COMMISSION ROYALE SUR LES PEUPLES AUTOCHTONES ROYAL COMMISSION ON ABORIGINAL PEOPLES

LOCATION/ENDROIT: WAHPETON COMMUNIPLEX

WAHPETON INDIAN RESERVE WAHPETON, SASKATCHEWAN

DATE: TUESDAY, MAY 26, 1992

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"for the record..."

STENOTRAN

1376 Kilborn Ave. Ottawa 521-0703

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- 1 Wahpeton Indian Reserve, Saskatchewan
- 2 --- Upon Commencing at 9:00 a.m. on Tuesday,
- 3 May 26, 1992
- 4 --- (Opening Ceremonies)
- 5 **CO-CHAIR GEORGES ERASMUS:** Welcome to
- 6 our Hearings. This is the Royal Commission on Aboriginal
- 7 Peoples and we will be here for the day.
- 8 I will be making some opening remarks
- 9 in a few minutes. What we normally do is ask someone to
- 10 be Commissioner of the day wherever we are. We have here
- 11 with us our Commissioner of the day, Cy Standing, who will
- 12 introduce the Chief. I will let Cy do that.
- 13 **COMMISSIONER CY STANDING:** Thank you
- 14 very much, Georges. We will get right into the agenda.
- 15 We will have the hosting Chief here, Chief Lorne Waditaka.
- 16 I will tell you more about him later when he makes his
- 17 presentation. I would like him to welcome you at this
- 18 time.
- 19 CHIEF LORNE WADITAKA, CHIEF, WAHPETON
- 20 BAND: Good morning, ladies and gentlemen, Band members,
- 21 Chiefs and Councils of other Bands and the Royal Commission
- 22 people who are here with us all day today, the former AFN
- 23 Chief Georges Erasmus and I quess all the people who are

## Royal Commission on

- 1 here with him on the Aboriginal Peoples Royal Commission.
- I don't exactly know their names offhand, but I would
- 3 like to welcome you here to our Band.
- 4 I would like to thank the elders who
- 5 opened up this meeting here today with our prayers. I
- 6 would also like to thank our drummers for the grand entry
- 7 and the flag song and I guess the retreat song.
- 8 First of all, I guess what I would like
- 9 to say here is our people and the Council are very honoured
- 10 to have the Royal Commission here with us today. It has
- 11 been exciting and by all staff members and plus the Band
- 12 members in waiting for this day to happen. Now it is here
- 13 and for the people that I guess are going to be making
- 14 presentations, I welcome everybody who is going to be
- 15 making presentations on behalf of the Band here and on
- 16 behalf of other Bands and other Indian organizations in
- 17 Saskatchewan.
- With that, I would like to say again in
- 19 welcome to all the Royal Commission and other Chiefs and
- 20 Band Councils that are here and the Band members and the
- 21 press that we have here also, I would like to welcome
- 22 everybody here today. Thank you very much.

## Royal Commission on

1 CO-CHAIR GEORGES ERASMUS: Thank y	/ou
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- 2 Chief.
- 3 The Royal Commission on Aboriginal
- 4 Peoples was appointed late last August. We spent the
- 5 winter getting organized, establishing an office and we
- 6 did some travel over the winter. We met with over 100
- 7 aboriginal organizations, national, provincial,
- 8 territorial organizations, including women's
- 9 organizations, national cultural organizations like the
- 10 Friendship Centres and so forth. In addition, we
- 11 travelled across the country and met with provincial
- 12 leaders and territorial government leaders.
- 13 What we were trying to do was to let
- 14 everyone know what we hoped to accomplish over the three
- 15 years that we hope to be at this work. We have a very
- 16 large mandate and we believe that it is necessary that
- 17 we have a joint effort with everyone that feels like they
- 18 want to get involved. We are encouraging aboriginal
- 19 people all across the country to assist us in coming to
- 20 the solutions to the mandate questions that we have.
- 21 Likewise, we are a federally appointed
- 22 Commission and we report to the Prime Minister and the

- 1 federal government. We are independent, but there is
- 2 really no requirement for provincial governments to pay
- 3 much attention to us unless they really want to.
- 4 So, we met with provincial governments
- 5 to solicit their support and to get involved. We believe
- 6 this issue is something that affects all governments in
- 7 this country and we will need co-operation throughout our
- 8 work and we will need the involvement of governments to
- 9 implement what we recommend in the end. That was what
- 10 we tried to do this winter.
- Our mandate covers many, many issues,
- 12 virtually every issue that affects aboriginal peoples.
- 13 It covers issues like language and culture, traditional
- 14 activity on the land, hunting, fishing, trapping and that
- 15 means that any of those kinds of concerns that people want
- 16 to talk to us about we want to hear. We want to hear about
- 17 the importance of language. We want to hear from people
- 18 about how they believe it can be revived. We want to hear
- 19 about culture, what is down the road for aboriginal people,
- 20 how much of the past do they want to maintain in the future,
- 21 what can the Royal Commission do to recommend things that
- 22 might strengthen the cultures of aboriginal peoples.

22

# Royal Commission on Aboriginal Peoples

1	We are to hear from the youth. This
2	Commission really must hear from young people. The
3	majority of aboriginal people in Canada and probably in
4	North America are very young people. We have been mandated
5	to specifically hear from young people. That means we
6	will try our darndest to create the situations where young
7	people will be able to talk to us. Today I hope there
8	will be some young people who will want to talk to us and
9	they can do it in any fashion they wish.
10	There have been suggestions that perhaps
11	they might use storytelling, drama, skits if they wish
12	or else if they want to meet with us separately we could
13	do that, or if they want to meet with us in a group and
14	if they feel they wish not to present individually but
15	they would prefer to come together, than that is fine too.
16	We have also been mandated to hear from
17	aboriginal women. In the Hearings we have had up to now
18	there have been presentations from aboriginal women. We
19	have been getting a range of views from women and it has
20	been very good. We know this is just the beginning and
21	we are encouraging women to continue to make presentations

to us on any and all issues. If they want to present views

22

# Royal Commission on Aboriginal Peoples

1	on all of the mandate questions that is fine. There is
2	no need for women to feel that they are restricted to just
3	subjects that might be considered women's issues. We want
4	their views on all things.
5	Likewise, this Commission is supposed
6	to make a special effort to hear from elders. The
7	Commission wants to provide an opportunity for the wisdom
8	keepers, the elders in First Nations and the larger society
9	to get involved in this Commission, to present to us their
10	ideas on the future and what they have learned from the
11	past that we can try and avoid the mistakes of the past.
12	
13	We are supposed to deal with economic
14	questions, both questions that might be considered
15	traditional economic issues or else future questions.
16	We are able to deal with the question
17	of self-government and again here we need to hear from
18	people, what their views are on self-government,
19	particularly what kind of vision they have of the future.
20	We had all across Turtle Island traditional systems of
21	government prior to contact with European people and that

has been largely impacted, but everywhere there is still

## Royal Commission on

- 1 evidence that either aboriginal people know how to go back
- 2 to what it was in the past or else they continue to have
- 3 a traditional system of government, along with the Indian
- 4 Act style of government that has been created for the last
- 5 125 years or so in Canada.
- 6 With what is going on in the
- 7 Constitution, it looks very much like in Canada there will
- 8 be in the Canadian Constitution a very clear recognition
- 9 that First Nations, aboriginal people, have the right to
- 10 self-government which is their own, that they have the
- 11 inherent right to govern. It will mean that the Canadian
- 12 government is recognizing that aboriginal people always
- 13 had the right to govern themselves and now it is explicitly
- 14 recognized in the Canadian Constitution.
- 15 That means that all First Nations, all
- 16 communities and all nations of aboriginal people will have
- 17 to look inward and decide what kind of government
- 18 institutions they want for the future. As a Commission,
- 19 we would like to assist in that. We would like to hear
- 20 from you what visions you have for the future, return to
- 21 the past or what kind of modification, what kind of systems
- 22 of government you wish to run, both as communities and

- 1 as nations of people.
- We have the ability also to look into
- 3 both Indian Affairs and the Indian Act and it ties very
- 4 much in with many other aspects of our mandate. The future
- 5 of Indian Affairs and the Indian Act very much is the other
- 6 part of the picture when First Nations are talking about
- 7 self-government. The more self-government there is for
- 8 aboriginal people, the less there is a need for an Indian
- 9 Act and also the less there is for an Indian Affairs.
- 10 But, obviously, there will continue to be federal
- 11 government responsibilities, to live up to the treaties,
- 12 to live up to aboriginal rights and to fulfil the
- 13 government-to-government relationships that will exist
- 14 between aboriginal governments and Canadian governments.
- 15 We need to have your views on the details of that future
- 16 relationship.
- 17 We have the ability to listen to and work
- 18 on the issues of treaties. In many parts of this country
- 19 there are First Nations that have treaties with originally
- 20 either Great Britain or France or with the Crown of Canada
- 21 for the British Crown. We need views from you as to what
- 22 should be done in relation to implementing treaties,

# Royal Commission on Aboriginal Peoples

1 whether it is land entitlement or whether it is hunting,

2 fishing, trapping, education, health rights or whatever.

3

4 We also are mandated to look into the

5 issues of the Métis people. The Métis people are one part

6 of the aboriginal community that probably has not been

7 studied as much as others. They have land rights, they

8 have governmental rights, they have cultural rights that

9 we need to look into and make sure that they are not the

10 forgotten people in the future.

11 Many aboriginal people now live in an

12 urban setting. Some communities have over half of their

13 people living in an urban setting. We want to, we need

14 to, we have a mandate that we must look into the situation

of aboriginal people while they are in an urban situation.

We need to ask questions like are these communities here

17 just on a temporary basis? Will they go back to First

18 Nation communities? Will they go back to Métis colonies,

19 or are they here for a long time? If that is so, what

20 do aboriginal people living in an urban setting what for

21 the future? What kind of services, what kind of

22 institutions do they wish, how will their rights, whether

## Royal Commission on

- 1 they are treaty rights or aboriginal rights or the right
- 2 to government, how will that play out? What will it mean
- 3 in an urban setting?
- 4 We also are mandated to listen to people
- 5 in relation to their history. We have as a Commission
- 6 a mandate to try and deal with the fact that Canadian
- 7 history has never truly reflected the involvement, the
- 8 contribution of aboriginal people. It has been really
- 9 one-sided. It has been a history that has been written
- 10 by part of the people that have been involved in the
- 11 relationship that has occurred here over 500 years since
- 12 Columbus sailed to discover India.
- There are many other issues that we are
- 14 supposed to deal with. Justice, for instance, is an issue
- 15 that we have been mandated to deal with. There have been
- 16 numerous studies into justice, the Canadian justice system
- 17 and how it affects aboriginal people, here in Saskatchewan,
- 18 Alberta, Manitoba, in Nova Scotia. There have been some
- 19 more in depth than others, but certainly reviews into the
- 20 whole justice system. We have the ability to look into
- 21 those studies and add on to them.
- So, over time, over the next couple of

### Royal Commission on

- 1 years we need the views of people as to how justice will
- 2 relate to aboriginal self-government. Will there be a
- 3 component of tribal justice here in Canada that will tie
- 4 into self-government for First Nation peoples and
- 5 aboriginal peoples in this country?
- 6 We also have the ability to get involved
- 7 in the Canadian constitutional process, the renewal of
- 8 the Canadian Constitution, if we wish. We have had one
- 9 minor involvement in that. We came out with a commentary
- 10 in the earlier part of this calendar year, just before
- 11 the Parliamentary Committee reported on this particular
- 12 issue. We dealt with the question of self-government,
- 13 the inherent right to self-government. The reason we did
- 14 was we thought there was a potential for some kind of
- 15 stumbling block there, that they would all get caught up
- 16 on the inherent right and they wouldn't get beyond that.
- 17 So, we came out with a commentary.
- 18 We believe it is probably not necessary
- 19 for us to do too much more on the Constitution. It seems
- 20 it is well in hand. We did not ever see ourselves as a
- 21 major party or player in that process. We speak for no
- 22 one but the Commission. We do not try and speak for

## Royal Commission on

- 1 aboriginal people. We certainly don't speak for the
- 2 Canadian government. So, we are not a major party at the
- 3 constitutional table.
- 4 We have left open the possibility that
- 5 if there ever was a need for us to get involved again we
- 6 could, but we have made no plans to be involved in that
- 7 at this point. We think it is carrying along reasonably
- 8 well and it is very unlikely that we will further get
- 9 involved. But that doesn't mean that what they are doing
- 10 is not important to us. What they are doing is extremely
- 11 important to our work. The work of the Commission is in
- 12 the area of implementation and so we are working on the
- 13 basis that there will be a positive resolution to some
- 14 of the major questions that are being dealt with at the
- 15 Canadian constitutional level and that the inherent right
- 16 of aboriginal self-government will be there.
- 17 There will be a shield to the distinct
- 18 society clause in Quebec. The Charter will probably apply
- 19 for at least the time being, but then the big question
- 20 will be what will self-government mean across the country?
- 21 So, this is where we believe the work of the Royal
- 22 Commission is, to work with aboriginal people to look at

- 1 how in some detail over the next couple of years how
- 2 self-government could be implemented in different parts
- 3 of the country. It will probably mean that we will work
- 4 out with aboriginal people models of self-government.
- 5 Overall, what we are trying to do as a
- 6 Commission is focus a lot of attention on the future.
- 7 We want to focus attention on the kind of future that
- 8 aboriginal people will feel secure with and will feel that
- 9 they have a rightful place in this country. So, we are
- 10 looking at solutions to the longstanding problems that
- 11 have been around.
- 12 Another part of our mandate that is very
- 13 much an important issue to us is the whole social situation
- 14 that our aboriginal people find themselves in, the internal
- 15 problems of family break down, of community structures
- 16 not being important to people any more, the youth suicides,
- 17 the abuse of spouses, family violence, unemployment, bad
- 18 housing, all of the kind of social problems that we find
- 19 in many First Nation communities and in urban aboriginal
- 20 community setting.
- 21 What we are hoping is that the work of
- 22 the Commission will deal with not only hearing the stories

## Royal Commission on

- 1 of what should not have occurred, like the residential
- 2 schools. Virtually every community we have gone to has
- 3 told us about the impact of residential schools. We are
- 4 hoping that over time we will get beyond the pain and the
- 5 disclosure about what happened to people and we will get
- 6 into the solutions that are needed to make sure that
- 7 aboriginal people find their rightful place in this
- 8 country.
- 9 In addition to the Hearings that we will
- 10 be doing everywhere in this country, we want to provide
- 11 opportunity for both aboriginal and the larger society,
- 12 the non-aboriginal community, to present to the
- 13 Commission.
- 14 We will be holding what we call round
- 15 tables on many issues. We will take issues like the urban
- 16 aboriginal situation, elders, youth, women,
- 17 self-government, Métis questions, the treaties and we will
- 18 hold round-table discussions on those issues.
- 19 Over the next couple of years, as we hold
- 20 these Hearings, we will come out with reports and
- 21 documents, discussion documents that will help us focus
- 22 our Hearings. As we get closer and closer to the end of

## Royal Commission on

- 1 our work, these draft documents, these discussion
- 2 documents will get more and more precise on possible
- 3 solutions, possible recommendations, but we will want
- 4 responses from communities and from individuals across
- 5 the country.
- 6 So, with that we will begin our Hearings
- 7 here. Before that, I will introduce the two Commissions
- 8 who are here with me. Immediately to my left is Bertha
- 9 Wilson. Bertha is a former judge with the Supreme Court
- 10 of Canada. She is very pleased to be involved in this
- 11 Commission.
- 12 Next to Bertha is Paul Chartrand who is
- 13 a Métis lawyer and who is now temporarily on leave from
- 14 the University of Manitoba, where he heads the Native
- 15 Studies Program.
- We have as a Commission seven people.
- 17 Four of the Commissioners are aboriginal, three are
- 18 non-aboriginal. My name is Georges Erasmus. I am the
- 19 co-Chair. I am the former National Chief of the Assembly
- 20 of First Nations. The other co-Chair is a present judge
- 21 from Quebec in the Appeal Court, René Dussault. We have
- 22 two -- I was going to say other non-native people, but

## Royal Commission on

- 1 I already mentioned Bertha. We have, in addition to her,
- 2 the former Premier of Saskatchewan, Allan Blakeney, who
- 3 is also a Commissioner and you probably are well aware
- 4 of Allan Blakeney.
- 5 In addition to these members, we have
- 6 Mary Sillett, who is an Inuk. She is from Labrador. She
- 7 stepped down from the leadership of the Inuit Women's
- 8 Association to take on this Commission position.
- 9 The other Commissioner, another woman,
- 10 we have three women and four men in this Commission --
- 11 the other Commissioner is Viola Robinson. She is a Micmac
- 12 who stepped down from the leadership of the Native Council
- 13 of Canada to take on this Commission.
- 14 That is my opening statement. I hope
- 15 today people will be very free to tell us what is on their
- 16 mind. We really want to hear from people as to their views
- 17 and we hope that we have the time to hear from everyone
- 18 who wishes to speak to us.
- I would like to thank the people who both
- 20 opened the ceremonies here this morning with the Pipe
- 21 Ceremony, the opening songs and once again I want to thank
- 22 the people who conducted the Sweat for us last night.

### Royal Commission on

Aboriginal Peoples

1 It was a very appropriate introduction to the community.

2

- 3 With that we will start with our first
- 4 presenter and I will ask the Commissioner of the day, Cy
- 5 Standing, to introduce people as they come forth to present
- 6 to us. Cy.
- 7 **COMMISSIONER CY STANDING:** Thank you,
- 8 Georges.
- 9 With the next presentation, most of our
- 10 speakers or the first several speakers will be our
- 11 Dakota/Lakota/Nakoda people. They will all be touching
- 12 on the history of Wahpeton and our people. I will give
- 13 a brief overview of the history and then we will get into
- 14 our presenters.
- 15 The Dakota/Nakoda/Lakota nations covers
- 16 a vast area before the Europeans arrived on this island.
- 17 To give you an example, our aboriginal territory covered
- 18 from the Rocky Mountains and the North Saskatchewan River
- 19 was our northern boundary, east to the Red River and as
- 20 far south -- we are not sure because some people have told
- 21 us that it covered 11 states in the United States. The
- 22 boundary was imposed on our people, but we do not recognize

- 1 that boundary. As you can see, we have presenters here
- 2 from the U.S. as well as Canada with our presentation.
- 3 We have signed or we have agreements with
- 4 the British government, also with the Crown of France in
- 5 the 1700s. France was in this territory for about 100
- 6 years before the English. We treatied with them, in the
- 7 same way as we treatied with the other nations, the English.
- 8 We conducted our treaties the same way as we did with
- 9 our pipe. I want to say that we have kept our agreement,
- 10 but I can't say that for the other people, the French and
- 11 the British.
- 12 When the French were defeated by the
- 13 British, The English were supposed to honour the treaties
- 14 that the French had with us. that has not happened. We
- 15 have documents that we will show. The other thing I must
- 16 say now is we are going to, because of the short notice
- 17 of this Hearing, we will be applying for funding to do
- 18 more research into our history and document all this.
- 19 We will present it to the Commission before your time has
- 20 expired.
- 21 It is questionable to us how Canada
- 22 became involved in this area because our agreements were

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- 1 with the British Crown and with the French Crown. That
- 2 is why when we came in with our staff we have the British
- 3 flag here and we have our flag, the eagle staff. They
- 4 did not get permission, Canada, to patriate the
- 5 Constitution, so we think that it wasn't by our consent
- 6 that we are still recognizing the agreements that we made
- 7 years ago. I think they are referred to as
- 8 pre-Confederation treaties in today's talks.
- 9 With respect to Wahpeton, I guess we are
- 10 the furthest north of all the Dakota Nations, close to
- 11 the North Saskatchewan boundary. We are small. We are
- 12 fast losing our language. I think we only have about six
- 13 or seven Dakota speakers left in our community here. We
- 14 know what it is like to be losing your language.
- We are making a great effort to preserve
- 16 that and this is why we want to preserve our ceremonies,
- 17 our spirituality and that is one of our first I guess
- 18 priority of Wahpeton here. This is why you see our Pipe
- 19 Ceremony and our drums and our staff.
- 20 Briefly, I guess there are three main
- 21 dialects of the Dakota and that's the Nakoda, Dakota and
- 22 the Lakota. We are also trying to revive the Dakota

- 1 Nations, as we call it. We have our annual summits. Our
- 2 third summit is coming up and we are having it in Yankton,
- 3 South Dakota. Two years ago we had a summit at the Standing
- 4 Buffalo Reservation. Last year in Ciseton, Wahpeton in
- 5 South Dakota and, hopefully, next year we will cover the
- 6 western part and we are hoping that the Morley area will
- 7 be sponsoring that summit.
- 8 I want to say that all the area that the
- 9 buffalo used to be is where our people were. As you know,
- 10 the buffalo was eliminated and some of the estimations
- 11 of the amount of our people that died because of starvation
- 12 and diseases when they took our economy way, the buffalo,
- 13 it's up to 11 million or 12 million of our people passed
- 14 on because of the destruction of our economy which is the
- 15 buffalo and the diseases that were introduced by the
- 16 Europeans.
- 17 I understand in the last war 6 million
- 18 Jews were eliminated and people make a big fuss out of
- 19 6 million people, but we lost 11 million or 12 million
- 20 of our people through the destruction of our economy.
- 21 I just want to mention that as part of our history. The
- 22 more contemporary part of our history will be covered by

### Royal Commission on

- 1 the other Dakota/Nakoda/Lakota speakers this morning I
- 2 think.
- 3 Thanks very much. I will stop there for
- 4 now.
- 5 **CO-CHAIR GEORGES ERASMUS:** Perhaps you
- 6 could introduce our first speaker. Thank you for the
- 7 presentation on your history.
- 8 **COMMISSIONER CY STANDING:** It gives me
- 9 great pleasure to introduce the next speaker. Lorne was
- 10 born and raised in Wahpeton. He served many years on
- 11 Council and I think this is his second term as Chief.
- 12 He is also a small businessman. He attended school here
- 13 in Wahpeton at the residential school I think and also
- 14 he attended school in Prince Albert. Lorne knows Wahpeton
- 15 very well and he is very committed to his community with
- 16 all his service here.
- 17 Our first speaker is our Chief Lorne
- 18 Waditaka.
- 19 **CO-CHAIR GEORGES ERASMUS:** Perhaps our
- 20 presenters could use the table in front of us here.
- 21 CHIEF LORNE WADITAKA, CHIEF, WAHPETON
- 22 BAND: Once again, I guess I would like to say good morning

### Royal Commission on

- 1 to the Royal Commission members. First of all, I guess
- 2 what I'd like to say is I don't have a speech all made
- 3 up or whatever because I guess the way I operate is that
- 4 whenever I speak or whenever I am asked to speak it just
- 5 comes out of my thoughts. With that, I guess I would like
- 6 to say thanks for allowing me to say a few words.
- 7 There are all kinds of issues which
- 8 involve our First Nations across the country. which is
- 9 governed by the federal government. There are a lot of
- 10 things there which we as Indian people like to do with
- 11 our Bands. Yet, there are things that we can't do and
- 12 because of the restrictions that the federal government
- 13 has against our Indian people. I guess what I am trying
- 14 to say is I am speaking about the Indian Act which I guess
- 15 at some point in time says that Indian people are able
- 16 to govern themselves, but what takes over I guess is the
- 17 Indian Act.
- I guess with the Indian Act in place it
- 19 holds the Bands back and with that in place I guess there
- 20 are a lot of things there that we as leaders try to do
- 21 for the Band, but with those regulations in place I guess
- 22 it makes it kind of hard to run our Band the way we would

- 1 like to see it run. I guess that is one of my first issues
- 2 in dealing with the federal government.
- I am going to be speaking I guess on
- 4 behalf of the small Bands. It is pretty hard for the small
- 5 Bands to operate their band affairs on the kind of dollars
- 6 that we are getting from the federal government. There
- 7 is a whole -- I guess there is some areas there which the
- 8 band would like to develop themselves, but with the kind
- 9 of resources that we are getting from the Department of
- 10 Indian Affairs is very nil and which makes it hard on the
- 11 Council to make the proper decisions for the band members.
- 12 I guess with that the band members and the Council we
- 13 kind of suffer at the end and because of the inadequate
- 14 funding that we get from the Department of Indian Affairs.
- Speaking on behalf of the Wahpeton Band,
- 16 I guess I am very happy for the kind of staff we have at
- 17 our Band Office here because of all the kind of programs
- 18 that we are trying to bring in and for the Band members.
- 19 The Band members are benefiting from the resources that
- 20 we get and our Band is a very small Band. Our population
- 21 is about 101 Band population and our land base is five
- 22 sections of land, which isn't very much. Our population

1	is starting to increase now. So, with the increase of
2	our population and I guess we need a bigger land base.
3	There is so much to speak about here and
4	there are a lot of issues which we have to deal with I
5	guess. I guess that's one of the reasons why I wasn't
6	able to present a document because of all the issues which
7	are concerning our Band. We are a small Band and I guess
8	that is one of the first issues which we have to deal with.
9	
10	I guess the way that we get the funding
11	from the Department of Indian Affairs for our Band and
12	the system that they have in place right now which is the
13	database funding. I've attended meetings at which all
14	the small Bands had in Saskatchewan here and we all have
15	the same problems I guess because what we are after in
16	the small Bands is in programs for all the peoples in the
17	Band and with the kind of resources that we get from the
18	Department of Indian Affairs aren't there. Those are the
19	kind of issues I guess that really hurt us as a small band.
20	
21	Hopefully, and with this Hearing and the
22	recommendations which are going to be coming from all the

## Royal Commission on

- 1 bands across Canada, hopefully there the funding system
- 2 will change anyway and I'm speaking about small Bands
- 3 because that's one of our major issues.
- I am not saying that the bigger bands
- 5 are properly funded and because I know they aren't being
- 6 properly funded neither, but something has to happen here
- 7 with the federal government. They really have to sit down
- 8 and listen to the Indian leaders across the country.
- 9 With all the resources that we have
- 10 across Canada, I don't think we are getting very much in
- 11 the land we lent our white brothers and sisters. There
- 12 is lots there and I guess which these people have to pay.
- 13 Why I am saying that I guess is because you go around
- 14 to all the Bands across Canada and all the Bands are saying
- 15 the same. We are not getting what we should be getting.
- 16 Those are the kind of issues which I guess bothers me
- 17 here at the Band.
- I will give you a little bit of history
- 19 here on the Band and also the organizations which our Band
- 20 associates with. First of all, our Band is in the Tribal
- 21 Council here with the Prince Albert Tribal Council. From
- 22 there we go to the Federation of Saskatchewan Indians which

- 1 is a provincial organization. After that I guess we go
- 2 to the full AFN organization which involves all the bands
- 3 across Canada.
- 4 We also sit with another organization
- 5 which Cy has just finished speaking about and that's the
- 6 Dakota Nations. What is happening there -- and we have
- 7 a Saskatchewan in the Dakota Nations organization and I
- 8 guess with that we sit in the full Dakota organization
- 9 and Canada then. It was two years ago which we had our
- 10 first full Dakota organization meeting which was held at
- 11 Standing Buffalo Lake. This is one of our major first
- 12 meetings, which I guess the Bands in Saskatchewan, Manitoba
- 13 and Alberta was wanting to see one meeting set aside for
- 14 all Dakota Nation Bands which involved our brothers across
- 15 the border in the United States.
- I guess from there we have been having
- 17 some big summit meetings. I guess what we are trying to
- 18 do there is get back together as a nation. I think at
- 19 one point in time this is going to happen.
- 20 We need the support of all our Dakota
- 21 Nation people across Canada and the United States for some
- 22 of our issues that we have here at the Band. I will name

- 1 one issue which is the language issue and on which I guess
- 2 I don't have to say too much because Cy had stated that
- 3 our Band is kind of losing our language. But what is
- 4 happening here with our band -- we have here the language
- 5 program and, hopefully, at some point in time we will all
- 6 be able to understand our language and at some point in
- 7 time we are able to speak it. This is what we are working
- 8 for from our Band.
- 9 I would like to see something in place
- 10 like that. I quess I would also like to see some funding
- 11 available from some governmental agency which is able to
- 12 help us in retaining our language. Once we lose our
- 13 language, it is going to be hard for us to say that we
- 14 are Dakota people.
- Right now we are working hard. We are
- 16 trying to find sources of funding, so that we will be able
- 17 to continue to bring some people in to our Band to show
- 18 us our language. It is very hard to say that I don't
- 19 understand my language, but that's where I am coming from.
- I don't under-stand my language, but at the same time
- 21 I'm proud that I'm a Dakota Indian and that some day we
- 22 will be able to speak our language because we are not giving

### Royal Commission on

- 1 up. Our people don't give up. We try hard for what we
- 2 get I guess is what I am trying to say.
- 3 With that I'd like to end now. I guess
- 4 I would like to tell the people who are sitting on the
- 5 Royal Commission here today that I will be writing
- 6 something up on what I spoke on this morning and I will
- 7 be making a submission to the Royal Commission on what
- 8 I said here this morning. With that, I don't want to take
- 9 up too much time here because we've got a lot of people
- 10 who are going to be speaking and we've got our staff people
- 11 here who are going to be speaking on the Wahpeton Band.
- 12 With that I would like to thank you very much.
- 13 CO-CHAIR GEORGES ERASMUS: Thank you,
- 14 Chief.
- 15 Perhaps what we will do is we will open
- 16 it up so that Commissioners can ask both you or Cy
- 17 questions, either on the history of the community or the
- 18 history of the Dakota people.
- 19 Commissioner Wilson.
- 20 **COMMISSIONER BERTHA WILSON:** Thank you,
- 21 Georges.
- You mentioned that because of the

### Royal Commission on

- 1 shortage of funding you weren't able to a lot of the things
- 2 for the people that you would like to do. You mentioned
- 3 that one of the things was the preservation of the language.
- 4 Could you give us some general idea of some of the other
- 5 things that you would like to do for the Band if you had
- 6 the money to do it?
- 7 CHIEF LORNE WADITAKA: I quess, first
- 8 of all, my major topic that I was speaking about was in
- 9 the area of language. I guess from there it could go on
- 10 to the area of economic development. I guess from there
- 11 it can also go on to our land base.
- 12 What Cy was saying this morning, it's
- 13 true and we do have treaties with France and Great Britain,
- 14 but our treaties aren't honoured by the governments I guess
- 15 and with that our land base is always the same. We don't
- 16 get an increase in our land base. I guess those are the
- 17 kind of issues that we are dealing with right now with
- 18 the Dakota Nations of Canada.
- In answering your question, I guess it
- 20 would be more or less in the area of economic development
- 21 because the kind of funding that we get from the federal
- 22 government for economic development is very, very nil.

- 1 It's nil.
- 2 **COMMISSIONER BERTHA WILSON:** Thank you
- 3 very much.
- 4 CO-CHAIR GEORGES ERASMUS: Paul.
- 5 COMMISSIONER PAUL CHARTRAND: Thank
- 6 you, Chief, for your presentation.
- 7 As the co-Chair indicated in his remarks
- 8 earlier, one of the concerns of the Commission will be
- 9 the elaboration of matters having to do with aboriginal
- 10 self-government. I would like to began an exploration
- 11 of your ideas concerning what I might call, for the sake
- 12 of our discussion, the appropriate unit of self-government
- 13 that your people are considering.
- In order to do that I wonder if I might
- 15 put this particular question to you. Let me put it this
- 16 way, you referred, if I understood you, to two different
- 17 things. One was the Dakota Nation, some members of which
- 18 reside in U.S. territory. You referred also to the Prince
- 19 Albert Tribal Council. I wonder if you would want to tell
- 20 us a bit more about the constituents of that Tribal Council?
- 21 Who are the members of that particular tribal association,
- 22 the Prince Albert Tribal Council and if you could

### Royal Commission on

- 1 distinguish that from the Dakota Nation?
- 2 CHIEF LORNE WADITAKA: First of all, I
- 3 quess the Prince Albert Tribal Council consists of 12
- 4 Bands. I am going to ask you if I have to name the bands?
- 5 COMMISSIONER PAUL CHARTRAND: I'm
- 6 sorry, no. I wanted a general idea. Essentially, I was
- 7 concerned to know if they were all Dakota or if there were
- 8 other people as well, the Cree for example?
- 9 CHIEF LORNE WADITAKA: We are the only
- 10 Dakota Band in the Tribal Council. There are seven Dakota
- 11 Bands in Saskatchewan. What is happening there is we have
- 12 a meeting to go over all the issues and which pertains
- 13 to our Dakota Nation. What is happening there is we are
- 14 all scattered into different Tribal Council areas because
- 15 we are so far apart.
- 16 **COMMISSIONER PAUL CHARTRAND:** So the
- 17 Tribal Council of Prince Albert is not a Dakota Tribal
- 18 Council. The relevant tribe is not the Dakota. There
- 19 is a mixture of different people?
- 20 **CHIEF LORNE WADITAKA:** Yes.
- 21 **COMMISSIONER PAUL CHARTRAND:** Thank you
- 22 very much, Chief.

### Royal Commission on

1 CO-CHAIR GEORGES ERASMUS:	I	wonder	if
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- 2 either you or Cy, Chief, could tell me how many communities
- 3 there are in Canada of either the Dakota, the Nakoda or
- 4 Lakota peoples, how many communities are there, either
- 5 one of you.
- 6 **COMMISSIONER CY STANDING:** I think in
- 7 Alberta there are probably either five or six Nakoda Bands
- 8 is how they are referred to. In Saskatchewan we have one
- 9 Lakota tribe. We have I think four Dakota and we are not
- 10 sure how many Nakoda, but at least four; three in the south
- 11 and two amalgamated in North Battleford, the Mosquito and
- 12 the Grizzly Bear Head.
- 13 **CO-CHAIR GEORGES ERASMUS:** One second,
- 14 please. You say in Saskatchewan there is one Lakota and
- 15 four Dakota?
- 16 **COMMISSIONER CY STANDING:** Four Dakota
- 17 and at least --
- 18 **CO-CHAIR GEORGES ERASMUS:** At least
- 19 three?
- 20 **COMMISSIONER CY STANDING:** No, four
- 21 Nakoda and in Manitoba there are I think four Dakota tribes.
- 22 **CO-CHAIR GEORGES ERASMUS:** Could you

### Royal Commission on

- 1 explain to me what the difference is? Is it just a dialect
- 2 difference? Do these people regard themselves as
- 3 virtually one large nation?
- 4 **COMMISSIONER CY STANDING:** Yes.
- 5 Historically, we were all one nation at one time. It is
- 6 just the matter of the dialects. Actually, the Nakoda
- 7 people, we originally came from Seven Council Fires and
- 8 there were "Twateetwa", four Dakota and I think there was
- 9 two Nakodas and they were called the "Ehunktwa" and
- 10 "Ehunktwane" which is what we say in our language, but
- 11 nowadays they are referred to in Canadian history as
- 12 Assiniboine, Stony and I don't know what other names.
- We call each other "Tatonkoiat" which
- 14 means Buffalo people and the Nakoda people in John Snow
- 15 Morley also call themselves "Nakodaoite" and the people
- 16 in the south. This is how we referred to ourselves in
- 17 the past.
- 18 **CO-CHAIR GEORGES ERASMUS:** While we are
- 19 on the subject, perhaps you could give us how many of your
- 20 people actually are in the U.S., how many communities of
- 21 the Nakoda, Dakota or Lakota are in the United States?
- 22 **COMMISSIONER CY STANDING:** I don't have

- 1 the figures offhand, but I know there are two or three
- 2 reservations in Montana, probably three in North Dakota.
- 3 The largest population will be in South Dakota, the
- 4 Cheyenne River, the Pine Ridge Reservation, Rosebud, Lower
- 5 Brule, the Yankton, the "Cisseta" Wahpeton and there are
- 6 smaller reservations in Minnesota, near Minneapolis.
- 7 **CO-CHAIR GEORGES ERASMUS:** Both the
- 8 Chief and you made reference to meetings that are taking
- 9 place between all your peoples. Is there some long-term
- 10 aspirations there that we should know about?
- 11 **COMMISSIONER CY STANDING:** Yes, there
- 12 definitely is. Our goal is -- before the Europeans arrived
- 13 we used to have large gatherings. We used to have a
- 14 spiritual gathering, trade, commerce and even weddings.
- 15 We want to revive or rebuild that society we had. We
- 16 had different spiritual ceremonies and which haven't been
- 17 practised for ages. We also want to bring those spiritual
- 18 ceremonies back. We are only practising, I think out of
- 19 the seven we are only practising three of them now.
- I think our long-term goal is because
- 21 with the imposition of the European system on our people
- 22 has caused havoc. We see it every day with suicides and

## Royal Commission on

Aboriginal Peoples

### 1 loss of language, loss of our price, loss of a number of

- 2 things, alcoholism, high unemployment, high social
- 3 welfare. We see the reason for this is the imposition
- 4 of the western European system on our people.
- 5 We made a conscious effort that this
- 6 wasn't the way our life was when the Europeans arrived.
- 7 We want to rebuild ourselves. We think the spiritual
- 8 way is a beginning. This is why we are concentrating in
- 9 that effort.
- 10 With respect to funding in that area,
- 11 as you know, the government does not fund languages or
- 12 very little on languages, very little on these types of
- 13 activities. We are having a difficult time doing this,
- 14 but we are doing it all on sort of a volunteer basis.
- 15 Our goal is to rebuild our people, spiritually, culturally
- 16 and economically and also including getting our own buffalo
- 17 herd in Wahpeton and those types of activities.
- 18 We also realize too that we can be two
- 19 people. We can be Dakota, as we were last night and this
- 20 morning. Also, we can put on our suits and work with the
- 21 non-Indians. We have learn how to switch.
- 22 Traditionally, when we come to Wahpeton we put on our

## Royal Commission on

- 1 moccasins, but when we go and which several times we have
- 2 to go to non-Indian communities, then we can put on our
- 3 suits. We have learned that we have to live in two
- 4 cultures. I guess the knack is to be able to function,
- 5 change back and forth.
- 6 **CO-CHAIR GEORGES ERASMUS:** I want to
- 7 thank you, Chief, for your presentation. If you have any
- 8 final comments you wish to make to us, please feel free.
- 9 CHIEF LORNE WADITAKA: I guess first of
- 10 all I'd like to thank you for hearing my presentation.
- 11 It is like what I said, there is lots to talk about. I
- 12 guess when you get my written presentation I will add more
- 13 in it.
- 14 Thank you very much for hearing me out.
- I hope I was of some value for this whole process here.
- 16 With that, I guess -- and we got some staff members who
- 17 are going to be making their presentations too, so thank
- 18 you very much.
- 19 **CO-CHAIR GEORGES ERASMUS:** Thank you.
- 20 Our next presenter will be Councillor
- 21 Cy Standing. He is going to leave his Commissioner of
- 22 the day hat aside for a minute.

