I just came to Iqaluit for
- 5 a visit at first because my father-in-law and my
- 6 mother-in-law were living here in town. When I went to
- 7 visit them I ended up staying here ever since. I was
- 8 in Pangnirtung for a while there too. Then I just came
- 9 back to Iqaluit. I have a lot of relatives living in Cape
- 10 Dorset, but I live here in Iqaluit now and I have been
- 11 living here since the time I came here. When I first moved
- 12 here I got a job. I ended up staying in this community
- 13 when the government first moved to Iqaluit. When the
- 14 military was here in town before the government officially
- 15 moved to Iqaluit I have been here since then. I have lived
- 16 in different communities around Igaluit area and around
- 17 Northern Quebec or in Ivujivik, although I originally came
- 18 from Cape Dorset. I was born beside Cape Dorset called
- 19 [Itiluit?]. Then when I started actually remembering
- 20 things it was out in the land.
- 21 I was too old to work and
- 22 I was not employed anymore due to lack of education. When
- 23 I was working they thought I was a good worker and nowadays

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- 1 I'm just living on pension and that's the only income I
- 2 have, which is old age pension.
- 3 Through Inuit culture I was
- 4 elected as the chairman for the elders group, Kalugiak,
- 5 because of my extensive experience in Inuit culture and
- 6 that's why I could not do anything I want last year. I
- 7 was working with Kalugiak hunters and trappers because
- 8 I feel for the Inuit people and culture. I tried to help
- 9 my fellow Inuit people, I tried to help them by not
- 10 overkilling. I don't want them to get into trouble with
- 11 Department of Fisheries and Oceans because I don't want
- 12 them ending up in jail by breaking the quota system because
- 13 I feel for all the Inuit. I did not wish to see any Inuit
- 14 people to be charged.
- When we had a dispute over
- 16 beluga quotas we had an argument with Department of
- 17 Fisheries and Oceans because they tried to reduce the
- 18 quota, the amount of quota we had. Although I did not
- 19 hate the Department, at that time I was not set totally
- 20 set against them. In one year they were given five quotas
- 21 per year to hunt beluga whales. Last summer I hear that
- 22 they're not going to be changing the numbers of the quotas
- 23 and they had increased their numbers in Arctic Bay and

- 1 the Inuit people were much happier. Because Inuit, we are
- 2 conservative people and we do not overkill animals. Like,
- 3 we only hunt for what we need and just nowadays the animals
- 4 are not going to be depleted today. But in the future,
- 5 according to the elders' forecast, predictions, everything
- 6 happens. Like they used to say in the future that the
- 7 numbers of the animals will be depleted and everything
- 8 they say comes true. Although they were not written,
- 9 although everything was not in paper, they preserved
- 10 everything orally and they would go to the other areas
- 11 without maps. As long as they've heard of some area having
- 12 fields they would go out hunting there although they've
- 13 never been there. They've never even used maps or
- 14 compasses.
- So that's how I grew up and
- 16 that's how we were in them days because we learned from
- 17 our elders. For those of us who are--we know of what is
- 18 going to happen in the future. I, myself, have forgotten
- 19 some of the languages I used to use and we lose bits and
- 20 pieces of our language as town progresses and we try to
- 21 talk in the language where Inuktitut can be understood.
- 22 If Inuit people can be totally bilingual I would be very
- 23 happy. At times when you try to help them out and when

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- 1 they cannot understand the language that you're talking,
- 2 it's quite hard to communicate with one another because
- 3 some younger people do not fully speak Inuktitut language,
- 4 and some of them like younger people nowadays are caught
- 5 in the middle because they're not fully taught in Inuktitut
- 6 and they don't know the white man's culture and they're
- 7 caught in between two cultures. I would be very
- 8 appreciative if they can learn either one. I just wanted
- 9 to point that out to you and I want to thank you for giving
- 10 me the opportunity to speak.

## 11 CO-CHAIR RENE DUSSAULT:

- 12 Thank you very much. Could you stay with us a minute?
- 13 Thank you very much for your excellent presentation. I
- 14 would like to know concerning the young people, you
- mentioned that they're caught in the middle, that sometimes
- 16 they don't speak English and they don't speak Inuktitut
- 17 well either. I would like to know what do you think about
- 18 the possibility of learning the two languages? And you've
- 19 mentioned that you would like people to be bilingual.
- 20 Do you feel that the teaching of the language outside the
- 21 house in the schools should be improved?

## 22 LUCASSIE NUTARALLUK:

23 [Translator] I feel that it really should be improved.

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- 1 I feel that it would be much better for the younger people
- 2 if they know both languages. That way they can get a better
- 3 paying jobs, if they learn how to speak Inuktitut and
- 4 English, if they're totally bilingual. And sometimes due
- 5 to lack of education they do not get a good job. The only
- 6 job opportunities, good job opportunities, require a fully
- 7 educated person. So, therefore, I would be much happier
- 8 if Inuktitut and English are taught or improved.

### 9 CO-CHAIR RENE DUSSAULT:

- 10 Do you know what should be done or could be done to convince
- 11 more young people to pursue their schooling, their studies,
- 12 not only in high school but in professional training, in
- 13 post-secondary after the high school? What is lacking
- 14 at the moment? Why many of the young people do not go
- 15 further than the high school?
- 16 LUCASSIE NUTARALUK: More
- 17 than once I have approached younger people and I have gone
- 18 out hunting with younger people by teaching them, like
- 19 sometimes they really don't know how to go out hunting.
- 20 But I've gone out hunting with them. That way they learn
- 21 the language and the culture more by going out hunting
- 22 with them. I feel that they should be taken out in the
- 23 land in order to teach them both worlds. Like, they have

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- 1 to know the ice conditions and snow conditions because
- 2 this area, the place--the Arctic is so cold in wintertime.
- 3 So that way we can teach them how to build shelters for
- 4 them. And they are like--by going out hunting with them
- 5 that way they can have better of the both worlds, especially
- 6 when they're around younger ages that way we can help them.
- 7 COMMISSIONER MARY SILLETT:
- 8 [Comments made in native tongue. Not translated]
- 9 SIMON MACDERMOTT: The
- 10 next speaker will be Bill Riddell from Tuvvik. He will
- 11 be talking on social issues.
- 12 CO-CHAIR RENE DUSSAULT:
- 13 Good afternoon.
- 14 BILL RIDDELL: Good
- 15 afternoon, I would like to introduce to you Leah Inutip
- 16 who is also a member of the Tuvvik organization. Leah
- 17 and I have shared some thoughts together and she will jump
- 18 in when she feels as if the time is appropriate.
- 19 First of all, I'd like to
- 20 thank you for allowing me to speak to you. Tuvvik is a
- 21 committee of the Baffin Regional Council and has, up until
- 22 recently, delivered the alcohol and drug counselling
- 23 programs in Iqaluit. But at this present time is not

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- 1 functioning in that way and is attempting to develop an
- 2 approach to social planning and research in social issues
- 3 in the region. And we're at the very beginning stages
- 4 of attempting to do that.
- 5 There is a real need for
- 6 social planning and a coordinated approach to planning
- 7 our research and programs for social problems. I think
- 8 if there is anything that comes out of our discussions
- 9 this afternoon that is probably the one important theme
- 10 that we would like to put across. It's particularly true
- 11 as we move to the creation of Nunavut and the settling
- 12 of the land claims. To have them place a planning body
- 13 prior to the full implementation of Nunavut would place
- 14 the new Nunavut government in a position which would allow
- 15 wise choices as to the development of social issues and
- 16 social programs. If this is not started prior to the
- 17 beginning of the government of Nunavut then there is a
- 18 danger of transplanting into the region programs and
- 19 agencies which may not be appropriate to the eastern
- 20 Arctic.
- 21 Government funding systems
- 22 are presenting administered by specialized departments
- 23 with civil servants whose performance is valued based on

1	their ability to fund local and regional programs which
2	address very narrowly defined social problems. Examples
3	of this would be programs for violence against women as
4	opposed to family violence. Or alcohol and drug abuse
5	programs as opposed to a more overall program designed
6	to address all of the related problems that accompany
7	alcohol and drug abuse. The fault with this is is that
8	the communities of the eastern Arctic are not big enough
9	to be able to support specialized services. They are very
10	small. In addition to this, it means that the government
11	response to social problems is a result of political
12	decisions that are popular and are likely to result in
13	re-election. One year it was popular to promote programs
14	for AIDs prevention for instance. And the year before
15	that it was suicide prevention that was popular. After
16	each of these programs got their start they suffered
17	because another issue became popular and politically
18	convenient to promote. This means that there is no
19	longevity in solving the social problems and they are
20	vulnerable to political bandwagons. It's our
21	recommendation that the Commission on Aboriginal Peoples
22	recommend programs and program funding sources that are
23	more generic and can deal with the social problems in a

23

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more holistic way rather than specialized way. This would 1 2 eliminate the bandwagons and would provide better and more 3 permanent services to people who need them. It would also make it possible to deal with problems as they come up 5 by using presently existing agencies rather than having to find new funding, establish special budgets, create 6 special government departments to deal with these new 7 8 emerging problems. An example of that, by the way, is 9 the problem of homeless. Igaluit established a--or 10 decided that there were a number of homeless people in 11 Igaluit and there are no government funds available 12 specifically for shelters. There is no government bureaucracy that's specifically set up to deal with that, 13 14 so it's like having to create something right from the 15 very beginning. 16 Another strategy which 17 should be used is the proper management of professional 18 resources in the human services field. Programs that are 19 set up to deal with a particular problem area may not 20 necessarily be needed for a long period of time. If there 21 is a change in the need then the people who are working 22 could be retained to deal with the new emerging issues

and moved into the new area of work. At the present time

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- 1 people who work for agencies are in constant fear of having
- 2 their agency shut down as a result of a shift in funding
- 3 policies. An example of this is an agency which is to
- 4 set up to deal with, let's say, solvent abuse and it's
- 5 not necessary to deal with issues of solvent abuse forever.
- 6 Solvent abuse could be managed with a concentrated effort
- 7 for a short period of time, example, a year, and then a
- 8 maintenance program which would ensure that the solvent
- 9 abuse strategies continue. Staff could be deployed to
- 10 deal with the problem when they are needed during the
- 11 initial stage and then shifted to use their skills and
- 12 knowledge in other areas as the maintenance phase takes
- 13 over.
- 14 Another example of this
- would be at one point it may become necessary to develop
- 16 programs for young people and at another time programs
- 17 for the elderly may be necessary. Professionals in the
- 18 field of human services could be shifted from one type
- 19 of program to another and it would not be necessary to
- 20 recruit new people for each issue area.
- Leah, I don't know if you
- 22 had anything that you wanted to add to that?
- 23 **LEAH INUTIQ:** Yes, I have

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- 1 supplementary comments to that. I have so much to say
- 2 and so little time. I'm a aboriginal woman or I call myself
- 3 a professional Inuk bum. I'm unemployed. Pretty well
- 4 highly educated, self-educated, travelled extensively in
- 5 Canada and United States, and I'm aware of social problems
- 6 as part of our society that lacks of our knowledge to our
- 7 needs. It's--I don't know, it's even kind of sad to say
- 8 that I'm aboriginal person in a way because I don't really
- 9 know how to describe that because I'm a human being too.
- I hate to use the terms of aboriginal and I'm supposed
- 11 to have a job waiting for me, doors are supposed to open
- 12 for me to get the job, to land it for me and it's not there.
- I see that as a part of social problem is that people
- 14 coding people saying you're a woman, you're supposed to
- 15 have job. That creates the social problems too because
- 16 it puts a lot of pressure there and it's like living in
- 17 a dream world. It's not even there and it's a big social
- 18 problem.
- As myself, I was born and
- 20 grew up on the land, and it's like the life that I went
- 21 through is from fire to a microwave world and it's not
- 22 easy. It's about time that people, we say, slow down and
- 23 we look back and see what mistakes have been done and we

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- 1 correct it and let's eliminate the social problems. I
- 2 have so many things to say but I let Bill to say more and
- 3 I hope it's understandable what I'm saying. Thanks
- 4 BILL RIDDELL: We both
- 5 stand before you as bums, I suppose. We're unemployed
- 6 and that's because of a lack of good resource management.
- 7 Aboriginal people should be careful to design research
- 8 that is to establish knowledge as to the real nature and
- 9 the extent of the social problems rather than research
- 10 which is designed to gather information which results in
- 11 being able to sell a particular approach to a social
- 12 problem. Initially the women's groups played an essential
- 13 role in convincing governments and the public that violence
- 14 against women is a serious social problem that should be
- 15 dealt with. At the moment, however, the original leaders
- 16 of this movement are now in highly respected positions
- 17 which recommend policies to governments. The problem is
- 18 is that their influence eliminates access to funding and
- 19 research potential which might deal with other aspects
- 20 of family violence. In the Northwest
- 21 Territories there is no funding for men who are victims,
- 22 there is no funding for programs for women who are violent.
- 23 And if you want to write up a research proposal to the

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- 1 Canadian Government to study family violence you must use
- 2 the word "survivor" of family violence rather than victim
- 3 of family violence in your proposal. The influence of
- 4 these powerful advisors even dictates the words that we
- 5 have to use to describe what kind of research we want to
- 6 do.
- 7 Tuvvik, our organization,
- 8 lost its contribution in funding to continue its work in
- 9 the field of addictions because of a political decision
- 10 to fund programs who would hire only people who were
- 11 abstinence from the use of alcohol. The programs at Tuvvik
- 12 had been going on successfully for seven to eight years
- 13 without complaint, yet the government of the Northwest
- 14 Territories was able to be influenced by a small group
- of people who wanted to take one approach to the problem.
- 16 This was done in spite of a well- expressed objection
- 17 to this policy by every mayor of the Baffin Region and
- 18 many MLAs of the Eastern Arctic. This debate is continuing
- 19 in the Legislative Assembly but it does not belong there.
- 20 It belongs at the local level and the professional level,
- 21 not the political level. This is particularly important
- 22 in the design and execution of programs in the field of
- 23 human problems where values, beliefs, religious views,

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- 1 et cetera, can vary from one area to another and can be
- 2 influenced by small but well-organized special interest
- 3 groups.
- 4 Cultural issues. Hum?
- 5 Go ahead.
- 6 **LEAH INUTIQ:** Excuse me,
- 7 I'd like to say something. Excuse me, the family violence
- 8 problem. The only other problem that's lack--from the
- 9 understanding, from the Inuit point of view is, yes, we
- 10 knew that we could call the police and perhaps the criminals
- 11 could be charged and put away. But it doesn't work that
- 12 way. The justice system doesn't work for aboriginal
- 13 people the way we've been told or the way it was working.
- 14 So even if a woman has been abused by her husband or
- 15 anybody, any person, there is no justice system that could
- 16 support them. So from there there is more social problems
- 17 arise within families or within the people or racial
- 18 tension because of misunderstanding. I just wanted to point
- 19 that out.
- 20 **BILL RIDDELL:** With that
- 21 I'll go on to some comments on the justice system because
- 22 it's quite appropriate. What Leah was talking about is
- 23 that in the gallunaags justice system is based on a

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- 1 adversary system where one person fights another person.
- 2 Whereas in the Eastern Arctic, in the Inuit tradition,
- 3 it favours more of a mediation and negotiation as opposed
- 4 to arbitration. And we see this all the time when we see
- 5 family violence, where people are trying to resolve their
- 6 problems of family violence as opposed to fighting about
- 7 it in courts. By the way, our present justice system isn't
- 8 adequate even for the white culture citizens of our region.
- 9 To create a new and more humane justice system for Inuit
- 10 would also benefit our white neighbours, such as myself,
- 11 who see the justice system as insensitive, inflexible and
- 12 sometimes inadequate.
- 13 Inuit need to have their
- 14 own justice system. Many of the laws are the same as those
- 15 of the white culture and those of the world; however, some
- 16 of the priorities may be different. Inuit may see
- 17 infractions as a result of bad hunting practices as being
- 18 very important but may not view break and enters in quite
- 19 the same way as the white Criminal Code does. Young people
- 20 are not defined in the same way between the two cultures.
- 21 Inuit youth are always answerable to their parents even
- 22 when they're 30 years old. Parents want to know if their
- 23 young person is in trouble with the law, yet the white

23

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1	system doesn't honour this as well as what the Inuit would
2	like it to. Prison sentences are not viewed by Inuit as
3	adequate. Inuit feel that many people are placed in jail
4	should not be there, yet they also feel that there are
5	some serious crimes where a person should be punished and
6	punished severely. Now people get sentences and are let
7	go prior to finishing their time. So they do not take
8	their sentences seriously. A person is now released after
9	five-ninths of his or her sentence. What's the sense of
10	telling someone that they are going to jail for ten months
11	when he knows that he's going to get out after three or
12	four months. The sentencing becomes a bad joke.
13	Inuit feel serious
14	criminals should be sent to jail and should not be let
15	out until their time is up. At the same time, they feel
16	that there is a need to develop other ways to deal with
17	what would be considered lesser crimes. Elders should
18	
	be involved in making the decisions as to how to deal with
19	be involved in making the decisions as to how to deal with the offender, as should the victim, the offender's family,
19 20	
	the offender, as should the victim, the offender's family,

We heard a few minutes ago

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- 1 a discussion about educational concerns. First of all,
- 2 I'd like to make a comment about your question concerning
- 3 the development of two languages. Unfortunately, there
- 4 are people in the Eastern Arctic who have suffered as a
- 5 result of a hearing infection called otitis media.
- 6 Somewhere between 35 to 45 percent of all children suffer
- 7 from this. A portion of those children when they are
- 8 growing up cannot hear properly to develop the language
- 9 unless special emphasis is put on it to help them to learn
- 10 this language. As a result of that, a child sometimes
- 11 grows up and his parents think--his parents who are
- 12 unilingual Inuktitut speaking--think that the child is
- 13 learning how to speak English quite well. The English
- 14 speaking people think that the child is learning how to
- 15 speak English quite well but do not realize that the child
- 16 has not learned how to speak Inuktitut. As a result the
- 17 child grows up with no language. And these are very often
- 18 the people that get into trouble with the law through
- 19 violent crimes and also are the people who are prone to
- 20 sniffing solvents.
- 21 The Baffin Regional
- 22 Council has had discussions about the fact that it is
- 23 important for education to be done in Inuktitut. There

21

22

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are some things, however, that should be mentioned. 1 2 curriculum which we used in transplanted from Alberta and 3 it's not appropriate. We have our own--the Inuit have their names for anatomy, for physics, history, geography, 5 social studies, human behaviour and Leah, for instance, is writing a book on the Inuit psychology. These must 6 be put into the school system. In order to do this we 7 8 need to encourage people like Leah to write out the 9 knowledge of a subject so that they can be used in the 10 school system. In the eastern Arctic there are no 11 professional social workers that's university trained who 12 are Inuit. Nor are there any Inuit doctors, nurses, 13 architects, dentists, lawyers. There are some 14 professional teachers and everybody is very grateful for 15 this; however, there needs to be developed programs to 16 encourage professionals in professional training and development and higher education. We need to develop 17 18 support systems necessary to send these people. 19 very interested in the last speaker who talked about when 20 he wants to take somebody on the land to teach that person

land skills, he goes with them and supports them. There

are many people here who going to the south. To go to

the south to the universities it's extremely lonely.