## Royal Commission on

- 1 COUNCILLOR CY STANDING, COUNCILLOR,
- 2 WAHPETON BAND: Thank you very much, co-Chairman Georges
- 3 Erasmus.
- 4 --- Speaking Dakota No Translation
- 5 **COUNCILLOR CY STANDING:** I said my
- 6 relatives want to say a few words too.
- 7 I guess nobody has introduced me and so
- 8 I will introduce myself. I have been born and raised in
- 9 Wahpeton here. I was born in Wahpeton. My grandmother
- 10 delivered me. I went to school here in Wahpeton. We used
- 11 to have a log school here and I took my primary education
- 12 there. I went to high school in Prince Albert. I then
- 13 joined the Air Force for ten years and spent time in France
- 14 and in Canada. Then, at that time, I realized I was an
- 15 Indian and so it was time to come home to Wahpeton and
- 16 play the part that I really am.
- 17 So, I came back home and worked for my
- 18 community. I was Chief for 11 years here. I also was
- 19 on the executive of the Federation of Saskatchewan Indians
- 20 for about 14 years. Now I am back in Wahpeton as a
- 21 Councillor and my portfolio is economic development,
- 22 business development and land claims. Briefly, that is

1	who I am.
2	My presentation will not be long because
3	I think we have, as Lorne said, a lot of our people and
4	staff will be making presentations. I would like to just
5	touch on maybe the history between Canada and our people.
6	
7	To my observations, with my involvement
8	in provincial politics and local politics, I see that the
9	policies that have been developed by Canada are no
LO	different than the policies which were developed by the
L1	United States government. The policies of the United
L2	States government is that the termination of our people
L3	the assimilation of our people and the termination of
L 4	our land. I have talked to lawyers and they say that there
L5	is no way that Canada legally took the land from our people.
L 6	
L7	According to international law, this
L8	country still belongs to our people. The discovery theory
L 9	and all of this does not apply. I think the U.S. government
20	and the Canadian government realize this. So, they have
21	developed policies to assimilate us into their culture,
22	I guess their religion and everything they can, so that

## Royal Commission on

- 1 they would have a legal way to take our land, to terminate
- 2 our land.
- 3 Through history you have seen that by
- 4 the destruction of our economy, the destruction of our
- 5 spirituality and imposing other systems on us and trying
- 6 to destroy us. They were hoping that we would just go
- 7 away and in this way they would have control over our land
- 8 and our resources. I see that is how those policies were
- 9 developed consciously by both governments, mostly by the
- 10 bureaucrats. That is briefly the whole history of the
- 11 U.S. and Canada. They are very similar because when our
- 12 policies developed in the U.S., ten or twelve years later
- 13 the same policy, except you change the headings, and the
- 14 government implements it in Canada.
- For example, the 1969 White Paper
- 16 policy, which basically wants to transfer all the
- 17 responsibilities of the provinces and cut the funding off
- 18 to the Indian -- do away with Indian Affairs and cut the
- 19 funding from the federal responsibility for Indian people.
- 20 Basically, that is the same policy as in the United States
- 21 and has been in effect since 1934 in the Indian
- 22 Reorganization Act.

21

22

# Royal Commission on Aboriginal Peoples

1	That is the basis I see for why
2	governments want to terminate us and steal our land. It
3	is going on today by not honouring their treaties. You
4	can look at it by the James Bay recent agreement. The
5	government is not living up to its responsibilities or
6	obligations. That same policy is being implement behind
7	doors by the federal bureaucrats. So, it is not a very
8	good history of Canada or I can say the U.S. too because
9	we deal very closely with our relatives to the south.
10	The post-secondary education issue that
11	came up a few years ago, that same policy was developed
12	in the U.S. ten or twelve years ago. I also hear people
13	and when we visit people in the U.S. they tell us that
14	the Indian Affairs bureaucrats from Ottawa go to Washington
15	and they compare notes, or else the higher U.S. Indian
16	consultants come to Ottawa and to implement the same kind
17	of policies as Indian Affairs implements on our people.
18	Then you wonder why we have high unemployment, high
19	welfare, high suicide, loss of our spirituality, loss of
20	our culture and it goes on and on.

Commission was established I thought this was at least

I want to say that when the Royal

- 1 an independent Commission, a place where we can air our
- 2 grievances, definitely independent and our voices will
- 3 be heard. I understand it is just a starting, the Hearings
- 4 are a beginning. However, I am dismayed that the Executive
- 5 Director of the Royal Commission is a former employee of
- 6 the Department of Indian Affairs. I think his name is
- 7 Fournier or whatever. I understand there are a lot of
- 8 bureaucrats working in the Commission, former government
- 9 bureaucrats. I understand also that the writers, most
- 10 of the writers will be non-Indian.
- 11 I hope that the Commissioners here will
- 12 take note and that this will be an honest report to the
- 13 Canadian public.
- One area that our people have a lot --
- 15 one of our major issues is the land base of most of our
- 16 Dakota communities. Our Dakota communities have a small
- 17 land base as compared to other Bands. We are doing
- 18 research on our history to establish our aboriginal title
- 19 to this land. We will be presenting this to the
- 20 government, but we are being denied again adequate funding
- 21 to carry on our research. The comprehensive claims policy
- 22 that the Canadian government has, we are told that we do

- 1 not meet their criteria. So, we get limited funding from
- 2 specific claims to carry on our research. We only have
- 3 one researcher to serve about ten Bands. That is a very
- 4 major issue for us because land is very important to us.
- 5 The other area that I want to briefly
- 6 say a few words on is the Canadian Constitution. I
- 7 understand -- I was working in the FSIN executive at that
- 8 time and the reason the White Paper policy could not be
- 9 implemented completely was because of Section 91(24) and
- 10 Trudeau or Chrétien, or whichever one was minister at that
- 11 time, along with the bureaucrats, could not legally wrangle
- their way out of Section 91(24). They tried with the 1969
- 13 White Paper policy.
- So, the one way of getting around this
- 15 was to patriate the Constitution and make changes in
- 16 Canada. I think the first drafts of the Constitution was
- 17 that the BNA Act would not apply when the Constitution
- 18 was patriated and that would relieve Canada of their legal
- 19 responsibilities for Indian people.
- 20 Also, Section 35, or 36 it was called
- 21 at that time, was removed by the government when they were
- 22 talking patriation of the Constitution and through

22

## Royal Commission on Aboriginal Peoples

1	lobbying efforts in England and with the churches and
2	Canada I think we were able to get Section 31 back into
3	the Constitution. That's a little bit of history on that.
4	Now, Section 35 is in, undefined and I
5	understand you seem very optimistic, Georges, that
6	inherent rights to self-government will be in a
7	Constitution, but from what I've heard it probably will
8	be in a Constitution, but it will be restricted. It will
9	be narrowed down, so that the inherent rights to
10	self-government will have no meaning. I think you've been
11	around long enough to know that when bureaucrats get hold
12	of these papers they narrow these wordings down so that
13	it's meaningless and cannot have any power in court. An
14	example is the existing right to aboriginal treaty rights,
15	the word "existing" causes a lot of problems for people.
16	
17	The other area I would like to comment
18	on is the Indian, Métis and Inuit. Since 1983 the
19	government has been trying to put them under trying
20	to deal with them as one nation or one aboriginal group.
21	In my opinion, that will never work. We have to break

that down. The Indian people have a history, they are

## Royal Commission on

- 1 indigenous to North America and this is our land. Our
- 2 job is to retain this land for future generations, our
- 3 children and their children.
- With respect to the Inuit, they have the
- 5 same indigenous and inherent rights to the territory.
- 6 However, I understand that they want to allow non-Indian
- 7 people to live in their territory, so that they should
- 8 -- I see a difference there. That should be dealt
- 9 differently again in the Canadian Constitution.
- 10 With respect to the Métis, Métis are not
- 11 indigenous to North America. They did not come until --
- 12 someone told me nine months after the Europeans arrived
- 13 or around about that time. However, they have certain
- 14 rights. Again, I see that the rights that the Métis have
- 15 are not indigenous. I don't know if they are aboriginal,
- 16 but there are some rights. So, they should be treated
- 17 in another sort of level in a Constitution.
- I see in a Constitution three different
- 19 schedules or different levels because I see the three
- 20 so-called aboriginal groups wanting different I guess
- 21 rights.
- I have also been told by the elders that

## Royal Commission on

- 1 this is the way that these three groups should be dealt
- 2 with and not try to deal with them in one, that it will
- 3 not work.
- 4 This is an issue that leaders did not
- 5 want to deal with in 1983 or in other areas because a lot
- 6 of our aboriginal leaders I guess are married to
- 7 non-Indians and it's a touchy subject. I see that as a
- 8 solution, that those three groups have to be treated
- 9 separately and on different schedules.
- 10 Thank you very much, those are all of
- 11 my comments.
- 12 **CO-CHAIR GEORGES ERASMUS:** I will see
- 13 if the Commissioners have any questions or comments.
- 14 Bertha.
- 15 COMMISSIONER BERTHA WILSON: Yes. I
- 16 would like to make a comment about the prospects of the
- 17 Commission achieving any real change and improvement for
- 18 native people. As we have gone across the country talking
- 19 to various native groups, we have run into some that were
- 20 very optimistic and very hopeful and had very high
- 21 expectations of what the Commission was going to be able
- 22 to accomplish, but we have also run into others who have

- 1 said what are we being studied all over again. We have
- 2 been studied to death and nothing ever happens. So, there
- 3 seems to be the two views of what we are likely to achieve.
- I must say that I am tremendously
- 5 optimistic. When we went across the country and met with
- 6 representatives of the various provincial governments,
- 7 I found it tremendously encouraging because I could detect
- 8 that there was a real wish to see some change.
- 9 In my opinion, I think the thing that
- 10 makes me optimistic and I think this is what makes a lot
- 11 of aboriginal people optimistic is the fact that the
- 12 general public in Canada is ready to achieve some change.
- 13 As you know, governments only move if there is pressure
- 14 from the people that put them there. So, if there is enough
- 15 pressure coming from the general public, then I think they
- 16 will be compelled to move.
- 17 I think it is because he recognized this
- 18 fact that Brian Dickson, who established the Commission
- 19 and our terms of reference and appointed us to the
- 20 Commission, said that a big part of the Commission's role
- 21 will be in public education, that it was tremendously
- 22 important that non-aboriginal people be educated about

## Royal Commission on

- 1 aboriginal people because they really do not understand
- 2 aboriginal people. That's the truth. It's a terrible
- 3 thing to be saying in 1992, but I think it's absolutely
- 4 right and this is confirmed when I talked to non-aboriginal
- 5 people, they are really appallingly ignorant.
- 6 This is one of the big features I think
- 7 of our Commission, is to try to educate the non-aboriginal
- 8 public.
- 9 I don't know what you feel, but just from
- 10 the people I am talking to, the non-aboriginal people I
- 11 am talking to, there is really a real will I think now,
- 12 there's a good public will to effect some real change and
- 13 improvement in the lives of aboriginal people. This makes
- 14 me very optimistic, very hopeful and very enthusiastic
- 15 about the work of the Commission. I am very, very proud
- 16 to be one of the three non-aboriginal people on the
- 17 Commission.
- I would like to be able to ensure you
- 19 that change will happen. I can't do that because none
- 20 of us really know, but I think I can assure you that we
- 21 will certainly do our level best as a Commission to try
- 22 to bring that about. Thank you.

## Royal Commission on

1	CO-CHAIR GEORGES ERASMUS: Paul
2	COMMISSIONER PAUL CHARTRAND: Thank
3	you, Commissioner, and, Councillor Standing, for your
4	presentation. I have very few matters I would like to
5	invite your comments on.
6	First, I would like to follow up on one
7	of the points that the co-Chair made earlier with respect
8	to your long-term goals, not yours, but the Dakota
9	long-term goals. You referred to the summit by the Dakota
10	Nation members. You also referred to some views held at
11	international law. The question is this: You've talked
12	about spiritual goals, but you characterize them as a
13	beginning. Are there longer term political goals as well
14	that might relate to your long-term aspirations for
15	self-government? Have you been involved in any
16	international foray in promoting your aspirations for such
17	long-term goals, for example, at the United Nations?
18	My understanding is that some of your
19	brothers in South Dakota are members of the Four Directions
20	Council, a non-governmental organization that has observer
21	status at the United Nations. I invite you to comment
22	briefly, if you would, on your involvement with these

## Royal Commission on

- 1 international activities and if you could situate them
- 2 in your long-term goals.
- 3 **COUNCILLOR CY STANDING:** Thank you. If
- 4 I understand your question it is to do with self-government
- 5 and our long-term goals. This morning I emphasized our
- 6 spirituality, but we had a government before the Europeans
- 7 came. Some of the writings of the fur traders that came
- 8 out said it was a democracy, the best democracy that there
- 9 ever was.
- 10 We again, in that area, I guess from our
- 11 spirituality because our governments are based on our
- 12 spirituality, we want to rebuild the type of
- 13 self-government or self-determination we had at that time.
- I know in Wahpeton here we have attempted to do the
- 15 self-government with the criteria that Indian Affairs,
- 16 they had six or seven criteria of how we should be
- 17 self-governing. We could not operate. It was based on
- 18 a municipal type of government and an Indian Act type of
- 19 government. When we looked at that we could not see
- 20 ourselves functioning that way because it will be a limited
- 21 type of government.
- We now are looking at the traditional

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- 1 governments that we had at that time, beginning with the
- 2 Seven Council Fires and which w refer to as Tiospaye and
- 3 Oshpaye. A family group with Oshpaye would have a headman
- 4 and a Tiospaye all the heads of the families would form
- 5 a government. So, it was very democratic in that sense.
- 6 The traditional forms of government
- 7 really are not autocratic, they are not authoritarian.
- 8 They only carry out the wishes of the people. I think
- 9 the Tiospaye and Oshpaye groups are the strength of our
- 10 government, our traditional form of government.
- Basically, when we talk about
- 12 self-government, we want to revive that. Also, we realize
- 13 too this is 1992, so we want to have a form of sort of
- 14 a traditional government mixed in with sort of contemporary
- 15 -- something that will today work. It will be sort of
- 16 a traditional, contemporary type of government is what
- 17 we are working towards.
- 18 COMMISSIONER PAUL CHARTRAND: If I
- 19 understand you, it does involve an international,
- 20 territorial dimension and more, unions with Dakota people
- 21 wherever they might be situated. I suppose that might
- 22 explain at least in part the approach you have explained

- 1 with respect to recent constitutional developments. That
- 2 is very helpful.
- 3 Let me go on, if I may, to one or two
- 4 other matters, very briefly. I was interested in the
- 5 comments you made with respect to the Canadian
- 6 Constitution. I would like to make one point with respect
- 7 to your reference to the Métis. The definition that you
- 8 hinted at is purely a biological one. If you refer to
- 9 the definition adopted by the Métis National Council, it
- 10 will be noted that the definition is quite different from
- 11 that.
- 12 If one looked also at the Indian Act
- 13 membership system, one would note that a paternity or a
- 14 maternity, if you wish, does not determine the identity
- 15 of the individual there either. Biologically
- 16 non-aboriginal people have been defined as Indians for
- 17 the purposes of the Indian Act since day one. I thought
- 18 I would make that point.
- The question I have pertains to your view
- 20 about Indians in the Constitution. You distinguish
- 21 between the three groups, Indian, Métis and Inuit. My
- 22 question is this: How, for your purposes, would you define

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- 1 that term "Indians" in the Constitution? I am assuming
- 2 that you are referring to Section 35 when you say that.
- 3 Who then are these Indians that you are referring to for
- 4 the purposes that you have discussed?
- 5 One option would be to rely upon the
- 6 Indian Act definition. Another would be to rely on Dakota
- 7 definitions, whatever they might be and you might want
- 8 to elaborate on that because we all know that the Indian
- 9 Act membership system itself has not followed Dakota or
- 10 Cree or Ojibway or anybody else's definition of membership,
- 11 but rather has established its own criteria for its own
- 12 purposes.
- I wonder if you might like to elaborate
- 14 on that briefly? Thank you.
- 15 **COUNCILLOR CY STANDING:** Thank you.
- 16 Yes, I understand the definition of the
- 17 Indian Act and I mentioned earlier that those were the
- 18 type of policies that were imposed on our people, who is
- 19 status and who isn't status. The kind of definition I
- 20 know in Wahpeton we are working on is that we are using
- 21 the Dakota people and we are using the Dakota bloodline,
- 22 who would be members of Wahpeton. We have other people

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- 1 too with no Dakota blood, but they can be members, but
- 2 they would not have the same status as say members of the
- 3 Dakota people.
- 4 The other thing we would like is have
- 5 our membership open to all of the Dakota Nations with the
- 6 bands that we refer to. For example, if a U.S. person
- 7 married into Wahpeton, they would not be considered one
- 8 of our members. They would be considered non-Indian.
- 9 We want to resolve that because there are people, the Dakota
- 10 people, and yet we cannot enter them on our membership
- 11 lists or they will not be recognized according to the Indian
- 12 Act.
- I guess to the members of the Dakota
- 14 Nations or the Bands, those people with Dakota blood and
- 15 follow the bloodline area.
- 16 **COMMISSIONER PAUL CHARTRAND:** Thank you
- 17 for that. If the Chair will permit, I will ask one more
- 18 brief specific question.
- You made a distinction between
- 20 aboriginal and indigenous. That distinction is one I have
- 21 not encountered. I wonder if you might elaborate it
- 22 briefly.

21

22

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1	COUNCILLOR CY STANDING: I see
2	indigenous my definition of indigenous people is that
3	the people who are from this island for thousands and
4	thousands of years, our ancestors, I refer to them as my
5	definition of indigenous people.
6	Aboriginal people, I wasn't familiar
7	with that term until it was put into the Constitution.
8	I understand now it covers Indian, Métis and Inuit. As
9	a matter of fact, aboriginal covers it's supposed to
10	include Métis people and I think that's going to cause
11	a problem. I would refer to our people as indigenous
12	because they are indigenous to North America.
13	COMMISSIONER PAUL CHARTRAND: I think
14	you have explained the purpose for the distinction you
15	make and that does answer my question. The term
16	"aboriginal", so far as I understand it, is derived from
17	the Latin ab origine, from the beginning. I suppose them
18	the question is what beginning is relevant for these
19	constitutional purposes.
20	Thank you very much.

## StenoTran

COUNCILLOR CY STANDING: Thank you.

CO-CHAIR GEORGES ERASMUS: I am trying

- 1 to once again get a hold of what the long-term plans are.
- 2 Part of what we hoped to do is to paint a picture of the
- 3 future for both Canadians and aboriginal people.
- 4 If you were to try and picture the kind
- 5 of institutions that you are looking to in the future,
- 6 what do you see? If the Dakota people actually got
- 7 everything they wanted, the land base they wanted, the
- 8 treaty recognition of the old treaties with France, with
- 9 Great Britain and the kind of self-government authority
- 10 that they wanted; what do you see in the best of all worlds,
- 11 let's say 20 years down the road? What kind of future
- 12 would you want? What kind of institutions, what kind of
- 13 land base would you like to see?
- 14 **COUNCILLOR CY STANDING:** I think 20
- 15 years down the line is too short. That's only one
- 16 generation. I don't know how many generations it took
- 17 to destroy our people, our language and our spirituality
- 18 and our pride.
- I think it is going to take at least two
- 20 or three generations to be where we were before the
- 21 Europeans arrived.
- I guess what I sort of hope and see in

- 1 the future that we will begin rebuilding our spirituality,
- 2 begin building our languages, building our government,
- 3 our traditional government in conjunction with a
- 4 contemporary type of government, controlling all our
- 5 activities with respect to development, social
- 6 development, education, et cetera.
- 7 Our elders tell us that the child starts
- 8 learning the first day that he is born. You don't have
- 9 to wait six years until you go to school. An education
- 10 process even before the child is born -- when a child is
- 11 still in the womb they would sing the child songs and start
- 12 the education process before the child is born. Those
- 13 are the kind of things we are learning now. We are trying
- 14 to rebuild and trying to reinstitute into our livelihood
- 15 I guess. We know it is going to take time, particularly
- 16 to learn our language because our spiritual leaders tell
- 17 us also that we have to have our own name, our own Dakota
- 18 name, I think which we all have now, in order to continue
- 19 living.
- 20 We want to institute those type of I
- 21 guess cultural traditional things that we had years ago
- 22 and then go from there.

- I guess the other, we also note too where
- 2 tribes worked together as one unit and, for example, in
- 3 B.C. I notice they are very successful. Here in
- 4 Saskatchewan there are five nations and the P.A. Tribal
- 5 Council, as was referred to by Lorne, there are three tribes
- 6 in it. There is Dene, Cree and actually there are three
- 7 types of Cree. There is Woodlands, Swampy and the Plains
- 8 Cree in one area and then Dakota, so there is five different
- 9 groups. These tribal councils were not asked for by the
- 10 Indian people. They were imposed by Indian Affairs, these
- 11 tribal councils and mixing different tribes together.
- 12 This doesn't work.
- We want to separate each tribal group
- 14 or each nation with their own culture and their own
- 15 traditions and that way start rebuilding. When you mix
- 16 people up it doesn't work.
- 17 **CO-CHAIR GEORGES ERASMUS:** I wanted to
- 18 make one last comment. You made reference to bureaucrats
- 19 and Jean Fournier having previously worked with Indian
- 20 Affairs. I think it is appropriate that you make those
- 21 comments. There were a number of comments like that made
- 22 when he was originally appointed.

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- 1 The Commissioners had no role in
- 2 appointing the Executive Director. He was part of the
- 3 package when the seven Commissioners were all appointed.
- 4 We have learned to live with our Executive Director and
- 5 you can rest assured that what comes out of the Commission
- 6 in the end will be what the seven Commissioners can live
- 7 with. As Bertha was just saying, we will certainly do
- 8 our darndest to make sure that it reflects what we are
- 9 hearing across the country.
- 10 Thank you for your contribution this
- 11 morning.
- 12 **COUNCILLOR CY STANDING:** Thank you.
- 13 **CO-CHAIR GEORGES ERASMUS:** We are going
- 14 to take a very short coffee break, five minutes or so,
- 15 just to stretch our legs.
- 16 --- Short Recess at 11:07 a.m.
- 17 --- Upon Resuming at 11:25 a.m.
- 18 CO-CHAIR GEORGES ERASMUS: We will
- 19 start again. I will ask the Commissioner of the day, Cy
- 20 Standing, to introduce our next two presenters.
- 21 **COMMISSIONER CY STANDING:** Our next
- 22 presenter is Beverly. She too was born and raised in

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- 1 Wahpeton and went to school in Prince Albert, like most
- 2 of us have done. She went to university in Saskatoon and
- 3 she has worked off and on for the Wahpeton Band. She is
- 4 now the Education Co-ordinator for our school. Two years
- 5 ago, for the first time, she was elected to Council. She
- 6 is a very good person to work with, a hard-working person.
- 7 Councillor Beverly Waditaka.

#### 8 COUNCILLOR BEVERLY WADITAKA, COUNCILLOR

- 9 WAHPETON BAND: Thank you.
- 10 Good morning, ladies and gentlemen,
- 11 elders, Chief and Council, members of the Royal Commission
- 12 and Band members and good morning to the visitors. I will
- 13 be speaking on various topics. My major issue is education
- 14 and I will be going into some women's issues after I make
- 15 my presentation on education.
- A brief background on education, the
- 17 Wahpeton-Dakota Nations re-established an education
- 18 system in 1979. The school stabilized as a multi-grade
- 19 three classroom school. At this time there is a
- 20 kindergarten/nursery class, a junior class which consists
- 21 of Grades 1 to 3 and the senior class which contains Grades
- 22 4 to 6. The students in higher than Grade 6 have to attend

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- 1 the public school system in Prince Albert.
- 2 During these years there have been major
- 3 changes that occurred to provide the best education for
- 4 the students of this community. Although funds are
- 5 received from the federal government it is not enough.
- 6 Wahpeton has a unique education system, in the sense where
- 7 we are the only Dakota school in northern Saskatchewan.
- 8 We are also a small school and we have a multi-grade
- 9 system.
- 10 Although we are a small school, we have
- 11 to administer our system equally to the larger schools
- in the public system. We do not stop at the Grade 6 level.
- We are also concerned with students attending Grade 7
- 14 to 12 and also post-secondary students off the reserve.
- 15 We do this on the budget that we receive which is very
- 16 limited.
- 17 The caring that we put into education,
- 18 as I said, does not stop at the Grade 6 level at which
- 19 our funding does stop. We have to consider the problems
- 20 that students in Grade 7 and up face outside this reserve.

21

22 At this time we cannot keep up with the

- 1 many requests that parents or students have because we
- 2 just do not have the money to provide for them. There
- 3 should be adequate money available to run a proper
- 4 education system. Being a small school, the only
- 5 beneficiaries funding-wise are the students attending
- 6 Wahpeton School, which is from nursery to Grade 6.
- 7 With the lack of proper funding for
- 8 proper programming, our children's needs are not met.
- 9 An example is although our students do not qualify for
- 10 special education funding, we do require a source for
- 11 remedial teaching. This is due to the multi-grade system
- 12 that we are forced to be in.
- 13 At this time there is no money available
- 14 to provide this remedial teaching service that we require.
- 15 Because of a small school, we lack proper equipment for
- 16 our programs. An example is our physical education
- 17 program has only the very basic of equipment. To run a
- 18 proper program we require a lot of the equipment that we
- 19 cannot afford at this time.
- There is also the Dakota language issue.
- 21 We have a Dakota language in our system. This benefits
- 22 the students to an extent. There is no follow-up at the

- 1 home level. One hundred per cent of the second generation
- 2 is non-speakers of the Dakota language. On the reserve
- 3 level there is presently only about five speakers who are
- 4 fluent in the Dakota language. It has been a struggle
- 5 for us to keep up with our identity as Dakota people.
- 6 Wahpeton education has a goal to retain
- 7 and recover the Dakota language and culture for our people.
- 8 A study was done regarding Indian languages. The Dakota
- 9 language is one of the languages which is put on a list
- 10 of near extinction. With only a few Dakota Bands in
- 11 Canada, there is very limited resources for our Band.
- 12 We need to develop a structured program that would teach
- 13 the language to our people and our children and the adults
- 14 of our reserve. More and more, elders are telling us to
- 15 learn our language. They must have a reason in telling
- 16 us that our language is important.
- 17 There is also a need to teach the
- 18 language to our people, in the sense of economics, I guess
- 19 in terms of jobs to be specific.
- There are policies among our Indian
- 21 organizations that require employees to know an Indian
- 22 language. If one of our people does attempt to get

- 1 employment with our Indian organizations that is one strike
- 2 against them for future employment.
- In the area of post-secondary, we
- 4 believe that education is our inherent right. We believe
- 5 that the federal government has an obligation to educate
- 6 our people. The stipulations in capping of the
- 7 post-secondary funding should be eliminated. The policy
- 8 set for the post-secondary programs are slowly eliminating
- 9 the choice of our people of their program and the
- 10 institution that they desire.
- It is no longer the choice of what the
- 12 student wants, but what the government wants for the
- 13 students. When we take an example of a student at the
- 14 age of 17, our of high school, this student is still not
- 15 sure of what they want in life. If he chooses a program
- 16 and finds out that it is not where he or she wants to be,
- 17 it only gives him limited time to choose another area.
- 18 Thus, the result is he does not retain a full standard
- 19 of a program. If he does choose to go into another program,
- 20 once again he has a partial standard of both programs.
- 21 The choice of the student should remain with the student
- 22 and the government, through the obligations of the treaty,

- 1 should fund according to the needs of the students.
- 2 I attempted to address some of the needs
- 3 of our people that we see. I work very closely with people
- 4 on the reserve. i see the problems that they face in
- 5 education and I am sure that we are not the only Band who
- 6 faces these types of problems.
- 7 In the area of women's issues, my first
- 8 issue I will be speaking on is the Bill C-31 impact. I
- 9 am I guess a victim -- well, not me, but my child is a
- 10 victim of the Bill C-31 impact. I am a status Indian.
- 11 I belong to the Wahpeton Band. I have children. I am
- 12 a single parent by choice. I have two children, one is
- 13 13 and the other is 9 and they are classed as 6(1). I
- 14 have a daughter who is two-years old. She is classed as
- 15 a 6(2). Should my daughter have children out of wedlock,
- 16 her children will not retain the status that she has.
- I believe that my freedom I guess of
- 18 choice has resulted in the fact that my daughter has status
- 19 only for herself and not my future grandchildren. I
- 20 believe that this policy should be relooked at because
- 21 I feel they are infringing on my human rights as a person,
- 22 as a Band member and most of all as a woman.

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- 2 father down, for reasons that I will not disclose. The
- 3 result of this is my daughter is classed as a 6(2). I
- 4 use myself as an example, but I know there are a number
- 5 of our young mothers on this reserve who are in the same
- 6 situation as me. That is one issue that women of this
- 7 reserve will be facing or are facing at this time.
- 8 Another area in women's issues is the
- 9 lack of support services for single parents, single
- 10 mothers. There is not adequate child care available on
- 11 this reserve. There is family available to help, but you
- 12 can't depend on your family all the time because they have
- 13 other things to do.
- 14 I believe that there should be some
- 15 policies in the area of social development that would --
- 16 I guess in a way they do help the woman on welfare, the
- 17 woman who qualifies for welfare, but there are also women
- 18 who do not qualify for welfare and who are working and
- 19 they still require these services.
- These are some of the issues that we face
- 21 in Wahpeton. At this time I would like to thank the Royal
- 22 Commission for hearing my presentation and, most

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- 1 important, I would like to thank the Chief and Council
- 2 and the Band members of my Band for allowing me to represent
- 3 them in this forum. Thank you.
- 4 **COMMISSIONER CY STANDING:** I quess we
- 5 will listen to the two presenters and then introduce
- 6 questions.
- 7 Darlene McLeod, I forget how old she is,
- 8 a little over 18 I think. Darlene worked with us ten years
- 9 ago as a secretary. She went on to get her Commerce degree
- 10 and worked for a number of other bands, Fort Chip, she
- 11 worked in the Northwest Territories and now we are
- 12 fortunate enough to have her here as our Band
- 13 Administrator. Our next presenter is Darlene McLeod.
- 14 DARLENE McLEOD, BAND ADMINISTRATOR,
- 15 WAHPETON BAND: Good morning, Cyrus.
- Good morning, ladies and gentlemen,
- 17 respected elders, Chief and Council, members of the
- 18 Commission and the visitors. As Cyrus was saying, I worked
- 19 for the Band in the 1970s and many things have changed
- 20 here at Wahpeton in the ensuing time and in other respects
- 21 many things have stayed the same.
- 22 Health has always been a major issue here

- 1 on this reserve, better facilities for the members. In
- 2 speaking to that, housing has always been a major
- 3 consideration, being considered that adequate and good
- 4 housing would definitely tend towards better health
- 5 conditions for the members.
- In trying to achieve adequate housing
- 7 on the reserve it becomes a major hurdle for all Bands.
- 8 The housing problems have changed in many aspects over
- 9 the years, but the problems that remain are still a direct
- 10 result of policy, a policy at the federal government level.
- In the 1992-93 housing policy, the
- 12 department requires you construct a fully modern home.
- 13 This poses a major problem. The actual dollars supplied
- 14 by INAC do not allow you to construct a home. Here at
- 15 Wahpeton we receive \$35,000. It is virtually impossible
- 16 with that limited funding to construct a home that is
- 17 complete with sewer and water.
- 18 If you were a large Band, the department
- 19 suggests you may, for example, receive funding for ten
- 20 homes and construct five homes that are complete with sewer
- 21 and water. This doesn't solve your housing problem, but
- 22 it does look good for statistics for INAC.

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- 2 receive one house per year and the funding is difficult,
- 3 if not impossible, to build a home.
- 4 CMHC has a program that allows you to
- 5 have funding to build on the reserve. It is considered
- 6 to be an alternative, although there are many pros and
- 7 cons to that. First, CMHC prefers to do a project on the
- 8 reserve to have it involve many houses. If you are a small
- 9 Band and only receiving one house a year, it's very
- 10 difficult to qualify under this guideline. It's a good
- 11 consideration for large Bands. It's a very major hurdle
- 12 for a small band.
- The second difficulty with the CMHC
- 14 policy is the repayment of the mortgage dollars. This
- 15 poses no problem if the houses are occupied by social
- 16 assistance recipients because if you are receiving
- 17 assistance the program allows you to charge the rental
- 18 fee and, therefore, cover off your mortgage dollars.
- 19 If the recipient of the house is not on
- 20 assistance, it becomes a major problem because
- 21 traditionally housing has never been charged for on
- 22 reserves and people that suddenly have to start paying

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- 1 housing costs are very much against it and they are very
- 2 vocal about it.
- 3 If the Band is unable to collect from
- 4 the non-social assistance recipients, they must make up
- 5 the deficit out of their Band funds. There is no
- 6 alternative. These mortgage payments must be met.
- 7 One more problem with regard to the
- 8 housing and the funding, if you are in a Band house and
- 9 by this I mean a Band-owned house and one that is not
- 10 financed by CMHC, you are not allowed to charge a rental
- 11 fee. Under the social assistance policies, they feel that
- 12 if they paid rent for houses that were constructed with
- 13 Band dollars that they are topping up the housing dollars
- 14 and they will not consider doing this. Yet, they will
- 15 pay rent for a house in town that is owned by any number
- 16 of different people and they do not ask if there is a
- 17 mortgage involved there.
- I think this is very unfair. If the
- 19 people are forced to go to town for housing, their housing
- 20 is paid for. If they choose to remain on the reserve,
- 21 unless they go into a CMHC house, there is no rental
- 22 allowance. There is just absolutely no equity there

- 1 whatsoever.
- 2 The dollars that are given for
- 3 administration in the housing area for renovations are
- 4 also very inadequate. Under INAC policy you are allowed
- 5 to renovate a home once a year, or once every five years
- 6 rather, to a maximum of \$5,000. For anybody who is a
- 7 regular homeowner, you would realize that \$5,000 is a very
- 8 inadequate amount of money to upkeep a home for a five-year
- 9 period.
- In the view of the reserve housing, where
- 11 the Band is attempting to maintain the homes, you are not
- 12 only talking about material dollars, but labour dollars
- in that \$5,000. It becomes a question of, quite frankly,
- 14 being able to manipulate and be a very creative financier
- 15 to meet your housing dollars and not come out in a deficit
- 16 at year end in your audit.
- 17 The straight administration dollars
- 18 that come to a band are also very inadequate. As the years
- 19 have gone by, the department has chosen to have Bands take
- 20 over many of their own programs. In the past, these
- 21 programs have been given in the view of PYs or person years,
- 22 but there were no O&M dollars that came with the positions

- 1 and there were no capital dollars that came with the
- 2 positions. The department retained both of those sets
- 3 of dollars and they disappeared somewhere within their
- 4 budgeting capabilities.
- 5 When you speak to the department on these
- 6 issues, they assure you all the money has been put out
- 7 and yet it is very obvious that the PY dollars comes, but
- 8 no O&M and no capital.
- 9 Also, over the years, there have been
- 10 a number of program cuts which have directly affected the
- 11 reserves. One of those particular programs is fire
- 12 prevention. In the Saskatchewan region in the early 1980s
- 13 there was a very large training program that went on for
- 14 approximately five years, where the department trained
- 15 fire-fighters and over a period of time provided fire
- 16 trucks and firehalls.
- 17 The person out of Regina that worked for
- 18 the department that headed this up retired. When he
- 19 retired, the program simply melted into the woodwork.
- 20 It no longer exists.
- When questioned on it, regionally they
- 22 admitted that this had happened. They could give no reason

- 1 why or no assurance that it would come back.
- 2 Being in a rural area, fire insurance
- 3 is very expensive. We are required to have our houses
- 4 insured. CMHC in their subsidy payments gives you a
- 5 certain amount that allows housing to be insured. Within
- 6 your INAC budget you receive no funding. An example is
- 7 this building that we are sitting in is valued at \$1.5
- 8 million. We are expected to ensure it and yet we receive
- 9 no funds to do so. So, we must find it within the yearly
- 10 allotment when it comes to the Band.
- 11 This continual search for dollars within
- 12 the yearly budgets means that although we are underfunded
- 13 in program areas to begin with, we are forced to be further
- 14 underfunded and take dollars from each program area to
- 15 meet the needs of things such as insurance.
- Beverly mentioned the problem with
- 17 daycare. In the last number of years, Wahpeton has
- 18 attempted to look at the childcare and the daycare issue.
- 19 It becomes a very mixed problem of jurisdiction. Within
- 20 the Province of Saskatchewan, the provincial government
- 21 has jurisdiction over daycare legislation. To have a
- 22 subsidy in a daycare centre you must fall under provincial

- 1 legislation. When you are on the reserve, you are
- 2 considered in federal jurisdiction and, therefore, the
- 3 province will not subsidize a daycare on the reserve
- 4 because it is outside of provincial jurisdiction. It
- 5 becomes very much a catch-22 situation. You may have a
- 6 daycare, but you are unable to get subsidy. The reality
- 7 of that is the working people on the reserve are simply
- 8 unable to afford the services.
- 9 We have tried in a number of ways to work
- 10 around these problems, one being the use of WOP dollars
- 11 through the social assistance program, that is where you
- 12 can take a person and put them to work in a job and the
- 13 social assistance program will pay a proportionate amount
- 14 of their wages.
- 15 We have tried to combine this with the
- 16 use of dollars through CEIC or the new Pathways programs.
- 17 This has become a major hurdle with the change in the
- 18 level of funding this year. For example, Wahpeton had
- 19 a training program that as of August of 1991 had been
- 20 approved in excess of \$100,000. It was put on hold due
- 21 to lack of funding. We were told the program would go
- 22 at the beginning of the new fiscal year because it was

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- 2 The beginning of the new fiscal year
- 3 Pathways came about and the finance reverted to the Chiefs,
- 4 the decisions for the finance. The very long and short
- 5 of it is this year Wahpeton will receive less than \$20,000.
- 6 The training program which was approved as of August last
- 7 year has now been totally cut and lost in the paper shuffle.
- 8 From a small band point of view, the
- 9 training programs and the training dollars that we were
- 10 in the past able to access through CEIC are absolutely
- 11 vital to running our office and getting our people into
- 12 training. We receive very inadequate education dollars,
- 13 as Beverly mentioned prior, and those education dollars
- 14 speak to post secondary in a very limited way. They do
- 15 not speak to technical training.
- 16 Technical training to this point has
- 17 been available through CEIC. That is not becoming
- 18 virtually impossible to access.
- 19 I would like to thank the Commission this
- 20 morning for listening to my many complaints and my views
- 21 on the subject of finance for small bands.
- 22 **CO-CHAIR GEORGES ERASMUS:** Thank you

#### Royal Commission on

- 1 for your two presentations. We will open the floor for
- 2 the Commissioners to make comments or ask questions.
- 3 Bertha.
- 4 COMMISSIONER BERTHA WILSON: Thank you,
- 5 Georges.
- 6 We have been hearing the same complaints
- 7 in these areas in almost every community that we have gone
- 8 into, so we are reasonably familiar with what the general
- 9 situation is. It's a sad scene is the way that I would
- 10 sum it up.
- 11 I would like to ask a bit more about the
- 12 school here. If you could give us an idea of the number
- 13 of students, how many teachers there are, how many go on
- 14 to post-secondary, I think if you could give us a general
- idea of how the school operates I think that would be very
- 16 helpful.
- 17 **COUNCILLOR BEVERLY WADITAKA:** At this
- 18 time we have 38.5 students in our school -- 38.5. Where
- 19 you get the .5 from is nursery. They are funded at half
- 20 time
- 21 **CO-CHAIR GEORGES ERASMUS:** So, it's
- 22 38.5?