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- 1 Special support systems need to be set up for those people.
- 2 When I went through university I had a support system.
- 3 I didn't just go to university. I had a support system.
- 4 I had an academic advisor at the university, I had my
- 5 parents who were encouraging me, I had people in the
- 6 professional field in which I intended to go sitting with
- 7 me, encouraging me, giving me jobs during the summertime
- 8 and coaching me in my field. After I finished university
- 9 I had four or five years of coaching from psychiatrists
- 10 and social workers who were working in my field. That's
- 11 coaching on a day-by-day basis. I was not left alone.
- 12 Inuit should not be left alone if they're going down into
- 13 the south to learn how to be--to develop their professional
- 14 standing.
- 15 Leah, was there a comment
- 16 that you wanted to make on that one at all, on the school,
- 17 because you've done that, eh? You've had--you've gone
- 18 south without a support system.
- 19 **LEAH INUTIQ:** Yeah, it's
- 20 like you heard, for those of you who are English-speaking
- 21 people and doesn't understand Inuktitut, it takes a lot.
- 22 If you don't understand the language you don't know the
- 23 culture. It's that simple. But if I struggle in two

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- 1 worlds during my life and I still struggle we, us aboriginal
- 2 people, need support to be recognized and be recognized
- 3 as human beings that we are allowed to be different. It's
- 4 okay to be different from my western culture. Like, I
- 5 live in a cross-cultural relationship having children,
- 6 tried to teach them in two worlds.
- 7 One of the most complicated things was that I teach my
- 8 children talk to strangers. Like I tell them--I
- 9 encouraged them to talk to strangers and welcome strangers
- 10 but my husband would tell them, do not talk to strangers.
- 11 I mean that's--there's a lot of conflict in there.
- Both of them work perfectly
- 13 in other ways but could not work together as two. So
- 14 there's a lot of conflicts there that we use in our own
- 15 society, in our own culture, that we don't use when we
- 16 leave.
- We are very capable of
- 18 learning a lot of things but we need encouragement and
- 19 support systems and recognition that we are different and
- 20 perhaps that way there'll be less social problems.
- 21 Even the language is
- 22 different. Like if I say in English, "Can I please have
- 23 a glass of water?" it's appropriate to say that. In

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- 1 Inuktitut it's insult because you're not allowed to ask
- 2 something from the nature and beg for it. So these things
- 3 that--but there's a way to translate it. There's a way
- 4 to live with it. So those things should be recognized
- 5 and have a support system.
- 6 **BILL RIDDELL:** Along those
- 7 lines, in terms of the cultural differences, Inuit are
- 8 very democratic and the decisions which are made by Inuit
- 9 bodies are painfully arrived at through consultation and
- 10 through consensus.
- 11 As a result of this, a
- 12 political process is not always as fast or as aggressive
- 13 as the processes of other cultures. Inuit do not like
- 14 to fight battles. It's against the culture to impose
- 15 themselves on other people. It makes Inuit vulnerable
- 16 to other cultures that play the lobby and power games.
- 17 Inuit don't like this and often feel overpowered or out
- 18 manipulated, yet to play the same game would erode their
- 19 fundamental way of living.
- 20 That's all that I had to
- 21 say today and--
- 22 **LEAH INUTIQ:** I just
- 23 wanted to put an addition. I go to conferences and

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- 1 workshops often, nationally. I was in a finance post
- 2 conference for aboriginal people and I was really excited
- 3 to be as a part of the aboriginal people to go down there
- 4 but I had this problem quite a few times getting to these
- 5 aboriginal--so-called aboriginal conferences or
- 6 workshops. But mainly for people who are in treaties or
- 7 tribal or people who live in reserves. I mean those things
- 8 doesn't apply to us even if we are aboriginal people.
- 9 It should be recognized, as well at that, when you talk
- 10 about aboriginal people you talk about Inuit as well.
- 11 So sometimes I feel uncomfortable to go to aboriginal
- 12 conferences because it's mainly for Indians because
- 13 Indians are more visible than Inuit because they live in
- 14 a--more like southern--they're more southernized
- 15 than--more highly educated in a southern education system.
- 16 So that should be looked up as well. And I thank you
- 17 very much for listening to my people and people who are
- 18 concerned and being up north, is like totally different
- 19 from the rest of Canada and sometimes it seems like being
- 20 a stranger and, like, in every way, life and the landscape.
- 21 [Translator] Thank you
- 22 for inviting me here. I wasn't going to come but I decided
- 23 to come here at the last minute, so thank you.

### Royal Commission on

-	1	CO-CHATD	DENE	DUSSAULT:
	L	CO CITATIV	1/1:1/1:	DODOMOHI.

- 2 Well I would like to--you stay with us I would like to
- 3 thank you for giving us--providing us with a good overview
- 4 of social issues. Maybe on a technical basis I would like
- 5 to know the Tuvvik organization, when was it created?
- 6 When was the organization created? Has it been
- 7 functioning for many years?
- 8 BILL RIDDELL: The Tuvvik
- 9 itself has been functioning since about 1983 and it
- 10 amalgamated with another organization that had been
- 11 functioning since the late seventies. Sorry, it closed
- 12 down a couple of months ago.
- 13 CO-CHAIR RENE DUSSAULT:
- 14 So was it an organization responsible for the delivery
- 15 of services at one point, or is it just for the planning
- 16 and coordination?
- 17 BILL RIDDELL: Tuvvik was
- 18 originally designed to deliver a service, but the Tuvvik
- 19 board, which is made up of the chairman of each of the
- 20 alcohol committees from each of the settlements began to
- 21 recognize the need for social planning and for research
- 22 and so they established themselves a new constitution as
- 23 of two years ago which indicated their interest in moving

# Royal Commission on Aboriginal Peoples

- 1 in the direction of social planning and research.
- 2 CO-CHAIR RENE DUSSAULT:
- 3 Just a couple of additional questions. One of the main
- 4 thrusts of your speech was that programs are too much
- 5 earmarked and separate from each other and it doesn't allow
- 6 flexibility to move from one problem to another depending
- 7 to needs, situation, time and so forth. Do you think that
- 8 the new--that the notion of self-government, if there was
- 9 self-government-- Of course, being in the Territories
- 10 and we know that Nuavut is coming, but what is the reason
- 11 why--do you think this should be improved, could be
- 12 improved through a better control of the policies involved
- 13 at the government level? Because, for example, we were
- 14 in the western Arctic two weeks ago and people in the
- 15 communities were telling us, for us the territorial
- 16 government is like the government of a province. We feel
- 17 that we're not represented as we should and, of course,
- 18 the situation is different than in eastern Arctic. But
- 19 still, the notion of self-government was with each
- 20 community and the Federal Government.
- 21 How do you see the
- 22 situation here in eastern Arctic as far as the development
- 23 of services is concerned? Should it be done centrally

22

23

### Royal Commission on

#### Aboriginal Peoples

1 for the whole of Nunavut? Should it be decentralized for 2 various communities. How do you see that? 3 BILL RIDDELL: I have some 4 opinions about it but I don't think it's my place to express I feel as if that will have to be developed by the wisdom of the Inuit government themselves. The only 6 7 thing that I can do is to warn people not to buy into formula 8 thinking. That is, when there are issues which must be 9 dealt with to not necessarily buy into the answers or the 10 structures or the decision-making or the delivery systems 11 that have been done in other places but to take a look 12 at the issue and attempt to create something that's 13 meaningful. It may end up to be the same but meaningful. 14 15 An example of the 16 difficulty that we've had is that Tuvvik was funded almost 17 solely as an alcohol and drug counseling centre and yet 18 we had something like about 18 to 20 different programs--19 witness support programs, programs for family violence, 20 a number of other programs and none of those could be 21 funded. It just seemed awkward to have to go to 18 or