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- 1 COUNCILLOR BEVERLY WADITAKA: That's
- 2 what we have. I base it on the formula
- 3 COMMISSIONER BERTHA WILSON: My
- 4 colleague is having difficulty with the idea of a half
- 5 a student.
- 6 COUNCILLOR BEVERLY WADITAKA: In the
- 7 past two years we've hit a 60 enrolment, the past couple
- 8 of years. But with the fact that parents are moving off
- 9 the reserve for employment and education, our enrolment
- 10 has dropped and we have been funded accordingly to our
- 11 drop in our enrolment.
- 12 In the Grade 7 to 12 program, at this
- 13 time we are busing into town 24 students.
- In our post-secondary education system
- 15 we have 15 students who are in a program to date.
- 16 **CO-CHAIR GEORGES ERASMUS:** I didn't
- 17 catch that, 15 what?
- 18 COUNCILLOR BEVERLY WADITAKA:
- 19 Students.
- 20 **CO-CHAIR GEORGES ERASMUS:** In what?
- 21 COUNCILLOR BEVERLY WADITAKA:
- 22 Post-secondary.

#### Royal Commission on

#### Aboriginal Peoples

- 1 **CO-CHAIR GEORGES ERASMUS:** How many
- 2 teachers?
- 3 COUNCILLOR BEVERLY WADITAKA: We have
- 4 two teachers with B.Ed. We have one kinder-garten/nursery
- 5 instructor who has her Early Childhood Development
- 6 Certificate. We have a Dakota language instructor. We
- 7 have a library, cultural arts instructor which we also
- 8 use as an associate and at this point we just acquired
- 9 a reading recovery tutor based at half time.
- 10 **COMMISSIONER BERTHA WILSON:** You
- 11 mentioned that you had some equipment but that you needed
- 12 a lot more. Would you give us an idea of what kind of
- 13 equipment you are talking about?
- 14 COUNCILLOR BEVERLY WADITAKA: For
- 15 example, in our physical education program we do not have,
- 16 as you can see visible in our school, we do not have the
- 17 climbing apparatus that are required for a good structural
- 18 program. We do not have the gymnastic equipment that is
- 19 required. When we do track and field, we have to borrow
- 20 a lot of that equipment.
- 21 **COMMISSIONER BERTHA WILSON:** What about
- 22 books, library, that sort of thing?

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#### Royal Commission on

- 2 a library and we fund it when we have a surplus. All our
- 3 books, our supplies, are all purchased with our
- 4 instructional dollars.
- 5 We put the majority of the money towards
- 6 the needs of the academics in the system.
- 7 **COMMISSIONER BERTHA WILSON:** Thank you
- 8 very much.
- 9 **CO-CHAIR GEORGES ERASMUS:** Paul.
- 10 **COMMISSIONER PAUL CHARTRAND:** Thank
- 11 you.
- To Councillor Waditaka first, you
- 13 mentioned that you have one Dakota language instructor.
- 14 Did I hear that correctly?
- 15 **COUNCILLOR BEVERLY WADITAKA:** Yes.
- 16 **COMMISSIONER PAUL CHARTRAND:** One of
- 17 the problems that was brought to our attention elsewhere
- 18 was the fact that there was a difficulty in getting
- 19 aboriginal language instructors accepted, having their
- 20 qualifications accepted so that they could be paid on a
- 21 par with teachers, as it were. Do you have a problem in
- 22 that area? Can you describe the situation briefly?

## Royal Commission on

1 COUNCILLOR BEVERLY WADITAKA:	Yes,	, we
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- 2 do. There is very little development in the language area
- 3 for curriculum. Our Dakota language instructor is an
- 4 elder from this reserve. A lot of his teachings are oral.
- 5 There is no textbooks, no worksheets and the oral teaching
- 6 comes from the fact that he is not a certified teacher
- 7 and he cannot develop the program.
- 8 He is at this time the only one that we
- 9 see that is able to do the job. When we were signing our
- 10 CADs we were in a meeting and there was a point that came
- 11 out that in the future, maybe not the year, but the
- 12 following year, that they probably will be needing a
- 13 certified instructor for the Dakota languages and the
- 14 kindergarten/nursery.
- If we are forced into that situation,
- 16 there will be not enough money in there because we would
- 17 have to look for outside resources out the reserve
- 18 possibly, out of Saskatchewan, into Canada and also across
- 19 the border.
- 20 **COMMISSIONER PAUL CHARTRAND:** One more
- 21 question. It has to do with the information you gave us
- 22 about the effect of the Indian Act Membership Code. My

# Royal Commission on

- 1 question follows on an earlier one that I put to Councillor
- 2 Standing earlier.
- I think your suggestion, if I understood
- 4 it, was that the Indian Act Membership Code should be
- 5 changed. On the other hand, I heard earlier that the
- 6 Dakota were working on establishment of Dakota rules of
- 7 membership.
- 8 It seemed, if I understood your
- 9 argument, that you were arguing not for the establishment
- 10 of a Dakota membership quota, but rather for a new Indian
- 11 Act Membership Code. I wonder if you might elaborate on
- 12 your views of the idea, if I can use that word, Membership
- 13 Code that you would like to see or that you would perceive
- 14 the community would like to see established? I did not
- 15 have a good understanding of that. The earlier reference
- 16 was to bloodlines, for example, and yet if I understood
- 17 your presentation I think there were other arguments made
- 18 not having to do with bloodlines, but with other issues.
- 19 You talked about the fact that there was a distinction
- 20 made between children, depending on who the parents might
- 21 be.
- 22 It occurred to me that there would be

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#### 1 other factors than bloodlines. I wondered if you had given

- 2 any thought to this issue and if you have given any thought
- 3 to the kind of membership rules, if I may use that word,
- 4 that you would like to see apply here. Again, I will repeat
- 5 this once more in my question to try to make myself as
- 6 clear as I can. Is it correct to understand you to be
- 7 saying that what you wished to see is a reformulated Indian
- 8 Act membership system or, alternatively, are you concerned
- 9 to see something else, or is it a combination of both or
- 10 what is your position on that. Thank you.
- 11 COUNCILLOR BEVERLY WADITAKA: When I
- 12 brought up this issue I saw two different I guess ideas
- 13 here. First of all, my concern is directly with the
- 14 federal government in the area of status. That is one
- 15 area.
- It is true, we are looking at our
- 17 membership code.
- 18 First of all, I see two different issues
- 19 here. First of all, there is the federal government that
- 20 says who is a member of your Band and that's what I was
- 21 talking about, referring to Bill C-31. Then, there is
- 22 a membership code for the Band.

# Royal Commission on

- 1 At this point, my daughter is a member
- 2 of this Band based on our Code. She is on the Band list
- 3 from Indians Affairs, from the government.
- What I am concerned about is her child.
- 5 With our Band Code, her child will be a Band member of
- 6 this Band, but she will not have the status, if my daughter
- 7 chooses to have a child out of wedlock.
- 8 **COMMISSIONER PAUL CHARTRAND:** If I may
- 9 intervene to clarify my question. What you are saying
- 10 is that for the next two generations you wish to see the
- 11 continued application of the Indian Act Membership Code,
- 12 for at least that long?
- 13 **COUNCILLOR BEVERLY WADITAKA:** To be
- 14 recognized as a status Indian.
- 15 **COMMISSIONER PAUL CHARTRAND:** Yes,
- 16 right.
- 17 I wonder, Mr. Chairman, if I may ask one
- 18 more brief question to Darlene McLeod. It has to do with
- 19 your reference to CMHC houses and with the mortgage
- 20 repayment situation. I didn't quite understand that quite
- 21 well. One of the reasons I didn't understand this quite
- 22 well is my unfamiliarity with what one might call

## Royal Commission on

- 1 bureaucratise. I call it that for my own purposes, O&M
- 2 dollars and so on. I find that a little difficult to
- 3 follow. I wonder if you might assist me.
- 4 You made a distinction between two sorts
- 5 of mortgage repayment schemes, if I followed your argument.
- One, if people were on what you termed assistance, then
- 7 there was not a requirement for repayment and, if I
- 8 understood you, the other category was this, that for other
- 9 individuals, that is for individuals not on welfare schemes
- 10 then there was a requirement for repayment of the mortgage.
- 11 Did I get that part right so far?
- 12 DARLENE McLEOD: No.
- 13 **COMMISSIONER PAUL CHARTRAND:** I didn't.
- 14 I wonder if you might explain that and I may not have
- 15 a question once you've explained that, or I might have
- 16 more, I don't know.
- 17 DARLENE McLEOD: Yes. With CMHC, if
- 18 you attain a mortgage for reserve housing, it must be paid
- 19 back regardless of who lives in the house. If the people
- 20 living in the house are on social assistance, within the
- 21 social assistance program you are allowed to charge a
- 22 rental fee and, therefore, there is no problem making the

#### Royal Commission on

- 1 subsidized payment back to CMHC. It's built into your
- 2 social assistance dollars.
- If the people are not on social
- 4 assistance, say they work for the Band, they work outside
- 5 of the Band, et cetera, you must collect rent from them
- 6 and that's based on a sliding scale according to income
- 7 as provided by CMHC.
- 8 COMMISSIONER PAUL CHARTRAND: All
- 9 right. I think I follow that, but I still do not understand
- 10 your concern. What policy recommendations are you
- 11 recommending to us here? What is it that you would like
- 12 to see? I am not sure, houses have to be paid. Houses
- 13 cannot be made out of thin air. I am not sure who it is
- 14 should pay and I am not sure if your concern is that the
- 15 community does not have the funds to pay for the houses
- 16 or if your concern is rather a consideration of the fairness
- 17 of an existing program. I am not sure. Would you
- 18 elaborate the nature of your concern for me, please.
- 19 **DARLENE McLEOD:** My concern is the fact
- 20 that if the house is funded through CMHC on the reserve,
- 21 there is a payback mortgage involved. If the Band
- 22 builds the house out of Band funds, or mortgages say through

# Royal Commission on

- 1 the bank, social assistance recipients that live in those
- 2 houses, the policy states you can only charge rent if it
- 3 is a CMHC home. If the house has been built in any other
- 4 way you cannot charge rent.
- 5 My complaint is this: If they are in
- 6 the city and they are on assistance, no matter where they
- 7 live or what the rent is within a reasonable rate, social
- 8 assistance pays it. That is policy.
- 9 But if you live on the reserve, unless
- 10 the house is CMHC mortgaged, social assistance will not
- 11 pay a rental fee.
- 12 COMMISSIONER PAUL CHARTRAND: All
- 13 right. I think I understand. Your concern is with the
- 14 perceived inequities of an existing program and not with
- 15 the more general and fundamental issue of the economics
- 16 and perhaps we will hear from someone else about that.
- 17 DARLENE McLEOD: Not the payback of it,
- 18 Paul. It is the fact that if the reserve builds, like,
- 19 for instance, with Wahpeton we get roughly \$37,000 a year
- 20 to build a house. That's not enough dollars to build a
- 21 modern home.
- 22 What we are forced to do is use either

## Royal Commission on

- 1 two consecutive years of housing dollars to build one house
- 2 or find another method of financing it.
- If we use two consecutive years to
- 4 finance the house and a family moves in, if those people
- 5 living in it are on social assistance, we are not able
- 6 to charge them a rental fee which will allow us to maintain
- 7 and upkeep the home.
- If, in turn, we get the mortgage money
- 9 from CMHC, then we are allowed to charge a rental fee and
- 10 social assistance will pay it. I see that as a very large
- 11 inequity because if the people live in the city, social
- 12 assistance pays a rental charge and there is no question
- 13 whatsoever. **COMMISSIONER PAUL CHARTRAND:** Who stops
- 14 you from doing this?
- DARLENE McLEOD: Policy does.
- 16 **COMMISSIONER PAUL CHARTRAND:** Which
- 17 policy?
- 18 **DARLENE McLEOD:** The social assistance
- 19 policy within the federal government. We have charged
- 20 rents and sent it in on our monthly statistics and they
- 21 will not reimburse us for houses that are not CMHC
- 22 mortgaged.

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1 COMMISSIONER PAUL CHARTRAND: I think

- 2 I understand your concern. I think it is in a different
- 3 category from the other question that I mentioned, that
- 4 is the general question of the affordability of housing
- 5 and the capacity of a community to build those houses.
- 6 Thank you for your elaboration.
- 7 **CO-CHAIR GEORGES ERASMUS:** On the
- 8 question of housing, when the Band receives the other
- 9 funding, not the CMHC funding to build houses once a year
- 10 and they are built, are they Band owned or are they
- 11 individually family owned when the individual moves in?
- 12 **DARLENE McLEOD:** They are Band-owned
- 13 houses at this point.
- 14 **CO-CHAIR GEORGES ERASMUS:** So, this is
- 15 why you are saying that it's not right that you can't go
- 16 back and charge rent on those houses if those people are
- 17 on social assistance. Is that how it comes together?
- 18 DARLENE McLEOD: That's correct. I see
- 19 a very divided and inadequate system. When you are trying
- 20 to administer from the reserve level and provide adequate
- 21 housing, it becomes very difficult. Here on this reserve
- 22 we have 18 CMHC houses. With the subsidies that they allow

- 1 you, we can upkeep those homes. We can paint them. We
- 2 can fix walls, we can change carpeting, et cetera.
- If the people live in a Band-owned house,
- 4 we have to attempt to do the repairs through yearly
- 5 renovation dollars which don't begin whatsoever to meet
- 6 the need.
- 7 If we were able to charge rent in a Band
- 8 subsidized house rather than the CMHC home, we'd be able
- 9 to keep the standard of housing at a level where the people
- 10 and the Chief and Council demand it to be. What I am saying
- 11 is because of the differing policy within assistance it
- 12 does not allow you to do that on the reserve and yet in
- 13 the city it doesn't matter what the condition of the home
- 14 or whether the mortgage is paid or not, rent is still paid
- 15 to the homeowner.
- 16 **CO-CHAIR GEORGES ERASMUS:** Could you
- 17 explain for me some background. How is the land managed
- 18 on this reserve? Do you have individual lots or are they
- 19 just collectively owned and people just decide to use a
- 20 particular part of it? How is the land actually managed?
- 21 **DARLENE McLEOD:** The land is managed in
- 22 two different manners. The farmland on this reserve is

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build?

# May 26, 1992 Royal Commission on Aboriginal Peoples leased out on a straight cash basis. That money is collected through INAC and kept in a trust account in Ottawa, where the Chief and Council have access to those dollars via BCR. The areas of housing on the reserve, people build their homes or have their homes built where they choose to live. In our recent land use study that was finalized last fall, our five-year plan, the suggestion was for a more urban type of housing to facilitate sewer and water into homes. This was rejected outright by both the people and the Chief and Council. The members at this time of this Band are not prepared in any way to live in a more urban setting. CO-CHAIR GEORGES ERASMUS: Are there certificates of ownership issued on this reserve? DARLENE McLEOD: No, there are not. CO-CHAIR GEORGES ERASMUS: If you were to get all the money you needed for housing on this reserve

#### StenoTran

DARLENE McLEOD: I would venture to

now to get caught up, how many homes would you need to

## Royal Commission on

- 1 guess at this point, with the young families we have that
- 2 are non-housed, that we would need a minimum of ten houses
- 3 to meet our current requirements.
- 4 **CO-CHAIR GEORGES ERASMUS:** You also
- 5 stated that some families left the reserve for employment
- 6 elsewhere. Do these families just leave their homes
- 7 standing until they come back?
- 8 DARLENE McLEOD: No. The houses are
- 9 occupied by someone else while the family is away.
- 10 **CO-CHAIR GEORGES ERASMUS:** If these
- 11 Band members and the others that are living off reserve
- 12 wanted to come home, then you would need yet more homes?
- DARLENE McLEOD: Yes. We would need at
- 14 least ten more homes. At this point we have a number of
- 15 people that would like to come back to the reserve and
- 16 there is no place for them to live.
- 17 **CO-CHAIR GEORGES ERASMUS:** On the
- 18 language program that you were telling us about, I am
- 19 wondering if the program that you have here if you believe
- 20 it is adequate for people to actually regain their language
- 21 again or would you try and get an improvement? Perhaps
- 22 you could tell me how many hours a week the language is

#### Royal Commission on

1	actually	taught.

- 2 COUNCILLOR BEVERLY WADITAKA: We have
- 3 three classes. It is taught a half an hour each day.
- 4 That is based on the number of minutes that is set aside
- 5 from the Board of Education.
- 6 **CO-CHAIR GEORGES ERASMUS:** Do you
- 7 believe it is adequate enough to bring back a language?
- 8 **COUNCILLOR BEVERLY WADITAKA:** I do not
- 9 believe that it is adequate enough. Not only do we have
- 10 to reach the little ones, but we have to go back one step
- 11 and try and teach the adults also. It is not enough for
- 12 us to come to retain our language through the school system.
- 13 We need to look at a program that would help the adults
- 14 also learn the language.
- I believe that along with the funding
- 16 that we get from the federal government, there should be
- 17 our own pot of language and cultural curriculum development
- 18 available, so that we do not have to dip into our education
- 19 dollars to try and promote and retain our Dakota language
- 20 among the adults.
- 21 **CO-CHAIR GEORGES ERASMUS:** Thank you.
- Paul, did you have another question?

# May 26, 1992 Royal Commission on Aboriginal Peoples

- 1 **COMMISSIONER PAUL CHARTRAND:** No, thank
- 2 you.
- 3 **COMMISSIONER BERTHA WILSON:** May I ask
- 4 another question?
- 5 **CO-CHAIR GEORGES ERASMUS:** Yes, go
- 6 ahead, Bertha.
- 7 **COMMISSIONER BERTHA WILSON:** In some
- 8 places we have been to, the parents of the children do
- 9 not speak the language, but the grandparents do. In some
- 10 situations the elderly people are encouraged to spend time
- 11 with the grandchildren and the advantage of this being
- 12 that it gives the elderly people a role which is meaningful
- 13 and important and satisfying to them and also helps in
- 14 the educational process of the grandchildren. Does that
- 15 situation obtain here or do very few of the adults speak
- 16 the language?
- 17 COUNCILLOR BEVERLY WADITAKA: When I
- 18 was talking about generations, the second generation I
- 19 consider our age. We do not understand the language at
- 20 all. The ones I referred to as the five are elders. Our
- 21 elders are the younger elders and are in a position where
- 22 they are supporting their own families and they have a

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# May 26, 1992 Royal Commission on Aboriginal Peoples That limits it to about three elders on this job to do. reserve. At this point we have only one active The other elders that we go to for resources for specific reasons, they are physically incapable and health-wise it does not allow them to come and participate in such with our school system. COMMISSIONER BERTHA WILSON: Thank you. CO-CHAIR GEORGES ERASMUS: You were talking about the fact that when this elder is involved in your language program he delivers an oral program and that he hasn't really any books or material or sheets of paper. I wonder, are you considering using the resources of the rest of the Dakota/Lakota/Nakoda people elsewhere? If the language and the culture is important to all parts of the larger nation, there must be an ability to pool resources from other parts. Has that been looked into? Has that been planned?

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staff with the language ability and with this whole

COUNCILLOR BEVERLY WADITAKA:

Yes, it

# May 26, 1992 Royal Commission on Aboriginal Peoples structuring of the Dakota Nations we are beginning to

utilize some of the resources that they have available.

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- 4 **CO-CHAIR GEORGES ERASMUS:** Is there any
- 5 looking forward to perhaps an immersion program where the
- 6 first two or three years perhaps, or even the first year
- 7 is taught in the Dakota language?
- 8 COUNCILLOR BEVERLY WADITAKA: Yes, we
- 9 are looking at programs like what you are talking about.
- 10 We have attempted -- in the past we have attempted to
- 11 have a cultural type of immersion program, but with limited
- 12 dollars it can only go so far.
- I know that there is material available
- 14 in the States. They have the programming available. They
- 15 have language programs and it is the accessibility of it
- 16 dollar-wise I quess.
- 17 **CO-CHAIR GEORGES ERASMUS:** Thank you.
- 18 I guess we are finished with our questioning. I thank
- 19 you both for your presentations this morning.
- 20 **COUNCILLOR BEVERLY WADITAKA:** Thank
- 21 you.
- DARLENE McLEOD: Thank you.

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#### Royal Commission on

- 1 CO-CHAIR GEORGES ERASMUS: We will go
- 2 to our next presenter.
- 3 **COMMISSIONER CY STANDING:** Our next
- 4 presenter is April Waditaka. She is from Wahpeton here
- 5 and presently she is going to Carlton High School in Prince
- 6 Alberta. She is a Grade 11 student. April Waditaka.
- 7 MIRANDA PROSPER, STUDENT: Good
- 8 morning, elders, Chief and Council, Band members, Royal
- 9 Commission and visitors.
- 10 **CO-CHAIR GEORGES ERASMUS:** Would you
- 11 make sure that the microphone is right in front of you.
- 12 Put it right in front of you so that we can hear you.
- 13 MIRANDA PROSPER: My name is Miranda
- 14 Prosper. I am 11 years old and I am in Grade 6 and I live
- 15 on the Wahpeton Reserve. I am speaking on behalf of the
- 16 children now attending Wahpeton Reserve. I am speaking
- 17 on behalf of the children now attending Wahpeton School
- 18 from ages 5 to 13.
- I will begin by introducing the school
- 20 and its functions, then I will give you the needs and wants
- 21 of the children and offer solutions. Wahpeton School
- 22 operates for 32 children. There are three teachers, a

- 1 resource teacher and a librarian here to meet the needs
- 2 of the children on a day-to-day basis.
- 3 Dakota language instruction is --
- 4 CO-CHAIR GEORGES ERASMUS: Could you
- 5 please speak into the microphone or maybe just move the
- 6 light a little more this way, about six inches or so.
- 7 MIRANDA PROSPER: Wahpeton School
- 8 operates for 32 children. There are three teachers, a
- 9 resource teacher and a librarian here to meet the needs
- 10 of the children on a day-to-day basis. Dakota language
- 11 instruction is minimal.
- 12 There are tests for each grade, a
- 13 classroom for each three grades, a small playground for
- 14 all seven grades, five playing balls for all grades, one
- 15 water fountain, two bathrooms and a small library and gym.
- One of our major needs is school equipment. There isn't
- 17 any physical education equipment for a proper program.
- We would require renovated classrooms
- 19 with air conditioning for comfort and more space. There
- 20 are no computers here, which leaves us computer illiterate
- 21 when we leave this school for Grade 7. The play area is
- 22 inadequate for seven grades of children. We have only

# Royal Commission on

- 1 three teachers and no audio-visual aids and we require
- 2 extra classrooms for art and science.
- 3 There are a lot of needs in this school
- 4 and the only solution appears to be that a major amount
- 5 of money be allotted to the school to function as other
- 6 schools in Canada.
- 7 Another area of importance for us is to
- 8 attend school here until Grade 12. That would mean a new
- 9 school and more teachers. The solution again would be
- 10 dollars to obtain our needs.
- 11 As you know, our language is quickly
- 12 deteriorating. We would like to get back our language.
- One solution would be to bring Dakota speakers to teach
- 14 us on the reserve or implement a program similar to the
- 15 Maori way of retaining your language and culture and that
- 16 would be Dakota immersion and a language nest for one to
- 17 four-year olds in a daycare setting. Then our future
- 18 children would be Dakota speakers.
- 19 We would like this to be a safer reserve.
- 20 We need a better working firehall, a safer bus stop,
- 21 pollution control and our school taken care of better.
- We would like to be an alcohol-free

## Royal Commission on

- 1 reserve and policing for it. The police would be good
- 2 to stop outside traffic from coming in and bothering us.
- 3 A solution to make this a safe reserve would be money,
- 4 to put signs out, make bigger roads and sidewalks and to
- 5 make a police force here.
- The money shouldn't be a problem. We
- 7 should have the same opportunities are other children in
- 8 Canada. If the school were bigger and there were more
- 9 kids, we could get more money for everything that we want.
- 10 Thank you.
- 11 **CO-CHAIR GEORGES ERASMUS:** Thank you
- 12 for making your presentation to us. I will ask the
- 13 Commissioners if they have any questions.
- I'm sorry, did you want to make a
- 15 presentation also at this time?
- 16 APRIL WADITAKA: Yes.
- 17 CO-CHAIR GEORGES ERASMUS: Perhaps we
- 18 will listen to you first. Perhaps you could introduce
- 19 your partner.
- 20 APRIL WADITAKA, STUDENT, CARLTON
- 21 SCHOOL, PRINCE ALBERT: She is Miranda Prosper. She is
- 22 a Grade 6 student here at Wahpeton. We thought it would

### Royal Commission on

- 1 be better to hear it from one of the students, instead
- 2 of an older student who is travelling to town to go to
- 3 school.
- 4 **CO-CHAIR GEORGES ERASMUS:** Thank you.
- 5 Go ahead.
- 6 APRIL WADITAKA: Good morning, Chief
- 7 and Council, members of the Commission, elders, fellow
- 8 speakers and visitors. I am April Waditaka. I am a
- 9 17-year old student. I am in Grade 11 at Carlton High
- 10 School. I am representing the youth of Wahpeton Dakota
- 11 Nations.
- 12 As a youth of this Band, there are a
- 13 number of needs that need to be looked at. First, in
- 14 education, the students from Wahpeton have to attend school
- 15 in Prince Albert. These students face a lot of problems.
- 16 The majority of the students drop out by Grade 10. Some
- 17 areas that create these problems are: racial
- 18 discrimination, no academic support for homework. Some
- 19 of the curriculum is not relevant to Indian life.
- 20 There needs to be more Indian staff in
- 21 the city system to help Indian students. On the reserve
- 22 there are a number of areas that we need to see happen.

# Royal Commission on

1	As	а	youth,	we	find	it	hard	to	have	activities	that	we
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- 2 want because of a lack of recreational facilities. We
- 3 need to upgrade the recreation program to help the youth
- 4 of the Band to become active participants of this Band.
- 5 The social issue of home life needs to
- 6 be addressed. The youths struggle at home because there
- 7 are not other parents to turn to when they need help, an
- 8 example is babysitting. When an event happens for this
- 9 reserve, there are not enough people to help babysit.
- 10 Everyone has something to do. There should be programs
- 11 developed to provide these services. Too often the youth
- 12 are asked to babysit when parents are gone to bingo,
- 13 drinking, shopping, et cetera. Sometimes students
- 14 miss school just to babysit.
- 15 Some students do not have a stable home
- 16 life. This does not provide the teaching to succeed in
- 17 education and self-development as a person. There needs
- 18 to be services to help these students.
- I am also providing some possible
- 20 suggestions for a solution to help in these problem areas.
- 21 Money is needed to construction education facilities to
- 22 accommodate Grades kindergarten to 12, be a more

## Royal Commission on

- 1 comprehensive blend of native studies in curriculum to
- 2 help offset social pressures, to build understanding and
- 3 acceptance in the non-native community, an expansion of
- 4 the teaching level so that the tutors may be available
- 5 in this area if needed.
- 6 As an example, we have a reading recovery
- 7 out here. A significant expansion of programs and funding
- 8 in the health and welfare area, programs that address
- 9 parenting skills, family violence and child abuse.
- 10 In closing, I would like to thank my Band
- 11 for giving me the opportunity to speak on behalf of the
- 12 youth of Wahpeton. I would like to thank the Royal
- 13 Commission for patiently listening to my presentation.
- 14 Thank you.
- 15 **CO-CHAIR GEORGES ERASMUS:** I would like
- 16 the two of you for your presentations.
- 17 I will now ask the Commissioners if they
- 18 have any comments or questions. I will start with Bertha.
- 19 **COMMISSIONER BERTHA WILSON:** Most of
- 20 the things that you are complaining about with respect
- 21 to the schools are things that could be solved by more
- 22 money or are there other things that just supplying more

#### Royal Commission on

- 1 money wouldn't fix?
- 2 APRIL WADITAKA: I didn't quite
- 3 understand the question.
- 4 COMMISSIONER BERTHA WILSON: I was
- 5 really asking, having heard what you both have had to say,
- 6 so many of the things that you are complaining about could
- 7 be solved if there was more money available for education,
- 8 but I am wondering whether there are any other things that
- 9 just supplying more money wouldn't fix?
- 10 **APRIL WADITAKA:** I have no idea.
- 11 **CO-CHAIR GEORGES ERASMUS:** I will ask
- 12 Paul if he has any questions.
- 13 **COMMISSIONER PAUL CHARTRAND:** Thank
- 14 you.
- Thank you for telling us about these
- 16 difficulties. I am not going to ask you many questions
- 17 about how they might usefully be addressed. I see some
- 18 people here coming up on the agenda though and I might
- 19 ask them, but there is one question. It follows on
- 20 something that Commissioner Wilson said.
- 21 I want to tell you about something that
- 22 we heard in other places from young people. It had to

# Royal Commission on

- 1 do with recreation programs and you talked about that.
- 2 It might be easy to assume that if young people have
- 3 recreational facilities available then they will use them
- 4 and this will be very useful to them.
- 5 What we have been told elsewhere,
- 6 however, by young people is that one of the difficulties
- 7 that they had was not so much with the unavailability of
- 8 recreational and sports equipment, but rather with
- 9 something else, with the difficulty, if not impossibility,
- 10 of getting adults to support them. That is, they could
- 11 not get adults interested in running the programs and
- 12 helping them with these programs. I think that would be
- 13 one of the things that might fall into the category of
- 14 things that Commissioner Wilson referred to.
- I wonder if you have any thoughts about
- 16 that. What about the recreational programs? Do you have
- 17 the facilities here or what is missing about your
- 18 recreational program or your sports program?
- 19 MIRANDA PROSPER: What's missing? Did
- 20 you say what was missing?
- 21 **COMMISSIONER PAUL CHARTRAND:** Yes.
- 22 What is missing? I think you referred or I have a note

## Royal Commission on

- 1 here that April made, there is a need to up-grade the
- 2 recreational program. What do you mean by that? What
- 3 should be done?
- 4 APRIL WADITAKA: If the students were
- 5 to participate there might be more sports-type people.
- 6 **COMMISSIONER PAUL CHARTRAND:** If they
- 7 were to participate. So they are non-participating. My
- 8 question is how would you get them to participate? What's
- 9 missing? Is it the equipment or is it something else?
- 10 **APRIL WADITAKA:** There is not very much
- 11 equipment. There are a lot of youths on this reserve who
- 12 would like to participate, but not enough equipment.
- 13 **CO-CHAIR GEORGES ERASMUS:** If you were
- 14 to go beyond the school and you were to just speak about
- 15 the young people in the community, what are the major issues
- 16 that concern young people in this community?
- 17 **APRIL WADITAKA:** I'm not sure.
- 18 CO-CHAIR GEORGES ERASMUS: We heard
- 19 just before you from people that run this school. One
- 20 of the things they want to do is try to bring back the
- 21 Dakota language. Do you think young people would be
- 22 interested in learning the original language?

# Royal Commission on

Aboriginal Peoples

#### 1 APRIL WADITAKA: Yes, I do, because from

- 2 the reserve school they would go to school in town and
- 3 they have languages out there, like French for example.
- 4 I have been taking French for quite a while now because
- 5 I've been going to a white community school and then taking
- 6 French and trying to learn your language I think that might
- 7 be a little more difficult.
- I think they might be more knowing
- 9 themselves if they do know their language -- they might
- 10 know themselves more.
- 11 **CO-CHAIR GEORGES ERASMUS:** I would like
- 12 to thank the two of you for having the courage to come
- 13 to talk to us. Thank you.
- I think we will try and have maybe one
- 15 more presenter before we break for lunch.
- 16 **COMMISSIONER CY STANDING:** Our next
- 17 presenter is Warner Goodvoice. Warner attended student
- 18 residence in Prince Albert. Following that he went to
- 19 college in Calgary and then he worked for many years as
- 20 a child care worker at the Prince Albert Indian Student
- 21 Residence. From there he came to work at Wahpeton as our
- 22 social development administrator. Warner Goodvoice.

## Royal Commission on

### Aboriginal Peoples

1	WARNER GOODVOICE, SOCIAL DEVELOPMENT
2	ADMINISTRATOR, WAHPETON BAND: Good afternoon, Chief of
3	Council, Commission members and visitors.
4	My first few comments I guess are
5	strictly my own in regards to funding and the bureaucracies
6	created by it or for it. These bureaucracies, I feel like
7	the Tribal Councils, create more hoops for the Bands to
8	jump through to access already limited funding. This is
9	after they have taken a substantial and in their eyes I
10	imagine a fair share for administration. This
11	administration appears to be increasingly top heavy with
12	the top people's friends and cronies, be it by design,
13	I am sure the funding agencies are chuckling up their
14	sleeves when the money is tossed into a pot then the Bands
15	start to squabble over it, this limited money which is
16	never enough for people to do what needs to be done.
17	This time can better be spent on treaty
18	rights and entrenchment thereof, economic development,
19	health care, social development and I think we can't
20	seriously have self-government when 40 or 50 people all
21	have a say in how you spend your money or how to run your
22	programs.

## StenoTran

1	I	can'	t	say	too	much	about	the	FSIN,	, tha
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- 2 we see no money that is funnelled into that organization.
- 3 There are no programs at the reserve level or grassroots
- 4 level I guess is the buzzword now, nor do we have a say
- 5 on who is elected to serve in that organization.
- If funding were directed to the Bands
- 7 directly, the amount of money available for programs of
- 8 the Band's choosing would be available. If the Bands
- 9 choose to be a part of tribal council's SIIT, FSIN or any
- 10 of these money-eating organizations, they could and would
- 11 pay an appropriate amount to support those organizations.
- 12 These bureaucracies would then be accountable to the Bands
- 13 that support them.
- 14 Aside from all that, the Band would be
- 15 able to do some constructive programming. Given the high
- 16 dropout rate which you have heard about amongst our young
- 17 people on the reserve, training programs and adult
- 18 education programs could be implemented. This could
- 19 include cost-sharing arrangements with employers off the
- 20 reserve.
- The lack of an economic base on the
- 22 reserve, a resource base, coupled with a high drop-out

- 1 rate paints a very bleak employment picture.
- 2 Preventive programs, I believe, could
- 3 be implemented and are much more constructive than
- 4 treatment centres and recycling people through those types
- 5 of programs. A day care program to assist young parents
- 6 with educational employment and training goals assists
- 7 employed persons with equality, low cost and good quality
- 8 childcare facility. It also would create employment.
- 9 Youth programs. We just heard some
- 10 questions on recreation. I will deal with that a little
- 11 later. I was listening there and that's one of the areas
- 12 I try to deal with also.
- 13 Youth services, alternatives to
- 14 courts and possible incarceration. Family support
- 15 systems, young mothers, teaching parents, young parents
- 16 parenting skills, when they come from broken homes or have
- 17 spent a number of years in institutions off the reserve,
- 18 their parenting skills aren't there.
- 19 Family violence and counselling, child
- 20 abuse, neglect, detection, counselling and feeling.
- 21 We receive a quarter of a million dollars
- 22 annually for welfare. When we run short, there is more

## Royal Commission on

#### Aboriginal Peoples

1 available. This does not enhance the quality of life on

- 2 the reserve. What it does do is promote dependency on
- 3 welfare and perpetuate the cycles of poverty, alcohol
- 4 abuse, violence and all the things that go along with those.

5

- 6 With the Band having more control over
- 7 the dollars and on how the dollars are expended, these
- 8 constructive programs could be implemented and in the long
- 9 term not only would they be much less expensive, but they
- 10 would actually benefit the people it was intended to
- 11 benefit. I believe bands have enough competent leaders
- 12 and support staff that this could be done. I don't think
- 13 there is a need for the higher priced "degreed" or pedigreed
- 14 consultants that we have running around telling us what's
- 15 good for us. Who better than ourselves knows what our
- 16 needs are. Thank you.
- 17 **CO-CHAIR GEORGES ERASMUS:** Thank you.
- 18 I will see if the Commissioners have any comments or
- 19 questions. Bertha.
- 20 **COMMISSIONER BERTHA WILSON:** Do I take
- 21 it from what you have said that you think then that the
- 22 basic unit for self-government would be the Band itself?

### Royal Commission on

- 1 We have heard quite a lot of talk about the evils of the
- 2 Indian Act and that some native people want to get rid
- 3 of the Indian Act and don't want to base their concept
- 4 of self-government on what they think of as the artificial
- 5 structures that have been created under the Indian Act.
- 6 I gather from what you've just been saying about the Band
- 7 running its own show and deciding what the needs of the
- 8 members are in making their own decisions that you are
- 9 really contemplating that the Band would be the unit of
- 10 self-government under the new self-government regime.
- 11 Am I reading you right on that?
- 12 **WARNER GOODVOICE:** That's what I
- 13 believe Indian government would mean. I don't think --
- 14 you made reference to the Indian Act, which I refer to
- 15 as the white man's act regarding Indians. I am not sure
- 16 if we had any input into that or not.
- 17 **COMMISSIONER BERTHA WILSON:** But you
- 18 would be quite happy to continue with that structure as
- 19 being the sort of institution of self-government, would
- 20 be the Band --
- 21 **WARNER GOODVOICE:** Until we have
- 22 developed our own.

### May 26, 1992 Royal Commission on Aboriginal Peoples 1 COMMISSIONER BERTHA WILSON: 2 have developed your own. 3 Could you give us some idea of what your 4 own might look like or have you not had a chance to think 5 about that? 6 WARNER GOODVOICE: Actually, I have not 7 prepared in that regard whatsoever. 8 COMMISSIONER BERTHA WILSON: Thank you. 9 CO-CHAIR GEORGES ERASMUS: Paul. 10 COMMISSIONER PAUL CHARTRAND: Thank you 11 for your presentation. There is one point that I didn't understand and I wonder if you might clarify it for me. 12 13 14 I have something here, you made a reference to not having a say on who speaks for you. 15 am not sure at what level that was. You referred to the 16 17 FSIN, but you also referred to the Tribal Council. At 18 what level are you perceiving a difficulty in lack of 19 representation? 20 WARNER GOODVOICE: At the Band level. 21 COMMISSIONER PAUL CHARTRAND: How is

that? I don't follow.

22

# May 26, 1992 Royal Commission on Aboriginal Peoples

- 1 WARNER GOODVOICE: I quess it's
- 2 supposed -- I'm not sure how it's supposed to run. We
- 3 have three delegates I guess that would go to these meetings
- 4 and they would vote as they see fit.
- 5 COMMISSIONER PAUL CHARTRAND: Who
- 6 meets?
- 7 **WARNER GOODVOICE:** The FSIN in General
- 8 Assemblies or whatever they call them, like when they have
- 9 their annual elections. Three delegates would go from
- 10 the Band and they would vote as they see fit.
- 11 COMMISSIONER PAUL CHARTRAND: Who
- 12 decides who are the delegates? Is this your concern, that
- 13 you do not have a say in who the delegates are? Is that
- 14 the concern?
- 15 **WARNER GOODVOICE:** No. We don't have
- 16 any say period.
- 17 **CO-CHAIR GEORGES ERASMUS:** Your concern
- is the numbers of delegates, that's what your concern was?
- 19 **WARNER GOODVOICE:** Pardon?
- 20 **CO-CHAIR GEORGES ERASMUS:** You are
- 21 concerned with the number of delegates?
- 22 **WARNER GOODVOICE:** No. The average

### Royal Commission on

- 1 person at the Band level has no say as to who is elected
- 2 as the Chief or Vice-Chief and so on and so forth, all
- 3 the way down.
- 4 CO-CHAIR GEORGES ERASMUS: At the FSIN
- 5 level?
- 6 **WARNER GOODVOICE:** Yes. My
- 7 under-standing would have been that it would be discussed
- 8 at prior or -- well, it would have to be prior, but a lot
- 9 of times that doesn't happen.
- 10 **COMMISSIONER PAUL CHARTRAND:** How are
- 11 these delegates chosen or appointed or whatever?
- 12 **WARNER GOODVOICE:** They are elected by
- 13 the delegates that are there from the various Bands.
- 14 COMMISSIONER PAUL CHARTRAND: Who puts
- 15 their names forward?
- 16 **WARNER GOODVOICE:** I guess when they are
- 17 elected it's the Chief and Council would vote on our behalf,
- 18 I guess.
- 19 **COMMISSIONER PAUL CHARTRAND:** The other
- 20 question I have is to ask for your views on the desirability
- 21 of co-operation between groups, to use a neutral word,
- 22 in order to promote the capacity of let's call it service

- 1 delivery. You are responsible or you have some
- 2 responsibility for social development.
- 3 It may be fair to assume that a community
- 4 this size, I think the population was described to us this
- 5 morning as 101, there are it seems to me certain limits
- 6 to what can be done by a community of that size and so
- 7 it means that there must be some sort of co-operation with
- 8 other communities. One of the earlier presenters
- 9 suggested that the only good development for the future
- 10 is amongst the Dakota people. Is your social development
- 11 branch structured that way? Are you developing that way
- 12 or are you presently associated with the P.A. Tribal
- 13 Council or are you responsible and do you have
- 14 responsibility only to the local community? What's the
- 15 situation there? I wonder if you could explain that.
- 16 **WARNER GOODVOICE:** If we go back about
- 17 six or seven years, we began developing our own Indian
- 18 child and family agency. One of the hoops that the
- 19 department put up in front of us was that we had developed
- 20 our program to the point where the province would be willing
- 21 to sign an agreement, which we did. It took us about four
- 22 years to get to that level. We had developed our Indian

## Royal Commission on

- 1 child and family agency, the FSIN and P.A. Tribal Council
- 2 by choice or by mission or had no part in it, nor would
- 3 they attend any of the meetings we invited them to, the
- 4 ongoing meetings we had with the department and provincial
- 5 social services.
- 6 We got to the point where the province
- 7 was willing to sign the agreement and then Indian Affairs
- 8 stopped us at that point by saying there were no funds
- 9 available and a moratorium placed on the funding of new
- 10 programs. It kind of died there.
- 11 At this point we are proceeding as
- 12 situations occur under a protocol with the province in
- 13 terms of Indian child and family services. Social
- 14 development, what's there to say, the department has the
- 15 manual and sticks to it to the letter pretty well.
- 16 **COMMISSIONER PAUL CHARTRAND:** Do you
- 17 have an agreement with the province? I am trying to follow
- 18 your description. Is it that the Band has an agreement
- 19 to deliver child welfare services?
- 20 **WARNER GOODVOICE:** No. The province
- 21 was willing to sign that agreement.
- 22 **COMMISSIONER PAUL CHARTRAND:** With

1	whom?
2	WARNER GOODVOICE: The Band.
3	COMMISSIONER PAUL CHARTRAND: With the
4	Band.
5	WARNER GOODVOICE: Yes.
6	COMMISSIONER PAUL CHARTRAND: The
7	federal government required you to do it at the Tribal
8	Council level, is that so?
9	WARNER GOODVOICE: No, at the Band
10	level.
11	COMMISSIONER PAUL CHARTRAND: The
12	federal government required it to be done with the Band
13	alone.
14	WARNER GOODVOICE: Since then the rules
15	have changed, as you are aware, and now they will fund
16	only certain population levels or Tribal Council.
17	COMMISSIONER PAUL CHARTRAND: So they
18	no longer fund you?
19	<b>WARNER GOODVOICE:</b> No.
20	COMMISSIONER PAUL CHARTRAND: So, you
21	do not have a system any more?
22	WARNER GOODVOICE: No. All that work
	StenoTran

Royal Commission on

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- 1 so far has gone for nothing.
- 2 **COMMISSIONER PAUL CHARTRAND:** Is this
- 3 for economic reasons?
- 4 WARNER GOODVOICE: Population,
- 5 political.
- 6 COMMISSIONER PAUL CHARTRAND: Thank
- 7 you.
- 8 **CO-CHAIR GEORGES ERASMUS:** What's the
- 9 level of population that is needed before the department
- 10 will recognize the community and fund their social
- 11 development program, the child care program?
- 12 **WARNER GOODVOICE:** One thousand
- 13 children I believe.
- 14 **COMMISSIONER PAUL CHARTRAND:** The other
- 15 part of my query was whether there were any steps being
- 16 taken now amongst the Dakota to establish such institutions
- 17 amongst the Dakota?
- 18 **WARNER GOODVOICE:** Yes, I believe they
- 19 are working on that now, the problem being continuity I
- 20 believe with a new Chief and Councils being elected and
- 21 then they have to be brought up to date. So, it's kind
- 22 of a slow process at this point in developing a Dakota

## Royal Commission on

- 1 Tribal Council in Saskatchewan.
- 2 CO-CHAIR GEORGES ERASMUS: You made
- 3 mention about alternatives to court proceedings. Is that
- 4 something you wish to get into, some kind of justice program
- 5 or is it something you already have underway? You listed
- 6 a number of things that you wanted to do at some point
- 7 and under youth services you had alternatives to the court.
- 8 Is that something you desire to have or is that something
- 9 underway now?
- 10 **WARNER GOODVOICE:** Initially, that came
- 11 under we felt it might be a good idea to have a facility
- 12 here like a group home that would address those situations
- 13 where supervision is required or emergency care,
- 14 short-term care is required. A facility like this would
- 15 have been a good idea, but again that never happened.
- 16 **COMMISSIONER PAUL CHARTRAND:** For my
- 17 assistance, what is this group home that you are referring
- 18 to? I don't know what that means.
- 19 **WARNER GOODVOICE:** I am not sure if
- 20 "group home" is the right word to use. It would be just
- 21 a facility where supervision and care could be given to
- 22 young people as it was needed, whether it was short term

### Royal Commission on

- 1 because of neglect or accident or illness or placement
- 2 by the courts or social services.
- 3 **COMMISSIONER PAUL CHARTRAND:** For young
- 4 people who are not being cared for by their families, do
- 5 I have that right?
- 6 **WARNER GOODVOICE:** Yes.
- 7 **COMMISSIONER PAUL CHARTRAND:** Thank
- 8 you.
- 9 **CO-CHAIR GEORGES ERASMUS:** And also if
- 10 they've come into contact with the courts or they are in
- 11 care by social services?
- 12 **WARNER GOODVOICE:** Yes.
- 13 **CO-CHAIR GEORGES ERASMUS:** Thank you.
- 14 I think those are the questions. Thank you.
- WARNER GOODVOICE: Thank you.
- 16 **CO-CHAIR GEORGES ERASMUS:** We are going
- 17 to take a lunch break now and we'll try and get back either
- 18 just a little bit before 2:00 or definitely at two o'clock.
- 19 Thank you.
- 20 --- Lunch Recess at 1:10 p.m.
- 21 --- Upon Resuming at 2:10 p.m.
- 22 **CO-CHAIR GEORGES ERASMUS:** We are going

### Royal Commission on

- 1 to begin again and I will have the Commissioner for the
- 2 day, Cy Standing, introduce the next speaker.
- 3 **COMMISSIONER CY STANDING:** There will
- 4 be a small change in the agenda, only our first small change
- 5 so far today. The next presenter will be Tom Iron.
- 6 Tom Iron was born in Canoe Lake and he
- 7 went to Beauval Residential School and the LaBreque
- 8 Residential School. Presently he is the Fourth Vice-Chief
- 9 of the Federation of Saskatchewan Indians and he is
- 10 responsible for the Health and Social Development
- 11 portfolio. Tom Iron.
- 12 FOURTH VICE-CHIEF TOM IRON, FEDERATION
- 13 OF SASKATCHEWAN INDIAN NATIONS: Thank you. I want to
- 14 thank the Commission members and the people here for making
- 15 accommodations to hear my presentation first. I was
- 16 slated to be on at 4:30, but because of other meetings
- 17 that are coming up and I have to be in Meadow Lake later
- 18 on this evening.
- 19 Elders, Commission representatives,
- 20 Chiefs, ladies and gentlemen, I am grateful for the
- 21 opportunity to speak about the concerns and challenges
- 22 we face as First Nations' citizens in the area of health

# Royal Commission on

- 1 and social development. I believe the perspective that
- 2 Saskatchewan First Nations bring to this issue is one which
- 3 is unique in Canada, and ultimately will be of great
- 4 assistance to the Royal Commission on Aboriginal Peoples
- 5 in its final deliberations.
- As the original peoples of this land,
- 7 the provision of health services are interpreted
- 8 differently by the many First Nations in Canada. In
- 9 Saskatchewan, and in particular that area encompassed by
- 10 numbered Treaty Six in which we now meet, health issues
- 11 are viewed in the context as a treaty quarantee; a sacred
- 12 promise that our grandfathers ensured would exist for us
- 13 in perpetuity. I want to elaborate on this concept as
- 14 I progress through my text, but for now I will merely say
- 15 that the role of treaties is paramount and sacred for
- 16 Saskatchewan First Nations.
- 17 The reality of our health rights and the
- 18 circumstances under which they will reach fruition have,
- in the pass, been shaped in part by the economic and social
- 20 conditions of Canada. As the poorest of the poor,
- 21 Saskatchewan treaty Indians are familiar with the current
- 22 economic challenges confronting the citizens of this

- 1 province and nation. For our people, it has been and will
- 2 continue to be a difficult task to rebuild our social and
- 3 cultural fabric, while maintaining our opposition to
- 4 government initiatives which restrict our treaty rights.
- 5 We can ill afford that the Canadian governments be allowed
- 6 to perpetuate the lie that our treaty rights to health
- 7 or education exist at the pleasure of the Crown, as special
- 8 benefits to "disadvantaged" Canadians.
- 9 The treaty nations are all too aware that
- 10 a benefit can be revised or rescinded. It is always
- 11 pre-defined by the giver and places the recipients at a
- 12 real legal and practical disadvantage. As First Nations'
- 13 citizens, we have always shouldered the heaviest burden
- 14 during difficult times in this country. We cannot,
- 15 however, continue to be asked to accept further
- 16 infringements of our treaty guarantees for there is a real
- 17 fear amongst my people that these rights will follow the
- 18 same path as our traditional territories. They will
- 19 shrink and shrink until they can no longer sustain our
- 20 needs.
- 21 We must, therefore, ensure that our
- 22 treaty rights are properly construed as rights. By doing

# Royal Commission on

- 1 this, we will guarantee that the rights will not diminish
- 2 with trying economic times and that any amendments to the
- 3 manner in which treaty services are delivered will be
- 4 controlled by First Nations who will, in time, return to
- 5 our self-governing status.
- 6 The Royal Commission on Aboriginal
- 7 Peoples has set out 16 terms of reference as guidelines
- 8 for the discussions like this that are taking place
- 9 throughout the nation. While I find that health issues
- 10 have been assigned their own place among the terms, I
- 11 believe that the wellness of our people, including their
- 12 social, economic and spiritual well-being crosses the
- 13 boundaries of many of the separate terms.
- 14 Indeed, wellness is a community issue,
- 15 a national issue, a women's issue. It touches youth
- 16 concerns, family considerations and even self-government
- 17 and historical concerns.
- I firmly believe that no other right so
- 19 fundamentally relates to the survival of our people as
- 20 that of health. Our strength and our future turns upon
- 21 the well-being of our people. Without healthy, socially
- 22 developed youth, we have no leaders for the future.

- 1 Without available, high-quality care for the elderly, we
- 2 have no guidance or wisdom from the past. Without strong,
- 3 committed people acting today to champion our rights and
- 4 to further our nations' interests, we have no guarantees
- 5 for anyone beyond today.
- I am grateful that a forum like the Royal
- 7 Commission on Aboriginal Peoples exists for the voicing
- 8 of our concerns and the enunciation of our goals. It is
- 9 a process that at every stage is being managed and written
- 10 or researched by the many First Nations' people that have
- 11 worked and studied in the areas of the terms of reference.
- 12 The process may be singularly unique in this aspect.
- 13 It gives our leadership a chance to set
- 14 out its vision of our Nations' role in the Canadian state.
- 15 Equally as important, it provides the opportunity for
- 16 consultation from and among our own people.
- In fact, it is a rare example of true
- 18 consultation. We are all too familiar with the old process
- 19 of consultation through instruction; that is, the case
- 20 where the non-aboriginal members of government present
- 21 us with a completed version of their work on the very issues
- 22 that affect us and then seek our input or, more accurately,

- 1 our acquiesence.
- 2 We have moved beyond that stage in our
- 3 relationship with the Canadian state, and closer to the
- 4 true relationship of mutual respect and consideration that
- 5 we as First Nations have always asserted.
- It is this relationship between
- 7 sovereign states, the nation-to-nation partnership and
- 8 co-operation that Saskatchewan First Nations have always
- 9 maintained forms the basis of our treaty and our aboriginal
- 10 rights. It is the true nation of this relationship,
- 11 including its legal implications, that I want to speak
- 12 to you about next, as it relates to the treaty right to
- 13 health. Saskatchewan First Nations have always
- 14 maintained the sanctity of our treaty relationship with
- 15 the federal Crown. The numbered Treaties Two, Four, Five,
- 16 Six Eight and Ten were all signed after Confederation and
- 17 before the introduction or even consideration of the Indian
- 18 Act. The primary documents outlining our relationship
- 19 to the Crown are the treaties. Entered into on a
- 20 nation-to-nation basis, and recognizing the sovereignty
- 21 of First Nations over the territories occupied, the
- 22 treaties are an internationally recognized way of securing

1	guarantees and regulating conduct between two nations.
2	In addition to establishing a
3	nation-to-nation relationship, our treaties provide
4	protection and preservation of our rights in areas such
5	as education, social and economic development, and health.
6	What each of these rights have in common is an over-riding
7	concern for and connection to the survival of our people.
8	Chief Sweetgrass voiced this sentiment when negotiating
9	Treaty Six in 1876. He said:
10	"When I hold your hands and touch your heart, as I do now,
11	let us be one. Use your utmost to help
12	me and help my children, so that they
13	may prosper."
14	The language employed by the treaties
15	and the intentions of our forefathers clearly envisioned
16	the survival of our peoples as distinct political
17	communities in Canada. The representations of the Treaty
18	Commissioners that this would indeed occur, combined with
19	the Crown's fiduciary obligations arising from treaties
20	ensures the responsibility the Canadian state must take
21	to help our communities to not only survive, but to thrive.
22	Unfortunately, as with many agreements

1	that have been made between our people and the federal
2	government, we have been forced into the courts to enforce
3	our rights under the treaties. The judiciary has had a
4	checkered history in its recognition of treaties and treaty
5	rights. Only recently, interpretation of the treaties
6	by the courts has more closely mirrored that of First
7	Nations. I want to briefly outline the highlights of the
8	most important cases.
9	In 1990, the Supreme Court of Canada set
10	out the strongest endorsement of the nation-to-nation
11	concept. In <u>R v. Sioui</u> , Chief Justice Dickson noted that
12	the conduct of both Great Britain and France indicated
13	that they saw the First Nations of Canada as having autonomy
14	over identifiable territory. It says:
15	"the Indian nations had sufficient independence and
16	played a large enough role in North
17	America for it to be good policy to
18	maintain relations with them very close
19	to those maintained between sovereign
20	nations.
21	This clearly indicates that the Indian nations were
22	regarded in their relations with

1	European nations which occupied North
2	America as independent nations.
3	The papers of Sir William Johnsonwho was in charge
4	of Indian Affairs in British North
5	America, demonstrate the recognition by
6	Great Britain that nation-to-nation
7	relations had to be conducted with the
8	North American Indians."
9	The question of what factors are to be
10	considered in the adjudication of a treaty right has been
11	considered in a number of cases. Contemporary authority
12	holds that not only should treaties be considered in light
13	of their "spirit and intent", but they should also be
14	interpreted conceptually. This means that when a treaty
15	right, for example, to agricultural implements, is
16	invoked, the court will look to the concept of this kind
17	of guarantee. It will see the concept of a plough and
18	training in farming techniques to be the assurance that
19	economic development for the First nation is encouraged
20	as of right.
21	In deciding what representations were
22	made that may not have found their way into the final text

1	of the treaty, the Court of Appeal in Ontario spoke in
2	1981 of the criteria. Their decision in R. v. Taylor and
3	<u>Williams</u> opened the door for the admission as evidence
4	of a treaty right, the oral promises that were made:
5	"It is of importance to consider the history and oral
6	traditions of the tribes concerned, and
7	the surrounding circumstances at the
8	time of the Treaty.
9	if there is evidence by conduct or otherwise as to how
10	the parties understood the terms of the
11	Treaty, then such understanding and
12	practice is of assistance in giving
13	content to the term or terms."
14	In 1983 the Supreme Court of Canada had
15	set out the practice that strict concepts of contract law
16	were not to be used in treaty interpretation. In the
17	Nowegijick v. The Queen case, the court said that treaties
18	were to be "liberally construed and doubtful expressions
19	resolved in favour of the Indians." This principle was
20	repeated in $\underline{\text{R. v. Sioui}}$ which held that when a treaty was
21	proved, it must be given "a just, broad and liberal
22	construction."

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- 2 it clear that the Supreme Court of Canada would not limit
- 3 the definition of treaty and aboriginal rights to those
- 4 "existing" at the pleasure of the Crown; a full range of
- 5 rights was to be expected, and with them, their protection
- 6 under the law.
- 7 Having surveyed the nature of the rights
- 8 we as First Nations possess according to the Canadian
- 9 judiciary, I want to turn now to the content of these
- 10 rights. In particular, I want to address my primary
- 11 concern here today: The treaty right to health, and its
- 12 implications for the future of our peoples' health,
- 13 wellness and social development.
- I will begin with the treaty
- 15 enunciations of the right to health and address how they
- 16 may be seen in light of the current liberal definitions
- 17 given to treaty rights.
- 18 What I have attempted to make clear in
- 19 my presentation is that a treaty right finds its definition
- 20 in both the text of the treaty, and the oral representations
- 21 made during the negotiations. It was during the
- 22 treaty-making process that most of the concerns our

22

# Royal Commission on Aboriginal Peoples

1	forefathers had were communicated to the Governor and to
2	the Treaty Commissioners.
3	During the making of treaty, the Crown
4	did its utmost to make the Indian negotiators feel
5	confident that the treaties were intended to be lasting
6	document and that they were being made in good faith.
7	The negotiator for the British Crown at the time of the
8	Saskatchewan treaties was Lieutenant Governor Alexander
9	Morris, who offered the following assurance:
10	"I told you also that what I was promising was not for
11	today or tomorrow only, but should
12	continue as long as the sun shone and
13	the river flowed."
14	The provisions of the treaties that
15	relate to health and social development must be read in
16	light of the oral promises that were made by the Crown
17	representatives. They must also be understood in the
18	context that the Indian negotiators understood them.
19	The Crown made a number of important oral
20	promises that form the complete definition of the health
21	and social development guarantees. What emerges from both

the written records which document the treaty process and

1	the oral tradition of our people is that the treaties were
2	not to disrupt our way of life. The written record of
3	Lieutenant Governor Morris reflects this fact:
4	"A spokesman, Poundmaker, then addressed me, and asked
5	assistance when they settled on the
6	land, and further help as they advanced
7	in civilization.
8	I replied that they had their own means of living, and
9	that we could not feed the Indians, but
10	only assist them to settle downI
11	explained that we could not assume
12	charge of their every-day life, but in
13	a time of great national calamity they
14	could trust the generosity of the Queen.
15	The Honourable James McKay also addressed them, saying
16	that their demands would be understood
17	by a white man as asking for daily food,
18	and could not be granted
19	At length the Indians informed me that they did not
20	wish to be fed every day, but to be helped
21	when they commenced to settle, because
22	of their ignorance how to commence, and

1	also in case of great famine
2	They saw the buffalo, the only means of support, passing
3	away. They were anxious to learn to
4	support themselves by agriculture, but
5	felt too ignorant to do so, and they
6	dreaded that during the transition
7	period they would be swept off by disease
8	or famine - already they have suffered
9	terribly from the ravages of measles,
10	scarlet fever and small-pox."
11	It seems clear that the context in which
12	our forefathers saw the right to health and social
13	development was one of anxiety about the effects of deadly
14	epidemics on their people, and concern that the settlement
15	process would able to help the people to adapt to new social
16	and economic realities. Our negotiators realized that
17	our nations would require help to achieve a successful
18	transition, and that the honour of the Queen meant that
19	in times of dire need, help would be forthcoming.
20	It was in this context that the treaty
21	rights were established. Poundmaker, speaking during the
22	Treaty Six negotiations put forward a clear vision of his

1	expectations and understandings of treaty:
2	"When I commence to settle on the lands to make a living
3	for myself and my children, I beg of you
4	to assist me in every way possible - when
5	I am at a loss how to proceed I want the
6	advice and assistance of the Government;
7	the children yet unborn, I wish you to
8	treat them in like manner as they advance
9	in civilization like the white
10	manthis is the voice of the people."
11	The Governor made a very significant
12	statement in response to our negotiator's fears that they
13	would be wiped out by some unforeseen epidemic. He said
14	that the case of "great sickness or famine" would be a
15	case of "special consideration" and so would attract
16	additional attention and assistance from the Crown.
17	Morris subsequently described the circumstances that would
18	attract special attention from the Crown.
19	"The only occasion when [special] help would be given,
20	would be if Providence should send a
21	great famine or pestilence upon the
22	whole Indian people included in

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1	treatysomething unforseen."
2	It is the position of the Saskatchewan
3	First Nations that notwithstanding the fact that the
4	so-called "medicine chest clause" appears only in Treaty
5	No. Six, the similar right to health was guaranteed through
6	the negotiations and the promises made at the time of other
7	treaties. The concerns expressed about the need for
8	comprehensive health care were common among all the Chiefs,
9	many of whom chose to adopt the articulation of this concern
10	made by other Chiefs like Poundmaker.
11	Treaty No. Six does require that a
12	medicine chest be kept at the office of the Indian agent.
13	Properly understood, this embodies the concept of overall
14	health maintenance for all First Nations' people. It
15	means that as the negotiators were concerned for the
16	well-being of future generations, they wanted to ensure
17	that all practical steps were being taken to protect the
18	health of all their people. This kind of interpretation
19	clearly makes health a treaty right, and not a privilege
20	granted by the federal government. As we can all
21	appreciate, making it a right changes everything about

health, from delivery of services to funding questions

- 1 to coverage comprehensiveness.
- 2 On the issue of the treaty right to
- 3 health, a possibility exists that an innovative turn could
- 4 be taken on the special help guaranteed from the Crown
- 5 to First Nations in times of unforeseen pestilence or
- 6 epidemic. No other epidemic has so quickly captured the
- 7 attention and concern of the North American continent as
- 8 the AIDS epidemic.
- 9 The AIDS epidemic might be comparable
- 10 to the arrival of smallpox to our close-knit societies
- 11 100 years ago; an arrival which historians and
- 12 anthropologists estimate wiped out half of our
- 13 populations.
- The promise of the Crown to assist in
- 15 times of "famine and pestilence" might well be necessary
- 16 to combat the AIDS crisis now. Such help would include
- 17 immediate measures to respond to the current threat and,
- 18 more importantly, preventative measures that are needed
- 19 to defeat this deadly disease.
- I have endeavoured to make a number of
- 21 points about the treaty-making process clear to you today.
- 22 That is, I wanted the panel to understand that not only

- 1 are the treaties sacred documents to First Nations' people
- 2 in Saskatchewan, but they are living legal documents that
- 3 guarantee rights and compel action by the federal Crown.
- 4 I wanted to make it clear that as we fight
- 5 for the rights afforded us on a nation-to-nation basis
- 6 in the treaties, we have not only the written text to rely
- 7 on, but the important oral representation made to our
- 8 treaty negotiators.
- 9 Finally, I wanted to make clear that the
- 10 concept of health for First Nations people in Saskatchewan
- 11 is the actual treaty guarantee, and that this
- 12 interpretation is the legal one that is upheld in courts
- 13 of law. The interpretation includes any service or
- 14 guarantee that is necessary to ensure the healthy
- 15 development and survival of our people.
- The health and social development of our
- 17 people is inextricably tied to our survival. Our
- 18 forefathers and our chiefs saw this and that reality was
- 19 never any clearer than today. If we are to survive as
- 20 a vibrant culture and as strong and independent nations,
- 21 we must attend to the health of our people. It is the
- 22 issue of First Nations' health in general that I would

- 1 like to address now.
- 2 It is a fact of life that reserve living
- 3 is a combination of below average social and economic
- 4 conditions and less than average prospects for the future.
- 5 We have seen the spirit of our people threatened by the
- 6 passing away of the honour of the treaties.
- 7 We must stop the epidemic of substance
- 8 abuse and hopelessness that envelop our young people today
- 9 and result in the highest suicide rates among them in the
- 10 nation today. Of the 200 to 275 deaths by injury and
- 11 poisoning that have occurred among First Nations in the
- 12 last decade, fully three-quarters were in the 10 year to
- 13 20-year age group. Those deaths compare to the 65 to 70
- 14 deaths that occurred in the same category nationally.
- The leading causes of injury and death
- 16 were poisoning, motor vehicles, drownings and fires.
- 17 Factors that were identified as contributing to the deaths
- 18 included poorly maintained roads and vehicles, poorly
- 19 maintained equipment, greater use of wood stoves, lack
- 20 of fire protection and drug or alcohol impairment. These
- 21 factors show how health and social and economic conditions
- 22 are related.

22

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1	We must assert that our elders have a
2	right and that we have an obligation to deliver effective
3	health services to them. This includes making services
4	accessible and less intimidating to them by accommodating
5	language differences and cultural barriers.
6	Our elders have more health-related
7	problems that the general aged population, but fully half
8	of the problems go untreated. This is due to many factors,
9	including lack of transportation to larger centres where
10	health care was available, and reticence among the elderly
11	to seek care due to language and cultural barriers.
12	The opportunities for more non-hospital
13	intervention have to be increased, since too many elders
14	fear the isolation and the trauma of a long hospital stay,
15	where they would encounter unfamiliar language, and be
16	cut off from their families.
17	We must ensure that the treaty right to
18	health includes practical services like increasing the
19	number of health care representatives and providing the
20	opportunity for programs of at-home care, which already
21	exist outside of our reserve communities.

For our general population, the reality

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- 1 is that a right to health has become another empty promise.
- 2 Despite the fact that Canada has been a signatory to
- 3 numerous international treaties and covenants on the right
- 4 to health, the federal and provincial governments have
- 5 continued to thwart their responsibilities to provide
- 6 health to Canada's original peoples. They have reneged
- 7 on their promises by off-loading health guarantees, by
- 8 forcing First Nations' governments who are responsible
- 9 for their own health services to deliver them with less
- 10 and less financial resources.
- 11 They have tried to subscribe how the
- 12 health right will be identified by setting out those
- 13 services and needs that will be dealt with as related to
- 14 health. They have offered programming guidelines that
- 15 all but negate the traditional holistic approach to
- 16 wellness, and then made the monies that will be available
- 17 for health, contingent upon our following their
- 18 prescription.
- As a result, the general health and
- 20 welfare of First Nations' people in Saskatchewan is an
- 21 international disgrace. First nations' people have a
- 22 higher mortality rate than the national average. We die

- 1 younger than other Canadians. Our life expectancies at
- 2 birth are nearly a decade less than those of the general
- 3 non-native population.
- 4 Cancer, diseases of the circulatory and
- 5 respiratory systems, infectious diseases like
- 6 tuberculosis which has been all but wiped out in the
- 7 non-aboriginal societies, diabetes and heart disease occur
- 8 at the minimum of twice the national average among First
- 9 Nations.
- 10 Factors that contribute to the illness
- 11 and mortality rate include poor quality housing, lack of
- 12 adequate infrastructure (such as clean water supply and
- 13 sewage facilities), poor access to medical services and
- 14 increased exposure to disease.
- Even our future generations, the source
- 16 of our potential and our strength, our children, do not
- 17 escape the irony of being a status Indian in Saskatchewan
- 18 guaranteed health as a treaty right, and yet suffering
- 19 such inferior quality of health services that they would
- 20 do better to have never been born to the "advantage" of
- 21 a treaty quarantee.
- 22 Fetal and infant death among First

# Royal Commission on

- 1 Nations' babies was nearly twice the national average
- 2 reported since 1987. Once again the social and economic
- 3 factors of poor housing, lack of sewage disposal and
- 4 potable water, and poor access to health services were
- 5 considered factors in the higher rate. As well, the poor
- 6 health of the mother, inadequate nutrition, and lack of
- 7 pre-natal care as well as the adverse effects of drugs
- 8 and alcohol also contributed.
- 9 I want to pause here to make the point
- 10 that I believe an implicit link exists between the health
- 11 of our people and the proper social and economic
- 12 development of our communities. I have made indirect
- 13 reference to it throughout my remarks today. Therefore,
- 14 I want to briefly touch on the social development that
- 15 I think must accompany the right to health.
- 16 First, I want to make the point that I
- 17 believe that the right to social development exists within
- 18 the text of the treaties, although it has been less the
- 19 focus of judicial and academic review.
- 20 Implicit in the negotiations was an
- 21 assurance by the Crown that the children of future
- 22 generations would be cared for and assisted as they grew

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- 1 up in a new society. Our forefathers were concerned that
- 2 our children would have all the advantages that the white
- 3 society afforded to other Canadians.
- 4 The Treaty Commissioners heard these
- 5 concerns and responded to them in the recognition of a
- 6 right to education, but also in representations made to
- 7 our leaders that:
- 8 "...your children will be taught, and then they will be
- 9 as well able to take care of themselves
- 10 as the whites around them."
- Only by ensuring that our children and
- 12 our people have equal opportunity to develop their physical
- 13 and social potential will this promise reach fruition.
- 14 The right to social development is implicit in all of the
- 15 language of our treaty negotiators; they signed treaty
- 16 for the sole purpose of ensuring our future survival in
- 17 every sense of the word.
- 18 If the true delivery of health services
- 19 includes some kind of commitment to keeping First Nations'
- 20 people and their communities capable of achieving good
- 21 health, then the infrastructures of reserve life must be
- 22 improved; access to health services must be increased;

- 1 education as part of the health right must be a
- 2 consideration. that would include nutrition information,
- 3 information on inoculation, hygiene and family planning.
- 4 It would also have to include an element of mental health,
- 5 preventative medicine, and most importantly, a commitment
- 6 to the holistic and traditional methods of treating disease
- 7 and achieving wellness.
- 8 As First Nations' people assume greater
- 9 control over the mechanisms of self-government, the
- 10 delivery of health services will include greater elements
- 11 of holistic healing, and a greater respect for the
- 12 traditional approaches to treatment. However, for now,
- 13 our goal must be to ensure that the health of our people
- 14 becomes a realistic and an achievable goal.
- This is, of course, only one aspect of
- 16 the social development right, which also includes the
- 17 education and socialization of our people, as well as our
- 18 culture's revitalization and transfer to our youth, and
- 19 the empowerment of all of our citizens through adequate
- 20 job and life skills training.
- 21 The health right is then, as envisioned
- 22 by the Federation of Saskatchewan Indian Nations, truly

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- 1 guaranteed only when it is recognized as a treaty
- 2 obligation, part of the sacred trust between the Crown
- 3 and Saskatchewan First Nations. It must be recognized
- 4 in the spirit in which our forefathers intended it; that
- 5 is, it must act to guarantee the survival of a strong,
- 6 distinct culture and people.
- 7 Our goal then is two-fold: First, we
- 8 will work to attain the recognition of our treaty guarantee
- 9 to health. From there our goal will be to realize the
- 10 full spectrum of the health right in all its
- 11 manifestations.
- To First Nations' people in
- 13 Saskatchewan, quaranteeing the right to health is just
- 14 another or our roles in the sacred duties we maintain as
- 15 the keepers of the treaty. Achieving the right is as
- 16 imperative to our survival as the struggle against
- 17 assimilation was to the generations that came before us,
- 18 and those that will follow.
- 19 Historically, our elders have spoken of
- 20 a balance that existed between the relationships of First
- 21 Nations and the British Crown. We dealt with each other
- 22 as equals, with respect for each other's distinctiveness.

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- 1 The next constitutional amendments should ensure that
- 2 the balance is restored.
- 3 In spite of the fact that the most recent
- 4 constitutional negotiations have recognized in principle
- 5 the right of First Nations to self-government, we must
- 6 endeavour to make certain that the recognition does not
- 7 compromise the integrity of the sacred trust between the
- 8 First Nations' governments and the Canadian state in
- 9 treaty.
- 10 It is our treaties that form the basis
- 11 of our relationship with the Crown and, notwithstanding
- 12 the significant progress made to reaching the goal of
- 13 self-determination, we will continue to champion the
- 14 realization of our treaty guarantees. We cannot afford,
- 15 nor allow, the federal government to circumvent its
- 16 obligations for health services under treaty by continuing
- 17 to refer to these services as benefits, or diverting these
- 18 issues to the self-government forum.
- The words of Chief Sweetgrass ring as
- 20 true today as they did 116 years ago at the treaty
- 21 negotiations:
- 22 "...use your utmost to help me and my children, so that

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- 2 My forefathers have already made their
- 3 contribution to this nation, so that it too could prosper.
- 4 They offered their homelands. Homelands for which their
- 5 love and relationship was so strong they referred to them
- 6 as "ki-kow-we-now," "our mother".
- 7 The trust my forefathers placed in this
- 8 nation to care and provide for the health needs of their
- 9 unborn is not one that can be summarily dismissed. Our
- 10 nations and peoples have only recently begun to heal from
- 11 the wounds inflicted by British and Canadian colonialism.
- 12 Our peoples have not prospered in the past, and frankly,
- 13 I believe we will only prosper in the future if this Royal
- 14 Commission forces the Government of Canada to contribute
- 15 to the prosperity of our nations with that same honour
- 16 which my peoples have contributed to the great wealth of
- 17 this land.
- With that, that is my presentation. I
- 19 want to thank the panel and the Commission members again
- 20 for having me here today.
- 21 **CO-CHAIR GEORGES ERASMUS:** Thank you
- 22 for your presentation. Do the Commissioners have any

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- 1 comments or questions? Bertha.
- 2 **COMMISSIONER BERTHA WILSON:** I would
- 3 like to thank you very much for a very comprehensive and
- 4 eloquent presentation on the subject of health. I very
- 5 much like the holistic approach. I like the idea that
- 6 health really encompasses everything that involves a
- 7 congenial way of life for your people.
- 8 I would just like to say I enjoyed very
- 9 much listening to you. I have no questions. I found it
- 10 extremely persuasive and I think you covered practically
- 11 everything that you could possibly have covered. Thank
- 12 you.
- 13 **VICE-CHIEF TOM IRON:** Thank you very
- 14 much.
- 15 CO-CHAIR GEORGES ERASMUS: Paul.
- 16 **COMMISSIONER PAUL CHARTRAND:** Your
- 17 reference to negotiations between your nations and the
- 18 Treaty Commissioners reminded me of something that was
- 19 said to me some time ago in Ottawa with respect to the
- 20 same Treaty Commissioner Morris. One of the elders from
- 21 Treaty One wondered out loud to this particular individual
- 22 who was telling me the story whether these Commissioners

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- 1 that are now coming to the community would do better in
- 2 dealing with them than Commissioner Morris did.
- I was anxious then, as I am now, to make
- 4 the great distinction between the Treaty Commissioners
- 5 and the Commissioners and on this Commissioner and,
- 6 particularly so, when you suggest that the Commission might
- 7 be able to force the Government of Canada to take particular
- 8 endeavours in that field. I think that might be a little
- 9 bit difficult for us to achieve.
- 10 I want to thank you for your presentation
- 11 and I would like to ask if you are prepared to entertain
- 12 questions on the substantive presentation itself?
- 13 **VICE-CHIEF TOM IRON:** Yes.
- 14 **COMMISSIONER PAUL CHARTRAND:** One or
- 15 two only, you referred to nation-to-nation negotiations
- 16 or discussions. How is a nation defined for these
- 17 purposes? Who is a relevant nation?
- 18 **VICE-CHIEF TOM IRON:** My understanding,
- 19 as we sit here today on this Wahpeton Reservation, I believe
- 20 it to be a nation of its own distinctiveness and culture,
- 21 its own tradition. I believe that to be of each reserve
- 22 because they each have their own distinctiveness and they

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- 1 are autonomous and sovereign in every way.
- 2 The Treaty Nations and the reserves of
- 3 Canada to me are the Treaty First Nations.
- 4 Did I answer your question?
- 5 **COMMISSIONER PAUL CHARTRAND:** The
- 6 distinction is not clear between Treaty Nations and let's
- 7 say a community like Wahpeton or, take your pick, whichever
- 8 community. You talked about nation-to-nation
- 9 discussions. Are you talking about in a treaty? Do I
- 10 understand that to mean Treaty Six, for example, which
- 11 is something different from any one of the individual Band
- 12 communities comprised within the area of Treaty Six?
- 13 That's what I am trying to sort out.
- 14 **VICE-CHIEF TOM IRON:** Treaty Six --
- 15 **COMMISSIONER PAUL CHARTRAND:** As an
- 16 example. you can take whichever treaty you want.
- 17 **VICE-CHIEF TOM IRON:** -- crosses over
- 18 and encompasses a lot of reserves I believe. It
- 19 encompasses bodies.
- To my understanding and the way I believe
- 21 that this nation-to-nation concept is it's between the
- 22 First Nations themselves. I can't, or the Federation of

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- 1 Saskatchewan Indicants cannot tell Wahpeton or my band
- 2 from where I come from what are they are who they are.
- 3 They are First Nations within their right.
- 4 COMMISSIONER PAUL CHARTRAND: So, for
- 5 your purposes then a nation is each individual Band?
- 6 VICE-CHIEF TOM IRON: Yes.
- 7 **COMMISSIONER PAUL CHARTRAND:** Thank
- 8 you. That answers that.
- 9 The other question, I would like to check
- 10 a point if I may. If I understood your presentation, you
- 11 are vigorously opposed to a national federal policy with
- 12 respect to health and education. That observation flows
- 13 from what I understood to be your statement that health
- 14 rights and education rights are derived from the treaties,
- 15 when I associate that with the observation that not all
- 16 aboriginal peoples in Canada have entered into treaties,
- 17 then it seems to me to follow that what you are advocating
- 18 is something other than a national policy with respect
- 19 to health and education.
- I suppose it's possible that the
- 21 elements of the policy might end up being the same, but
- 22 if I understood your presentation, you are suggesting that

1	in arriving at a policy that each treaty area or each
2	community involved with the treaty must somehow be uniquely
3	involved in the design of that policy for that area only,
4	for the people comprised within that treaty area alone?
5	VICE-CHIEF TOM IRON: Let's take for
6	example here in Saskatchewan, we have five tribal groups
7	and they are different. Their needs are different and
8	the way they begin to deal with their needs or the way
9	they begin to deal with their wellness, for example, is
10	to them their own. When we talk about a national
11	policy, we have to have as treaty nations our input to
12	that national policy. Where I referred to the policies
13	always being made for us up in Ottawa and then they are
14	forced upon us and we react. What we want, I guess, is
15	proper consultation as to how we can best, for both levels
16	of government, how best the process can go forward. We
17	need to be a part of all of that consultation because it's
18	different. Nobody is the same right across Canada.
19	You talk about the treaty and I referred
20	to the treaty population when I speak. I believe we make
21	up 35 per cent of the population in Indian communities.
22	COMMISSIONER PAUL CHARTRAND: Thank