20 different funding sources when it wasn't necessary

because the amount of resources that were necessary to

### Royal Commission on

- 1 deal with the problems were not that much different than
- 2 to deal with the alcohol and drug problem. So it's--you
- 3 know, it was very awkward. Funding is very awkward when
- 4 it's pigeon-holed.
- 5 **LEAH INUTIO:** I could not
- 6 answer all the questions but my other concern, things that
- 7 I've seen through my people, especially through the
- 8 leaders, is that they don't have enough support. And those
- 9 are people who are recognized as the Inuit leaders, are
- 10 more highly educated in the western world culture that
- 11 are not relevant to Inuit. So sometimes they are
- 12 recognized as the best leaders from the western world side
- 13 of it but the worst from the Inuit side of it. So you
- 14 could--through that you need, like, these people, a lot
- of time get into drugs or alcohol not knowing or--like
- 16 lost their identity, who they are and there's no support
- 17 system.
- 18 And we did--yes, we did
- 19 support some people who are in that situation and our
- 20 grandfathers didn't allow the support with a lot of Inuit
- 21 leaders and other leaders to-- and gallunaag leaders as
- 22 who have tried to make them understand about our culture.
- 23 Yes, we need that kind--we need that kind of support to

#### Royal Commission on

- 1 make that Nunavut work. Thanks.
- 2 BILL RIDDELL: Yes, I
- 3 would like to echo that Mr. Okpik has been my grandfather
- 4 for quite a few years and has given me a great deal of
- 5 support.
- 6 CO-CHAIR RENE DUSSAULT:
- 7 Commissioner Sillett? Mary?
- 8 COMMISSIONER MARY SILLETT:
- 9 Well I'd like to thank Bill and Leah for their
- 10 presentation. I have--in the interests of time I just
- 11 have two questions.
- 12 One of them is the Canadian
- 13 panel on Violence Against Women, I guess, is a fairly
- 14 significant panel in terms of its dealing with family
- 15 violence and the kinds of issues that Tuvvik is familiar
- 16 with. Did you have an opportunity to somehow make a
- 17 presentation, either a written presentation or someone
- 18 have some communication with that particular group?
- 19 BILL RIDDELL: Yes, I did,
- 20 and I did make both a written and a verbal presentation
- 21 and, unfortunately, I wasn't very popular. That will come
- 22 out as time goes.
- 23 **COMMISSIONER MARY SILLETT:**

# Royal Commission on Aboriginal Peoples

- 1 But I think, you know, it's very important, you know.
- 2 Someone has to raise these whole issues that, for example,
- 3 in the area of family violence there has to be equal
- 4 consideration given to men and I can understand. But I
- 5 think that the Commission will be traveling right across
- 6 this country. It will be hearing different kinds of
- 7 opinions and it has, I guess, a mandate to listen to the
- 8 kinds of things that you were saying. So I was interested
- 9 in that.
- 10 Secondly, you know, your
- 11 recommendation for program funding--to get program funding
- 12 in a more generic way to deal with social issues in a
- 13 holistic way. I can really appreciate that having come
- 14 from Pauktuutit but I'm wondering, you know, because I'm
- wondering how possible, how realistic this is considering
- 16 that, for example, Health and Welfare has responsibility
- 17 for alcohol and drug abuse. Justice has responsibility
- 18 for victims' assistance and, you know, I'm wondering how
- 19 it's possible for all these government departments all
- 20 of a sudden to give up their territorial responsibilities
- 21 to somehow fund one generic program. I'm just wondering,
- 22 have you thought about that?
- 23 **BILL RIDDELL:** There's two

#### Royal Commission on

- 1 or three things. First of all, that's why we're mentioning
- 2 it now, so that as Nunavut comes into being perhaps it
- 3 can create structures that are different than the ones
- 4 that presently exist that would allow that to happen.
- 5 Under the present
- 6 structure, realistically speaking, if you have an accident
- 7 on the highway in the south and let's say there's 15 or
- 8 20 cars involved in it the insurance companies don't make
- 9 an assessment based on each individual car. What they
- 10 do is they take the total cost of the accident and divide
- 11 it up according to percentages of the numbers of cars that
- 12 are involved in the accident that they're insuring. And
- 13 there's no reason why the family violence funding and the
- 14 alcohol funding and the suicide funding and all of these
- things can't take a look at a program and assess percentages
- 16 and fund it by putting it together like that. I've made
- 17 that proposal.
- 18 The thing that stands in
- 19 the way, of course, is the fact that the structures right
- 20 now are so rigid they don't even want to think about that
- 21 but that's one way it can be presently done.
- 22 **ABRAHAM OKPIK:** My
- 23 question was covered partly by the Commissioner and

### Royal Commission on

- 1 yourself, but knowing a little bit about administration
- 2 is that once you work in administration that you follow
- 3 the policy according to your direction. And I think that
- 4 when you're talking between administration and politics,
- 5 politics get elected every four years so they can change
- 6 anything as long as they agree to it. But I think when
- 7 they make a mandate to do work with like people who need
- 8 help, it should stay on forever and not change it every
- 9 four years or put a new board in and say do it my way.
- 10 I think that's what's happened to our system and I think
- 11 that's what we have to get away from there.
- 12 The other one about--it's
- 13 about the aboriginal people of Canada. I was just telling
- 14 my friend here during coffee break I saw a sign over there
- 15 saying aboriginal claims here and I told him, I said years
- 16 ago I took a correspondence course in Grade 8 and 9 when
- 17 I was in the hospital. But in my term of "aborigines,"
- 18 I was taught the only Australian native people were
- 19 Aborigines. I forgot about myself. Thank you.
- 20 CO-CHAIR RENE DUSSAULT:
- 21 Just as a follow-up I just would like to tell you that
- the Commission is pretty much aware that registered Indians
- 23 is one thing and Innu in Labrador are another and Inuit

#### Royal Commission on

- 1 are different than the Metis or different and we have to
- 2 be careful to design solutions adopted to the reality of
- 3 the different peoples and that's the reason why there won't
- 4 be that many across-the-board solutions that would apply
- 5 to everybody.
- 6 **LEAH INUTIQ:** I just
- 7 wanted to point that out as being in a helping profession,
- 8 yes, there is some good programs for social services but
- 9 the policies are too aggressive for Inuit to follow because
- 10 English language is aggressive compared to Inuit language,
- 11 so there's a lot of things that you could not really follow
- 12 or we don't like to break the law or rules. So that's
- 13 another problem that we face because we didn't want to
- 14 face the red tapes and like we hear that often. It works
- 15 really well on the radio, too. Like they say you're not
- 16 allowed to say those things in English but they say it
- 17 in Inuktitut anyways but, you know, these kind of problems.
- 18 That's a problem that we faced, too, so--to get funding
- 19 from social services when we don't want to follow their
- 20 rules because if you translate them into Inuktitut you
- 21 get frightened. You just want to do it back up and never
- 22 see that place again and that should be understood as well.
- 23 Thanks.

#### Royal Commission on

1	CO-CHAIR	RENE	DUSSAULT:
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- 2 Thank you very much.
- 3 SIMON MacDERMOTT: Our
- 4 next speaker will be Meeka Kilabuk. She is the executive
- 5 director of the Baffin Regional Council.
- 6 CO-CHAIR RENE DUSSAULT:
- 7 Welcome. Good afternoon.
- 8 MEEKA KILABUK, BAFFIN
- 9 REGIONAL COUNCIL: I would like to welcome you to Baffin
- 10 Region. [Inuktitut spoken.] I'm going to be very brief
- 11 just to give you an overview of what Baffin Regional Council
- 12 does in our region.
- 13 Baffin Region is the
- 14 largest region in North America, I guess, when you think
- 15 of provinces, territories and states; however, the
- 16 population is very small compared to populated areas in
- 17 southern Canada.
- 18 Baffin Regional Council
- 19 was legislated through Legislative Assembly for the mayors
- 20 to have a council, regional council, on behalf of the
- 21 interests of the Baffin people.
- 22 Baffin Regional Council is
- 23 made up of elected mayors, up to 13 municipalities. It

### Royal Commission on

- 1 has independent speaker and deputy speaker. Five Baffin
- 2 MLAs are non-voting members. The president of Baffin
- 3 Region Inuit Association and chairpersons of three
- 4 committees of BRC, that is, Baffin Regional
- 5 Hunters/Trappers Committee, Baffin Tourism Association,
- 6 Tuvvik Alcohol/Drug Program. There are enacted in
- 7 regional council fact.
- 8 Baffin Regional Council
- 9 was formed on the initiative of communities in the Baffin
- 10 during 1977. Now you have to remember that as early or
- 11 at 1968 these communities were just beginning to get
- 12 populated from the members of the outpost camps whether
- 13 is in Iqaluit, whether is in Pangnirtung. So in the 70s
- 14 the councils slowly became hamlet councils from ordinary
- 15 settlement councils.
- So in 1980, three years
- 17 after Baffin Regional Council was formed, the Legislative
- 18 Assembly passed a Baffin Regional Council ordinance. Two
- 19 years later, Keewatin Regional Council was formed by
- 20 Keewatin mayors, and other regional and tribal councils
- 21 and territories were formed as well. So I guess you could
- 22 say Baffin Regional Council was the first regional council
- 23 that existed in the territories.

# Royal Commission on Aboriginal Peoples

1	In 1983 the <u>Regional</u>
2	Council and Tribal Council Act was passed by Legislative
3	Assembly and more recently the Regional Councils Act have
4	been separated from <u>Tribal Council Act</u> for the purposes
5	of regional councils more in the Inuit territory, tribal
6	councils in Dene-Metis area and we are funded differently
7	territorially and federally.
8	On January 15, 1987,
9	Iqaluit Agreement was signed between Nunavut
10	constitutional forum and Western constitutional forum,
11	which gave qualified recognition to places of regional
12	governments after the division of the territories and I
13	quote at that time that, "It was to design workable forums
14	of regional governments within the overall system of
15	government which reflects the community-based nature of
16	northern society and provides for a strong territorial
17	or provincial governments."
18	That I use as an example
19	because that is reality today. The end of January this
20	year there was a joint Nunavut leaders' summit that took
21	place here in Iqaluit. I'm talking about people from 250
22	regions of Nunavut; ITC, Inuit of Canada; regional
23	councils; MLAs, working jointly together on the question

# Royal Commission on Aboriginal Peoples

- 1 of Nunavut and the possible regional councils.
- 2 The Baffin Regional
- 3 Council holds two sessions a year, one in the spring, one
- 4 in the fall. The session is not held during the summer
- 5 months when the majority of the Inuit of the 13 communities
- 6 are away on the land, a break from the community--it means
- 7 a way to maintain and practice their traditional living
- 8 and traditional hunting.
- 9 BRC does not hold sessions
- 10 either when Legislative Assembly holds their sessions.
- 11 Just to give you an example of what happened at our last
- 12 Legislative Assembly which was held the beginning of
- 13 December. Baffin Regional Council for the first time
- 14 passed a motion in recognition of the founding members
- 15 of ITC, Inuit of Canada. And I can remember I think that's
- 16 the first council or any organization that would give all
- 17 founding members of the ITC. This was done in appreciation
- 18 of Inuit getting organized for the very first time.
- 19 Baffin Regional Council
- 20 being the area that only deals with mostly two languages,
- 21 so BRC sessions are executive committee meetings, until
- 22 I join them, and our office works bilingual, that is,
- 23 Inuktitut and English. Of course all our paperwork is

# Royal Commission on Aboriginal Peoples

- 1 in Inuktitut and in English which costs quite a bit.
- 2 Interpreters are used at
- 3 our sessions, agenda between various departments,
- 4 representatives of boards, airlines, other agencies that
- 5 affect the communities, 13 communities report to this
- 6 session and then the questions are asked of them. This
- 7 is how it's formally done when the 13 mayors get together
- 8 to talk about the problems which have too many topics which
- 9 I will not cover. But it's mostly for the better
- 10 development, better communication of the Baffin, as a
- 11 whole, that's what Baffin Regional Council does.
- 12 And I mainly want to talk
- 13 about that. Our only main means of travel, of course,
- 14 is the airlines. We have relatives in other communities
- 15 that we only have access to only by airlines. There are
- 16 also other means, by marine, but that one is mostly used
- 17 for yearly resupply for people who can afford to pay
- 18 anywhere from 3000 to 5000 for annual supply of food if
- 19 you have that money.
- 20 We want to--Baffin
- 21 Regional Council, in their last year have experienced many
- 22 different interesting proposals. We've been listening
- 23 to Nunavut proposals. We've been listening to land claims

#### Royal Commission on

- 1 ratification, and the only thing that has a most
- 2 detrimental impact on the people of the Baffin has been
- 3 the GST. GST, we have the highest cost of living in this
- 4 country as if we needed GST to make the life harder. That,
- 5 I would say, has the most detrimental effect.
- Just to give you an
- 7 example, our high cost of living, I have to bring two
- 8 mayors, one from [Semikeole?], which is our most southern
- 9 community of Baffin Region, to Iqaluit. Return fare is
- 10 \$2585. And to bring our mayor in from our most northerly
- 11 community, from Grise Fiord, it costs \$1722. That is just
- 12 for the airfare. That doesn't include hotel and meal
- 13 expenses.
- 14 I want to just give you an
- 15 example to one of the incidents that took place a couple
- 16 of years ago that touches on aboriginal rights to hunt.
- 17 The elder that was speaking before me was talking about
- 18 the very things that I will just talk about very quickly.
- 19 A year and a half ago, just
- 20 about two years ago, a recommendation was made to reduce
- 21 the Beluga harvest to five per community of Pangnirtung,
- 22 Igaluit and Lake Harbour. That recommendation was
- 23 accepted by the Minister of DFO, Fisheries and Oceans,

# Royal Commission on Aboriginal Peoples

- 1 without prior consultation with the hunters up here. The
- 2 Baffin Regional Hunters/Trappers Committee did what it
- 3 could to try and make sure that didn't happen because of
- 4 the impact the people would feel.
- 5 They went ahead anyway and
- 6 we got organized--Baffin Regional Council was directly
- 7 involved, still is--and the Minister of DFO assigned us
- 8 as a committee to find solutions to the problem. We worked
- 9 extremely hard for about four or five months, on and off,
- 10 with a community representative of Pangnirtung, Lake
- 11 Harbour and Iqaluit to try and come up with a report to
- 12 the Minister of Fisheries and Oceans to convince them why
- 13 the harvest level of five would not be acceptable to Inuit.
- We were successful in
- 15 reversing that decision to 35 only because we want to work
- 16 together. We want to work together to find a solution
- 17 so that it will not be just a confrontational thing between
- 18 the Inuit and DFO. The three communities were angry, so
- 19 was the rest of the communities in the Baffin Region.
- 20 Right now the former
- 21 members of that committee announced a planning committee
- 22 for co-management which was another recommendation we made
- 23 to the Minister and that's where we're at right now. So

#### Royal Commission on

#### Aboriginal Peoples

- 1 that I can say from my own experience that it had an effect
- 2 on the people, not only in those communities but we were
- 3 very successful in finding a solution in working together
- 4 with DFO, and because we want to make an end to the
- 5 confrontation. So I guess I can say that everything is
- 6 possible if everybody wants to work together on any issue
- 7 but it would have to take two sides to want to do that.
- 8 I want to thank you for
- 9 coming up to the Baffin Region and thank you very much
- 10 for making time for me. Thank you.

#### 11 CO-CHAIR RENE DUSSAULT:

- 12 Thank you very much for sharing your concerns with us.
- 13 Just to make sure that I would like to get clear as to
- 14 the role of the Baffin Regional Council. Does it have
- 15 a role in the delivery of services or these are separate
- 16 agencies? For example, the hospital is related to the
- 17 health board. And what is exactly the role of the regional
- 18 council, the Baffin Regional Council?
- 19 MEEKA KILABUK: Baffin
- 20 Regional Council is a board for the mayors. That's how
- 21 it was recently formed. It is separate from Baffin
- 22 Regional Health Board. It is separate from Baffin
- 23 Regional Board of Education. However, Baffin Regional

#### Royal Commission on

#### Aboriginal Peoples

- 1 Council was instrumental in getting the Baffin Regional
- 2 Health Board on its own, when the former executive director
- 3 was a member of that board. And Baffin Regional Council
- 4 is a lobby group, you might say, for delivery of government
- 5 services and programs to the communities.
- 6 Our communities vary in sizes. We have
- 7 a multitude of different dialects but we work very closely.
- 8 We're not a separated group, we're a very united group
- 9 through the mayors and, of course, the MLAs, and we will
- 10 continue to work with GNWT and the land claim process in
- 11 the interests of the mayors. That's what it was organized
- 12 for. I hope I answered your question.
- 13 CO-CHAIR RENE DUSSAULT:
- 14 Mary?

#### 15 COMMISSIONER MARY SILLETT:

- 16 Thank you, Mr. Chairperson. I don't have any questions
- 17 I just want to say thank you very much for taking the time
- 18 to make the presentation. As I said during the last time
- 19 I saw you in Iqaluit we would be back probably a second
- 20 time. We will be back in the Baffin Region probably at
- 21 later times in the second, third and fourth phases of our
- 22 hearings. We do plan to have funding available to groups
- 23 if they want, for example, to look at the possibility of

#### Royal Commission on

- 1 finding solutions to the problems so I just wanted to
- 2 provide that information to you. [Inuktitut spoken.]
- 3 MEEKA KILABUK: Our
- 4 speaker had wanted to make a presentation on Baffin
- 5 Regional Council, but he lives in Igloolik and I was told
- 6 that your intervenors' funding was not ready or something
- 7 but if there would be any time that he should be invited,
- 8 certainly please do let me know. [Inuktitut spoken.]
- 9 CO-CHAIR RENE DUSSAULT:
- 10 Thank you very much.
- 11 SIMON MacDERMOTT: The
- 12 next speaker will be Don Couch. He is the vice-president
- 13 of Arctic College, Nunatta Campus.
- 14 CO-CHAIR RENE DUSSAULT:
- 15 Good afternoon.
- 16 DON COUCH, ARCTIC COLLEGE:
- 17 Thank you. And thank you for this opportunity to make
- 18 a presentation to you today.
- I expect that during your
- 20 various meetings this year and next you will be hearing
- 21 much about various problems and difficulties encountered
- 22 by aboriginal peoples. And this will also be true
- 23 regarding the topic which I wish to address, education.