## Royal Commission on

- 1 you.
- 2 **CO-CHAIR GEORGES ERASMUS:** I don't have
- 3 any questions. You have an excellent and comprehensive
- 4 presentation. I certainly hope you are leaving us a copy
- 5 of your written presentation. Perhaps you can make sure,
- 6 if you haven't already given a copy to our staff, that
- 7 you do that.
- 8 **VICE-CHIEF TOM IRON:** Yes.
- 9 **CO-CHAIR GEORGES ERASMUS:** Once again,
- 10 for the Commissioners, I would like to thank you for your
- 11 time and very excellent presentation. Thank you.
- 12 **VICE-CHIEF TOM IRON:** I thank you again.
- 13 **CO-CHAIR GEORGES ERASMUS:** We are going
- 14 to go back to our last presenter who was going to present
- 15 just before lunch. I will have Commissioner Cy Standing
- 16 introduce her.
- 17 **COMMISSIONER CY STANDING:** Our next
- 18 presenter is Darlene Spiedel. She is from the Standing
- 19 Rock Reservation. She went to boarding school on the
- 20 reservation and went to South Dakota State University where
- 21 she received her Master's Degree in Education
- 22 Administration with emphasis on biculturalism and

## Royal Commission on

- 1 bilingualism.
- 2 She worked with the Wahpeton Band in the
- 3 area of curriculum development. She has worked with the
- 4 Dakota Nations in curriculum development and
- 5 self-government. Presently she is employed with the
- 6 Saskatchewan Indian Cultural Centre in language and
- 7 curriculum development.
- 8 DARLENE SPIEDEL, DAKOTA NATIONS OF
- 9 CANADA, SASKATCHEWAN CULTURAL CENTRE: Good afternoon,
- 10 Chief and Council, Commissioners, fellow speakers,
- 11 relatives and visitors. This afternoon I will be speaking
- 12 I guess from two points of view, one from the Dakota Nations
- 13 and the other from the Saskatchewan Indian Cultural Centre.
- I might have to switch hats here once in a while.
- I think this morning there was quite a
- 16 bit of information relayed to you on the various problems
- 17 that our Dakota Bands encounter. I believe the history
- 18 was outlined for you of our Dakota Bands.
- During recent years we have been given
- 20 small amounts of funding from the Department of Indian
- 21 Affairs to engage in research to hopefully lead to a
- 22 comprehensive claim. This research is extremely

- 1 important to us, not only from the claims perspective,
- 2 but also in clarifying who we are in Canada. I think it
- 3 came out this morning that the Government of Canada
- 4 persists in viewing the Dakota and Lakota Bands as being
- 5 refugees from the States. It has refused the Dakota and
- 6 Lakota Bands to sign treaty adhesion. It has not treated
- 7 them equally in giving them reserves and land entitlement.
- 8 And, in many cases, we have experienced a number of other
- 9 inequities. Therefore, we feel this research is of utmost
- 10 importance.
- 11 At the close of this past fiscal year
- 12 we were promised that we would be once again funded. We
- 13 were even led to believe that the funding level would be
- 14 increased from the \$50,000 that we had been getting, but
- 15 only provided for very minimal research activity. It came
- 16 April 1, April 15 and now today it is into the end of May
- 17 and we still have not been funded. I guess one of the
- 18 things that we would encourage is that this funding be
- 19 reinstated, so that we can continue the documentation
- 20 process and that it be funded at a level that allows for
- 21 us to do the in-depth type of research that is needed.
- There is information regarding our

## Royal Commission on

- 1 people, not only in various repositories across Canada,
- 2 but in England and France as well because of the
- 3 relationship we had with those two countries, also all
- 4 throughout the United States and in many other sectors
- 5 of the world. So, the task that lays before us to really
- 6 fully document Canadian land usage and that is going to
- 7 require an extensive amount of travel which is very costly
- 8 and it requires many, many man hours of time.
- 9 Along the line of claims, another issue
- 10 that was not tabled with you as of yet today is the factor
- 11 that not only has the Canadian government refused to
- 12 recognize the Dakota and Lakota of Canada, but the American
- 13 government as well does and they have numerous outstanding
- 14 claims with our people, claims that have been adjudicated
- 15 and funds that are sitting in Washington, D.C., but they
- 16 have denied the Canadian Dakota and Lakota access to those
- 17 funds, on the very grounds that they are not residents
- 18 of the territorial United States.
- 19 These claims need to be resolved. Many
- 20 of the people amongst the nine Dakota/Lakota Bands here
- 21 in Canada can even demonstrate to whomever that they are
- 22 lineal descendants of signers of specific treaties from

- 1 which these judgment funds have been garnered.
- 2 Another issue is again relating back to
- 3 the United States and that needs to be resolved is the
- 4 fact that either through direct allotment or airship, a
- 5 number of our families up here hold title to lands on U.S.
- 6 reservations. We have been denied in recent years the
- 7 right to pass on those titles. When the person who was
- 8 the present title holder passes on, the land is then taken
- 9 back by the government because they have decided now, after
- 10 many years, that they don't have a responsibility to take
- 11 care of lands that don't belong to residents of the United
- 12 States.
- This will take me into another issue
- 14 which is the borders issue, which in a sense ties back
- 15 to the land claim and airship. Our people held lands in
- 16 what is now Canada and the United States. Our people never
- 17 were consulted about creating the medicine line or the
- 18 border that exists today. Subsequently, our Dakota,
- 19 Nakoda and Lakota people are not allowed free passage
- 20 within their own aboriginal territory and later on today
- 21 you will hear from a gentleman who was asked to come here
- 22 to help with these Commission Hearings and Immigration

- 1 did not want to allow him across the border.
- We have relatives and families on both
- 3 sides of the border and we are not able to freely pass
- 4 back and forth.
- 5 When it comes to commerce, Canadian
- 6 Bands can take various products to the States and either
- 7 barter or sell them to one of our fellow tribes in the
- 8 States. Our American relatives cannot do that. We have
- 9 even had offer from one of our American tribes to give
- 10 us buffalo, but we haven't figured out a conceivable way
- 11 to bring them across the border, which could be even an
- 12 economic venture for us.
- 13 Another issue that comes into play is
- 14 the whole things of residence. Because of the family ties
- and relationship that exist, often extended family members
- 16 want to come and live with family members in one or the
- 17 other country. If they go into the States there is no
- 18 problem, but coming over to the Canadian side we just can't
- 19 pick up and decide "I'm going to go and live at Standing
- 20 Buffalo for the next little while," whether it be short
- 21 term or long term. You have to come through Immigration.
- 22 Inter-marriage. This is where the

- 1 residents' problem really becomes evident. I think you
- 2 can appreciate that our people would like to marry within
- 3 our own culture and language group. At present the small
- 4 bands that we have here are quite inter-related and our
- 5 traditional kinship does not allow for marriage in that
- 6 plane, so we need to be able to go out to the other side
- 7 to be able to keep those bloodlines alive.
- 8 What happens is if they marry an American
- 9 they have to bring that person through Immigration if they
- 10 are going to bring them to live up here. That person then
- 11 loses status. The Canadian government will not recognize
- 12 that person as having any status and, therefore, is treated
- 13 as a non-Indian, even though they may be a full-blooded
- 14 Indian and they do have aboriginal and treaty rights.
- 15 Membership. This morning Ms Waditaka
- 16 spoke to you about what was happening with her child.
- 17 This same scenario happens when one of our people marries
- 18 an American. If a person from Wahpeton here or from
- 19 Standing Buffalo took a spouse from the American side,
- 20 the child that they have, if they want to have that child
- 21 be a member in one of these Canadian Bands, it comes in
- 22 as a 6(2). If that child then in turn marries another

# Royal Commission on

- 1 Dakota or Nakoda or Lakota from the State's side and they
- 2 have a child, that child will be bumped off the Indian
- 3 status listing here in Canada. It's cultural genocide.
- 4 That is what ; is happening with Bill C-31.
- 5 This isn't only true for the Dakota
- 6 people. It is true for others, such as the Blackfeet and
- 7 the Mohawks. There has to be a re-examination of Bill
- 8 C-31 and what it is doing to our Indian cultures, our Indian
- 9 nations.
- 10 Another issue is employment. I think
- 11 when Ms Waditaka did her presentation this morning, we
- 12 do not have all the trained people that we need amongst
- 13 our small Bands here. On the other hand, there are some
- 14 trained people who are available on our Dakota, Nakoda,
- 15 Lakota Bands in the States who could come here and provide
- 16 some of those services or help train some of the people,
- 17 but in order to come here they have to go through
- 18 Immigration. This is what I did.
- 19 It's not everybody who can get through
- 20 Immigration. This morning she talked about needing a
- 21 Dakota language instructor. Immigration will not
- 22 recognize the Dakota language as being a cause for someone

- 1 to have to immigrate to Canada. They say the Dakota
- 2 language is not an official language of Canada and,
- 3 therefore, language cannot be used as a factor.
- 4 Another issue that needs to be probably
- 5 brought up again is the whole idea of self-governments.
- 6 Dakota Bands worked extensively for some years on
- 7 self-government, looking at the option that is available
- 8 through Indian Affairs. It could not really satisfy what
- 9 it is that we wanted. It is too limited, so we have kind
- 10 of put it on a back burner. But the whole endeavour of
- 11 our Bands is to be in a situation where Canada recognizes
- 12 our inherent right to self-government. We have never
- 13 given that right up.
- 14 We have developed two other
- 15 organizations which are part of our self-governments.
- 16 One is the Saskatchewan Dakota, Nakoda, Lakota Chiefs
- 17 Committee. It has been functioning for five years without
- 18 any funding, other than a few small programs that we have
- 19 been able to get here or there. We have tried for Tribal
- 20 Council funding, but that has never panned out because
- 21 of the regulations that Indian Affairs has.
- 22 Yet, there are certain things that it

## Royal Commission on

- 1 is more advantageous for our Bands here in Saskatchewan
- 2 to work together on, things that have to deal with language,
- 3 culture, self-governments because of our similar history
- 4 and background. Things that have to do with service
- 5 delivery, such as child welfare programs in order that
- 6 they can be delivered in a manner which is culturally and
- 7 linguistically adequate.
- 8 We worked quite extensively in trying
- 9 to set up a child welfare agreement, but that was not able
- 10 to become a reality because they had a number set. You
- 11 have to have "x" number of children in order to create
- 12 a child welfare agency. Well, the number they had, we
- 13 barely had that many people between the Bands that were
- 14 working together of a total population.
- 15 Yet, in order to provide an adequate
- 16 social service delivery, it would be best if we could work
- 17 together and deliver it in a cultural and linguistically
- 18 relevant manner.
- 19 Along the line of self-government also
- 20 comes the issue of the constitutional talks. As the issue
- 21 comes more and more forward, there is a lot of emphasis
- 22 on treaty and I think many of our people are afraid of

- 1 what is that going to do to us, the Dakota and Lakota.
- 2 The government has consistently, as I said, took the stance
- 3 that they are refugees and have no right to treaty. Where
- 4 will they fit in the whole scheme of things?
- 5 Another issue related to
- 6 self-governments is the funding level for small Bands.
- 7 Our Bands are very small and I think as through the
- 8 testimony this morning, it was evidenced to you that we
- 9 are having a very difficult time providing minimal service
- 10 delivery, a minimal level of programming that can meet
- 11 the needs of our people. One of our Bands in the southern
- 12 part of the province, Wood Mountain, doesn't even generate
- 13 enough funds to build one house in a year. They get funded
- 14 for one-quarter of a house.
- I, myself, have more expertise in the
- 16 area of education. I think one of the things that was
- 17 sort of brought out this morning, the small schools that
- 18 we have, we do not generate enough funding under the formula
- 19 to hire professionally trained staff in all areas. Is
- 20 that being equitable?
- 21 Indian Affairs has come forward and
- 22 really put a push on that bands need to take over their

## Royal Commission on

- 1 schools. Bands need to administer their own schools, but
- 2 yet they don't provide the funding to do it at an adequate
- 3 and professional level.
- 4 Administration for these schools, we all
- 5 have small schools and so we can't, other than the Wahpeton
- 6 Band, afford to hire an education administrator. Even
- 7 Wahpeton cannot afford to hire a professionally trained
- 8 educator to hold that position.
- 9 You go to one of the Bands, such as Moose
- 10 Woods, you have one teacher and one teacher's aid and they
- 11 have to cover everything that deals with education, the
- 12 administrative, the instructional delivery, the
- 13 counselling, everything. It's not really a system that
- 14 is providing what needs to be provided. The system has
- 15 to be reviewed and it has to be based on actual need.
- Whether you have 30 students or 300
- 17 students, there are some basic things that every school
- 18 needs to have, both administratively and program-wise.
- 19 Facilities, because of the small school
- 20 size, Moose Woods, Standing Buffalo, cannot get funded
- 21 for gymnasiums. So, there goes the whole physical
- 22 education program or any programming that would require

- 1 a large area to deliver the instruction.
- 2 Programming also is limited because of
- 3 the formula in areas such as special education. When I
- 4 used to be the Education Co-ordinator here at Wahpeton,
- 5 we generated about \$6,225 for special education. That
- 6 wasn't even enough to hire a half-time teacher to provide
- 7 for the needs of our children. The same exists with Moose
- 8 Woods and Standing Buffalo.
- 9 Given the language loss that has been
- 10 expressed to you, we need to go to immersion programming,
- 11 as Mr. Erasmus had inquired about. We spoke with Indian
- 12 Affairs four years ago and tried to get something like
- 13 that in place, but in order for us to deliver immersion
- 14 programming, we would have needed extra funds so that we
- 15 could develop the curriculum, we could train staff to
- 16 deliver a program of that nature and then to facilitate
- 17 the implementation so that we would have to have extra
- 18 teachers for a few years until it was worked into the whole
- 19 system, but they couldn't provide that.
- Teacher training program. We need a
- 21 Dakota teacher training a program, a program that will
- 22 take our people and not only train us to be teachers, but

- 1 to teach us to be proficient in our language. Indian
- 2 Affairs did that for the Mohawks at "Caugnewaga",
- 3 "Kanasedogi", but when we came and asked for that they
- 4 said no, that's not an option. We don't have funds for
- 5 that. Yet, each day our language is being lost a little
- 6 more and a little more.
- 7 We also had a thing set up with Indian
- 8 Affairs at one time when they were not willing to provide
- 9 us the type of programming that we sought for here, that
- 10 they would allow us to send people to the States to either
- 11 take university programs at our tribal controlled
- 12 universities in the States, such as "Ogalla-Lakota",
- 13 "Scientik-Glashka" or others.
- 14 Another one was to let our junior high
- 15 and high-school students go and attend a school down there
- 16 so that they could be involved in cultural programming
- 17 and language programming, but in the recent years with
- 18 the cutback of funding that high school option was taken
- 19 out and with the cap on post-secondary that is no longer
- 20 an option to us.
- 21 Funding for the students that are bused
- 22 into the city to go to Grade 7 through 12 also has serious

- 1 limitations. I think there was some reference made this
- 2 morning to drop-out rates and student achievement. For
- 3 the students to really become part of that school, they
- 4 need to be able to participate in it fully and to be able
- 5 to take part in all the extra-curricular activities.
- 6 There isn't funding allowed for that. They need to be
- 7 part of a tutoring program. There isn't funding for that.
- 8 The students who go to the city, the
- 9 young girl this morning told you how she feels like she's
- 10 discriminated against. Well, it's very hard to come from
- 11 the reserve and go into the city and particularly into
- 12 an environment where the economic standard is much higher
- 13 than you have here on the reserve. The children need to
- 14 have money to be able to buy lunches and be able to buy
- 15 the clothing that is in style and that, but those things
- 16 are not allowed for.
- 17 Our student allowance is \$10 for
- 18 children under 14 and \$20 for children over 14. That's
- 19 can't even buy you a lunch for one week.
- The student supply monies, \$60 for a
- 21 junior high/elementary student and \$100 for a high school
- 22 student. One hundred dollars with the cost of what runners

# Royal Commission on

- 1 are today could probably at best buy you a pair of runners
- 2 for the school term.
- 3 Another problem we face too is our Bands
- 4 are located closer to urban areas, so that there is a high
- 5 transience, people moving back and forth and trying to
- 6 capitalize on opportunities. When our families are in
- 7 the city, they still depend on the Band for assistance.
- 8 If you are not on social assistance, there is no program
- 9 in the city to help you pay the caution fees, buy student
- 10 supplies or provide an allowance for the children going
- 11 to school. It's a very difficult situation to face.
- 12 There needs to be some consideration, I believe, for
- 13 helping out those who are living in the urban setting that
- 14 are there for educational purposes, employment purposes,
- 15 so that we are sure that those children's needs are met.
- Another area in regard to education and
- 17 which was brought up this morning was the whole area of
- 18 curriculum development. As Cy, when he introduced me,
- 19 mentioned that I was a curriculum developer for first the
- 20 Band here and then for Dakota Nations.
- 21 We struggled along for seven years
- 22 trying to develop curriculum, but there isn't any funding

- 1 out there. Every place we went we were told, like if we
- 2 went to Indian Affairs, they said go to the Secretary of
- 3 State, he has money for you. Go to the Saskatchewan Indian
- 4 Culture Centre, they get money for you. They then, if
- 5 we went to one of them, they would refer us back to the
- 6 one who just previously sent us.
- 7 It costs a lot of money to develop
- 8 curriculum and the funding that has been allocated here
- 9 in Saskatchewan is not adequate for even one Band.
- 10 Indians Affairs for the Saskatchewan
- 11 Region gets \$100,000 for curriculum development for all
- 12 72 Bands. The Secretary of State's Native Secretariat
- 13 funding for language and culture programming is \$72,000.
- 14 That's what you need for one Band's program to develop
- 15 local curriculum initiatives a year.
- Another issue I would like to bring up
- 17 from the Dakota Nations' perspective is the sacred sites
- 18 issue. We have been for about a year now working on trying
- 19 to get two sites in particular preserved, one of them being
- 20 Sitting Bull's last sundance site which is down in the
- 21 Wood Mountain area. The other is a rock effigy site down
- 22 by Avonlea, Saskatchewan.

# Royal Commission on

1	What we	find	as	we	work	at.	this	is	t.hat

- 2 there is no legislation in place that allows for the
- 3 declaration of a sacred site, whether it be at the
- 4 provincial or national level.
- 5 The second thing we find is that there
- 6 is no funding for a Band or a group of Bands to designate
- 7 a site as being sacred and sort of limiting who can have
- 8 access to that site.
- 9 That will bring me to some
- 10 recommendations on the Dakota Nations' part. Number one
- 11 is to reinstate the research dollars as had been indicated
- 12 earlier on. Number two is to develop a tripartite compact
- 13 between the U.S., Canada and the Dakota, Lakota, Nakoda
- 14 nation to resolve, one, outstanding claims; two,
- 15 facilitate world citizenship; three, establish a border
- 16 commission to resolve border issues and set up a compact
- 17 which allows for free passage and free commerce; four,
- 18 self-governance needs to be recognized and along with that
- 19 self-governance that it be the right of the Band to decide
- 20 how they wish to structure that and if they would like
- 21 to regroup with other Bands. Those different levels that
- 22 they decide are appropriate be adequately funded, based

- 1 on actual need.
- 2 The other is funding for a Dakota teacher
- 3 training program, specific for our people in order to
- 4 assure that our language is not lost. I think given the
- 5 situation as it is, when I get into the Saskatchewan Indian
- 6 Cultural Centre report, our language just here in
- 7 Saskatchewan is in a most critical state of the languages.
- 8 I think we need some special help for a time period to
- 9 help sort of raise the level of where we are at.
- 10 The other one would be for sacred site
- 11 legislation.
- Number seven would be the negotiation
- 13 of a land settlement with the Dakota, Lakota Bands, which
- 14 would include some form of treaty recognition.
- I will now go on to the cultural centre
- 16 presentation. The Saskatchewan Indian Cultural Centre
- 17 is funded through the Indian Cultural Centres Program.
- 18 Our goals and our objectives are the preservation of the
- 19 language, culture and history of the Cree, Soto, Dene,
- 20 Dakota, Nakoda and Lakota people of Saskatchewan.
- The promotion of retention and
- 22 rejuvenation of the language, culture and history of our

- 1 five language culture groups, fostering the development
- 2 of bilingual, bicultural education programs and assisting
- 3 education authorities to deliver such programs and,
- 4 fourth, to produce and disseminate instructional and
- 5 resource material which are culturally, linguistically
- 6 and historically accurate.
- 7 Within the Cultural Centre we have five
- 8 departments; the administration and finance department,
- 9 the elders department, the technical unit, the library
- 10 and information services and the language curriculum
- 11 development unit.
- 12 In regards to preservation I would raise
- 13 the issue of sacred sites. The Cultural Centre as well
- 14 has been working on trying to get a number of the sacred
- 15 sites and traditional usage sites preserved. Again, there
- 16 needs to be legislation.
- We have been working on developing a
- 18 museum. Originally it started out as a cultural centre,
- 19 but we found that there is no money for cultural centre
- 20 facilities and have been guided to the museums route, but
- 21 that also has a number of limitations. There really isn't
- 22 funding out there for establishment of Indian museums.

## Royal Commission on

- 1 So, it's a big task in trying to find the funding for this
- 2 facility for us.
- 3 We have outgrown the facility we are in
- 4 and if we are to adequately provide service to the people
- 5 of Saskatchewan, we need to get such a facility in place,
- 6 plus if we are to meet our objective of preservation of
- 7 the language, culture and history, we need a central
- 8 repository for the research and various things that are
- 9 gathered, artifacts and so forth.
- Now I'd like to get into an area that
- 11 has to do with preservation and also with rejuvenization
- 12 and retention. In 1988 the Saskatchewan Indian Cultural
- 13 Centre undertook to do a research study on the status of
- 14 Indian languages in Saskatchewan. It was not possible
- 15 to research every reserve, every Indian community, every
- 16 urban area in Saskatchewan, so a number was selected in
- 17 sort of like a random sampling. Then, the research was
- 18 conducted from there. An extensive survey was developed
- 19 and at that this point I'd like to bring up some of the
- 20 findings.
- We came up with a coding system for this.
- 22 The first level is extremely critical condition; very

# Royal Commission on

- 1 few or no fluent speakers under the age of 50, no strong
- 2 pattern of indigenous language use in the community,
- 3 English used in most cases, English main home language
- 4 in most homes, infrequent use of language of those under
- 5 30.
- 6 The Cody Soto Reserve, "Carry-the-
- 7 Kettle Nakoda Reserve, the Muskeg Lake Cree Reserve, the
- 8 "Pepikis" Cree Reserve, Saskatoon Urban Centre, with all
- 9 its language possibilities, Standing Buffalo Dakota,
- 10 Wahpeton Dakota, White Bear which has four languages there,
- 11 Cree, Soto, Dakota, Nakoda and Wood Mountain Lakota were
- 12 determined to be in this real critical state. The language
- 13 loss was so significant that there were few or no speakers
- 14 under 50.
- In the next category was the critical
- 16 condition. This one here is where you have few or no
- 17 speakers under 30, no strong pattern of language use,
- 18 English is the main language of use in the home and
- 19 infrequent use of the language by people under 17;
- 20 "Attakoop" Cree Reserve and Moose Woods Dakota Reserve
- 21 were found to be in that situation.
- 22 Serious condition, where there are few

- 1 or no fluent speakers under 17, Cumberland House Cree
- 2 Nation, Ile-a-la-Cross Cree Nation, Keniston Soto Nation
- 3 and Water Hen Cree Nation.
- 4 Fair but deteriorating condition; the
- 5 majority of those under 17 are fluent speakers, but a
- 6 significant minority speak only English, strong pattern
- 7 of indigenous language use in community, but shifts to
- 8 English among children and indigenous language main
- 9 language in most, but not all homes. That's Onion Lake
- 10 Cree Reserve and "Patrenack" Dene Reserve.
- Good health, but a few symptoms of ill
- 12 health, the majority of fluent speakers in all age
- 13 categories, strong pattern of indigenous language use in
- 14 community, indigenous language main home language in all
- 15 but very few homes, some children reported as infrequent
- 16 speakers of indigenous language in several contexts or
- 17 some social contexts characterized by more use of English
- 18 than might be expected and that's Stanley Mission Cree,
- 19 Whitefish Cree Band and Wollaston Lake Dene.
- I know you are not familiar with the
- 21 geographical location of these Bands I have named off,
- 22 but in general what it comes out to be is that in the

## Royal Commission on

- 1 southern part of Saskatchewan, basically Prince Albert
- 2 and south, there are almost no young people who know the
- 3 language. It is only in the north where the language is
- 4 still somewhat healthy.
- 5 Each day that is being further
- 6 threatened with the exposure to television, the exposure
- 7 to the non-Indian influences of the school system, of the
- 8 community and of economics. At the Cultural Centre we
- 9 have been trying to encourage the Bands to develop language
- 10 retention plans for their communities and such a plan would
- 11 encompass from birth to old age. Many of the bands have
- 12 been working on these, but what we are experiencing takes
- 13 us back to the issue I had brought up with the Dakota
- 14 situation with trying to find curriculum development
- 15 funding. There are no funds available to fund these
- 16 programs. Almost daily at the Cultural Centre we have
- 17 one Band or another coming to us, asking for help with
- 18 finding funding for language or a culture program. We
- 19 really have no place to refer them to, given what I told
- 20 you earlier.
- 21 Many of them have some beautiful plans
- 22 that they have come up with, plans that I know could work,

- 1 but they can't happen without funding.
- 2 Another area that ties into this
- 3 language and is part of our mandate too is to help Bands
- 4 in developing bilingual/bicultural education programs and
- 5 building their capacity to deliver those programs. It
- 6 puts us in a technical assistance mode, but our funding
- 7 at the Cultural Centre is so limited that we can't meet
- 8 the demand. The requests are coming in from the Bands
- 9 and from the schools, not only from the Band level either.
- 10 It is coming in from the public schools.
- 11 For quite some period of time now we have
- 12 only have two people in our department which is the
- 13 languages and curriculum development department. It is
- 14 not possible for us to cover the whole entire province
- 15 and all the various language cultural groups that need
- 16 help. What it brings us back to is the need for funding
- 17 for technical assistance units to help the Band controlled
- 18 schools implement such -- not only plan and implement such
- 19 programs and this becomes really important when you go
- 20 back and consider some of the things I said about the
- 21 formula not providing enough funding for all the various
- 22 positions to be staffed by trained professionals.

This becomes especially true in
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- 2 Indian language programming. There are schools out there
- 3 which can't afford to hire a professionally trained
- 4 language instructor, provided there is one available.
- 5 There are other schools out there which can't provide the
- 6 funding to hire someone on a full-time basis that isn't
- 7 a trained professional even, to provide language
- 8 instruction.
- 9 Earlier there was a question raised by
- 10 trained professional in regard to language instructors.
- 11 There are very few.
- 12 Cree has the most of our language groups
- 13 here in Saskatchewan, but it's not enough to meet the need
- 14 for every one of the schools to have a trained language
- 15 instructor, provided they did have the funding to hire
- 16 him.
- 17 We need a training program which will
- 18 train people to be bilingual/bicultural instructors.
- 19 Also, along that line, training funds
- 20 so that existing staff who have their degrees can be
- 21 upgraded in order to be able to implement
- 22 bilingual/bicultural programs.

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- 2 curriculum development funding. That \$100,000 pot is
- 3 magical. The only thing is we all have to fight over it
- 4 and in the end nobody really gets to do a good quality
- 5 project because it is getting torn this way and that way.
- 6 I just came from a meeting yesterday of our education
- 7 council. We spent half of our time debating over who is
- 8 going to get ten cents out of there. It's not enough to
- 9 meet the need.
- 10 Another issue I'd like to bring up is
- 11 in regards to elders. The Cultural Centre through our
- 12 funding provides funding to the Tribal Councils in
- 13 Saskatchewan, so that they can employ the services of an
- 14 elder. We have one staff person at the Cultural Centre
- 15 who co-ordinates this program, but the funding is not
- 16 adequate to again meet the need. The funding basically
- 17 allows for each Tribal Council to have one elder on staff
- 18 to service their big massive area. That is not really
- 19 addressing the need at the Tribal Council level or at the
- 20 Band level.
- 21 At the Cultural Centre we get calls on
- 22 a weekly basis from Social Services, the RCMP and other

### Royal Commission on

- 1 agencies, asking can you provide an elder to counsel this
- 2 family or to counsel this individual. We need a whole
- 3 staff of elders on hand right at the cultural centre to
- 4 meet those kind of needs, to assist us with curriculum
- 5 development, but the funds aren't adequate to do that.
- 6 Another issue I will bring up is
- 7 libraries. There is no program in existence that provides
- 8 funding for Bands to establish libraries. There is no
- 9 program in existence for Bands to be able to get a grant
- 10 to update or enhance their libraries. Therefore, the
- 11 Cultural Centre has been trying to fill that gap, but our
- 12 resources again are limited.
- 13 As the Bands have become aware of us
- 14 providing that service, we find ourselves really
- 15 scrambling to come up with enough books to send out to
- 16 these Bands that are asking for help. Yet, the only
- 17 resource we have to get books is whatever we can set aside
- 18 in our Cultural Centre's budget.
- 19 What this brings me to is there needs
- 20 to be a national program for libraries. I would like to
- 21 put a little dig in here. In the Province of Saskatchewan
- 22 a Band like Wahpeton, if we want to use that library in

### Royal Commission on

- 1 Prince Albert we have to pay. I think that is very
- 2 contradictory to other policies that have come out in
- 3 promotion of literacy. I think there needs to be free
- 4 access to libraries for our Bands.
- 5 One more area that we have been trying
- 6 to work in is to promote the Saskatchewan Indian artists,
- 7 whether they be visual artists, performing artists or
- 8 whatever field they are in. Our funds are limited to do
- 9 this and we've tried to help a number of the artists go
- 10 after funding from the provincial level and from the
- 11 national level, but we find that the way the criteria in
- 12 these art programs are set up that they systematically
- 13 deny our people access. I will use, for example, Indian
- 14 dance. There was a recent announcement back a few months
- 15 ago, funding for dance, theatre dance troupes. We tried
- 16 to get some funding for an Indian dance troupe and they
- 17 said we weren't a professional dance, so we got cut off.
- 18 Another example is we tried to get some
- 19 funding from the Saskatchewan Arts Board for the
- 20 publication of a book on Indian dance. They said that
- 21 was not a recognized art, that you couldn't go anywhere
- 22 to any university and get a degree in Indian dance, so

- 1 it was not a recognized art.
- 2 These are just a few of the issues that
- 3 we face. Hopefully it has been enough to give you some
- 4 idea of what we face on a daily basis in trying to provide
- 5 for the preservation and retention of our cultures and
- 6 language and providing for the educational needs that
- 7 exist.
- I guess again I would have a couple of
- 9 recommendations. One is the National Cultural Centres
- 10 Program be increased, so that the Secretary of State's
- 11 funding be increased.
- 12 INAC be given the mandate to fund
- 13 technical assistance units to assist Indian education
- 14 authorities in the implementation of bilingual/bicultural
- 15 programs, that the Indian educational funding formula be
- 16 revamped so that it allows for the special programming
- 17 dollars that are needed to implement immersion and other
- 18 bilingual/bicultural programs and that INAC be mandated
- 19 and funded and whatever for curriculum development, so
- 20 that we can end this scenario of chasing around all over
- 21 the countryside to find \$10 to bring back and really get
- 22 down to the serious business of developing instructional

- 1 materials that are needed for our children and are needed
- 2 to be able to provide an effective Band control education
- 3 program.
- 4 With the existing program we have done
- 5 nothing more but take over the administration. To really
- 6 get down into serious Band control it means that we have
- 7 our own curriculum, our own instructional materials.
- 8 Another one is for legislation regarding
- 9 sacred sites and for museums. Bilingual/bicultural
- 10 teacher training program funding and a review of the
- 11 various arts programs to ensure that our Indian people
- 12 can have access to these programs and that there isn't
- 13 some type of systemic discrimination happening there.
- 14 A libraries program and I guess one of
- 15 the other ones that we wanted to put a plug in for from
- 16 the Cultural Centre was for funding for a national centre
- 17 that would serve as a central clearing house and networking
- 18 agency for bilingual/bicultural education Indian language
- 19 program and curriculum development.
- 20 I would like to thank the Chief and
- 21 Council for asking me to speak on behalf of the Dakota
- 22 Bands, also for having had the opportunity to speak on

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- 1 behalf of the Cultural Centre. I would like to thank the
- 2 Commissioners for hearing what I have said. Thank you
- 3 CO-CHAIR GEORGES ERASMUS: Thank you
- 4 for a very thorough presentation. I will ask the
- 5 Commissioners if they have any comments or questions.
- 6 I will start with Bertha.
- 7 COMMISSIONER BERTHA WILSON: Yes, you
- 8 have outlined a great many problems, many of them perhaps
- 9 would be solved by funding, some perhaps not and as we
- 10 have been crossing the country and hearing from native
- 11 groups, we've learned that many native people see native
- 12 self-government as a solution to many of these programs,
- 13 in that it would get rid of the federal and provincial
- 14 bureaucracy and allow the native people to establish their
- 15 own priorities in a lot of these areas.
- You've outlined some special problems
- 17 of the Dakota Nation in Canada and the need for a
- 18 cross-border relationship with the Dakota people in the
- 19 United States. I am wondering if native self-government
- 20 comes to pass in Canada, how will this impact on that
- 21 north-south relationship of the Dakota Nation? Will it
- 22 be helpful? Will it be harmful or will it be completely

22

### Royal Commission on

#### Aboriginal Peoples

1	neutral?
2	DARLENE SPIEDEL: I think it would
3	really depend on what type of parameters were set around
4	the self-government that is given to the Bands. If we
5	are allowed to truly determine our own statutes and so
6	forth, I think it could be a great help and we could really
7	develop some good working relationships with the relatives
8	from the south and also maintain working relationships
9	with the Bands that surround us, the Cree, the Dene, the
10	Soto.
11	One key issue though will be the whole
12	border issue. As I suggested, if some kind of an agreement
13	could be put in place and it's not just our Dakota people
14	who face that. So that those border restrictions I think
15	self-government won't let us say who can cross the border.
16	COMMISSIONER BERTHA WILSON: Thank you.
17	CO-CHAIR GEORGES ERASMUS: Paul.
18	COMMISSIONER PAUL CHARTRAND: I only
19	want to thank you for your presentation. With reference
20	to the many plans on language development that you have
21	talked about, I know that we would be interested in seeing

those plans to assist us in developing our foundations.

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Thank	you.
	Thank

- 2 DARLENE SPIEDEL: I think one of our
- 3 plans is to try to put a more in-depth presentation to
- 4 the Commission at a later date. Hopefully, in that we
- 5 can really get down and get into some specific cases of
- 6 what is happening and specifics on these different needs.

7

- 8 **CO-CHAIR GEORGES ERASMUS:** I presume
- 9 you are aware that we have an Intervenor Funding Program?
- 10 **DARLENE SPIEDEL:** Yes, we are aware.
- 11 **CO-CHAIR GEORGES ERASMUS:** You might
- 12 try an application in a collective way on a number of
- 13 things. You might find that it's possible to get some
- 14 dollars there.
- We set up the program to assist
- 16 organizations in looking to solutions to their particular
- 17 situation and also situations that might be used as
- 18 examples for other places, for other First nations. I
- 19 encourage you to see if you can get some assistance there
- 20 to come back at a later time with some further presentations
- 21 to us.
- Thank you for your time.

#### Royal Commission on

1 DARLENE SPIEDEL: Thank vo	ou.
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- 2 CO-CHAIR GEORGES ERASMUS: We were
- 3 supposed to have a break, but since we are so far behind
- 4 I am kind of reluctant to do much more than maybe have
- 5 a two-minute stretch. We will break for a walk around
- 6 the room and then come back to your seat.
- 7 --- Short Recess at 4:03 p.m.
- 8 --- Upon Resuming at 4:12 p.m.
- 9 **CO-CHAIR GEORGES ERASMUS:** I would ask
- 10 everybody to take their seats again. It looks like,
- 11 according to the agenda, that we are at one o'clock now.
- 12 I will ask Cy to introduce the next speaker.
- 13 **COMMISSIONER CY STANDING:** Very
- 14 briefly, our next presenter is Gerald One Feather. Gerald
- is from the Mato Mna Sni Ta Tiospaye and that is from the
- 16 Oglala Oyate. He went to school on the Pine Ridge
- 17 Reservation and went to the University of South Dakota
- 18 and the University of Oklahoma. He has a degree in
- 19 political science. He has spent 22 years in tribal
- 20 government and also that many years in traditional
- 21 government. Gerald One Feather.
- 22 GERALD ONE FEATHER, MATO MNA SNI, TA

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Aboriginal Peoples

2 participate in these discussions. I feel it an honour

TIOSPAYE OGLALA OYATE: Thank you for being invited to

- 3 being up here to speak to the Royal Commission on the
- 4 subject of Lakota views and the Lakota world and as to
- 5 what should be the future of Lakota people.
- I have been working with the different
- 7 Bands up here for the past three years. We have an
- 8 organization called "Echishasha Ta Mnicha" and that's a
- 9 term that is used to identify themselves as Lakota people.
- The Lakota people believe that
- 11 sovereignty comes from within themselves, so when they
- 12 collectively come together and form a community we call
- 13 Tiospaye or Band and the exercise of this collective
- 14 thinking is the process of serenity.
- The Lakota Nation as a Nation always had
- 16 the ability to delegate or place power responsibility in
- 17 smaller groups, so you look at our own history and the
- 18 Bands are no longer than maybe 50 to 70 families in a Band.
- 19 Each Band has to have certain characteristics to exist
- 20 and one is they have to be self-sufficient. They have
- 21 to have all the mechanics for self-government.
- 22 The Band is the basis for the Lakota

- 1 Nation. We exist throughout this country. We speak one
- 2 language with three dialects. We have one spiritual
- 3 relationship which is based on our sacred pipe and our
- 4 sacred fire, but we respect our relatives and being related
- 5 to each other is the most important thing in our
- 6 relationships with each other, whether we act as
- 7 individuals or act between Bands.
- 8 This was pretty much the glue that kept
- 9 the Lakota Nation intact for many years, for centuries,
- 10 these values or self-government.
- 11 The experience that we had in the United
- 12 States, in the United States Constitution it establishes
- 13 the relationship that exists between the Indian tribes
- 14 and the United States government and that was through
- 15 treaty making. So, the Indian tribes are outside of the
- 16 United States Constitution. They passed amendments to
- 17 the United States Constitution that never applied to Indian
- 18 tribes because treaty making was the basis of policy from
- 19 the time of contact. This has established them with a
- 20 government-to-government relationship and that is still
- 21 the policy of today's federal government, a
- 22 government-to-government policy.