23

# Royal Commission on Aboriginal Peoples

1	I hope you will also hear
2	positive things and perhaps solutions as well. And in
3	my remarks I would like to follow this positive approach
4	and speak very briefly about progress, gains and
5	opportunities, especially as they relate to just one vital
6	aspect of post-secondary education in the eastern Arctic.
7	And there is only one
8	post-secondary education institution in the Northwest
9	Territories, Arctic College. It has two major campuses:
10	in the west, Tabacha, in Fort Smith, and here in the east,
11	in Nunavut, Nunatta Campus, based in Iqaluit but which
12	delivers courses and programs in each of the 13 Baffin
13	communities as well as in our neighbouring regions of
14	Keewatin and Kitkikmeot.
15	Last year we registered
16	about 500 full-time and 2000 part-time students. 80
17	percent of our students are Inuit.
18	I'd like to focus my
19	comments on number 15, educational issues of concern to
20	aboriginal peoples, in your terms of reference and perhaps
21	to a lesser extent, number 14, and that is the situation
22	of aboriginal youth.

Although we are

### Royal Commission on

- 1 increasingly getting young people coming to us directly
- 2 from high school, most of our students are older; their
- 3 average age is 29 to 30 years.
- 4 For the past several years
- 5 the general pattern of Baffin Grade 12 graduates, both
- 6 Inuit and non-Inuit, post-high school activities has been
- 7 fairly consistent. One-third goes south for further
- 8 education, mostly universities. One-third go to work and
- 9 the remainder to a variety of other things, including
- 10 Arctic College.
- 11 Recently, however, there's
- 12 been a growing trend to come to the College rather than
- 13 to go south for further education. Part of the reason
- 14 for this, I hope, is our demonstrated commitment and
- 15 interest in what your terms of reference describe as, and
- 16 I quote, "the promotion and protection of aboriginal
- 17 cultural identity in education institutions."
- 18 When one looks at the
- 19 expression "aboriginal," and of course to us that means
- 20 Inuit, cultural identity, at least a dozen different
- 21 features could be identified. I have time to raise only
- 22 one, language.
- 23 We at the College are

#### Royal Commission on

- 1 involved with a number of these others and I'd like to
- 2 discuss at least one of them, art, which is of major
- 3 interest to this campus, perhaps at another time.
- 4 The first language of the
- 5 great majority of our students, then, is Inuktitut. Two
- of our programs, Eastern Arctic Teacher Education Program
- 7 and Interpreter/Translator, require demonstrated
- 8 bilingual literacy for admission. Both programs contain
- 9 courses taught in Inuktitut by Inuit instructors, most
- 10 of whom have university degrees.
- Now these programs have
- 12 courses transferable to McGill University, which is, of
- 13 course, concerned about the formal academic qualifications
- 14 of our faculty teaching such courses.
- 15 Like all community
- 16 colleges we have a major responsibility to provide skill
- 17 training and especially to prepare people for employment.
- 18 There is, however, an extra dimension to this task and
- 19 that is the promotion and protection of Inuit cultural
- 20 identity, through the use of Inuktitut as the language
- 21 of instruction for courses in addition to those which study
- 22 Inuktitut language itself. Why and how are we doing this.
- First, experience in

#### Royal Commission on

- 1 considerable research has clearly demonstrated that use
- 2 of aboriginal people's first language does much to "enhance
- 3 and promote their positive self-image." The quote from
- 4 your number 14 terms of reference.
- 5 The Baffin and Keewatin
- 6 divisional boards of education, through their language,
- 7 policies and programs, have moved rapidly to increase the
- 8 use of Inuktitut as the principal language in the
- 9 classroom. A major program for us is the training of
- 10 Inuktitut- speaking teachers for the schools of Nunavut.
- 11 Unfortunately we'll not
- 12 receive the direct benefits of this at the college until
- 13 Nunavut is established in 1999. It will take that long
- 14 to work through all 12 grades in the schools.
- 15 Virtually all of our Inuit
- 16 students are fluent--fully fluent in Inuktitut, but the
- 17 vast majority are not fully literate in Inuktitut. Last
- 18 fall our Inuit instructors set a short Inuktitut
- 19 comprehension test for incoming Inuit students. About
- 20 ten percent could read and write syllabics adequately.
- 21 Another 20 percent could read but not write in syllabics.
- 22 A disappointingly large majority could do neither.
- 23 This fall all Inuit

### Royal Commission on

- 1 students entering the diploma and certificate programs
- 2 will be given the opportunity to enroll in an Inuktitut
- 3 as a first language course appropriate to their skill
- 4 level.
- 5 Now there's nothing new in this. Many Canadian
- 6 universities and colleges have similar requirements for
- 7 English competency. For us it will be in Inuktitut, and
- 8 I must confess I don't know what the situation is French
- 9 universities and certain universities and colleges.
- 10 However, this is only the
- 11 first step. The next is considerably more difficult.
- 12 All living and growing languages have developed technical
- 13 concepts in vocabularies in fields not part of their
- 14 traditional culture. The question and challenge is
- 15 whether Canada's aboriginal peoples wish this for their
- 16 own cultures and languages.
- 17 Let me be specific to our
- 18 particular situation. Central to the future well-being
- 19 of Nunavut and Inuit people is a good understanding and
- 20 competent management of their financial and economic
- 21 enterprises, systems and sector. We currently have--I'm
- 22 not sure whether you're aware of TVNC, Television Northern
- 23 Canada. Okay. We currently have running on TVNC a six-part

## Royal Commission on

- 1 series on board of directors' training. It was produced
- 2 here by IBC and is available in both Inuktitut and English.
- 3 It's on Wednesday night, 8 o'clock.
- 4 At the present time,
- 5 although we have tried to do so through a tea, and I'm
- 6 sure Mary knows about the tea, we've not been able to teach
- 7 effectively a bookkeeping or accounting course in
- 8 Inuktitut. We have been able to find quite competent Inuit
- 9 instructors, but there are serious shortcomings in the
- 10 necessary conceptual terms and vocabulary.
- 11 Let me demonstrate with
- 12 some of this I have here. The Inuit Cultural Institute
- 13 has produced a glossary, word lists. This was published
- 14 in 1978. There is a section on finance. There are
- 15 financial terms, 26 words there. We also, for our courses,
- 16 have produced word lists; we do this annually. And in
- 17 this area we've produced a list of 108 words on financial
- 18 areas.
- I want to make four
- 20 comments about this general area which is of particular
- 21 concern to us. First, we at the college have been very
- 22 careful not to be seen as interfering in the area rightly
- 23 the responsibility of the Inuit people as manifested in

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- 1 the Inuit Cultural Institute. The Institute focuses
- 2 almost exclusively, not entirely so, but their principal
- 3 interest is in traditional culture and language and neither
- 4 is it involved as a training institution.
- 5 In technical areas we've
- 6 had to exercise some initiative. For example, four of
- 7 our major areas of instruction are in medical and legal
- 8 interpretation and translation and it may be the numbers
- 9 illustrate that. In this word list, for instance, there
- 10 are in the legal section there are 348 words. In the
- 11 medical section, 787. But we're a teaching institution,
- 12 we are not a research institute.
- 13 Third, there is an
- 14 immediate need for a student dictionary. Last fall I was
- 15 fortunate enough to spend some time in Siberia and in Russia
- 16 studying the teaching of native languages there. Most
- 17 of those 27 languages do have dictionaries. For instance,
- 18 this is one for [Hunti?]. I just brought a couple. One
- 19 of [Ninits?], 4000 words. This is standard that they have
- 20 developed in that area.
- 21 There do exist some
- 22 specialist Inuktitut dictionaries. For example, Louis
- 23 Jacques [Derais?] here has one with 1000 words in 14

## Royal Commission on Aboriginal Peoples

- 1 dialects and sub-dialects. Timothy [Kumik?] has produced
- 2 this dictionary, 50,000 words, Quebec. But these are not
- 3 designed for Inuktitut first language teaching in Nunavut.
- 4 We have discussed producing it ourselves but frankly,
- 5 as I said earlier, we are a teaching institution and not
- 6 a research institute. There is a need for this.
- 7 My fourth point is
- 8 virtually all traditional cultures are oral. I suggest
- 9 that modern, indigenous languages wanting to move beyond
- 10 the traditional function, and certainly they must retain
- 11 that area of strong interest, but they must be written.
- 12 We have in our campus library perhaps one of the best
- 13 collections, if not the best, of written Inuktitut
- 14 materials in the country, certainly in the north, and we've
- 15 published materials from the College ourselves. I think
- this is probably the only publication in [Insunkilliwack?]
- 17 dialect, was produced by the College. We've produced works
- 18 from--the work has been written up in Pond Inlet, a
- 19 collection of stories only in Inuktitut, and just in the
- 20 last month or so produced a glossary. The College has
- 21 published those. These are essential tools for our work
- 22 but we are not in the business, really, to produce them.
- 23 My time is limited,

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- 1 therefore, let me conclude with two questions for your
- 2 Commission. One, in the Canadian aboriginal societies
- 3 of the future, and in particular that of Nunavut and the
- 4 Inuit in the 21st Century, is it worth trying to expand
- 5 a living language which would enable people to use their
- 6 first language in places of learning and the workplace
- 7 as well as in their homes? All of this within an
- 8 increasingly modern, scientific, technologic, urban and
- 9 urban-based, information-based culture.
- 10 There are models
- 11 elsewhere. For instance, Israel has developed from
- 12 Biblical Hebrew a very modern language. Algeria has done
- 13 the same, moving from French back to classical Arabic and
- 14 modernizing it for modern society.
- The scale is different, of
- 16 course, but if there are 30,000 Inuit who could consider
- 17 such a development I think it's relevant to ask what about
- 18 other North American indigenous peoples, such as the
- 19 Navaho, 138,000; Canadian Cree, 90,000 speakers; Sioux
- 20 and the Cherokee, about the same size as Inuit.
- 21 If the answer to that
- 22 question is no and personal community and cultural
- 23 integrity and self-esteem is to continue as a lower

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- 1 priority to the standard North American preference for
- 2 individual personal and economic advancement which means
- 3 virtually in English or French, where should we end
- 4 universal first language education for indigenous peoples?
- 5 Should it be in Grade 4? Grade 9? Grade 12 or Grade
- 6 14 or the equivalent of the second year of college? This
- 7 is really critical to where we're going because a major
- 8 concern we have is the potential for major disappointments
- 9 which would result from an unrealistic rising level of
- 10 expectation in regards to language.
- 11 Thank you for your
- 12 attention. I look forward to the results of your inquiries
- 13 and hope that your Commission will consider and give
- 14 quidance on this critical matter of language planning and
- 15 implementation for the aboriginal peoples of Canada.
- 16 Thank you.

#### 17 CO-CHAIR RENE DUSSAULT:

- 18 Thank you very much for your comprehensive and informative
- 19 statement on this particular aspect of languages in
- 20 education. But I think you certainly have had a lot of
- 21 experience in the past and that you've raised, as you know,
- 22 two very difficult questions, and I must say that these
- 23 questions have to be raised and discussed and the forum--we

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- 1 are happy that the Commission give a forum to raise those
- 2 questions. The answers, though, are not as easy and maybe
- 3 you're raising the question that it's already certainly
- 4 worth doing it because everybody will have to have a hard
- 5 look at the question--difficult questions like these.
- 6 But on the other hand, the
- 7 answer has to come from those concerned mostly. And how
- 8 would you see us to embark upon a discussion like this,
- 9 because it's one thing to acknowledge a situation and
- 10 that's quite clear. I think every language in the world
- 11 are in a difficult situation in comparison with English
- 12 somehow in the scientific world. So what would you suggest
- 13 for a Commission like ours to do in a way of addressing
- 14 an issue like that and of having a thorough discussion
- 15 with all those involved?
- 16 The discussion that will
- 17 take place in the building of the Nunavut, for example,
- 18 is certainly a good opportunity to bring and to discuss
- 19 a question like that. It's quite fundamental. But did
- 20 you have some advice to give us in terms of the way to
- 21 embark upon the process where a rational discussion might
- 22 be done in a way where all concerns will be poured in?
- 23 Because the danger in an issue like this is either to give

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- 1 up too early and the temptation is always there or, on
- 2 the other hand, to develop too much hope--unrealistic hope
- 3 in a time frame.
- 4 So when you have some
- 5 solutions as to how we could go a bit further, because
- 6 this question will be there for quite a long time and at
- 7 this point there is certainly--Inuktitut is part of the
- 8 few languages that have a good chance of survival and be
- 9 meaningful in living life and not only as a written--as
- 10 a language that is used in the houses and in families.
- 11 But how could we embark upon discussion on an issue like
- 12 that, short of research, more academic research, with the
- 13 people?
- DON COUCH: First of all,
- 15 I agree with you that the people themselves have to
- 16 discuss and make a decision as to what they want, but the
- 17 messages that I get are quite clear. There is a basic
- 18 assumption that Inuktitut will continue to be the official
- 19 language and it will be the working language of Nunavut.
- I guess we're faced with the task of preparing people
- 21 in the technical skills area able to do that. And again
- 22 I appreciate your point that I think Inuktitut, of all
- 23 the, what, 50-plus indigenous people's languages in this

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- 1 country, has as good as a chance as any to be able to do
- 2 that. And I think there's a willingness and I've tried
- 3 to indicate that we are certainly very interested in doing
- 4 what we can to assist.
- I have had the opportunity
- 6 from time to time to meet with representatives of other
- 7 language groups in Canada and I don't have a good reading
- 8 of what their intentions are. I suppose I'm looking to
- 9 the Commission because that is part of your mandate for
- 10 all the indigenous groups, cultures and languages across
- 11 the country, and I thought there might be something
- 12 especially relating to--I think there's about five larger
- 13 groups of languages that have the potential to do this
- 14 and perhaps setting some guidelines.
- My major concern is raised
- 16 expectations that this will happen. There's a possibility
- 17 that it would happen but some things need to be put in
- 18 place for it to happen. And I sense that the issue has
- 19 been avoided in a number of areas and perhaps your
- 20 Commission is an opportunity to come to grips with that.
- 21 Whether it should be done through--I sense you're
- 22 suggesting a getting together of representatives of these
- 23 groups, I think to some extent those things happen anyway

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- 1 but maybe a specific gathering specifically to deal with
- 2 this issue would be appropriate. There are so many other
- 3 items on the agenda--constitutional issues and so on.
- 4 CO-CHAIR RENE DUSSAULT:
- 5 Obviously it seems to me that some kind of central
- 6 organization would have to be established to work on
- 7 building the materials from a practical basis in the
- 8 technical professions and aspects and--because you can't
- 9 be left with each individual institution or association.
- 10 There is a push that would be needed, and a very important
- 11 one, and--but I understand that you're--at the moment that
- 12 the Arctic College what you have is rather limited if you
- 13 were to embark upon accountancy, for example, or
- 14 engineering for more specific training.
- Okay, thank you. Mary.
- 16 COMMISSIONER MARY SILLETT:
- 17 I thank you very much, Mr. Chairperson. I feel like this
- 18 one woman who was at our meeting one time, she said, "I've
- 19 waited so long to speak and it was so long ago since I
- 20 wanted to speak I almost forgot what I was going to ask."
- 21 But having said that, I just want to make a comment that
- 22 I think of the 53 languages, or aboriginal languages that
- 23 are in Canada, there are three that are very much

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1 alivethat's Cree, Inuktitut and Ojibway. And Inuktitu
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- 2 is way up there so I think clearly that is a fact of Canada.
- 3 And all across this country I've heard that, you know,
- 4 there has been many things done in order to protect and
- 5 preserve a language from one generation to another.
- It's not only good enough,
- 7 for example, that the laws of this country recognize
- 8 Inuktitut as an official language. It's not only good
- 9 enough that the parents speak Inuktitut in the homes, and
- 10 it's not only good enough that it's taught in the schools.
- 11 If the language is to survive there are many things that
- 12 have to happen all at once. And in the eastern Arctic,
- 13 which is very different from the area that I come up, I
- 14 think that something right has been done here because
- 15 Inuktitut has been preserved. It has been preserved to
- 16 the point where the majority of the people that speak--the
- 17 majority of the people that live here are either unilingual
- 18 or bilingual, and I think that is something that is very
- 19 proud for me to see. And I don't think that--I think that
- 20 the history of the language in Labrador is very, very sad
- 21 and I don't think that's an example of what should happen.
- 22 But I think as Nunavut
- 23 comes closer and closer people look at Nunavut as

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- 1 self-government. Look at Nunavut and self-government as
- 2 hope that somehow things will be better with respect to
- 3 the language and culture. And I think that wherever I've
- 4 heard, I've never, ever heard Inuit organizations asking
- 5 the question, for example, "Should it be taught in the
- 6 schools? Should we expand Inuktitut so that it's taught
- 7 in the schools?"
- I think there is a basic
- 9 assumption that, yes, it should be taught. It should be
- 10 taught in every institution. And certainly there's no
- 11 excuse for it not to be taught in eastern Arctic. The
- 12 Inuit are the majority. The Arctic College in a potential
- 13 Nunavut. It's, you know, it's a institution based here
- 14 and I think it was more responsibilities than some other
- 15 post-secondary institutions to look at the challenges of
- 16 how to preserve that language, of how to teach education
- in that language, and I think you have a particularly
- 18 interesting challenge and maybe you can provide the
- 19 leadership on the question that you're asking. Maybe you
- 20 can provide us with some of the answers that you've been
- 21 asking.
- You know, we've just got
- 23 back, for example, it's a Micmac reserve. Reserve is a

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- 1 Canadian term, reservation's an American term. But it's
- 2 a Micmac reserve and they've been--many individuals there
- 3 have been trying to preserve Micmac, and they are always
- 4 running against one big problem and that's even though
- 5 they want to teach it in the schools there's nothing to
- 6 teach it with because there's no money put into a
- 7 curriculum. And they wanted to find, for example, more
- 8 money for language retention so that they could produce
- 9 a book so that they can teach their children in school
- 10 and hopefully by teaching it in the school then they'll
- 11 have a better chance of keeping the languages.
- 12 So I think, you know, I
- 13 leave those kinds of questions to you and maybe in the
- 14 second or third or fourth round when we come around, not
- 15 necessarily the Iqaluit, but in the eastern Arctic, maybe
- 16 organizations like the Arctic College would be able to
- 17 come back to us with what they think the solutions are
- 18 to this challenge.