1	The	thing	that	has	gone	wrong	with	our

- 2 governments and I'm talking about Band governments or
- 3 tribal governments is that for a time we allowed
- 4 institutions to determine who we are and what we are.
- 5 We lost the ability to determine who we are and to control
- 6 our membership. So, we have lost this to institutional
- 7 and the bureaucracy of government.
- I think this is basically the problem
- 9 that exists in all Lakota societies. In more recent years,
- 10 because of our treaty relationships, in 1934 the United
- 11 States government gave us constitutional governments by
- 12 Act of Congress. In more recent years, the Supreme Court
- 13 of the United States asserted aboriginal rights which were
- 14 rights which existed away before the United States was
- 15 ever created and these inherent rights are now in conflict
- 16 with tribal government because one arm of government is
- 17 saying one thing and another arm of government is saying
- 18 another thing. This is why the traditional people have
- 19 emerged because of their relationship was based on treaty
- 20 law rather than constitutional law.
- 21 As I work with these Bands up here, there
- 22 seems to be a confusion over what should be the political

1	status	of	these	Bands.	On	the	one	hand	vou	make	treaties

- 2 with some Bands and yet you have created a legislative
- 3 law to overturn or in conflict with the traditional treaty
- 4 that was established. So, at one time you recognized them
- 5 as independent states and somewhere along the line that
- 6 legal status was changed to a constitutional relationship.
- 7 As a result, I think the Indians themselves are quite
- 8 confused because at this point I am confused too as to
- 9 who is a status Indian and who is a non-status and who
- 10 is a treaty Indian or non-treaty Indian. So, the Indians
- 11 themselves are confused as to what their relationship
- 12 should be.
- On the other hand, there is an
- opportunity to develop and recognize who they are as people
- 15 because treaty upholds peoplehood and this is a thing that
- 16 is lacking and as a result of all of this confusion I felt
- 17 that the Bands have really no protection against
- 18 unwarranted government actions.
- We look at history and we look at the
- 20 traditional government. Tiospaye is what we call the
- 21 Band. Again, they have accepted responsibility to be
- 22 independent within the nation. They determine who is

1	aoina ta	be a	member	of	that Band	. They	determine	wherever
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- 2 they want to go, but generally they come together every
- 3 so often, the head men and the Band Council is comprised
- 4 of all the family heads in that Band. In other words,
- 5 everybody is represented at the General Council, every
- 6 family. The most important person and who has an automatic
- 7 seat in the General Council, whether it is at the Band
- 8 level or at the Nation level is what we call "Okanchasa",
- 9 the holy man because he is the one that speaks with the
- 10 spirit people. Even the spirit people are represented
- 11 at a General Council. This man knows things that the
- 12 ordinary man doesn't know. He knows things that we don't
- 13 know as human beings because he interprets for the spirit
- 14 people. He is able to bring the spirit into the
- 15 discussions of issues.
- 16 The head man in a traditional government
- 17 speaks to "Okanaga", the Great Spirit, on behalf of the
- 18 people. He voices the opinion, he voices the help or he
- 19 voices thanksgiving or whatever it is, this man speaks
- 20 for his people to the Great Spirit. So that the Great
- 21 spirit would have a part in that decision, in that
- 22 responsibility. This is one of the things that

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- 1 constitutional government prohibited. Two things
- 2 happened in constitutional government and one was the
- 3 spiritual life of the people were separated from the
- 4 Council. The other one was we went from family
- 5 representation to geographic representation by popular
- 6 vote.
- 7 So, either the man with the most
- 8 relatives or a man that is most popular seems to win the
- 9 election, not the man who has the wisdom and the knowledge
- 10 to help his people. In this way what we know as traditional
- 11 government begins to weaken over the past 100 years.
- 12 The elements of this traditional
- 13 thinking still exists among Bands. They still
- 14 philosophically have this ideal, but how to implement these
- 15 is a whole question because at this point here in Canada
- 16 there is really no option for the Bands to innovate
- 17 self-government and there are no provisions to allow
- 18 changes, maybe drastic changes in the way they govern
- 19 themselves.
- 20 I think the second issue is we talk about
- 21 funding, money and so forth. I think there has to be an
- 22 inventory of our resources. First of all, many of the

- 1 reserves are situated where very little natural inventory
- 2 is available and how they are placed there I don't know,
- 3 I mean decisions, but the basic thing now is to look and
- 4 see what they have and see where the resources they have
- 5 can be increased or developed towards an economic
- 6 self-sufficiency, but you basically need the resource
- 7 inventory. This is part of being self-governed.
- 8 More recently, and I am going to leave
- 9 two documents with the Commission. The first one is the
- 10 International Gathering of the U.S. and Canadian Dakota,
- 11 Lakota and Nakoda Bands and Tribes. This is an
- 12 organization again that got started up here in Canada,
- 13 but we have a unification of a code that was signed by
- 14 all the head men, the chiefs of the Bands participating
- 15 in this. So far there are nine on the States side and
- 16 nine on the Canadian side who are members of this.
- 17 It's an arrangement where we hope to work
- 18 out and share resources and share knowledge and share
- 19 wisdom and share things that we have in common because
- 20 there are things they have up here that we don't have down
- 21 there. We have things down there that they don't have
- 22 up here. As a result, we need to work together on these

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- 1 issues. I will leave a copy with you and you guys can
- 2 whatever.
- 3 The other one I would like to leave is
- 4 a treaty that was made in 1781 between the Sioux, the
- 5 Chippewas and the "Oddawa". This was a treaty between
- 6 Bands or between Nations.
- 7 In the beginning the Lakota Nation
- 8 signed treaties with other tribal nations and in some place
- 9 along the line in the United States the United States
- 10 government began to sign treaties with Bands rather than
- 11 a Nation. They didn't sign treaties with Nations, but
- 12 they signed it with Bands and that's how the Lakota Nation
- 13 for a period of time was divided because each Band was
- 14 on its own signing a treaty with the United States
- 15 government. So, we went from a nation of treaty making
- 16 to Band treaty making and so we have many treaties that
- 17 way in the States right now where the Bands have different
- 18 treaties with the United States government. We still have
- 19 Bands that never signed a treaty with the United States
- 20 government. One of the things we hope to do is somehow
- 21 try to have these non-treaty people begin to work for
- 22 signing new treaties. At the present time, as non-treaty

1	people, they enjoy the same rights as the treaty people.
2	There is really no distinction at the present time, but
3	I think for the matter of legal principle there should
4	be a time when formal relationships should be established.
5	
6	For the record, I am placing these here
7	and I will read this treaty.
8	"Apart from the historical significance as a record
9	of treaty making of Indian tribes which
10	occurred during the time period, the
11	document has historical and legal
12	significance. It was sponsored by
13	England at the time when the United
14	States did not have its full
15	independence. The Treaty of Paris
16	which closed the American Revolution,
17	the provisional articles of peace
18	between Great Britain and the United
19	States could not have been signed until
20	November 3rd, 1787.
21	The Treaty of Peace ending the
22	Revolution would not have been ratified until September

1	3rd of 1783. Although the British
2	Colonial Office sponsored this treaty,
3	the English role was primarily that of
4	recording secretary for the Indians
5	involved and Great Britain had no power
6	to force the Indian Nations to agree to
7	this treaty or to enforce its
8	provisions.
9	Great Britain is therefor acting in an arbitrary or
10	mediation role and the treaty can be
11	cited as evidence of the independence
12	of those nations at this time in American
13	history. It should be therefor
14	regarded as a valid and binding treaty
15	by the Indian Nations who are
16	signatories."
17	So, this was evidence of a treaty that
18	the Indians made before the United States government
19	replaced and this was on the States' side. Of course,
20	things like this happened where many of the Lakota tribes
21	on the east sided in with the British against the United
22	States. I felt these kinds of things are still pretty

- 1 much alive.
- 2 Every so often down there we have
- 3 interpretation of our court systems, reaffirming these
- 4 aboriginal rights or these treaty rights that were
- 5 established in those times. We have like detection power
- 6 down there, tribes taxing. It was ruled several years
- 7 ago that this right always relies with the tribe, to tax
- 8 people who come into their reservation or their territory.
- 9 So, the tribes then reaffirmed their taxing powers because
- 10 it is always there, it's an inherent power to tax.
- 11 Lately, the Wisconsin area, the court
- 12 reaffirmed the fishing rights up in that area and this
- 13 treaty was signed in the 1800s, that even though the land
- 14 went out of trust and into non-Indian hands, the lakes
- 15 are still under their control under treaty law.
- 16 Therefore, the present tribal governments in those areas
- 17 have that right to regulate fish on all of those lakes
- 18 that were aboriginally held by the Indian tribes.
- 19 One of the things in this relationship
- 20 between the Lakota on each side of the international
- 21 boundary, I would like to see some sort of a national
- 22 commission or however it should be dealt with to deal with

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- 1 this issue because I see more and more traffic of Indian
- 2 people back and forth. I really feel that there needs
- 3 to be a positive development on this.
- 4 I know we are going to be meeting in a
- 5 few weeks, all the Lakota tribes, and hopefully we would
- 6 recommend to our government in the United States for
- 7 legislation to deal with this issue from our part of it
- 8 and that maybe we can amend the Free Trade Act and be a
- 9 part of that or some alternative like that. This involves
- 10 commerce too. The Indians from up here have an easier
- 11 time going down there to sell products and so forth, but
- 12 coming up this way it's much tougher because you have to
- 13 pay your total inventory before you can cross the border.
- 14 We have a lot of problems, but we need to resolve that
- 15 somehow.
- 16 I would like to thank the Commission for
- 17 allowing me to speak on these issues. If there are any
- 18 questions I would answer them.
- 19 **CO-CHAIR GEORGES ERASMUS:** Thank you
- 20 for this presentation. Once again I'd like to thank you
- 21 for helping us with the opening ceremonies this morning
- 22 and the Sweat that you helped conduct last night.

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- 2 if they have any questions. I will start with Bertha.
- 3 **COMMISSIONER BERTHA WILSON:** As we have
- 4 been going across the country receiving presentations from
- 5 different groups, one of the things that has arisen quite
- 6 often is the nature of Band government, the question has
- 7 been posed. What is the nature of Band government?
- 8 Usually it has been raised in the context of accountability
- 9 for the government of the members of the Band. I wonder
- 10 as a political scientist whether you could help us, how
- 11 would you describe the nature of Band government and in
- 12 particular what is the mechanics for accountability with
- 13 respect to the running of Band affairs? Could you help
- 14 us with that, please.
- 15 **GERALD ONE FEATHER:** As I explained, the
- 16 traditional form as to how it once functioned, but in more
- 17 recent times it's a constitutional form of government now
- 18 and it's recognized under a constitutional set-up.
- I think the thing that I see, to go back
- 20 and put some of those traditional values in their system
- 21 and by that I mean representation probably by families
- 22 and so everybody will have representation in the system.

21

22

## Royal Commission on Aboriginal Peoples

They operate on unanimous consent traditionally, not on 1 2 majority but on unanimous consent. 3 The accountability is a spiritual accountability in the traditional government. So the man 4 that is most trusted is the one who usually handles the 5 most valuable information or the most valuable things of 6 7 the Band Council. The people among themselves, the pipe 8 carriers and mostly all head men are pipe carriers in a 9 traditional manner, means that they vow to carry on the 10 public work in the context of a spiritual relationship. 11 12 I don't know how that -- probably like 13 the Jesuit priests I guess. That's their life's work, 14 but when you bring in the white man's context of democratic 15 government, what we did is we put in majority rule and we put in geographic representation and we brought these 16 17 into that, which almost destroyed what was there. 18 For us to reconstruct this we are going to have to re-educate and re-institute or restructure a 19 20 new whole system. Maybe some of the values are gone

forever, but in place we are going to have to figure out

how, like what is the consent rule and whether that should

- 1 still be a practice, unanimous consent.
- 2 Whether having the prayers be a part of
- 3 the government because the separation of church and state
- 4 is a conflict in government, so basically it means sitting
- 5 down and restructuring what are those things that the
- 6 people can exercise. We are then going to have to deal
- 7 with these principles.
- 8 The leaders, like I said, in a
- 9 traditional structure are lifetime people. They don't
- 10 get elected every other year, but they are service-oriented
- 11 people. That's what they -- and the accountability
- 12 factor, there is usually a person who practices his
- 13 spirituality, but again -- so that relationship between
- 14 them and the federal government and I guess it would be
- 15 up to the federal government to allow how much independence
- 16 or if you are going to recognize them as a total separate
- 17 entity within Canadian society, like we do in the States.
- 18 I think that's a major decision because the Bands if they
- 19 get into a constitutional set up here, then they are going
- 20 to be in any constitutional conflict that arises. But
- 21 if they remain outside of it, then they have to deal with
- 22 them on a treaty basis, on a special relationship basis

- 1 with each Band.
- 2 I think that decision to me is probably
- 3 the most challenging because that is going to set the
- 4 development of the Lakota or other tribes here for the
- 5 next 100 years, how you recognize them. They themselves
- 6 are going to have to upgrade themselves and re-educate
- 7 and restructure their own system because they lost that,
- 8 many of these for the last 100 years because of under the
- 9 present situation. That's why many of them look to
- 10 yourself for help to restructure and to be able to function
- 11 again in those manners that traditionally and culturally
- 12 happened before.
- But the Band Council, the ingredients
- 14 for a Band Council is still pretty much alive in some of
- 15 these Bands, like being related to each other and which
- 16 is one of the criteria for making self-government is the
- 17 relationship.
- Then we have, for instance, they talk
- 19 about one of the tribal traditional laws was "Wichocha"
- 20 and that means the future generation. So the whole aspect
- 21 of government and people is to see that the children develop
- 22 so that they can be the future people. That was one the

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- 1 basic laws and some of the Bands still have that in order
- 2 to look after the children. But, in the process again,
- 3 the language and things to make it happen, it has been
- 4 lost, to make that thing happen.
- 5 Philosophically it's there, but
- 6 practically it is diluting. So, some of the philosophical
- 7 thinking is still present and to me I think it is a matter
- 8 of being able to say we are going to recognize your
- 9 government, however you want to do that and accept what
- 10 is there, instead of saying that you can do this or you
- 11 can do that, according to our principles and set up
- 12 accountability. How are you going to set up
- 13 accountability?
- 14 You can say that you can have spiritual
- 15 people in your Council. They can say that. There is a
- 16 pipe, you know, if that's what you want to do. But we
- 17 have a whole generation of Christian people and some of
- 18 them went through this Band too, so they say that's past
- 19 and we are over here now and we can't go back. We have
- 20 that argument too.
- 21 When we go beyond that we have this whole
- 22 problem of identity, who we are and then they go back to

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- 1 the pipe and when they realize that then they realize they
- 2 are in that pipe. So, this is what provokes these
- 3 conflicts that we have in the Indian world because it's
- 4 a conflict of values and there is no consistency.
- 5 **COMMISSIONER BERTHA WILSON:** Thank you.
- 6 CO-CHAIR GEORGES ERASMUS: Paul
- 7 **COMMISSIONER PAUL CHARTRAND:** I have no
- 8 questions, but I want to thank you for your presentation.
- 9 I heard what you said and you made quite a number of very
- 10 useful remarks, both in your presentation and in response
- 11 to Commissioner Wilson's question.
- 12 You touched upon some large questions
- 13 that we will undoubtedly have to face in crafting our
- 14 recommendations. As a student of political science, not
- 15 a political scientist, I am particularly interested in
- 16 exploring the role of both religion and nationalism and
- 17 that process of integration of small societies into larger
- 18 societies for the purpose of gaining political power.
- 19 In addition to that, as you have
- 20 indicated today, also in the role that religion might play
- 21 in the actual establishment of governmental structures.
- 22 We do have a long way to go. I thank you for your

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- 1 assistance.
- 2 **GERALD ONE FEATHER:** Thank you.
- 3 **CO-CHAIR GEORGES ERASMUS:** Thank you.
- 4 We will go to our next presenters, the
- 5 Dakota Nation Chiefs and I will have Cy Standing introduce
- 6 them to us.
- 7 **COMMISSIONER CY STANDING:** Chief Calvin
- 8 McArthur is the next presenter. While you are coming up,
- 9 briefly, Wayne Goodwill went to school in LaBret and went
- 10 to Regina. He has severed 22 years on Council before he
- 11 became Chief.
- 12 Calvin McArthur went to school on the
- 13 White Bear Reserve and the Saskatchewan Indian Cultural
- 14 Centre and he is the Chief of Pheasant Rump now.
- There is an old guy now also, the
- 16 consultant.
- 17 CHIEF CALVIN MCARTHUR, CHIEF, PHEASANT
- 18 RUMP NAKODA BAND, DAKOTA NATION CHIEFS: Good afternoon,
- 19 Commission members, elders, Chiefs, youth, ladies and
- 20 gentlemen. My name is Calvin McArthur and I am Chief of
- 21 the Pheasant Rump Nakoda Band. We are located in southeast
- 22 Saskatchewan and we are part of the Dakota Nation, the

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- 1 "Ihunaktua". There are the Seven Council Fires and we
- 2 are part of that.
- I have numerous topics that I'd like to
- 4 make a presentation on today and the first one would be
- 5 that this year Canada and the United States are celebrating
- 6 the 500th anniversary of the arrival of Christopher
- 7 Columbus. I see that for the Indian people as celebrating
- 8 500 years of survival.
- 9 We have had many hurdles to cross in
- 10 these 500 years. We had many battles to fight and
- 11 different battlegrounds. Each time we were pushed back
- 12 and we always got back up and moved forward. Today we
- 13 are entering into another era with this constitutional
- 14 change, whereas we will be recognized as the nations that
- 15 we are. We signed treaties as nations. Only nations can
- 16 make treaties. With these treaties came many rights and
- 17 yet many of these rights have never been lived up to.
- 18 I believe we have lived up to our end of the bargain.
- 19 At times, very many times, our people
- 20 have stood up for our treaty rights. Last September I
- 21 took a stand and that stance I took was in the protection
- 22 of our treaty rights. As a result of that stand, I was

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- 1 given a nine month suspended sentence because I took a
- 2 stand to protect my rights, the rights of my people and
- 3 the rights of the generations yet to come.
- 4 I believe my position as the Chief of
- 5 the Band is that I must speak for the people who cannot
- 6 speak for themselves and act for those people who cannot
- 7 act for themselves.
- 8 We had signed a treaty in 1876. We
- 9 signed as an adhesion to Treaty No. 4. Between 1876 and
- 10 1901, members of the federal government came to our reserve
- 11 and they forced us off and they sold the land. They forced
- 12 us to amalgamate with the White Bear Band, which was a
- 13 Cree and a Soto Band. We were a Nakoda Band. So, from
- 14 1901 right up to 1990 we were off our reserve. We weren't
- 15 even a Band. However, during the 1970s a land claim was
- 16 launched and an agreement was finally signed in 1986 which
- 17 had the provision for returning our lost acreage to us,
- 18 as well as compensation.
- On August 23rd, 1990 we were finally
- 20 given an Order-in-Council and once again recognizing us
- 21 as a Band. Throughout this 90 years many of our people
- 22 passed on, but it was their dream that the Band and the

- 1 reserve would one day come back to us.
- 2 We are fortunate that our reserve is the
- 3 site of a medicine wheel, as well as over 200 teepee rings.
- 4 According to our spiritual leaders and elders that the
- 5 territory was occupied by the Dakota people. The Dakota
- 6 people, as was said previously, occupied quite a large
- 7 area of land. There is no 49th parallel. When the 49th
- 8 parallel was put into effect, the original members of the
- 9 Pheasant Rump Band moved back and forth between Wood
- 10 Mountain, Pheasant Rump and into Montana. When that
- 11 border was put on, many of the people were left in the
- 12 States.
- By the Dakota people being in this area
- 14 since the beginning of time, I believe in my mind and in
- 15 my heart that their claim to the land is valid.
- There are many options available,
- 17 comprehensive claims, treaty adhesions. I feel if the
- 18 Dakota Bands wish to sign as adhesions to treaty they should
- 19 be given the full complement of the treaty rights as well
- 20 as the land, border rights. Border rights is another issue
- 21 in itself too.
- 22 With us today a gentleman came up from

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- 1 South Dakota. I believe he is a spiritual leader. Yet,
- 2 when he came to the border they asked him what he was coming
- 3 up for. So he told them. He got a rough time. He spent
- 4 two and a half hours at the border. I wonder how the Pope
- 5 will feel if he is to come to Canada and they stop him
- 6 at the border and give him a rough time.
- 7 For many years the lives and the futures
- 8 of our people have always been governed by the standards
- 9 as set out by the government, that we must do things this
- 10 way, that we can't do things that way, that these are the
- 11 official languages, not these ones. When they are sent
- 12 to boarding schools English was the language that was to
- 13 be spoken, not your own tongue. As a result of that, many
- of our people lost the language and the culture. By losing
- 15 language and culture we lost many of the values in life.
- 16 I was happy to hear that there are Dakota
- 17 classes being taught. I believe that is a step in the
- 18 right direction, but there is a lot of work that has to
- 19 be done yet and that's in the area of education.
- 20 Saskatchewan has an Education Act. If you want a school
- 21 on the reserve, if you want your education to be recognized
- 22 then that is the act you have to follow and that is the

- 1 standard.
- We have many people who are traditional
- 3 and they speak their language, yet they have to live on
- 4 welfare because they can't share their knowledge. I
- 5 believe the Education Act should be amended to allow the
- 6 First Nations to have input into it, that when a school
- 7 day starts it is started in the native language and the
- 8 classes to be taught in the native language, the resource
- 9 material to be of native content.
- 10 When I was going to school I was taught
- 11 that Christopher Columbus was a right on guy. As time
- 12 went on and I listened to other people, I finally got the
- 13 full story. That is why I say that we are here celebrating
- 14 500 years of survival, that we have been defeated on many
- 15 fronts, but we have never been conquered as a people.
- 16 We stood back up and we stood proud, proud of who we are,
- 17 where we came from, where we are going.
- 18 With respect to the treaties, I believe
- 19 the federal government likes to say that the reality of
- 20 the situation is that they cannot afford to implement the
- 21 treaties. I think they should be brought back to reality.
- 22 I believe the reality of it is that when the federal

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- 1 government begins to understand, to accept and implement
- 2 the treaties and the other rights and wishes of the First
- 3 Nations, that Canada can move forward as a country. There
- 4 will be no problems with separatism, racism,
- 5 discrimination.
- 6 As I said, I have many topics here and
- 7 I will be jumping back and forth. As part of our land
- 8 claim we lost 23,423 acres of land, then we got it back.
- 9 When we lost the land we had mineral rights and as well
- 10 the rights to the other resources. That's when we lost
- 11 it. Now, when we got it back, we haven't even got a mineral
- 12 right on it.
- Oil companies can come on and give us
- 14 a couple of grand a year to drill a well, make themselves
- 15 rich, but not us. A lot of the First Nations are Third
- 16 World countries living in a First World country. Land
- 17 claims and treaty land entitlement should also include
- 18 mineral rights. There is also the issue of
- 19 self-government. As was stated many times and from things
- 20 that I've heard, when treaties were signed we never gave
- 21 away our right to govern ourselves. We gave the
- 22 opportunity for the immigrants and the settlers to share

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1	the land.	We weren't	a stingv	people.	Some	people	came

- 2 over on the boat and they needed a place to live. They
- 3 came over on the Mayflower and whatever else and we shared
- 4 the land wit them in return for certain promises.
- 5 I believe that when self-government has
- 6 been firmly entrenched in the Constitution that
- 7 negotiations for each First Nation will then take place
- 8 as to the nature and the scope of self-government and not
- 9 with the federal government dictating to us what is a right
- 10 and what is not a right.
- 11 Further, in the Constitution they talk
- 12 about a distinct society clauses, equality clauses. They
- 13 talk about giving Quebec a distinct society. I believe
- 14 just before that paragraph a distinct society clause should
- 15 be put in, stating that all the First nations of Canada
- 16 are distinct and unique and then they can put in Quebec.

17

- With respect to education again, many
- 19 of our students are graduating from high school. Many
- 20 of our other people are wishing to go back to school, but
- 21 the federal government said no, there's only so much money,
- 22 so you go ahead and do your dirty work for us. You tell

# May 26, 1992 Royal Commission on Aboriginal Peoples this one and that one that they can go, but the other ones can't. I believe all caps on education should be lifted. Once again, with respect to border crossings, there are five Bands of the Dakota, Nakoda and Lakota in Saskatchewan and there are some in Manitoba and

9 At this point that is all I have to say

treaties with these other nations and we will.

some in Alberta and some int he States. We wish to make

- 10 to the Commission. Thank you very much.
- 11 **CO-CHAIR GEORGES ERASMUS:** Thank you.
- 12 I think before we ask for questions from
- 13 you, Calvin, we will probably hear from the other Chiefs
- 14 first and then open up questions.

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- 15 CHIEF WAYNE GOODWILL, CHIEF, STANDING
- 16 BUFFALO DAKOTA BAND, DAKOTA NATION CHIEF: Good afternoon,
- 17 elders, members of the Royal Commission, fellow Chiefs,
- 18 Councillors, youth and visitors. I would like to make
- 19 my presentation short. I know we have had a lot of good
- 20 presentations made by members of our Dakota Nations of
- 21 Canada and the United States.
- 22 I am Chief Goodwill from the Standing

1	Buffalo	Dakota	Band.	Т	was	recently	7 e l	ected.	about	sevei
_	Darraro	Danota	Dana.	_	was	T C C C I I C T y		ccca,	about	

- 2 months ago. I served my community for 22 years and when
- 3 I first started in the late 1960s we formed the Dakota
- 4 Nations of Canada and ever since then we've been trying
- 5 to gather information with limited amounts of money to
- 6 try to provide enough evidence that we too were part of
- 7 this great prairies here of Saskatchewan and Manitoba.
- 8 Prior to 1850 our ancestors used to roam
- 9 right up to the Saskatchewan Rivers and they migrated with
- 10 the buffalo. In the 1860s when the wars began in the
- 11 southern area along the Black Hills, most of the people
- 12 did not migrate any more. However, there are still
- 13 landmarks, there are teepee circles, sacred burial sites
- 14 and those are what we believe are ours and were left here
- 15 in Saskatchewan. With the limited funds, this year we
- 16 were unable to complete any kind of presentation to make
- 17 to the Royal Commission. We were still trying to get some
- 18 funds to complete our study.
- 19 We have lived under treaties for over
- 20 100 years, even since we were given a reserve in Standing
- 21 Buffalo near Fort Qu'Appelle. The Chief made a pledge
- 22 that the treaties were sacred and that he would, although

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- 1 he wasn't regarded as a treaty Indian, but he said he would
- 2 live under the same rights as the treaty people. Ever
- 3 since then we've lived under them until today. We never
- 4 had elections for chief and council until 1951.
- 5 The Wood Mountain Lakota Band never got
- 6 a reserve of their own until 1934. These are just some
- 7 of the things I thought I would remind you of.
- 8 Our land base is very small. Wood
- 9 Mountain is two miles by two miles, Standing Buffalo is
- 10 three miles by three miles. We got a population of 800.
- 11 Our on reserve population is close to 400 people. A large
- 12 amount of our Band members are on welfare. We have some
- 13 small economic development programs started, but it only
- 14 employs about -- with the staff alone we only have about
- 15 25 employed.
- 16 We have a small school which we hope to
- 17 have -- we took our children out from a couple of
- 18 neighbouring towns and had them brought to Standing Buffalo
- 19 schools in order to increase our roll to almost 100. It's
- 20 pretty near 100 today.
- 21 Yet, we've made a number of requests,
- 22 for a gymnasium, which we think it's essential that kids

- 1 have some place to exercise and which I think is part of
- 2 the education program in the winter and also some of our
- 3 cultural activities for our elders and our youth. Today
- 4 that's one of the things we are really trying to get is
- 5 to get a gym completed, but we are hoping to get a study
- 6 started and maybe funding available by the next fiscal
- 7 year.
- I have been on housing for practically
- 9 most of my term in office. I do remember at one time it
- 10 used to be housing assistance and one day they changed
- 11 it to housing subsidy. I think it was around 1972 and
- 12 every since it's been housing subsidy, the amount of
- 13 housing funds were limited and now many of our Bands in
- 14 order to provide better housing for our people are forced
- 15 to go into the CMHC program and which we have to borrow
- 16 large sums of money. It has put Bands in debt and I would
- 17 say in our case we are in our seventh phase. I believe
- 18 we built 53 houses. Each time we would borrow about --
- 19 we are over \$2 million in the hole right now. Not in the
- 20 hole, but in loans that we have to keep constant track
- 21 of our rent collections et cetera and we have limited staff.

1 With the limited amount of money the
--

- 2 expect us to hire computer experts and housing
- 3 co-ordinators, housing foremen, et cetera, in order to
- 4 provide us with adequate -- in order that we may give them
- 5 adequate reports.
- 6 With the limited amount of money, we have
- 7 to have longer amortization periods, over 20 years, which
- 8 would mean that we have to really work hard to ensure that
- 9 these houses will last from 20 to 25 years, plus there
- 10 are taxes and other things that we weren't aware of and
- 11 we are faced with today. I think this is one of the things
- 12 that the Commission should look into is the housing
- 13 problems that the Indian people are facing.
- 14 Administration. Again, we are limited
- 15 with funding and with meetings and with all the work that
- 16 the Chief and Councils are faced with. We are actually
- 17 doing our work for nothing. We are just working on per
- 18 diems, enough money to travel here and there and provide
- 19 us with hotel rooms and gasoline.
- I would like to conclude and in the new
- 21 Constitution amendments the Dakota people -- a door must
- 22 be left open for the Dakota people in order to enter into

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- 1 a treaty or at least sign an adhesion to treaty. The
- 2 FSI Chiefs were 100 per cent behind us a number of times,
- 3 but the federal government did not accept this and today
- 4 we still aren't recognized as treaty Indians. We are just
- 5 recognized as status Indians in Saskatchewan. Thank you.
- 6 **CO-CHAIR GEORGES ERASMUS:** Thank you.
- Before we go to questions, we are going
- 8 to have a brief ceremony here to deal with the fact that
- 9 the staff behind us fell down. I will ask Cy and Chief
- 10 here to take care of that for me.
- 11 COMMISSIONER CY STANDING: Mr.
- 12 Chairman, since the eagle staff fell -- it's not supposed
- 13 to touch the ground and it has. We would like to ask Gerald
- 14 One Feather to come up and say a prayer and we will continue
- 15 the Hearing after that.
- 16 **GERALD ONE FEATHER:** Traditionally,
- 17 when an eagle feather touches the ground we have to perform
- 18 special prayers to allow the eagle to fly again. At this
- 19 time I have been asked to invoke the spirit powers to allow
- 20 the eagle to rise and fly again.
- 21 --- Prayer Ceremony
- 22 **CO-CHAIR GEORGES ERASMUS:** I am going

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- 1 to open up the floor to the two Commissioners to ask
- 2 questions or make comments. I will start with Bertha.
- 3 KEN GOODWILL, WHITE CAP RESERVE, DAKOTA
- 4 NATION CHIEFS: I had hoped to make a statement.
- 5 **CO-CHAIR GEORGES ERASMUS:** I'm sorry,
- 6 Ken. Go ahead. It's going to be a brief consultant's
- 7 paper; right? Very brief?
- 8 **KEN GOODWILL:** I am the old man in the
- 9 middle.
- 10 What we are trying to say is that
- 11 whenever we talk about the kinds of inherent rights, it
- 12 is not for anybody to give it to us, those are inherent.
- 13 It is not for anybody -- we don't have to get it from
- 14 anybody.
- We are three Dakota people here. When
- 16 we were here, or I guess all of our grandparents were here,
- 17 there were people who came from different countries and
- 18 were not willing to accept a kind of religion which was
- 19 other than their own and developed in a relatively similar
- 20 environment. They said we were pagans. They said we were
- 21 inherently bad because we were not whatever we were
- 22 supposed to be, whatever the good thing was supposed to

- 1 be we were not that.
- 2 We have lived under that for a long, long
- 3 time. We were inherently pagan. I guess like there are
- 4 lots of things we can say. All the things like when we
- 5 talk about treaty, when somebody uses a pipe, when somebody
- 6 smokes a pipe, the very fact that they use a pipe invokes
- 7 a higher power to come and to be part of that signing or
- 8 whatever it is. For us, and I guess for you also, for
- 9 Indians when people sign a treaty and they use a pipe,
- 10 they burn sweetgrass and they use a pipe, this was a sacred
- 11 kind of event. It was not something to be taken lightly.
- 12 When people -- I don't know, perhaps my
- 13 friend from the U.S. government and he talked earlier about
- 14 all the treaties that were signed by the U.S. government
- 15 and Indian agents and whomever, they obviously did not
- 16 think that was very sacred. But these were sacred
- 17 agreements to the Indians who signed those agreements.
- 18 Those were sacred kinds of agreements at which you invoked
- 19 a sacred presence. Those are not to be taken lightly.
- When you see a treaty being done between
- 21 the Indians and whomever and you see a sacred pipe, I am
- 22 a pipe keeper and that pipe is sacred. No one really has

	1	a righ	t to	break	those	kinds	of	agreements	and	yet	we	kr
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- 2 that several things have happened in the last while, that
- 3 those treaties some people have said that they are sort
- 4 of administrative kinds of things and it seems to me that
- 5 particularly with the former Madam Justice if you would
- 6 look at the legal relationship of what that means, it seems
- 7 to me that there should be a legal relationship based on
- 8 those treaties and of the Government of Canada and of the
- 9 Indian people of Canada.
- 10 It seems to me that there should be a
- 11 residual kind of responsibility that cannot be just thrown
- 12 off. Surely if the Government of Canada -- well, we signed
- 13 treaties with the Queen and Canada is the successor to
- 14 the Crown I suppose, becomes a part of that responsibility.
- 15 Then there should be a residual kind of responsibility
- 16 that the Crown of Canada, the Parliament of Canada,
- 17 whomever that is, to maintain that kind of relationship.
- 18 My friend here talks about housing and
- 19 he talks about education. All of those things were part
- 20 of for the concessions that we made, like we gave the Queen
- 21 96 per cent of the land and all the rights and surely the
- 22 concessions that we made at that point should be least

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- 1 considered and then the federal government must -- like
- 2 we are not asking, we are not whining. We are saying this
- 3 is a valid agreement and you owe us. In any of these
- 4 situations where -- we always get put into a position where
- 5 we seem to be asking for something which is not ours.
- 6 What I am saying right now is the federal
- 7 government owes that to us. It's a commitment that they
- 8 made many years ago and it's still a standing commitment.
- 9 I also want to talk about the kind of
- 10 things that we are Dakota people -- we did certain things,
- 11 like in the War of 1812 and whatever and I don't want to
- 12 go into that, but we do have commitments. We have
- 13 commitments from the federal government or from the British
- 14 Government. I am getting mad now. We just demand
- 15 our rights that's all. Thank you very much.
- 16 **CO-CHAIR GEORGES ERASMUS:** Thank you,
- 17 Ken.
- I will open it up now for the
- 19 Commissioners to either make comments or ask questions.
- 20 I will start with Bertha.
- 21 **COMMISSIONER BERTHA WILSON:** I don't
- 22 really have any questions. I found the presentations very

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- 1 interesting and very informative. I appreciate very much
- 2 you coming and delivering them to us.
- 3 I think as far as Ken's remarks are
- 4 concerned, he is, as we might say as non-aboriginal people,
- 5 you are talking to the converted. Thank you very much
- 6 for your submissions.
- 7 **CO-CHAIR GEORGES ERASMUS:** Paul
- 8 **COMMISSIONER PAUL CHARTRAND:** I have no
- 9 questions, but I do want to thank you and I support Madam
- 10 Wilson's remarks. Thank you.
- 11 **CO-CHAIR GEORGES ERASMUS:** I was
- 12 interested in your presentation, Calvin, when you said
- 13 that your people started with a land base and then they
- 14 lost it. What actual instrument or what did the government
- 15 actually do to take the land away from you? Did they pass
- 16 legislation? Did they just take you off your land without
- 17 doing anything legally to transfer ownership or what excuse
- 18 did they use?
- 19 CHIEF CALVIN MCARTHUR: The history of
- 20 from what I have gathered is that Clifford Sifton was a
- 21 member of the federal government of that time, kind of
- 22 a controversial figure. He had three civil servants in

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- 1 his department. They came out to the reserve in 1889 and
- 2 they said that it was like an oasis in the prairies, there
- 3 was a lot of land there but not many people and it was
- 4 a kind of a waste, why not move them over to White Bear.
- 5 It would kind of cut the costs down a bit and make more
- 6 room for the white people.
- 7 So, for about 12 years they must have
- 8 been scheming, even to the extent of setting up a dummy
- 9 company in Omaha or Ohio or one of those places -- Omaha.
- 10 It was kind of like a land purchasing company. Anyway,
- 11 these gentlemen came out, first to Ocean Man and told him
- 12 that they wanted to buy their land for "x" amount of dollars
- 13 and from there they can go to White Bear. Ocean Man was
- 14 also a Nakoda, so for reasons of their own Ocean Man said
- 15 they would sell. They went to White Bear.
- 16 After that, they came to Pheasant Rump
- 17 and they asked the people, they gathered all the men and
- 18 they said they wanted to buy the land and they said they
- 19 wouldn't sell. That went on for a few days. Finally,
- 20 the head guy there, I believe his name was Smart or Pedley
- 21 or something like that, he got mad and he said "You are
- 22 going to sell the land to us or we'll force you off. We'll

- 1 use the red coats", which would be the Northwest Mounted
- 2 Police at the time.
- 3 The people wanted to fight to protect
- 4 the land and one of the words of one of the members of
- 5 the Band was "You can stand up and fight, but they'll keep
- 6 on coming", so it was very reluctantly that the people
- 7 moved over to White Bear which is about 20 miles to the
- 8 east and spent 90 years there. That's the rest of the
- 9 story.
- There were a lot of injustices done by
- 11 that and we've still got a lot of issues and concerns that
- 12 we must bring up with the federal government. They moved
- 13 us off the land when we were just nicely establishing
- 14 ourselves on it. Now we believe that the federal
- 15 government owes us re-establishment funding.
- When the original land claim
- 17 negotiations were taking place, the figure of \$7.2 million
- 18 was raised by one of the federal negotiators. His words
- 19 were that to re-establish one band he would have to seek
- 20 Treasury Board approval for no less than \$7.2 million.
- 21 What we have got to date is -- we've got a few dollars
- 22 to date.

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- 1 **CO-CHAIR GEORGES ERASMUS:** Was there
- 2 any compensation for the fact that you didn't get the
- 3 subsurface back?
- 4 CHIEF CALVIN MCARTHUR: We interpret
- 5 that to be compensation for the loss of the use of the
- 6 mineral rights for that period of time, from 1901 to 1986,
- 7 the date of the land settlement agreement.
- 8 **KEN GOODWILL:** If you extrapolate that
- 9 it comes a hell of a lot more than that.
- 10 CHIEF CALVIN MCARTHUR: Then there was
- 11 also general compensation paid.
- 12 **CO-CHAIR GEORGES ERASMUS:** So, as far
- 13 as you are concerned, that's not sufficient and you are
- 14 still working on a bigger settlement.
- 15 CHIEF CALVIN McARTHUR: That's right.
- 16 **CO-CHAIR GEORGES ERASMUS:** Are you also
- 17 part of a larger land claim?
- 18 CHIEF CALVIN McARTHUR: No, we are not.
- 19 Ours was a specific one.
- 20 **CO-CHAIR GEORGES ERASMUS:** I guess that
- 21 will do for now. I would like to thank the three of you
- 22 for your presentation.