#### 19 CO-CHAIR RENE DUSSAULT:

- 20 Yes, well I just would like to, before you leave, to say
- 21 that I think we've understood the question well. I don't
- 22 think what is at stake here is the existence of the language
- 23 as such. The question is to whether we--how could be reach

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- 1 a state where the language will be used in the professions
- 2 and the techniques and not only at the general level of
- 3 conversation and life. And your concern is the lack of
- 4 material, glossaries applicable to various sciences and
- 5 so forth, and that's certainly on the longer term a major
- 6 question because if the language has to remain a living
- 7 thing it has to be used and it has to be used in the
- 8 workplace.
- 9 And certainly as Mary just
- 10 mentioned we are going to give some hard thinking about
- 11 it, and you're certainly well situated at the Arctic
- 12 College also. And I realize that you have already given
- 13 it some thought but if you could help us in trying to see
- 14 how it could be done and by what mechanism. Because I
- 15 think we would want to start certainly on a positive fashion
- 16 to push it to the greatest extent and it's the only
- 17 way--there is no reason to give up too early, it has never
- 18 been tried. And on the other hand what is lacking is how
- 19 could we move from here to there, from one point to another,
- 20 and it's certainly a big question. I understand it is
- 21 a major concern for an institution likes your but you're
- 22 certainly well situated to give additional thinking on
- 23 it. We would certainly appreciate that and we will

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- 1 be--when we come back maybe we'll get in touch with you.
- 2 Thank you.
- 3 SIMON MacDERMOTT: Our
- 4 final presenters for the day are a group of students from
- 5 Nanook School in Apex. They have walked here today which
- 6 is--Apex is three miles away, to give this presentation.
- 7 CO-CHAIR RENE DUSSAULT:
- 8 Maybe you could bring some chairs to sit.
- 9 **ALETHEA BARIL:** Members of
- 10 the Royal Commission on Aboriginal Peoples, we are the
- 11 Grade 7 and 8 students of Nanook School in Apex. We are
- 12 here to express ourselves on the position and role of
- 13 aboriginal elders, the situation of aboriginal youth and
- 14 educational issues of concern to aboriginal peoples.
- 15 ADAM KILUKISHAK: When we
- 16 were preparing this presentation we realized we hadn't
- 17 asked ourselves the question, "What is education?" Many
- 18 think of education as a mental development. We believe
- 19 so, too; however, when we say mental development what goes
- 20 our mind is more than those two words.
- 21 TARA LINDSAY: Education
- 22 is challenging your mind. For this to happen we need
- 23 confidence and cooperation. This makes school

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- 1 stimulating and we need this at a young age. We believe
- 2 that the more talented teachers should be teaching at the
- 3 elementary level so as students reach the higher levels
- 4 of education, they are prepared to face the emotional,
- 5 social, physical and academic challenges.
- 6 STUDENT: [Translator] A
- 7 lot of parents dislike saying negative things to their
- 8 children. So therefore --
- 9 **STUDENT:** The young people
- 10 and the children should be taught either younger age so
- 11 that they could become teachers or professional people.
- 12 We should be educated so that we can become school
- 13 principals.
- 14 **ALTHEA BARIL:** There are
- 15 many elders in our community who are very good teachers.
- 16 Elders should be a part of our educational system.
- 17 Whether it is sewing, hunting, singing, math or language
- 18 arts, they teach well. They taught our people before the
- 19 arrival of southern teachers. They did an excellent job.
- 20 They helped us to maintain our identity as Inuit. Our
- 21 elders are needed. They should be accepted as qualified
- 22 teachers. Amend the Education Act. Recognize our elders
- 23 as qualified teachers. If we do not gain knowledge from

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- 1 our elders our culture will die. Elders should be an
- 2 important part of teacher training colleges in the
- 3 Northwest Territories.
- 4 **STUDENT:** [Translator]
- 5 The teachers who teach students should be aware that should
- 6 be bilingual in Inuktitut and English. The children are
- 7 taught how to read and write so that they may be able to
- 8 get a good job after being educated.
- 9 TALAYA LINDSAY: We
- 10 believe the community should have a greater say of
- 11 educational planning and also in the programming of what
- 12 is taught in the community school. Right now Ottawa gives
- 13 money to Yellowknife to build schools. Yellowknife plops
- 14 down a school building in a settlement. The community
- does not have a say in the design of the building. Forget
- 16 the students who will be at the school. Don't we matter?
- 17 After all, we shall be using the building. Is it any
- 18 wonder why the schools are vandalized. Students and
- 19 parents should have consults when building schools and
- 20 in planning classes. A free daycare program should be
- 21 set up for those students who are denied education because
- 22 of babysitting siblings during the day.
- 23 **ADAM KILUKISHAK:** I've

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- 1 heard many young children speak of being doctors, lawyers
- 2 and astronauts. Right now we are not sure that a young
- 3 aboriginal child will be able to qualify for these jobs
- 4 because of our educational system. The system does not
- 5 challenge students. Of course there are a few exceptions.
- 6 Don't lower academic standards, raise them. Expect the
- 7 best and we will do our best.
- 8 **STUDENT:** [Translator]
- 9 Inuit younger people should start listening to their
- 10 teachers and remain in school. That way when they are
- 11 fully educated they will known what kind of a job they
- 12 prefer to have. Teachers should know how to teach the
- 13 students. We have Inuit teachers teaching us the oral
- 14 history of the Inuit. That way, we can learn more. And
- 15 we should start listening to our parents and teachers more.
- 16 TARA LINDSAY: Many of my
- 17 Inuit friends have little chance of becoming doctors as
- 18 they have wished in kindergarten. When we had relay races
- 19 in school one day I saw a young girl named [Inuktitut
- 20 spoken] running across the gymnasium. Back and forth she
- 21 ran steadily and fast. Her running showed her
- 22 determination. I know that if [Inuktitut spoken] is given
- 23 the chance she will become what she dreams of being someday.

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- 1 If only she is given the chance.
- 2 STUDENT: If the children
- 3 don't attend school regularly they would not get a better
- 4 education and they wouldn't know how to raise their
- 5 children. No wonder we have schools now, now that the
- 6 kids can go to school and that they can get a good job.
- 7 I'm so glad to have my school. If we didn't have schools,
- 8 we wouldn't know what we know now. We wouldn't know how
- 9 to work, and we wouldn't know how to try and obtain our
- 10 dreams, like becoming managers.
- 11 TARA LINDSAY: Children
- 12 have dreams. We dream of a world where our parents have
- 13 opportunities to earn a decent living by working at
- 14 traditional or non-traditional jobs. Our survival as a
- 15 distinct people should not be dependent on a welfare
- 16 cheque. The welfare cheque destroys our dignity as a
- 17 people. It encourages dependency.
- 18 Many of our parents think
- 19 they are worthless. Many of them do not have the heart
- 20 to serve as a stable source of love and discipline. We
- 21 are experiencing a breakdown in traditional family values.
- 22 We are not making human beings human. Educate us to be
- 23 a guide, a friend, a companion, to our parents, our people

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- 1 and to all Canadians. Children have dreams. Children
- 2 trust grown-ups. Please, don't let us down. Thank you.
- 3 [Inuktitut spoken.] Merci beaucoup.
- 4 CO-CHAIR RENE DUSSAULT:
- 5 Well, thank you very much for this very, very important
- 6 presentation. You've given us certainly good ideas as
- 7 to how the system should be improved, but most of it, what
- 8 you did is to express your hope that the system would enable
- 9 you to live up to your dreams. And what I would like to
- 10 say is that certainly this Commission, and as most people
- 11 now feel that education is the key for the future of young
- 12 people, young aboriginal people in particular. And what
- 13 we are looking for is ideas to convince both parents and
- 14 children of the importance of getting a good education
- 15 and of daring to follow up their dream, even if it means
- 16 to go out of the community for a year or two.
- 17 Of course what is lacking
- 18 and what we are told is that a support program to follow
- 19 you when you go down south for training is lacking and
- 20 we are--we've been told to look at the setting up of those
- 21 kind of programs.
- 22 But again, thank you very
- 23 much for taking of your time to walk and come to meet us

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- 1 and we certainly will be giving a lot of thought to what
- 2 you told us today. Thank you. Mary.
- 3 COMMISSIONER MARY SILLETT:
- 4 Thank you very much, Mr. Dussault. I, too, would like
- 5 to thank you all for making your presentation. I just
- 6 have one question. How did you know--I mean what did do
- 7 you? How did you decide what you were going to do in order
- 8 to present it to us?
- 9 **ALTHEA BARIL:** Our
- 10 teacher, Hilary, told us about this--I don't know what
- 11 to call it. He told us about this and we agreed that we
- 12 would like to do this presentation.
- 13 First of all, we started
- 14 talking about what education was and one idea led to the
- other. And we talked about what was wrong with our education
- 16 system and how we would like to change it and what was
- 17 good about the system and how we'd like to keep it that
- 18 way.
- 19 COMMISSIONER MARY SILLETT:
- 20 Thank you very much for a job well done.
- 21 SIMON MacDERMOTT: Thank
- 22 you very students from Apex. We'll be adjourning for the
- 23 day. We will convene tomorrow morning at 9 o'clock here.

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1	CO-CHAIR RENE DUSSAULT:
2	Before we go I'll ask for a closing prayer if that's
3	possible.
4	[CLOSING PRAYER]
5	Whereupon the Commission adjourned at 5:25
6	p.m. on Monday, May 25, 1992, to resume at
7	9:00 a.m. on May 26, 1992.
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