## Royal Commission on

- 1 We will go to our next presenter and I
- 2 will have Commissioner Cy Standing introduce the next
- 3 presenters from the Tribal Council.
- 4 COMMISSIONER CY STANDING: I understand
- 5 A.J. Felix is not here. Is that correct? I think in his
- 6 place will be Alphonse Bird. He is originally from
- 7 Montreal Lake. He is presently a Vice-Chief of the Prince
- 8 Albert Tribal Council and Peter Brook is Executive Director
- 9 of the Prince Albert Tribal Council.
- 10 VICE-CHIEF ALPHONSE BIRD, PRINCE ALBERT
- 11 TRIBAL COUNCIL: Thank you very much.
- Today we simply wish to add our voice
- 13 of welcome to the Royal Commission members and staff.
- 14 The Prince Albert Tribal Council represents 12 First
- 15 Nations with a total membership in excess of 20,000 and
- 16 the traditional territory is greater than 100,000 square
- 17 miles.
- On behalf of the First Nations'
- 19 leadership and membership we extend our prayers and best
- 20 wishes that you will fulfil your comprehensive terms and
- 21 reference effectively and your final recommendation will
- 22 be generally embraced by the Canadian people and this

- 1 government.
- 2 In our request to the Commission and
- 3 co-Chair Georges Erasmus, we indicated that we intended
- 4 to outline a range of specific issues in La Ronge on May
- 5 28th, 1992. At this time we are tabling three examples
- 6 of current First Nations crises created by Canada through
- 7 its refusal to recognize existing inherent and treaty
- 8 rights to exercising existing constitutional
- 9 jurisdictions and to provide an equitable share of wealth
- 10 which is created from our homeland.
- Mr. Chairman, we have the opportunity
- 12 to present some cases in La Ronge on the 28th. What we
- 13 would like to do is table the package with you tonight,
- 14 seeing the time that is coming up, so we can do the
- 15 presentation in La Ronge in detail and in general. We
- 16 are here to welcome the Royal Commission and its very
- 17 important mission for aboriginal peoples. We know the
- 18 importance of it to First Nations' members to express their
- 19 concerns towards the Royal Commission. What we want to
- 20 do is, first of all we want to welcome you to one of our
- 21 member Bands within the Tribal Council, a unique Band and
- 22 their hospitality is forever enjoyable to be here.

# Royal Commission on

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- 2 you and give you the package to read. On Thursday we will
- 3 in detail present it in La Ronge. Some of the areas that
- 4 we will be presenting is poverty and northern food costs,
- 5 the violation of the Dene homelands through Nunavut
- 6 settlement area, the First Nations PATC Canada INAC fiscal
- 7 arrangements that go on, the area of social development,
- 8 resource revenue sharing, transportation, employment and
- 9 training, taxation, the lack of adequate housing within
- 10 the north and the surrounding area, water and sewer, the
- 11 food subsidy, some justice issues, regional hospital,
- 12 several economic development opportunities and also the
- 13 area of recreation.
- 14 Again, what we want to do is table these
- 15 issues and overall present them in La Ronge on May 28th
- 16 when we will have ample time to do that.
- I would like to give the Executive
- 18 Director, Peter Brook, some time.
- 19 PETER BROOK, EXECUTIVE DIRECTOR, PRINCE
- 20 ALBERT TRIBAL COUNCIL: Thank you, Chief Bird.
- 21 Mr. Chairman, we would like to spend a
- 22 minute before we conclude on a question we raised in our

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- 2 to meet with the Commission. I think certainly you are
- 3 aware and other members of the Commission may be aware
- 4 that three of our member Bands, three of the Dene Bands
- 5 in the Athabaska are in the midst of a major struggle with
- 6 Canada over the recognition of their traditional homelands
- 7 in the Northwest Territories, in particular that part of
- 8 their traditional lands which are within the Nunavut
- 9 settlement area.
- 10 We have put a question to the Commission
- 11 as to whether or not the Commission has the capacity and
- 12 the will to undertake a special report or a special
- 13 investigation with respect to these issues. We have
- 14 provided you with a copy of the latest amended Statement
- 15 of Claim and which is now filed both against Canada and
- 16 the TFN, as well as the Government of the Northwest
- 17 Territories.
- 18 We find ourselves in a situation in which
- 19 the legal remedy that we are now reluctantly pursuing is
- 20 one that may not be even considered before decisions are
- 21 taken by Canada to ratify an agreement which has now been
- 22 signed in principle and which is awaiting translation and

- 1 awaiting a community ratification process in the Inuit
- 2 communities within the TFN area.
- 3 Last, about two weeks ago now there was
- 4 a boundary plebescite in the territories which was yet
- 5 another step in this process. It is our understanding
- 6 from Canada that we are perhaps somewhere in the order
- 7 of six months away from final decisions which we believe
- 8 will violate the treaty and the inherent and aboriginal
- 9 rights of the members of the Dene Bands that we represent.
- 10 We have been attempting for the last six
- 11 months to have an opportunity to appear before the Standing
- 12 Committee and we received delay after delay after delay.
- 13 We have attempted to have the Minister of Indian Affairs
- 14 exercise his fiduciary responsibilities which in our view
- 15 he continues to deny. He continues to take the position
- 16 that there are no treaty or aboriginal rights held by the
- 17 people we represent north of the 60th parallel.
- 18 All of the remedies that appear
- 19 available to us are either closed or that the time lines
- 20 to make use of them don't seem to provide a viable option
- 21 to us getting some further adjudication, recommendations
- 22 as to how we can resolve this, because the issue is not

## Royal Commission on

- 1 that our people wish to stand in the way of a settlement
- 2 for the Inuit people of Nunavut. It's that we believe
- 3 that there are areas in there which are part of the homeland
- 4 of the people we represent. Some of that homeland,
- 5 described in this map over here, for example, is land that
- 6 we believe is exclusively used currently and historically
- 7 by Dene people, that we believe that the position the
- 8 Government of Canada currently -- not only violates treaty,
- 9 but it violates their own comprehensive claims policy.
- 10 We are looking for remedies other than
- 11 the court. We are looking for processes and institutions
- 12 that may look at this issue to offer some remedy that
- 13 respects both the aboriginal rights of the Inuit and the
- 14 treaty and aboriginal rights of the Dene "Southane" of
- 15 northern Saskatchewan.
- 16 We have put that question to the
- 17 Commission. We certainly wish to explore that wish you
- 18 and I don't know if you are in a position to speak to that
- 19 at this point. We would certainly be interested in hearing
- 20 at least your initial thoughts and whether you are in a
- 21 position to consider this issue. It affects not only Bands
- 22 in northern Saskatchewan, but also in northern Manitoba.

# Royal Commission on

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- 2 course, the South Slave Tribal Council and the Treaty 8
- 3 First Nations of the Dene Nation have concerns as well,
- 4 as to whether or not the Commission as it has done with
- 5 respect to issuing a special report on the inherent right
- 6 to self-government can consider doing one on this issue,
- 7 given the urgency and the time lines and the developments
- 8 that are currently underway. Thank you.
- 9 **CO-CHAIR GEORGES ERASMUS:** We are
- 10 looking forward to your more extensive presentation in
- 11 a couple of days.
- 12 As to the point of getting involved in
- 13 the Nunavut division of the Northwest Territories, Denedeh
- 14 in the west, it's not the kind of issue that we would
- 15 normally see ourselves getting involved in. We don't see
- 16 ourselves getting involved in issues that are being settled
- 17 on a day-to-day basis. What we were set up was for
- 18 long-term solutions on many issues that hopefully will
- 19 be of some significance to people, but we have not had
- 20 a chance to take a look at your letter. You said it was
- 21 sent to us two weeks ago. It is probably in our offices
- 22 while we have been on the road. We have been on the road

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# May 26, 1992 Royal Commission on Aboriginal Peoples sent a letter to us on this question. As a Commission, we will have to take a look at it. I actually wasn't even aware that it had been sent until you brought this up. I personally am aware of the issue, but acting as co-Chair I will have to see if the Commission as a whole wants to get involved in this particular question. PETER BROOKS: Just a final point, hopefully one of the things that in the end is going to come out of the Commission is some recommendations with respect to institutions that recognize that the treaty arrangements, the international treaty arrangements that have been made require institutions that respect the interests and obligations of both parties that can be used to resolve these disputes. They don't exist right now. The ones that do exist are clearly

institutions of one party. They are not institutions that

are independent of either both parties or are co-dependent

on both parties. I think that's one of the reasons we

## Royal Commission on

- 1 are asking you to consider looking at this issue because
- 2 there really are no institutions that are independent from
- 3 Canada and that can deal with this matter. The very
- 4 institution that is supposedly there to protect and advance
- 5 the interests and maintain the trust is a party that we
- 6 find at this point is refusing to recognize that the rights
- 7 exist.
- 8 Thank you, Mr. Chairman. The letter was
- 9 May 16th. I will leave you a copy and we can visit the
- 10 issue again in a couple of days when the Dene Chiefs meet
- 11 with you in La Ronge.
- 12 **VICE-CHIEF ALPHONSE BIRD:** Again, thank
- 13 you, Mr. Chairman, for giving us the opportunity. We will
- 14 see you in La Ronge in a couple of days.
- 15 **CO-CHAIR GEORGES ERASMUS:** Yes. We will
- 16 have more time to ask you questions on your overall
- 17 presentation. Thank you.
- 18 We will go to our next presenter. Cy.
- 19 **COMMISSIONER CY STANDING:** Our next
- 20 presenter is Earl Magnusson. Earl is originally from the
- 21 "Kawakatoo" Band, formerly known as Poor Man's. He went
- 22 to school in Saskatoon and presently he is the Director

## May 26, 1992 Royal Commission on Aboriginal Peoples of Urban Development for the Federation of Saskatchewan Indians. Earl Magnusson. EARL MAGNUSSON, DIRECTOR OF URBAN DEVELOPMENT, FEDERATION OF SASKATCHEWAN INDIANS: you, Mr. Chairman. Good afternoon, elders, Chiefs, Commission members, ladies and gentlemen. What I will be speaking on, very briefly, because I realize the time frame, is in regard to urban Indians. Rebuilding our nations has been a priority for Saskatchewan's First Nations; included in this process is addressing the issues facing treaty and status Indians living in urban settings. One of the fundamental principles governing our directions is self-rule or self-government. This direction must not exclude the citizens of First Nations whose residence is not on reserve. Our inherent right to self-government was never put on the table during treaty negotiations. To reiterate, the position earlier advanced by Saskatchewan's First Nations, treaty Indian people carry

their treaty rights intact wherever they choose to reside.

The Government of Canada has continued

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# Royal Commission on

- 1 reneging treaty obligation to citizens of treaty First
- 2 Nations, using the Indian Act legislation to deny them
- 3 of their inherent and treaty rights. Therefore, another
- 4 principle governing our directions is that the Indian Act
- 5 is not referenced in our positions and that this principle
- 6 is supported by recent Supreme Court decisions, that treaty
- 7 rights are enforceable.
- 8 The Federation of Saskatchewan Indian
- 9 Nations gave a collective presentation to the AFN
- 10 Commissioners at the Urban Constituent Assembly in
- 11 February 1992. The FSIN, particularly Vice-Chief Eugene
- 12 Arcand, felt it necessary to, for the record, update the
- 13 Commissioners on the progress of treaty and status Indian
- 14 urban development.
- To this point in time the Government of
- 16 Canada, the Province of Saskatchewan and some municipal
- 17 governments have not even attempted to address the issues
- 18 and concerns of First Nation urban Indians. To show the
- 19 level of political will and to hopefully somewhat quell
- 20 the discontentment of those in off-reserve settings,
- 21 acknowledgment and implementation with Indian control is
- 22 needed. The urban Indian environment remains explosive

- 1 and volatile.
- 2 Lip service and a general understanding
- 3 of concerns seems to be the only commitment that all three
- 4 levels of government are ready to deal with. Human and
- 5 financial resources on the part of those three governments
- 6 have been non-existent.
- 7 During negotiations with all the levels
- 8 of government I mentioned, doors have been slammed in our
- 9 face when we talk of the jurisdictional question of off
- 10 reserve treaty rights.
- 11 Providing alternative lifestyles for
- 12 our people, especially for our youth, is a priority. These
- 13 areas would include and only touch upon the areas we would
- 14 like to address; sports and recreation, youth development
- 15 and urban justice. These are areas that have been already
- 16 priorized by our Indian governments of Saskatchewan and
- 17 have not been, from what I can see and from what our
- 18 leadership can see, have not been priorized by any of the
- 19 other levels of government.
- To properly address and implement the
- 21 needed services and programming, resources must be
- 22 channelled directly to Indian control in urban centres,

# Royal Commission on

- 1 thus putting the control in the hands of Indian people,
- 2 which has been a proven process to best deal with the issues
- 3 and concerns I speak of.
- 4 As mentioned earlier, the Federation
- 5 gave an exhaustive accounting of the issues and concerns
- 6 at the Urban Constituent Assembly. Those presentations
- 7 I have included in the packages I have given you. Has
- 8 our plea fell on deaf ears? To us, the answer is apparent.
- 9 At the Government of Canada level, today
- 10 presents an ideal time for constitutional change,
- 11 reflective in the best interests of treaty and status
- 12 Indian people, not only here in Saskatchewan, but in the
- 13 rest of Canada as well.
- 14 At the provincial government level,
- 15 program and service delivery control at the community level
- 16 is one appropriate mechanism to better deal with the
- 17 ever-increasing numbers of provincial treaty and status
- 18 Indian people, as opposed to the non-Indian numbers of
- 19 the de-escalating population rate of this Province of
- 20 Saskatchewan.
- 21 To best highlight the numbers I have just
- 22 mentioned, using modest figures, the total treaty and

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- 1 status Indian population in Saskatchewan by the year 2030,
- 2 which is only 38 years away will be 355,460 treaty and
- 3 status Indian people in Saskatchewan alone. Of course,
- 4 we can look at the impacts of Bill C-31 and how that would
- 5 affect that number, but we are using very modest figures
- 6 to come up with these figures.
- 7 At the municipal government level, again
- 8 programming and service delivery control at the urban
- 9 community level has to be in place.
- 10 From the figure above, treaty and status
- 11 Indian people living in off-reserve settings, from the
- 12 355,000 I just mentioned, of that 355,000, 266,000 will
- 13 be living in off-reserve settings.
- How are non-Indian governments
- 15 preparing for this? Are they preparing at all? With
- 16 those collective numbers, we have to be a force to be
- 17 reckoned with as a collective unit.
- 18 As I said, my presentation is brief and
- 19 to the point. We will be giving a better accounting of
- 20 the issues and concerns that we deal with in every-day
- 21 life as urban Indian people at the Edmonton urban issues
- 22 conference in June I believe, the 22nd and 23rd, where

- 1 we will be making an exhaustive report at that time with
- 2 our urban groups intact and along with us.
- In closing, let me say that without the
- 4 actual transfer of financial and programming authorities
- 5 to accountable Indian controlled groups, the status quo
- 6 will remain. Again, it must be reiterated that to become
- 7 a part of a productive society as a whole, treaty and status
- 8 Indians must control our own destiny.
- 9 Thank you very much for your time. I
- 10 will answer any questions or attempt to.
- 11 **CO-CHAIR GEORGES ERASMUS:** Thank you
- 12 for your presentation. Thank you for the background
- 13 documents. We are very pleased to hear that you are
- 14 preparing for the round table we are going to have in June
- 15 because we are looking forward to that conference to give
- 16 us a really good basic understanding of the urban
- 17 situation. We want to know the problems.
- 18 We want to know what solutions have been
- 19 attempted, what has worked, what has failed and we want
- 20 to know the vision for the future. What are our urban
- 21 aboriginal people try to accomplish for themselves in an
- 22 urban setting, what institutions do they envisage in the

## Royal Commission on

- 1 future, how do they see treaty rights applying to them,
- 2 how do they see self-government applying to them, if any
- 3 way at all? What kind of services do they want, who should
- 4 deliver them, what kind of division should there be between
- 5 responsibilities between the federal government, the
- 6 province, municipal governments and their own
- 7 institutions.
- 8 We are really looking forward to that.
- 9 We are very glad you have given us this background
- 10 material. It will help us prepare for the meeting. I
- 11 will see if the Commissioners have any comments or
- 12 questions. Bertha.
- 13 COMMISSIONER BERTHA WILSON: I would
- 14 just like to comment that the members of the Commission
- 15 are well aware that the portability of aboriginal rights
- 16 is a major issue that we have to address and we will be
- 17 addressing it. Thank you for your presentation.
- 18 **EARL MAGNUSSON:** Thank you.
- 19 **CO-CHAIR GEORGES ERASMUS:** Paul.
- 20 **COMMISSIONER PAUL CHARTRAND:** Thank you
- 21 for your presentation. I would like to begin by trying
- 22 to clear up a particular point.

## Royal Commission on

- 1 You have indicated here on the record
- 2 that the Federation made a presentation to "the
- 3 Commissioners" at a particular assembly in February and
- 4 later on you referred to lack of action. I want to check,
- 5 you are not referring to us?
- 6 **EARL MAGNUSSON:** Not at all, no.
- 7 That's the AFN Commissioners. I think I clarified that
- 8 when I talked, but it's not in this document. I made the
- 9 amendment.
- 10 COMMISSIONER PAUL CHARTRAND: I wanted
- 11 to be sure of that because this is on the record.
- 12 **EARL MAGNUSSON:** No, I would recognize
- 13 all of your faces, Paul, if I presented it to you prior.
- 14 COMMISSIONER PAUL CHARTRAND: I wanted
- 15 to make sure you weren't referring to us.
- 16 **EARL MAGNUSSON:** No, I sure wasn't. To
- 17 clarify myself further, I wasn't speaking of the AFN
- 18 Commissioners in regard to nothing being done. What I
- 19 spoke of is the non-Indian governments and their addressing
- 20 our question of jurisdiction in regard to portability or
- 21 questions of service delivery and program delivery in urban
- 22 settings. So, there is no way I was meaning, if that was

## Royal Commission on

- 1 perceived, to mean the AFN Commissioners were stalling
- 2 a process in our moving forward as urban Indians.
- 3 **COMMISSIONER PAUL CHARTRAND:** I have a
- 4 question as well about the position of the FSIN with respect
- 5 to the portability issue. It is stated here in the first
- 6 paragraph:
- 7 "...treaty Indian people carry their treaty rights intact
- 8 wherever they choose to reside."
- 9 Does that position include -- is that
- 10 a position that has been adopted for the present and the
- 11 future or, on the other hand, is it a position that would
- 12 include those who lost their treaty rights by way of past
- 13 governmental policies which took aware by law the treaty
- 14 rights of those who were disenfranchised by the Indian
- 15 Act legislation?
- 16 If we look at the residence issue alone,
- 17 it will be noted that the Indian Act formally stripped
- 18 of status, for its purposes, among others, individuals
- 19 who resided outside of Canada. So that comes, it seems,
- 20 within this general position that you have articulated
- 21 here. My question is are those individuals
- 22 disenfranchised by such past policies included in your

## Royal Commission on

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- 2 **EARL MAGNUSSON:** I can't speak for the
- 3 Bands individually throughout the province. As we speak,
- 4 Bands are developing membership and citizenship codes to
- 5 properly address their membership. Those codes would
- 6 include the dis-enfranchisement policy that has been in
- 7 the past and they would then be a part of the treaty package.
- 8 We cannot make that assumption on behalf
- 9 of the Bands. The Bands have to do that themselves. Once
- 10 the Bands have their codes in place and once the Bands
- 11 have decided upon their membership, through whatever
- 12 process their governments allow them to, then they will
- 13 be included. That is the position of the FSIN.
- 14 COMMISSIONER PAUL CHARTRAND: If I may
- 15 try to get a clarification, those treaty rights that are
- 16 referred to in this position, refer to those treaty rights
- 17 that are acknowledged and accepted by each individual Band.
- 18 Is that what you are saying?
- 19 **EARL MAGNUSSON:** No. I am saying the
- 20 rights to citizenship and membership are determined upon
- 21 each particular Band. The overall treaty rights are
- 22 generic in the sense that all Bands agree to what we have

## Royal Commission on

- 1 in our box of treaty rights, if you wish.
- 2 COMMISSIONER PAUL CHARTRAND: There is
- 3 still a question as to who is entitled to those treaty
- 4 rights. That issue is going to be determined on a
- 5 band-by-band basis you say, is that correct?
- **EARL MAGNUSSON:** Correct.
- 7 **COMMISSIONER PAUL CHARTRAND:** That is
- 8 a point I was trying to clarify.
- I thank you very much for that.
- 10 **CO-CHAIR GEORGES ERASMUS:** One very
- 11 brief question on my part. When you were showing us the
- 12 population expectation, you then mentioned something about
- 13 Bill C-31 not being included? There are no figures in
- 14 here for --
- 15 **EARL MAGNUSSON:** What I referred to is
- 16 the long-term process which was spoken to here earlier
- 17 on this afternoon of the genocide aspect of the process.
- 18 When now, if we look at today and stick with the status
- 19 quo and look at how it is going today, we would come up
- 20 with those numbers.
- 21 If Bill C-31 is to be implemented, we
- 22 find that the population starts to decline after 20 years.

## Royal Commission on

- 1 We have documented impact studies which are available
- 2 to you, Commission members, that would clearly show the
- 3 genocide aspect of Bill C-31 and that's why I referenced
- 4 Bill C-31 in regard to my population numbers.
- 5 CO-CHAIR GEORGES ERASMUS: I think we
- 6 would really like to see those numbers.
- 7 **EARL MAGNUSSON:** That information can
- 8 be acquired through the Meadow Lake Tribal Council. They
- 9 have done that impact study and it's available in three
- 10 volumes.
- 11 CO-CHAIR GEORGES ERASMUS: Thank you
- 12 for your information.
- 13 **EARL MAGNUSSON:** Thank you. Hi, Karen.
- 14 CO-CHAIR GEORGES ERASMUS: We will move
- 15 on to our next presenter.
- 16 **COMMISSIONER CY STANDING:** Our next
- 17 presenter is from Wahpeton. He went to the Prince Albert
- 18 Indian Student Residence, to high school in Prince Albert
- 19 and he worked for many years in Wahpeton as our Band
- 20 Administrator. Before he got too old he decided to go
- 21 back to university and now he is attending university at
- 22 the Saskatchewan Indian Federated College. Gary

Royal Commission on

Aboriginal Peoples

May 26, 1992

Standing. 1 2 GARY STANDING, POST-SECONDARY STUDENT, 3 WAHPETON: Thank you, Mr. Chairman. 4 It is an honour to be here today to speak to the Royal Commission. It is an honour because this 5 is probably the closest I will ever get to royalty 6 CO-CHAIR GEORGES ERASMUS: You are not 7 going to get very close then obviously. 8 9 GARRY STANDING: I have been a student 10 since September and before that, as Cy mentioned, I have 11 lived all of my life on the reserve. I left the security of the reserve to go off-reserve into the white society 12 13 and what will appear in my presentation I guess is my 14 experiences from the last eight or nine months. Some of 15 them have been positive and some of them have been negative. 16 17 I have been attending the University of 18 Regina, SIFC, since September 1992, but I have been forced 19 to stop attending school after the winter semester which 20 was after April because of a new Indian Affairs policy. 21 This new policy states that Indian Affairs will only fund 22 for eight months or for two semesters. As a result, I

## Royal Commission on Aboriginal Peoples

- 1 have decided to attend the fall and winter semesters only.
- 2 This was done only after Indian Affairs revised its policy
- 3 to allow the student the option of choosing which two
- 4 semesters they want Indian Affairs to fund. This funding
- 5 covers the living allowance, like the portion of the
- 6 funding from Indian Affairs is the living allowance
- 7 portion.
- 8 What is not mentioned in the
- 9 aforementioned paragraph is the red tape and the runaround
- 10 we experience because of the implementation of this policy.
- 11 The Student Association and some interested students met
- 12 with officials of Indian Affairs post-secondary program
- 13 with I guess the results that were very different.
- 14 The initial policy introduced by Indian
- 15 Affairs would have cut off all students attending SIFC
- 16 from their training allowance until September 1992. This
- 17 was told to us in early April. If this policy had remained
- 18 as such, a lot of students would have been caught in a
- 19 difficult situation, with the end of the semester only
- 20 weeks away.
- 21 The students asked Indian Affairs of the
- 22 options available to them in light of the present-day

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Aboriginal Peoples

1 situation. They were told to either find employment for

- 2 the spring and summer sessions or they could go on welfare
- 3 until September 1st. To ease the situation, Indian
- 4 Affairs had said that they already talked to their Social
- 5 Development Department and that they were expecting us.
- The way in which the welfare situation
- 7 or the welfare solution was presented to the students or
- 8 the way it presented anyway, smacks of racism, paternalism
- 9 and was said in a very condescending manner. Does Indian
- 10 Affairs realize that this is the very reason students,
- 11 some with families, go to school or university? They go
- 12 to school to get off the welfare roller-coaster that leads
- 13 nowhere. Yet, Indian Affairs has the gall to tell students
- 14 that this is an acceptable alternative.
- Would INAC have the guts to tell staff
- 16 that they are laying off that they should go and see the
- 17 welfare department as well too? As the meeting dragged
- 18 on with Indian Affairs, some questions began popping into
- 19 my mind. What were our elected leaders doing to alleviate
- 20 the situation? What were our Indian organizations that
- 21 were set up for this purpose doing to alleviate the
- 22 situation as well? When all was said and done, it appeared

## Royal Commission on Aboriginal Peoples

1	that both of the above were doing nothing. It appears
2	that both of the above simply allowed Indian Affairs to
3	have its way in implementing their policies regarding
4	post-secondary funding. Once again it appears the
5	students were left hung out to dry and to fend for
6	themselves.
7	These are my own personal feelings and

8 comments on the whole post-secondary issue. I guess it 9 doesn't make room for I guess the bands and tribal councils

10 I guess who were trying to assist their students, as in

11 Wahpeton's case, with myself.

12 My presentation will focus on three main

13 areas, the students, the elected leadership and the

14 organizations and Indian Affairs. I will attempt to

15 identify problems, as well as to offer solutions as well.

16

17 The students. The students find

18 themselves in a very awkward position when it comes to

19 post-secondary education. Their funding comes from

20 various sources, including Indian Affairs, Tribal Councils

21 and individual Bands. Regardless of where the funds come

22 from, they are all subject to the approval of Indian Affairs

## Royal Commission on Aboriginal Peoples

- 1 and their policies.
- 2 Very few students receive any guidance
- 3 counselling services from their Bands or Tribal Councils,
- 4 with the exception of what the elders and Student Services
- 5 at SIFC can offer. Even the ones that are there, that
- 6 type of thing, they are in Saskatoon and P.A. and the
- 7 students are somewhere else. It's a long distance or
- 8 whatever, a long distance anyway.
- 9 All of the students are expected to
- 10 function as adults and are treated as such. This
- 11 inevitably leads to problems, such as missing classes and
- 12 eventually failures. In the end, it amounts to a bad value
- 13 for the dollar. While some of the problems can be traced
- 14 directly to the actions of the students, not all are student
- 15 related. One of the most puzzling and obvious problems
- 16 that never seems to get discussed anywhere is the problem
- 17 of students abusing the system. I can relate first-hand
- 18 stories of this in my experiences at the college where
- 19 some students would only show up for one class a week or
- 20 one class a month, but when it came time to collect their
- 21 next month's allowance they were always there.
- Do these students realize that they are

### Royal Commission on

1	cutting	their	own	throats,	as	well	as	their	fellow	students

- 2 by pulling these stupid pranks? It's pranks such as this
- 3 that allow Indian Affairs to implement their cost-cutting
- 4 measures. How many more students could we put through
- 5 the post-secondary program if we got rid of problem
- 6 students, such as the ones previously mentioned?
- 7 Another problem that exists when
- 8 students try to challenge the system that is oppressing
- 9 them, if they try and do anything they usually get put
- 10 down by Indian Affairs, as well as their own people. They
- 11 are called radicals and they are treated like outcasts
- 12 when they try and present their concerns to their elected
- 13 leaderships. I personally witnessed this in 1988 when
- 14 the first changes were made to the post-secondary
- 15 regulations. These students had organized themselves in
- 16 Regina and Saskatoon and held sit-ins and protest marches
- 17 without any help from anybody else.
- When a group of these students
- 19 approached the annual FSIN Conference in Saskatoon to voice
- 20 their concerns, they were basically ignored and called
- 21 radicals and not allowed to speak at all. They were told
- 22 the Chiefs were working on the problem. All that came

## Royal Commission on Aboriginal Peoples

Τ	out was	s a	resor	uclor	1 CC	ondemning	INAC	·S	actions	and	very
2	little	els	e and	the r	new	policies	were	im	plemented	d ang	yway.

3 The students are caught in a Catch-22

4 situation, where you are damned if you do and damned if

5 you don't. I can fully understand why some students don't

6 trust their leaders. All the while this was going on there

7 was a lot of respect that was displayed by the students

8 towards their councils and their Bands. They were asking

9 for support from the Chief and Council and the Bands, but

10 it seemed to be that there was very little coming.

The second part is elected leadership

12 and the organizations. Does post-secondary problems

13 really matter at the reserve level? In 1988 while I was

14 employed by the Band, I was also representing the Band

on the Education Council for the Prince Alberta District

16 and I was also serving as the Chairman as well. I attempted

17 to get the rest of the committee members interest in talking

18 about the post-secondary problem and this was about four

19 or five months before it actually came up and there was

20 no success at all and this was done on two separate

21 occasions.

22 As far as the P.A. Tribal Council's

### Royal Commission on

- 1 contribution to the post-secondary problem, it was just
- 2 a one day hastily arranged protest outside of Indian
- 3 Affair's office and it was only for an afternoon and that
- 4 was it. The problem seems to be that Bands and Council
- 5 do not get involved unless the policies directly concern
- 6 the reserve either in program or funding cuts. If it
- 7 doesn't, then the leadership seems to allot very little
- 8 time or resources to the problem.
- 9 In 1988 the FSIN Post-Secondary
- 10 Department was set up to address future problems such as
- 11 these, but from all indications there doesn't seem to be
- 12 anything constructive to stop the new Indian Affairs
- 13 policies from coming out this year again. Do the elected
- 14 leaders and our organizations realize that the
- 15 post-secondary program is largely responsible for churning
- 16 out all the technical people that the Band needs to serve
- 17 their education, economic and legal needs? That's where
- 18 you get your teachers, your lawyers and this and that from.
- 19 Yet they continue to allow Indian Affairs to tear away
- 20 this needed program.
- 21 Indian Affairs' only role in
- 22 post-secondary is to ensure that the cheques go out on

### Royal Commission on

- 1 time and that all necessary forms are completed and to
- 2 make sure all students can fit into their appropriate lines
- 3 on their funding formula. They do not see Indian students
- 4 as human beings, with real feelings and dreams and
- 5 aspirations. All they see are units or per-capita cost,
- 6 et cetera. All we are is just dollars and cents and lines
- 7 on a page or assets or liabilities, depending on who you
- 8 talk to.
- 9 Indians Affairs' officials do not serve
- 10 the Indian people. They serve the government. Ask any
- 11 Indian Affairs official who they must pledge allegiance
- 12 to and they will tell you it's the government. In their
- 13 infinite wisdom, a few years ago they scrapped our guidance
- 14 counselling program and this is a very needed program that
- 15 they could have used to monitor their students' progress
- 16 and to ensure that there is no abuse of their funds.
- 17 These are basically the problems I have
- 18 outlined and I am sounding very negative I know, but it
- 19 has been a negative year.
- 20 I also have some recommendations. For
- 21 the students my first recommendation would be that the
- 22 students have to take their education funding more

### Royal Commission on

- 1 seriously. They have to realize, whether we like it or
- 2 not, there is only a limited pot there and even though
- 3 it's linked in Saskatchewan to the whole treaty issue,
- 4 it still shouldn't be used as a crutch or used as a way
- 5 to take advantage of the system.
- 6 We as students at SIFC in Regina and
- 7 Saskatoon, we have to start doing more for ourselves
- 8 internally by keeping on top of each other and to make
- 9 sure that we are all going to school and we are getting
- 10 the best value for our dollar. If we are adults, then
- 11 we should act like adults and be more responsible.
- 12 Number two is about the Student
- 13 Association. They must become more politically active
- 14 within their own parameters. They have always respected
- 15 the authority of the Bands and the Councils and the Tribal
- 16 Councils, though they can still work within their own
- 17 boundaries at the university level and stuff to make things
- 18 better for their students.
- 19 The third recommendation is we have to
- 20 get more student unity. This April when the Indian
- 21 Affairs' officials were there talking to the students and
- 22 there was only about 30 people who showed up and that was

### Royal Commission on

- 1 one of the questions that Indian Affairs asked, if all
- 2 the students are backing you then where are they, why aren't
- 3 they here? You talk about unity, but I guess it was a
- 4 challenge to the students to say show us your unity. I
- 5 think it is something we are going to have to work on.
- 6 On the elected leadership and
- 7 organizations, the first recommendation is they have to
- 8 take post-secondary more seriously. I am not saying to
- 9 do away with all the other programs and all other problems
- 10 and concentrate solely on post-secondary, but I think they
- 11 have to be given the time whenever it comes up and put
- 12 their best foot forward. As I have mentioned previously,
- 13 this is where their future leaders are coming from and
- 14 your technical people are coming from.
- 15 At this go around in April there was very
- 16 little that happened in the way of any kind of protest
- 17 against the new guidelines that came in. It was a kind
- 18 of a sad situation, almost like we gave up without a fight.
- 19 I don't think that's right.
- There has to be some sort of a support
- 21 system in place, a guidance and a support system in place
- 22 because I think part of the problems that the students

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- 1 face isn't the school problems. It isn't the content of
- 2 the course that they are taking. They are not failing
- 3 because of that, it's because of the social problems that
- 4 they face within the city. It ranges from anything, that
- 5 they can't find a babysitter, or there are days that I've
- 6 seen some of the students with their kids with them going
- 7 from class-to-class. It's those types of problems that
- 8 we have to get at. If they are not, I guess these social
- 9 problems are I guess more responsible for students having
- 10 to leave school than actually failing the course
- 11 themselves.
- 12 My third recommendation is kind of a
- 13 question: Do we have too many chiefs and not enough
- 14 Indians? It seems we have elected leaders both at the
- 15 Band level and then it goes up from there to provincial
- 16 and to international and you've got organizations for this
- 17 and organizations for that to help this and that and yet
- 18 we are still failing when it comes to post-secondary
- 19 funding. We are still getting less and less and everything
- 20 seems to be so top-heavy that there is nothing that goes
- 21 down to the students where it is really needed. That's
- 22 what we should be concentrating on, but it seems as soon

### Royal Commission on

- 1 as a problem arises there is a whole pile of money that
- 2 goes into and they hire a bunch of staff and that's as
- 3 far as it goes.
- 4 One of the comments that was made by
- 5 Indian Affairs in Regina as well is they are saying that
- 6 by changing the student year from 12 months to eight months
- 7 they are making Saskatchewan the same as other provinces.
- 8 We are made the same as other provinces, but we should
- 9 be progressing. It should be vice versa. They should
- 10 be bringing all the other provinces up to the same level
- 11 as Saskatchewan, so we are losing out again. We are
- 12 falling behind.
- 13 As far as Indian Affairs, I think the
- 14 first recommendation is that they should be human and they
- 15 should treat us like human beings as well go. It is really
- 16 whatever you feel -- if you don't feel good when you walk
- 17 into any place where they don't treat you like a human
- 18 being. It's not a good feeling. We are more than just
- 19 a line on a piece of paper. We are human beings. We live
- 20 and breath and the whole thing, but they don't realize
- 21 that. They are more interested in their policies and how
- 22 it looks on paper, without realizing that we are humans.

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1	

- 2 The second recommendation, I guess it
- 3 concerns what was the impact of Bill C-31 on the
- 4 post-secondary funding. When it came in in 1986 I believe
- 5 there was a five-year period where Indian Affairs would
- 6 provide funds for the Bill
- 7 C-31 people and after five years it was all out of the
- 8 same pot you know. If we are having problems already
- 9 funding or funding the non Bill C-31s with the funds that
- 10 we have already, it's not going to get any better when
- 11 you throw them both in the same pot. It gets much harder
- 12 to get funding for everybody.
- 13 My third recommendation is about the
- 14 guidance and support system. They either have to
- 15 implement it again or else create more funding so that
- 16 we can tackle the problem right at the root level and right
- 17 where the problem is. If it's in the city, then that's
- 18 where we should have our support staff, right at the city
- 19 and where the students are.
- 20 The biggest comment I have heard from
- 21 the students is that there is no consultation with them
- 22 at all. It's like they are left out of every decision

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1 as it pertains to their welfare and their programming and

2 they are left out in the cold and they have to ask around

4 They are not asked for their input into any program, either

and find out what the policies are from somebody else.

5 from Indian Affairs or from the organizations themselves.

6

3

7 It seems as if we are being told to act

8 like adults, but on the other hand we are being treated

9 like children and that's not right. That's the basis

10 of my presentation. I know it sounds negative and there

11 probably is a lot happening in post-secondary that I am

12 not aware of, but it seems when you go to school you never

13 hear about these things and you are not aware of what is

14 going on, but when problems do happen or when funding does

15 get cut you are usually the last one to know about it,

16 but it affects you personally and throws your whole life

17 into a twirl for a while, as this past April came as an

18 example. There is my wife and I, we have six kids and

19 we still have to feed the six kids and ourselves and for

20 a while it looked like we weren't going to get any funding

21 at all until September. That was four months that we would

22 have to look for something else. It's pretty tough when

### Royal Commission on

- 1 you have a big family as well to look after and you are
- 2 trying to go to school at the same time.
- 3 If things were going well and if things
- 4 were on the up and up, I wouldn't be here today giving
- 5 you this presentation. I would be in Regina in some
- 6 classroom and taking some classes that I need for my degree,
- 7 but I can't because of this new policy that is in place.
- 8 I am forced to go only eight months and wait another four
- 9 months and then go back to school. It's not really fair
- 10 to us as people.
- 11 I would like to thank the Commission for
- 12 allowing me this time to say a few words.
- 13 **CO-CHAIR GEORGES ERASMUS:** Thank you
- 14 for a very interesting presentation, Garry.
- I have some questions, but I am going
- 16 to let the Commissioners ask their questions first.
- 17 Bertha.
- 18 COMMISSIONER BERTHA WILSON: I would
- 19 like to thank you for setting out so clearly from your
- 20 own personal experience some of the obviously major
- 21 problems with post-secondary education. I would also like
- 22 to comment that I think your advice to all the people

### Royal Commission on

- 1 involved in the issue is absolutely terrific. It is very
- 2 practical and very sensible and I hope ultimately it gets
- 3 followed by the people involved. Thank you.
- 4 CO-CHAIR GEORGES ERASMUS: Paul.
- 5 **COMMISSIONER PAUL CHARTRAND:** In reply
- 6 to your comment that I understood you made before you
- 7 started your presentation about royalty, I should say that
- 8 the name "Royal Commission" that is still attached to this
- 9 creature, notwithstanding the fact of the distant origins
- 10 of the establishment of such commissions and the royal
- 11 prerogative has for a long time now given way to more drab
- 12 and dreary legislation.
- Anyway, I want to thank you for your
- 14 presentation. I found it particularly helpful and
- 15 perceptive. I would like to make some brief comments and
- 16 maybe ask one or two questions as I go through the paper
- 17 with you for a couple of minutes.
- 18 First, in trying to understand the
- 19 policy, funding for eight months or two semesters, that
- 20 is on an annual basis. Right?
- 21 GARRY STANDING: Yes.
- 22 **COMMISSIONER PAUL CHARTRAND:** Going on

### Royal Commission on

- 1 to something you state later, the suggestion to go on
- 2 welfare for the summer. Who pays this welfare that is
- 3 being referred to, the provincial government, the federal
- 4 government, the municipal government?
- 5 GARRY STANDING: It's Indian Affairs.
- 6 **COMMISSIONER PAUL CHARTRAND:** They do?
- 7 GARRY STANDING: Yes.
- 8 COMMISSIONER PAUL CHARTRAND: I see.
- 9 So, they don't want to pay from pot A, but they want to
- 10 pay from pot B. Well, if there is some good sense in that
- 11 it escapes me.
- 12 I had a question here on page 4 and you
- 13 answered it at the end when you referred to the fact that
- 14 some students were not attending classes, but were very
- 15 good at showing up to collect their funding. I wondered
- 16 whether, which I understood to be the case in funding
- 17 programs for education, that these are always tied to
- 18 performance. It seems you are saying that these are not
- 19 tied to performance. In fact, it is what you are saying,
- 20 I note on page 4. In fact, you state that the department
- 21 has done away with the program that it formerly used to
- 22 monitor student progress and to try to minimize abuse of

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- 1 funds. I find that a rather shocking development.
- 2 We have not yet heard from the department
- 3 on this matter. You can be sure that we will be asking
- 4 them about that. I also will be interested to ask
- 5 universities about the funding that they receive for
- 6 establishing programs geared particularly to the education
- 7 of Indian students. I will ask them about failure rates
- 8 and so on. I have heard a number of disturbing allegations
- 9 and I agree with you that these are indeed very serious
- 10 matters that we must definitely address.
- I note in passing that you refer to the
- 12 attitude of the officials, the bureaucrats within the
- 13 Department of Indian Affairs. You suggest they do not
- 14 see Indian students as human beings with real feelings,
- 15 dreams or aspirations and these are your words. That is
- 16 a theme that came out with respect to bureaucrats
- 17 generally, also in the Aboriginal Justice Inquiry in
- 18 Manitoba. I am stating then that you are not alone in
- 19 having stated this view.
- Those are the comments and questions I
- 21 have. There is much in this, but I do want to assure you
- 22 that you have indeed raised a number of very important

### Royal Commission on

- 1 questions and you have expressed them very clearly. They
- 2 certainly are within our mandate and we will be dealing
- 3 with them as effectively as we can and our ability to do
- 4 so is enhanced by presentations such as yours today. Thank
- 5 you.
- 6 **CO-CHAIR GEORGES ERASMUS:** When the
- 7 policy used to be funding for 12 months, how many students
- 8 used that full year of funding; most, some?
- 9 **GARRY STANDING:** As far as I understand
- 10 or according to Indian Affairs, they said it was only
- 11 happening in Saskatchewan that they were going the full
- 12 12 months. That is what they told us.
- As far as numbers, I couldn't tell you,
- 14 but I know -- I would be guessing.
- 15 **CO-CHAIR GEORGES ERASMUS:** So it means
- 16 that students were expected in class for all four semesters
- 17 in a given year?
- 18 **GARRY STANDING:** Yes. It was up to the
- 19 students if they wanted to go the full year type of thing
- 20 and some students were taking advantage of the 12 month
- 21 thing where they were going year round.
- 22 **CO-CHAIR GEORGES ERASMUS:** In your

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- 1 case, having six children and of course with your wife
- 2 and yourself, would social assistance actually be higher
- 3 or less expensive for the government?
- 4 GARRY STANDING: I am not too sure.
- 5 I've never compared them, but I have always --
- 6 CO-CHAIR GEORGES ERASMUS: I can't see
- 7 how it would be any cheaper.
- 8 GARRY STANDING: I have always thought
- 9 that an education allowance was one step up from welfare
- 10 anyway. It's not that far from being on welfare. It's
- 11 a little higher up.
- 12 **CO-CHAIR GEORGES ERASMUS:** The way I
- 13 understand social assistance, if you don't have housing
- 14 they have to cover your housing and if you don't have
- 15 clothing they have to cover your clothing and on and on
- 16 it goes. If you had a mortgage it would cover that, if
- 17 you have rent it would cover that. I can't possibly see
- 18 how it would be any cheaper.
- 19 GARRY STANDING: Yes. I think the
- 20 students were saying it is the stigma that is attached
- 21 to social assistance that keeps them away from it. A lot
- 22 of students said that's the reason they go to school, to

### Royal Commission on

- 1 get away from the welfare system. They don't want to spend
- 2 the rest of their lives on welfare.
- 3 **CO-CHAIR GEORGES ERASMUS:** I understand
- 4 perfectly what you are saying. I was not suggesting that
- 5 students would be interested in doing it. I was just
- 6 trying to understand the logic of the department, knowing
- 7 that many students have families by the time they are in
- 8 post-secondary education and whether this makes any kind
- 9 of rational economic sense.
- The other part of it I don't understand
- 11 also is if they are actually slowing down graduates when
- 12 already we only have a little over 1 per cent of the status
- 13 and treaty people that enter elementary school graduating
- 14 at the other end. If you are slowing down that 1 per cent,
- 15 the people from that 1 per cent and not all of those people
- 16 go to university or post-secondary education, but if you
- 17 are slowing them down further what's the long-term
- 18 rationale of that?
- 19 GARRY STANDING: As far as that is
- 20 concerned, their reasoning was if they do away with the
- 21 four extra months, they can put 300 and something more
- 22 in September. When September rolls around they could fund

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- 1 350 more students I believe it was, but it was hard to
- 2 figure out their logic. That's all you are doing is you
- 3 are slowing it down and instead of doing it in four years,
- 4 you are going into six years, as your degree in four years
- 5 and so you are just --
- 6 **CO-CHAIR GEORGES ERASMUS:** But the
- 7 overall numbers look better.
- 8 **GARRY STANDING:** Yes.
- 9 **CO-CHAIR GEORGES ERASMUS:** They can
- 10 tell the word they've got an extra 300 students.
- 11 **GARRY STANDING:** Yes, that's what they
- 12 are doing.
- 13 **CO-CHAIR GEORGES ERASMUS:** Even though
- 14 it is going to take longer to get them out at the other
- 15 end.
- 16 GARRY STANDING: That's right, yes.
- 17 **CO-CHAIR GEORGES ERASMUS:** I suspect
- 18 you've got your finger on it.
- 19 **COMMISSIONER PAUL CHARTRAND:** It's in
- 20 person years.
- 21 **CO-CHAIR GEORGES ERASMUS:** Yes. Even
- 22 if social assistance goes up a bit higher in that period

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- 1 of time, it really doesn't matter.
- 2 Thank you for your presentation. It is
- 3 very well put together and very useful.
- 4 GARRY STANDING: Thank you.
- 5 **CO-CHAIR GEORGES ERASMUS:** We have one
- 6 more presenter, an individual presentation. Henry?
- 7 **HENRY KRAHENBIL:** Yes. I am Henry
- 8 Krahenbil and I am here on behalf of my wife Eldina and
- 9 for my four minor children.
- 10 What I'd like to say is currently there
- 11 is a Statement of Claim filed in the Court of Oueen's Bench
- in Saskatoon between my wife and my youngest two children,
- 13 between the English River Indian Band and the Meadow Lake
- 14 Tribal Council as the defendants. Neither the English
- 15 River Band nor the Meadow Lake Tribal Council have defended
- 16 as of yet and they have asked for an extension of time
- 17 to defend.
- The case before the court only deals with
- 19 the time of 1986 to date, after the Bands assumed control
- 20 of their own membership.
- In March 1986 my wife applied to be
- 22 registered as an Indian and to have her name entered into

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- 1 a Band list if eligible. She was advised that she was
- 2 registered as a 6(2) registrant and in the event that the
- 3 Band did not assume control of its membership by June 28,
- 4 1987 the department would retain responsibility under the
- 5 provisions of 11(2)(b) she would have became a member of
- 6 the English River Band.
- 7 The Band assumed control of its own
- 8 membership under the provisions of section 10 of the Indian
- 9 Act and as per 10(9) and 10(8) of the Indian Act and all
- 10 the other provisions her name was submitted to the English
- 11 River Band on page 19 of the Band list. The department
- 12 turned over to the Band at the time they assumed control
- 13 of its own membership.
- According to section 9(1) and/or 9(4)
- 15 of the Indian Act, the Band list shall be maintained by
- 16 the Registrar in the department until the Band assumes
- 17 control of its Band list. The Band list should indicate
- 18 the date on which each name was entered into the Band list
- 19 of the Band.
- 20 Pursuant to section 14(1) of the Indian
- 21 Act and 14(2) of the Indian Act, the Band list was to be
- 22 submitted to the Band by the Department of Indian Affairs

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- 1 and where the Band list is maintained by the Department
- 2 the Registrar shall at least once every two months, after
- 3 a copy of the Band list is provided to the Band, provide
- 4 the Council of the Band with a list of additions or
- 5 deletions from the Band list not included in the list
- 6 previously provided to the Band.
- 7 The Department of Indian Affairs, Marcel
- 8 Guthrie from Ottawa, has stated that there was no Band
- 9 list available for April 17th, 1987. He has stated that
- 10 the only Band list available was that of August 21st, 1987.
- 11 This was also confirmed by Mr. Ledbeater from the Office
- 12 of the Information Commissioner of Canada. He was
- 13 satisfied that the only Band list at the Department of
- 14 Indian Affairs was a list dated August 21st, 1987.
- With the letters from the Department of
- 16 Indian Affairs and from Mr. Ledbeater from the Office of
- 17 the Information Commissioner, the Department of Indian
- 18 Affairs and/or the Minister, then Pierre Cadieux, the
- 19 Registrar, Mr. Guthrie or somebody from the Department
- 20 of Indian Affairs is guilty of Indian Act violations to
- 21 sections 14(2) and/or 9(1) and or 9(4) of the Indian Act.

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1	Subject to 10(9) of the Indian Act, the
2	Band shall maintain its own Band list from the date on
3	which a copy of the Band list is received by the Band.
4	The Band membership code was approved by the Minister of
5	Indian Affairs and is also subject to section 3(2) of the
6	Indian Act, voted for by the majority of the electorate
7	of the English River Band.
8	The Band membership code voted for by
9	the majority of the electorate of the Band stated:
10	"Commencing on the date this code comes into force, a person
11	is entitled to have his name entered in
12	the Band list if that person was entered
13	in the Band list or was entitled to be
14	entered in the Band list immediately
15	prior to the code coming into force."
16	My wife was entitled to have her name
17	entered into the Band list under the provisions of the
18	Indian Act and the Band membership code. June 25th, 1987
19	was the retroactive date for the Band assuming control
20	of its own membership.
21	The Band refused my wife on reserve
22	housing in 1989 because she was not a Band member and,

### Royal Commission on

- 1 therefore, not entitled to housing. The Band had
- 2 initially stated this to the Canadian Human Rights
- 3 Commission and she was not provided accommodation on the
- 4 English River Reserve quote:
- 5 "Because children of reinstated Indians are not entitled
- 6 to be members of the English River Band."
- 7 This is contradictory to the Band
- 8 membership code, 7(a), and/or the Indian Act. The
- 9 complaint, No. PO5104, with the Canadian Human Rights
- 10 Commission, was November 14th, 1989. This was two years
- 11 after the Band assumed control of its membership, voted
- 12 to by the majority of the electorate of the Band and
- 13 contrary to the Indian Act. She had since dropped her
- 14 complaint with the Human Rights Commission because of
- 15 various reasons.
- 16 The Band removed, deleted or omitted her
- 17 name from the Band list not in accordance with the Band
- 18 membership codes and/or the Indian Act. She has since
- 19 upgraded her status to 6(1)(c) and did obtain Band
- 20 membership. However, she was refused on-reserve housing
- 21 because she was not on the Band list maintained by the
- 22 Band, when all evidence states "I was entitled to

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- 1 membership as both 6(2) and/or a 6(1)(c) registrant".
- 2 This had resulted in the denial of
- 3 rights, benefits or privileges as an Indian and/or the
- 4 infringement of the rights, benefits or privileges as an
- 5 Indian. Both the Band and the Meadow Lake Tribal Council
- 6 had wrongfully, unjustly, negligently or discriminatorily
- 7 and in excess of their statutory confirmed powers denied
- 8 to grant her membership in the Band list or enter her name
- 9 in the Band list and/or provide her a membership tribunal
- 10 to review the Band's membership decisions as set out in
- 11 the Indian Act, section 10(2)(b) and/or the Band membership
- 12 code.
- The Band membership code voted to by the
- 14 majority of the electorate of the Band did provide for
- 15 a provision for reviewing decisions on membership and that
- 16 was to be held by the Meadow Lake Tribal Council with five
- 17 members of any of the nine Bands.
- One of the benefits and/or privileges
- 19 as an Indian denied to my wife has been the provincial
- 20 sales tax exemptions, from April 1st, 1991 to October 22nd,
- 21 1991, as well as the goods and services taxes. We have
- 22 a letter from the Minister of Indian Affairs that stated

## Royal Commission on Aboriginal Peoples

1	that	in	order	for	an	Indian	to	qualify	for	federal	or

- 2 provincial taxes an Indian must live on the reserve and
- 3 the goods or services must be consumed or used on the
- 4 reserve.
- 5 The GST law that is in force right now
- 6 could be in violation of section 87(b) of the Indian Act
- 7 and/or the Charter. It could be infringing section 6 of
- 8 the Charter and/or section 25 of the Charter of Freedoms
- 9 and Rights.

10 Treaty Indians did not pay provincial

11 or federal taxes and we believe that all Band members should

12 receive GST and PST tax exemptions on or off the reserve.

13 Subject to section 4(1) of the Indian Act should include

14 section 87(b) until all membership and on-reserve housing

is provided to reinstated Indians who have requested it.

16

17 The intended purpose of Bill C-31 was

18 to eliminate discriminatory laws and provide the women

19 and their children with their treaty rights. Only on large

20 ticket items can my wife demand the merchants deliver it

21 to the reserve or they will not obtain a sale. She has

22 received GST exemptions on the purchase of furniture.

### Royal Commission on

- 1 However, many reinstated Indian women and/or their
- 2 children live off reserve because of actions and/or
- 3 policies of the Band and/or federal government.
- 4 According to the Department of Indian
- 5 Affairs, the FSIN, the English River Band, is negotiating
- 6 a full and final settlement of land claim entitlement and
- 7 of treaty obligations. My wife's grandfather, John
- 8 Baptist Estrogenen was head man and he signed Treaty No.
- 9 10. The report of the First Commissioner made it clear
- 10 that the government had no desire to interfere with their
- 11 mode of life or to restrict them to reserves and it
- 12 undertook to have the land and the proportions stated in
- 13 the treaty set apart for them. When conditions interfered
- 14 with their mode of living and it became necessary to secure
- 15 them the posses of land, Treaty No. 10 stated there was
- 16 85,800 square miles of land surrendered to be held by His
- 17 Majesty the King and his successors forever.
- The Province of Saskatchewan is
- 19 obligated under the Land Transfer Agreement of 1930 to
- 20 provide land to the federal government for treaty land
- 21 entitlement, be it lands held in common for the use and
- 22 benefit of the Band or lands in severalty for individuals.

## Royal Commission on

- 1 Under the treaty obligations, the Chief and head man have
- 2 to represent all Indians and they cannot offend the
- 3 stipulations of the treaty or infringe the laws in force
- 4 in the country. It cannot interfere with the rights of
- 5 any inhabitant.
- 6 Also, according to annuity payments and
- 7 Band funds in a summary report receive from Indian Affairs,
- 8 Meadow Lake, from the district manager, on September 7th,
- 9 1989 it stated a registered Indian who is a descendent
- 10 of a Band that signed treaty in Saskatchewan is entitled
- 11 to annuity payments of \$5 per year, as well as a share
- 12 in treaty benefits provided to the Band as a whole.
- The Minister of Indian Affairs has
- 14 stated that, generally speaking, only Band members are
- 15 entitled to receive on-reserve housing and the benefits
- 16 accorded to all Band members.
- 17 Our oldest two children are 6(1)(a) Band
- 18 members. They can marry non-Indians and pass status to
- 19 their children, the same as men's children who entered
- 20 into marriages with non-Indians prior to 1985. My
- 21 youngest two children are only 6(2) registrants and not
- 22 Band members because of our marriage in 1981. They do

## Royal Commission on Aboriginal Peoples

- 1 not have the same rights, privileges or benefits as their
- 2 eldest brother and/or that of men's children from marriages
- 3 to non-Indians prior to 1985.
- 4 We have requested an order from the court
- 5 to grant membership to enter the youngest two minor
- 6 children's names into the Band list and seeking relief
- 7 in the Statement of Claim served and before the courts.
- 8 We believe that the membership issue should have to be
- 9 resolved prior to a full and final settlement of treaty
- 10 land entitlement,
- 11 Pursuant to section 65 of the Indian Act,
- 12 the Minister may pay from capital money all of the money
- 13 out of the Band to an Indian in respect of land compulsorily
- 14 taken from him for Band purposes. This should be in the
- 15 same amount eh Band receives in a treaty land entitlement
- 16 settlement. Currently, in the proposed formula for treaty
- 17 land entitlement settlement, the English River Band is
- 18 utilizing our minor children for 116.4 acres of land.
- 19 An approximately compensation payment to the Band under
- the current proposed agreement is roughly \$47,000.
- 21 Under the lands and/or policies, the
- 22 children could lose their entitlement to the possession

22

# Royal Commission on Aboriginal Peoples

1	or occupation of lands in the reserve and lands held in
2	common and/or the loss of ability to apply for housing
3	on the reserve at age 18, which would also result in the
4	loss of benefits to which other Band members are entitled.
5	Per capita distributions of land
6	entitlement settlement payments could be made to only Band
7	members. Also, section 53 of the Indian Act could take
8	away any claim of a devicee or descendant of the Band and/or
9	compensation payment under section 65 of the Indian Act.
10	
11	Indians were not allowed to take up
12	homesteads and previous discriminatory laws and thus have
13	no inheritance, except lands in the reserve. The Band
14	should have to guarantee the right to occupy or possess
15	lands in the reserve by according all persons utilized
16	in a land claims settlement prior to its negotiation of
17	a full and final settlement. They should negotiate for
18	all registered Indians. Under the treaty, the Chief and
19	Council must represent all Indians.
20	My wife had been denied the right to vote
21	in Band elections and/or run in Band elections because

of the Band's actions and/or policies. Currently, the

## Royal Commission on

- 1 Band will be receiving 291 acres of land under the current
- 2 formula agreement for my wife and four minor children,
- 3 or approximately \$100,000 in compensation payment of
- 4 262.18 cents an acre and 141.82 cents an acre honour
- 5 payment.
- 6 The children and my wife have suffered
- 7 losses of school supplies, rent, tax exemptions, heat
- 8 supplements in excess of \$20,000 that should have been
- 9 to their benefit and their use in the past five to six
- 10 years because of the actions and/or policies of the Band,
- 11 the Meadow Lake Tribal Council and/or the federal
- 12 government, respectfully, the Minister of Indian Affairs,
- 13 pursuant to section 3(2) of the Indian Act is to enforce
- 14 all the Acts of Parliament in relation to Indian Affairs.
- 15 That would include the Charter of Freedoms and Rights,
- 16 the Human Rights Act and other acts of Parliament.
- 17 Because my wife is married to a
- 18 non-Indian, she cannot hunt, fish or trap for personal
- 19 food as a family unit. If I am in her accompaniment, then
- 20 she must purchase a hunting licence.
- Men who married non-Indians can hunt,
- 22 fish or trap for food without fear of prosecution in a

### Royal Commission on

- 1 family outing or the fear of seizure of vehicles, guns,
- 2 et cetera because their spouses gain registration as
- 3 Indians and Band membership. Their children also all
- 4 receive 6(1) status and non 6(2) status.
- 5 Our oldest son has 6(1)(a) status
- 6 because he was born prior to our marriage. Possibly the
- 7 youngest two children should have come in as 6(1)(c)
- 8 registrants and provide the same and equal benefits,
- 9 privileges and titles as Indians and as the men's children
- 10 who entered non-Indian marriages prior to 1985.
- 11 The Meadow Lake Tribal Council in 1989
- 12 spent \$357,000 less on the education program that was given
- 13 for education. There was no evidence that the Department
- 14 of Indian Affairs investigated to see how the money was
- 15 spent. The department had a responsibility to ensure
- 16 there was accountability to the Band members and to
- 17 Parliament for money spent on the Band members' behalf.
- 18 Funds are provided by the department and are for the
- 19 ultimate benefit of Band members.
- 20 The contributation agreements entered
- 21 into from 1984 to 1989 had clauses that restricted the
- 22 transfer of education funds to other programs. Education

## Royal Commission on Aboriginal Peoples

1 funds could not be used for other programs without the

- consent of the department. Consent was not requested or
- 3 given for the transfers of education funds in those years.

4

- 5 The underspending in the education
- 6 program was used to offset overexpenditure in Band
- 7 government, executive operations and office services.
- 8 This is according to information received in the mail by
- 9 an unknown source and from news media reports.
- 10 Our children were refused school
- 11 supplies in 1989 by the department in writing and verbally
- 12 from the Band and MLTC. The Prime Minister of Canada
- 13 stated publicly that the Government of Canada spends
- 14 \$13,800 for every man, woman and child registered as an
- 15 Indian, on August 28th, 1989, during the Oka situation.
- 16 This would account for \$69,000 a year for my children
- 17 and my wife. They received \$5 a year in health benefits.
- 18 There has to be accountability by the Department of Indian
- 19 Affairs for the Band and the Meadow Lake Tribal Council.
- 20 Where is the funding going?
- 21 People who are not registered as Indians
- 22 have ill feelings that treaty Indians receive everything

22

# Royal Commission on Aboriginal Peoples

for free or when asking for tax exemptions for our children 1 2 I have been asked "what about the rest of us?" 3 an unfair comment to those persons who have signed treaty or become registered as Indians, especially if the whole 4 truths are not being told by the leaders of all three levels 5 of government, federal, provincial and First Nations. 6 7 More input needs to be put into the 8 entire membership and Band business by both the Band 9 members and the Chief and Council and more Band meetings. 10 11 The Registrar confirmed that my wife's father was entitled to be registered under 6(1)(a) of the 12 13 Indian Act on October 17th, 1990. The Department of indian 14 Affairs should have paid her mother annuity payments from 15 1940 to 1989. She lost her status when marrying her father in 1940. Her mother never signed anything. 16 17 Affairs did not recognize him as being treaty. The Indian 18 Act and Treaty No. 10 guarantees her \$5 a year and an application for registration is the only prerequisite to 19 20 benefits. She was registered prior to 1940 and the letter 21 from the Registrar shows that she was erroneously removed

or omitted from the Indian Register.

## Royal Commission on

1	Under	Department	of	Indian	Affairs'

- 2 policies, treaty annuities will be paid from the date of
- 3 omission. While my wife's father was not erroneously
- 4 omitted or deleted from the Indian Register, the letter
- 5 from the Registrar shows that my wife's mother was.
- We have asked payment of annuities be
- 7 made to Cecile Morris, not her father Joseph Isadore Morris
- 8 who passed away in 1965. Both Ottawa and Meadow Lake,
- 9 the Department of indian Affairs have denied my wife's
- 10 mother that benefit of annuity payments.
- 11 Her father had tried to become
- 12 registered as an Indian prior to his death in 1965. Elders
- 13 from "Pachenak" were at Band meetings with individuals
- 14 from Indian Affairs in attendance and we have sworn
- 15 statements from elders showing that her father was raised
- 16 by Georges George Egency in the Chipewayan name and Adele
- 17 Disjonais. Her father was the illegitimate child of Annie
- 18 Georges --
- 19 **CO-CHAIR GEORGES ERASMUS:** Excuse me.
- 20 You've got a pretty thick document.
- 21 **HENRY KRAHENBIL:** Yes. I'm a page or
- 22 two away from finishing.

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Aboriginal Peoples

- 1 **CO-CHAIR GEORGES ERASMUS:** I was just
- 2 looking at how thick it was.
- 3 **HENRY KRAHENBIL:** Most of this is copies
- 4 of letters backing up what I am saying.
- 5 **CO-CHAIR GEORGES ERASMUS:** If you are
- 6 actually going to be giving us the document, you don't
- 7 need to read it.
- 8 **HENRY KRAHENBIL:** What I would like to
- 9 say is under the treaty, the report of First Commissioner
- 10 stated, as I said previously, that there was land stated
- 11 in the treaty set apart for the Indian people and under
- 12 the treaty that was to be a square mile of land for a family
- 13 of five or 160 acres. It also provided for education.
- 14 It provided for the land of 160 acres to each person, if
- 15 conditions interfered with their mode of living.
- 16 Clearly, this is demonstrating that
- 17 conditions have been interfering with people's mode of
- 18 living, especially with the reinstated women and their
- 19 children.
- There were discriminatory laws that took
- 21 away their status as Indians and that has been rectified
- 22 and now it is up to the Bands to determine their own

# Royal Commission on Aboriginal Peoples

- 1 membership.
- 2 Before going on to negotiate a final and
- 3 full settlement of land, you have to be able to determine
- 4 -- you have to be able to define who are you representing
- 5 as chiefs and head men. Who are the people. Prior to
- 6 the Europeans coming here, the men and women were equals.
- 7 It's the white man's law that made the men dominant over
- 8 the women. The federal government has done nothing.
- 9 There was a Bill C-31 program, a test
- 10 case funding program implemented when Bill
- 11 C-31 came about to finally determine individual rights
- 12 versus that of the Band. In the former Bill C-31 inquiry,
- 13 five cases received \$57,000 worth of funding and four such
- 14 cases were settled out of court. Nothing has been
- 15 determined to settle individual rights.
- 16 Because of the Band's actions and/or
- 17 policies she has not been able to vote in Band elections.
- 18 She has not been able to participate in Band elections.
- 19 She doesn't have the option of choosing someone to
- 20 represent her under the system as it currently is under
- 21 the Indian Act or under the Band membership codes.
- Now she is a Band member. Her name is

## Royal Commission on

- 1 appearing on the Band list. However, because she is living
- 2 off-reserve because of the actions under the policies of
- 3 the Band, since they have assumed control of their
- 4 membership she has no say in the representation that she
- 5 has been getting.
- This funding going to a lot of groups,
- 7 the Chief and Council are to represent all the Indians
- 8 and possibly that's where a lot of the funding should be
- 9 going is at the First Nations level to the Band level,
- 10 to the First Nations. But before going on and negotiating
- and pushing ahead with the self-government process, before
- 12 pushing ahead with land claim negotiations that could be
- 13 contradictory to the treaty, the treaty says that land
- of 85,800 square miles of land was going to be there forever
- 15 and it hasn't been.
- 16 My wife's grandfather signed Treaty No.
- 17 10. Her mother had no treaty rights from 1940 until 1989.
- 18 Then my wife had no treaty rights until she became
- 19 registered in 1986. Her grandmother is still alive today.
- 20 She's about 88 years old. Her name is now Josephine
- 21 Jackfish. She lives in English River in "Pachenak". I
- 22 just think that they have to be able to finally determine

# Royal Commission on

- 1 the membership issues that are facing them before you can
- 2 go on with self-government, before you can go on with your
- 3 land claim negotiations. You have to determine who is
- 4 being represented.
- 5 I think all persons who are registered
- 6 as an Indian, who have a direct bloodline descent from
- 7 the original signatures of the treaty should be included
- 8 as registrants for purposes of the Indian Act, but I also
- 9 believe they should be included as Band members.
- 10 As the letter from Indian Affairs of
- 11 September 7th, 1989 shows, any registered Indian who is
- 12 a descendant of a Band that signed treaty in Saskatchewan
- is entitled to annuity payments of \$5 a year, as well as
- 14 benefits provided to the Band as a whole. The issues have
- 15 to be resolved.
- I have a submission I am going to hand
- 17 in to you. It addresses most of our problems and there
- 18 are some letters that, unfortunately, our lawyers have
- 19 in Saskatoon right now and it's too expensive for me to
- 20 go and retrieve them to submit to you. What I have here
- 21 is backing up everything that was said about Indian Act
- 22 violations. We would really like to see the Department

# Royal Commission on

- 1 of Indian Affairs investigated for Indian Act violations
- 2 to 14(2), 9(1) and/or 9(4) of the Indian Act because the
- 3 office of the Information Commission was shut down in the
- 4 last budget. There is no place for anybody to go.
- 5 If an Indian has the Department of Indian
- 6 Affairs doing Indian Act violations, there is no process
- 7 for you to take. The department has to be accountable
- 8 for their actions as well.
- 9 I think if the lawsuit currently before
- 10 the court was won, the Band and the Meadow Lake Tribal
- 11 Council would have a hard time defending their actions
- 12 against my wife. However, under the provisions of 3(2)
- 13 of the Indian Act, I believe that a lot of the liability
- 14 would fall back to the Minister of Indian Affairs on behalf
- of the 6(2) registered Indians, as my youngest two
- 16 children, because the Minister when he approved the Band
- 17 membership codes had to do so in accordance with all the
- 18 acts of Parliament, under all of the laws and the Indian
- 19 Act is to operate, notwithstanding the other acts of
- 20 Parliament to ensure the treaty rights. That should be
- 21 the purpose of the Indian Act, to override all the other
- 22 acts of Parliament to ensure treaty rights.

### Royal Commission on

- Basically, I guess that is our story.
- 2 I have these submissions I will give to you.
- 3 **CO-CHAIR GEORGES ERASMUS:** Before you
- 4 do that, you are taking this issue to court, so what were
- 5 you hoping that the Commission would actually do? If you
- 6 have already taken this court what --
- 7 **HENRY KRAHENBIL:** We would like the
- 8 Commission to note that the Band membership issues that
- 9 are before the courts, that involves a lot of problems
- 10 with the implementation of Bill
- 11 C-31. A lot of the problems that have been associated
- 12 with self-government, a lot of the problems deal with the
- 13 membership issues. Unless the membership issues are
- 14 resolved -- like, for instance, a councillor in "Pachenak",
- 15 Louis Wolverine, married a non-Indian prior to 1985.
- 16 Isadore Campbell, the Vice-Chief of the MLTC married a
- 17 non-Indian prior to 1985. What is the difference between
- 18 Louis and Isadore's children that is any different from
- 19 that of my wife's and mine?
- 20 She was entitled to 6(10(a)
- 21 registration. I married her in 1981. She lost her
- 22 entitlement to become registered. She has gotten that

22

# Royal Commission on Aboriginal Peoples

1	back as a 6(1)(c) registered Indian. What is the
2	difference? That's the major issue facing the First
3	Nation, that you can't have all the people fighting each
4	other. The Indian people have to stick together. It's
5	for your children and it's going to be for my children.
6	It's going to be for all the children to come because
7	right now under Bill C-31 that's the way it is.
8	CO-CHAIR GEORGES ERASMUS: This is an
9	issue we've heard a number of submissions on. It is very
LO	obvious that when the federal government thought they were
L1	resolving things and doing justice to something that they
L2	had created a big problem with originally, 12(1)(b) of
L3	the original Indian Act and some of the other sections,
L 4	that they just created as many problems, if not more.
L 5	So, we will definitely have to take a hard look at the
L 6	impact to Bill C-31. I am sure your family is not going
L 7	to be the last presenters to us on these particular matters.
L 8	
L 9	The other matter that we have to look
20	into was already brought to us earlier today and it was
21	about the fact that there are studies that can provide

what Bill C-31 did is within 20 years the number of actual

## Royal Commission on

- 1 status and treaty Indians is going to drop. The membership
- 2 of Bands will probably grow because they will have their
- 3 own membership code and so they will be recognizing
- 4 probably people's children that are not recognized by the
- 5 department. I suspect that as a Commission we have to
- 6 take a really serious look at what needs to be done in
- 7 this whole area.
- 8 HENRY KRAHENBIL: That's where I would
- 9 question the provision of section 6(1)(b) of the Indian
- 10 Act, where any person who is a member of a Band could be
- 11 registered as an Indian and let the Bands determine who
- 12 is going to be registered as an Indian through the
- 13 membership code, versus Indian Affairs telling -- they
- 14 don't need to tell you that you are an Indian. I mean,
- 15 the Band determines its membership which determines the
- 16 eligibility for registration as an Indian, rather than
- 17 the current way that it is.
- 18 CO-CHAIR GEORGES ERASMUS: Unless Paul
- 19 has any comments, I think we will thank you.
- 20 **COMMISSIONER PAUL CHARTRAND:** All I
- 21 will say is you have raised a million and one issues.
- 22 I would be more than delighted to engage in a discussion

### Royal Commission on

#### Aboriginal Peoples

- 1 on all of them, but you have told us this is an issue before
- 2 the court and I will resist the temptation to make any
- 3 comments about the various points you raised before us.
- 4 Thank you.
- 5 **CO-CHAIR GEORGES ERASMUS:** Thank you
- 6 for your time.
- 7 **HENRY KRAHENBIL:** Thank you.
- 8 **CO-CHAIR GEORGES ERASMUS:** I guess it
- 9 is just about five o'clock and I think we are probably
- 10 going to make some closing remarks.
- It has been a long day and we have heard
- 12 a lot of different presentations today. We have learned
- 13 a lot about the Dakota people, both from the United States
- 14 and from Canada. We have had presentations from the Tribal
- 15 Council, the Federation of Saskatchewan Indian Nations,
- 16 different individuals, the Chiefs in the Nakoda, Lakota,
- 17 Dakota communities and we certainly are walking away from
- 18 this community with a much better understanding of local
- 19 issues.
- 20 We heard a lot today about the concerns
- 21 of small communities, the kind of funding problems that
- 22 everyone has at this level.

#### StenoTran

# Royal Commission on

- 1 We learned about the efforts to
- 2 revitalize language. We have heard from students, both
- 3 at the elementary level and at the high school level and
- 4 just recently, not that long ago, from a post-secondary
- 5 education student. We have been given a very complete
- 6 picture.
- 7 We would like to thank everyone who took
- 8 the time to present to us. We would like to thank those
- 9 people who have sat through the whole day with us. Once
- 10 again I would like to thank those people that were involved
- 11 in the opening ceremonies for us today, the songs. I would
- 12 thank those people who organized lunch for us. I would
- 13 like to thank Cy Standing for assisting us throughout the
- 14 day and acting as Commissioner.
- 15 With that, I will close my remarks and
- 16 I will let Cy or the Chief add whatever closing comments
- 17 they have.
- 18 **COMMISSIONER CY STANDING:** Thank you,
- 19 Georges. We are coming to a close now. The Chief has
- 20 asked me to say some remarks on behalf of the Wahpeton
- 21 Band. We also have some gifts for some of the visitors.
- 22 Following that we will retreat the eagle staff with an

# Royal Commission on

- 1 honour song and then we will have a feast, a meal. We
- 2 have buffalo stew, so it will hopefully keep you people
- 3 healthy.
- 4 I have been the community representative
- 5 for this Hearing. I think we knew about it six months
- 6 ago and we have been preparing for the Hearing and as the
- 7 community representative it was a big task for us.
- 8 Fortunately, we have a good Chief and Council here. We
- 9 all work together. We have our elections and then the
- 10 next day we forget about it, not like the kind of politics
- 11 other people carry on. We shake hands and we continue
- 12 to work together.
- 13 It was a pleasure working with the Chief
- 14 and Council and our staff, and the staff of the Royal
- 15 Commission, but not all of them. We had some difficulties
- 16 with some of the staff in headquarters in Ottawa as usual.
- 17 They must be former bureaucrats.
- 18 We have been dealing with Indian Affairs
- 19 all our lives, so we know how to deal with bureaucrats.
- 20 It wasn't that serious.
- 21 Also, I was glad to be chosen as the
- 22 Commissioner for the day by the community. I enjoyed this

### Royal Commission on

- 1 day. I don't envy your task as Commissioners. If you
- 2 are going to be doing this for two years, I wish you all
- 3 the luck and we will be having ceremonies here and we will
- 4 be saying our prayers for you to continue your work. I
- 5 hope I was of assistance today to the Royal Commission.
- 6 I hope on behalf of the Band that we made your work as
- 7 pleasant as possible for yesterday evening and today.
- 8 With that, I will call upon some people
- 9 and Chief Lorne Waditaka to present you with some gifts.
- 10 First of all, I would like to call upon -- I guess we
- 11 will start to our left, Commissioner Paul Chartrand, would
- 12 he come up and Chief Lorne Waditaka would like to present
- 13 you with a gift.
- 14 --- Presentation to Commissioner Chartrand
- 15 **COMMISSIONER CY STANDING:** The next
- 16 gift we would like to present is to Bertha Wilson. She
- 17 has a lot of patience and I wish her well too for the next
- 18 two or three years.
- 19 --- Presentation to Commissioner Wilson
- 20 **COMMISSIONER CY STANDING:** The next
- 21 gift we would like to present on behalf of the Wahpeton
- 22 Band is to the co-Chair Georges Erasmus. I was glad they

#### Royal Commission on

#### Aboriginal Peoples

- 1 were able to make it to Wahpeton. I think this is his
- 2 first time here. He was AFN Chief for six years and he
- 3 stayed away.
- 4 --- Presentation to Co-Chair Erasmus
- 5 **COMMISSIONER CY STANDING:** The other
- 6 gift we would like to present is to a person who helped
- 7 us out spiritually with our purifying ceremony last night
- 8 so that we could purify ourselves and have a good meeting
- 9 today and I think we did. We all had a good rest last
- 10 night and cleaned our minds and cleaned our hearts and
- 11 I think we had a good meeting, and also for the pipe ceremony
- 12 that was conducted this morning and for the prayers, as
- 13 I stated in my presentation earlier this is our tradition,
- 14 this is the way we want to -- this is the road we want
- 15 to follow. We have two roads, we have a red road and that's
- 16 the spiritual road. We have the blue road and that's the
- 17 other road and we have been neglecting the spiritual road
- in the past, but we are making a conscious effort to follow
- 19 that route. We are happy that we have people like Gerald
- 20 to assist us in that area.
- 21 We would like to present Gerald One
- 22 Feather with a gift if he would come up.

#### StenoTran

#### Royal Commission on

- 1 --- Presentation to Gerald One Feather
- 2 **CO-CHAIR GEORGES ERASMUS:** The
- 3 Commission would also like to give some small tokens of
- 4 our appreciation for some of the people who were involved.
- 5 We have so many people to thank, but we want to especially
- 6 thank a few people. I would like to call Gerald back up
- 7 here, if he wouldn't mind.
- 8 We also want to thank Gerald One Feather
- 9 for his activity in the purification last night and the
- 10 opening prayer this morning. We appreciated very much
- 11 him coming all the way here, having to fight the border
- 12 officials to make it here last night. If you wouldn't
- 13 mind coming up and receiving this small gift from us.
- 14 It's some snowshoes to remind you of the cold north.
- 15 --- Presentation to Gerald One Feather
- 16 **CO-CHAIR GEORGES ERASMUS:** We have a
- 17 gift for the Commissioner of the day. We hear that he
- 18 and his spouse are collecting these kinds of little boxes.
- 19 Thank you, Cy, for a good job.
- 20 --- Presentation to Commissioner Cy Standing
- 21 **COMMISSIONER CY STANDING:** Thank you
- 22 very much again.

# Royal Commission on Aboriginal Peoples

- 1 We will close our meeting with a thank
- 2 you song first and then we will have an honour song and
- 3 we will retire the eagle staff and the flag.
- 4 --- Closing Ceremonies
- 5 --- Adjournment at 7:35 p.m.

6